

Municipal Clerk's Office

**Approved**

Date: **October 1, 2020**

Submitted by: Chair of the Assembly at  
the Request of the Mayor

Prepared by: Solid Waste Services

For reading: September 15, 2020

**ANCHORAGE, ALASKA**

**AO No. 2020-92**

**AN ORDINANCE AMENDING ANCHORAGE MUNICIPAL CODE SECTIONS 26.80.050 AND 26.80.070 TO INCREASE RATES FOR THE SOLID WASTE SERVICES DISPOSAL UTILITY.**

**THE ANCHORAGE ASSEMBLY ORDAINS:**

**Section 1.** Anchorage Municipal Code section 26.80.050 is hereby amended to read as follows:

**26.80.050 Charges**

A. *Fee schedule for secured loads.* The following solid waste disposal user charges shall apply to secured loads:

1. Each user who delivers solid waste to a solid waste transfer or disposal facility in a vehicle shall pay a fee of \$6.00 for each load of one cubic yard or less. However, if the solid waste delivered in the vehicle is contained in four or less conventional garbage cans or four or less conventional plastic garbage bags, the user fee shall be \$2.00 [\$1.00 FOR EACH CAN OR BAG].
2. Each user who delivers between one and five cubic yards of solid waste, which does not exceed 1,000 pounds in weight, to a solid waste disposal facility that is hauled in a standard unmodified pickup truck, passenger van or trailer, whose bed and load do not exceed 96 inches in length, 66 inches in width and 36 inches in height, shall pay a fee of \$16.00 for each load. Each user who delivers a load of similar weight and dimension to a solid waste transfer facility shall pay a fee of \$16.00 for each load. Any user who disagrees with the attendant's estimate of the volume, dimension or weight shall have their load weighed and be charged in accordance with subsection A.3. or A.4. of this section.
3. Except as provided in section 26.80.055, at a solid waste transfer or disposal facility that has operational scales, each user who does not meet the requirements of subsections A.1. through A.2. of this section shall have their load weighed and pay the greater of \$16.00 per load or \$67.73 [63.75] per ton at the solid waste disposal facility and the greater of \$21.00 per load or \$79.02 [74.38] per ton at a solid waste transfer facility.

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4. At a solid waste transfer or disposal facility that does not have operational scales, each user who does not meet the requirements of subsections A.1. through A.2. of this section shall pay \$10.60 [10.00] per cubic yard of non-compacted solid waste or \$21.20 [20.00] per cubic yard of compacted solid waste as measured by the facility attendant.
  
5. Yard debris or food scraps delivered to the Anchorage Regional Landfill in quantities greater than a cubic yard for composting or alternative uses are subject to a fee equal to one-half (1/2) the per ton rate at the solid waste disposal facility, as described in subsection A.3. of this section. [of \$30.00 per ton.] Loads must be free of contaminants to qualify as compostable and must be segregated from other waste streams. This fee does not apply to wood lot deliveries.
  
6. The solid waste disposal facility may accept certain materials at reduced tipping fees when the material can be used to beneficially offset landfill construction materials the Municipality would have to otherwise purchase or produce. These materials include but are not limited to daily cover materials, pipe bedding, and topsoil. Acceptance at a reduced tipping fee shall be at the sole discretion of the general manager or their designee depending on the nature of the material and the demand for the material and its suitability for use at the landfill. Acceptability and reduced tipping fees shall be determined by the general manager prior to delivery to the landfill and shall be based on the relative benefit to the Municipality for the operation of the landfill.
  
7. The General Manager may allow the disposal of certain solid wastes generated outside the boundaries of the municipality if it is determined that:
  - a. No other acceptable disposal sites are reasonably available within the state for the solid waste;
  - b. The solid waste can be safely and efficiently disposed of at the Anchorage Regional Landfill; and
  - c. The solid waste will not significantly impact the capacity of the Anchorage Regional Landfill.

The fee charged for disposal of solid waste generated outside the boundaries of the municipality shall be double the charges contained in subsections A.3. and A.4. of this section.

- 1 8. Disposal of used motor oil and hazardous waste, and recycling  
 2 non-residential electronics waste, shall be subject to the following:  
 3  
 4 a. Each residential user may deliver up to five gallons per day  
 5 of used motor oil for no charge. Residential users who  
 6 deliver used motor oil in excess of five gallons per day but  
 7 less than ten gallons per day in containers not exceeding  
 8 five gallons in size shall be charged \$1.00 per gallon.  
 9  
 10 b. Each residential user may deliver up to 40 pounds per day,  
 11 and a maximum of 200 pounds per month, of household  
 12 hazardous waste, excluding electronic wastes, to the  
 13 hazardous waste facilities located at the Central Transfer  
 14 Station or Anchorage Regional Landfill for no charge.  
 15  
 16 c. Each residential user who delivers more than 40 pounds per  
 17 day of household hazardous waste and very small quantity  
 18 generators, as defined by 40 CFR 262.14, who deliver  
 19 hazardous waste to the hazardous waste facility located at  
 20 the Anchorage Regional Landfill shall pay the appropriate  
 21 amounts from the following schedule:  
 22

23 HOUSEHOLD AND VERY SMALL QUANTITY  
 24 GENERATORS HAZARDOUS WASTE PRICE SHEET

Flammable paint and paint-related products	\$1.00/lb.
Latex Paint and latex paint-related products	0.50/lb.
Nonchlorinated solvents	0.75/lb.
Corrosive materials	0.50/lb.
Gasoline, diesel, fuel oils and related products	0.70/lb.
Chlorinated solvents	1.50/lb.
Oxidizers and peroxides	5.00/lb.
Other reactive chemicals	25.00/lb.
Unknowns	1.00/lb.
Poisons	1.00/lb.
Lubricating oils	1.00/gal.
Antifreeze	1.00/gal.
Other regulated material	0.50/lb.
Batteries, lead acid	5.00/ea.
Batteries, other	0.75/lb.
PCBs: Residential regulated ballasts, only	1.00/lb.
Photo chemicals	1.50/gal.
All others	1.00/lb.
Miscellaneous nonhazardous materials	0.25/lb.

1 Note: The Municipality and its contractor may reject unlabeled or  
2 improperly labeled containers of unknown content, or materials considered  
3 too dangerous to safely handle at the Hazardous Waste Facility; at the  
4 discretion of the facility operator.  
5

6 d. The solid waste disposal utility will collect waste motor oil and  
7 hazardous waste at the customer's premise for \$168.75 per pick  
8 up. This fee is in addition to the fees listed in subsection  
9 26.80.050A.7.c.  
10

11 e. Hazardous waste generated by small quantity generators and large  
12 quantity generators as defined by 40 CFR 262.13 cannot be  
13 accepted at the municipal hazardous waste facilities.  
14

15 f. Air conditioning and refrigeration equipment containing either  
16 chlorofluorocarbons (CFC's) and/or hydro-chlorofluorocarbons  
17 (HCFC's) shall not be disposed of in the Anchorage Regional  
18 Landfill. CFC's and HCFC's will be removed by the solid waste  
19 disposal utility for an extra charge of \$24.00 [23.00] for each air  
20 conditioning and refrigeration unit. Refrigeration units must be  
21 emptied of all contents before delivery to the landfill or transfer  
22 station.  
23

24 g. Generators of electronics waste may recycle computer monitors,  
25 Cathode Ray Tubes (CRTs), other circuit board-containing  
26 components, cables, and hand-held electronic devices at the  
27 hazardous waste facility located at the Anchorage Regional Landfill,  
28 according to the following:  
29

- 30 i. CRTs and LCD displays larger than 10 inches ..... \$30.00
- 31 ii. CRTS greater than 19 inches ..... \$35.00
- 32 iii. Other E-waste ..... 0.50/lb.
- 33 iv. Cables ..... No charge  
34

35 9. For all items that require special handling by solid waste disposal  
36 personnel when they are received at all disposal sites, the user  
37 shall be charged \$158.04 [148.76] per hour. This charge will be in  
38 addition to the charges stated in subsections A.3. and A.4. of this  
39 section and will be charged in one-half hour increments. Special  
40 handling will include but not be limited to items such as large  
41 animals, asbestos, drugs and tobacco, and confidential documents.  
42

43 B. *Fee schedule for unsecured loads.*  
44

1. Unsecured loads transported by cars, pickups or trailers eight feet or less in length shall be charged \$30.00 more than the secured load charge described in subsection A. of this section.
2. All other unsecured loads shall be charged \$60.00 more than the secured load charge described in subsection A. of this section.

C. *Municipal disposal permit accounts.*

1. Individuals or firms which regularly use the municipal disposal facilities may obtain a permit card badge which authorizes the extension of credit for disposal service transactions. Applications for a permit card badge may be obtained at the Solid Waste Services Customer Service department. All applications shall be signed by an authorized agent of the individual or firm applying for the permit card badge. All applications are subject to approval by the general manager, solid waste services department, or [HIS] designee.
2. Approved applicants will be supplied one permit card badge at no charge. Additional or replacement badges will be issued for a charge of \$6.00 [5.65] per badge.
3. Customers will not be allowed to charge transactions unless they present a valid permit card badge to the weigh station attendant.
4. Charges for which credit is extended under a permit account will be billed monthly on the solid waste utility billing statement.
5. Failure to maintain a permit account in a current condition may subject the permit to cancellation at any time without notice to the permit holder.

D. *Definitions.*

*Secured load*, as used in this section, [AS USED IN THIS SECTION, SECURED LOAD] means a load of solid waste which has been tied or covered in the vehicle in a manner that will prevent any part of the solid waste from leaving the vehicle while the vehicle is moving and so that the load shall not be in violation of subsection 15.20.020B.6.

*Contaminants*, as used in this section, refers to any material found in recycling or organics collection that is not accepted in those programs per the SWS website.

1            *Yard debris* or *food scraps*, as used in this section, refers to organic  
2 matter that can be recycled into compost. A full list of acceptable materials  
3 is available on the SWS website.  
4

5 (AO No. 82-224; AO No. 83-196; AO No. 83-221; AO No. 85-9; AO No. 86-203,  
6 1-9-87; AO No. 87-19, 4-1-87; AO No. 89-2; AO No. 93-96(S), § 1, 5-11-93; AO  
7 No. 96-18(S), § 1, 4-9-96; AO No. 96-100, § 1, 1-1-96; AO No. 99-107, § 1, 8-  
8 10-99; AO No. 2003-76, § 1, 5-13-03; AO No. 2005-13, § 2, 2-15-05; AO No.  
9 2007-146(S), § 2, 4-1-08; AO No. 2008-83, § 1, 4-1-09; AO No. 2010-81(S-1), §  
10 34, 12-7-10, eff. 1-1-11; AO No. 2011-120(S), § 1, 12-13-11, eff. 4-1-12; AO  
11 No. 2018-99 , § 1, 1-1-19; AO 2019-125, § 1, 1-1-20)  
12

13 **Section 2.** Anchorage Municipal Code section 26.80.070 is hereby amended to read as  
14 follows:  
15

16 **26.80.070 - Surcharges to support community recycling initiatives.**  
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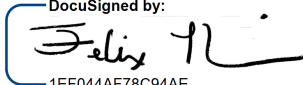
- 18 A. The solid waste disposal utility shall implement community-wide initiatives  
19 to support reduction, recycling, and reuse of waste products otherwise  
20 disposed of at the landfill.  
21
- 22 B. The solid waste disposal utility shall collect a surcharge on all wastes  
23 delivered to solid waste transfer or disposal facilities to finance the  
24 implementation of these initiatives.  
25
- 26 1. Each user delivering waste to a solid waste transfer or disposal  
27 facility in quantities weighing more than 1,000 pounds, and with a  
28 total volume of less than five cubic yards shall be assessed a  
29 surcharge to the existing disposal fee of \$2.00 [1.00] per visit.  
30
- 31 2. At solid waste transfer or disposal facilities with working scales,  
32 each user delivering waste in quantities weighing more than 1,000  
33 pounds or with a total volume greater than five cubic yards shall be  
34 assessed a surcharge, added to the existing tipping fee of \$2.00  
35 per ton of waste delivered.  
36
- 37 3. At a solid waste transfer or disposal facility with no operational  
38 scales, each user meeting the requirements of subsection B.1. shall  
39 pay a surcharge to the existing tipping fee of:  
40
- 41 a. \$0.50 per cubic yard of non-compacted solid waste, as  
42 measured by the facility attendant;  
43
- 44 b. \$0.75 per cubic yard of compacted solid waste, as measured  
45 by the facility attendant.  
46

1 C. Fees collected through the surcharge in this chapter shall be used by the  
2 solid waste disposal utility for capital development costs, operating costs,  
3 consulting fees, and management fees associated with recycling  
4 programs, as approved by the General Manager. Fees may also be used  
5 to offset lost revenues to the disposal utility incurred due to diversion of  
6 waste tonnages to recycling efforts.  
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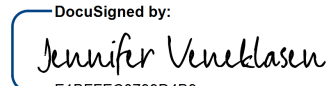
8 (AO No. 2008-62(S), § 1, 8-1-08; AO No. 2011-120(S), § 2, 12-13-11, eff. 4-1-  
9 12; AO No. 2012-33, § 1, 4-1-12, AO No. 2019-125, § 2, 1-1-20)

10  
11 **Section 3.** This ordinance shall become effective on January 1, 2021.  
12

13  
14 PASSED AND APPROVED by the Anchorage Assembly this 1st day of October, 2020.  
15

16  
17 DocuSigned by:  
18   
19 \_\_\_\_\_  
20 1EF044AF78C94AE...  
21 Chair

22 ATTEST:

23 DocuSigned by:  
24   
25 \_\_\_\_\_  
Municipal Clerk



# MUNICIPALITY OF ANCHORAGE

## Assembly Memorandum

No. AM 514-2020

Meeting Date: September 15, 2020

1 **From: MAYOR**

2  
3 **Subject: AN ORDINANCE AMENDING ANCHORAGE MUNICIPAL CODE**  
4 **SECTION 26.80.050 TO INCREASE RATES FOR THE SOLID**  
5 **WASTE SERVICES DISPOSAL UTILITY.**  
6

7 This ordinance increases Solid Waste Services Disposal Utility (SWSD) rates.  
8

9 The Disposal Utility touches the lives of every resident and business within the  
10 Municipality. SWSD operates the 275-acre Anchorage Regional Landfill (ARL) in  
11 Eagle River which accepts over 1,000 tons of waste per day. The utility operates  
12 three transfer stations: the Central Transfer Station (CTS) at E. 56<sup>th</sup> Ave. and the  
13 Old Seward Highway, as well as Girdwood and ARL. The utility uses a fleet of  
14 tractor trailers to haul the solid waste from the transfer stations to the landfill. SWSD  
15 also operates two household hazardous waste collection and processing facilities; is  
16 responsible for the care and closure activities and costs for three closed landfills;  
17 and supports recycling activities within the community.  
18

19 All SWSD operations are supported solely by tipping fees and revenues generated  
20 from the sale of landfill gas. The current tipping fees are \$76.38/ton (\$74.38 for  
21 waste disposal plus \$2.00 to support community recycling) for waste delivered to  
22 CTS and \$65.75/ton (\$63.75 for waste disposal and \$2.00 for community recycling)  
23 for wastes delivered to ARL. These fees were last revised in 2020 as part of a long-  
24 term financial plan to align rates with cost of SWSD operations, and to achieve “best  
25 practice” financial goals set forth in the financial plan. These financial policies  
26 include maintenance of 60 to 90 days of operating cash reserves, 2% capital  
27 reserves to fund large capital replacements, and a plan of systematic reinvestment  
28 to cover debt service and capital needs.  
29

30 The Department of Solid Waste Services has recently begun executing an  
31 Integrated Solid Waste Master Plan (ISWMP), approved in 2018 and revised in  
32 2020, which provides a road map for solid waste management in the municipality for  
33 several decades to come. The ISWMP evaluated current facilities and made  
34 recommendations for improving the current operations and extending the life of the  
35 ARL. Integral to this plan is the construction of a new CTS and associated new  
36 support facilities.  
37

38 To prepare for the future and meet financial policies and operational needs, SWSD  
39 is requesting to increase rates by approximately 6.25 percent. The proposed  
40 disposal rate increases are expected to generate \$1.403 million in 2021.  
41



**THE ADMINISTRATION RECOMMENDS APPROVAL.**

Prepared by: Heidi Thomerson, Solid Waste Services  
Approved by: Mark Spafford, General Manager, Solid Waste  
Services  
Concur: Lance Wilber, Director, Office of Management and  
Budget  
Concur: Alexander Slivka, CFO  
Concur: Kathryn R. Vogel, Municipal Attorney  
Concur: William D. Falsey, Municipal Manager  
Respectfully submitted: Ethan A. Berkowitz, Mayor

**MUNICIPALITY OF ANCHORAGE**  
**Summary of Economic Effects -- Utilities**

AO Number: 2020-92 Title: AN ORDINANCE AMENDING ANCHORAGE MUNICIPAL CODE  
 SECTIONS 26.80.050 AND 26.80.070 TO INCREASE RATES FOR THE  
 SOLID WASTE SERVICES DISPOSAL UTILITY.  
 Sponsor: **MAYOR**  
 Preparing Agency: Dept. of Solid Waste Services - Disposal  
 Others Impacted: Dept. of Solid Waste Services - Refuse Collections

<b>CHANGES IN REVENUES AND EXPENSES:</b>		<b>(In Thousands of Dollars)</b>				
	<b>FY20</b>	<b>FY21</b>	<b>FY22</b>	<b>FY23</b>	<b>FY24</b>	
<b>Operating Revenues:</b>						
	\$ -	\$ 1,403	\$ 1,403	\$ 1,403	\$ 1,403	\$ 1,403
<b>TOTAL OPERATING REVENUES</b>	<b>\$ -</b>	<b>\$ 1,403</b>	<b>\$ 1,403</b>	<b>\$ 1,403</b>	<b>\$ 1,403</b>	<b>\$ 1,403</b>
<b>Operating Expenses:</b>						
	\$ -	\$ 274	\$ 274	\$ 274	\$ 274	\$ 274
<b>TOTAL OPERATING EXPENSES</b>	<b>\$ -</b>	<b>\$ 274</b>	<b>\$ 274</b>	<b>\$ 274</b>	<b>\$ 274</b>	<b>\$ 274</b>
<b>Non-Operating Revenues:</b>						
	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<b>TOTAL NON-OPERATING REVENUES</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
<b>Non-Operating Expenses:</b>						
	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<b>TOTAL NON-OPERATING EXPENSES</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
<b>NET INCOME (REGULATED)</b>	<b>\$ -</b>	<b>\$ 1,129</b>	<b>\$ 1,129</b>	<b>\$ 1,129</b>	<b>\$ 1,129</b>	<b>\$ 1,129</b>
<b>POSITIONS: FT/PT and Temp</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

**PUBLIC SECTOR ECONOMIC EFFECTS:**

The Changes in Revenues and Expenses are based on year over year changes from 2020.

Public sector customers of SWS Disposal Utility will pay a \$3.98 increase per ton disposed at the Regional Landfill, resulting in a fee of 67.73/ton, and a \$4.65 increase per ton disposed at the Central Transfer Station resulting in a fee of \$79.02/ton effective January 1, 2021. The recycling surcharge per ton will not increase, but will remain at \$2.00/ton in addition to the tipping fees described above. The disposal rates for residential cars and trucks will not be increased in 2021, and the recycling surcharge will increase from \$1.00 per load to \$2.00 per load. The last disposal rate increase was in 2020.

Public sector (collections utility) will incur an increase in the amount paid for disposal of garbage collections, which has estimated above based upon tonnage estimated to be picked up by the collections utility. The last disposal rate increase was in 2020.

**PRIVATE SECTOR ECONOMIC EFFECTS:**

The changes in Revenues and Expenses are based on year over year changes from 2020.

Private sector customers of SWS Disposal Utility will pay a \$3.98 increase per ton disposed at the Regional Landfill, resulting in a fee of 67.73/ton, and a \$4.65 increase per ton disposed at the Central Transfer Station resulting in a fee of \$79.02/ton effective January 1, 2021. The recycling surcharge per ton will not increase, but will remain at \$2.00/ton in addition to the tipping fees described above.

The disposal rates for residential cars and trucks will not be increased in 2021, and the recycling surcharge will increase from \$1.00 per load to \$2.00 per load. The last disposal rate increase was in 2020.

**MUNICIPALITY OF ANCHORAGE**  
**Summary of Economic Effects -- Utilities**

AO Number: 2004-

Title:

Sponsor:

Preparing Agency:

Others Impacted:

<b>CHANGES IN REVENUES AND EXPENSES:</b>		(In Thousands of Dollars)				
	<u>FY04</u>	<u>FY05</u>	<u>FY06</u>	<u>FY07</u>	<u>FY08</u>	
<b>Operating Revenues:</b>						
<b>TOTAL OPERATING REVENUES</b>	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<b>Operating Expenses:</b>						
	\$ -					
<b>TOTAL OPERATING EXPENSES</b>	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<b>Non-Operating Revenues:</b>						
<b>TOTAL NON-OPERATING REVENUES</b>	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<b>Non-Operating Expenses:</b>						
<b>TOTAL NON-OPERATING EXPENSES</b>	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<b>NET INCOME (REGULATED)</b>						
<b>POSITIONS: FT/PT and Temp</b>						
<b>PUBLIC SECTOR ECONOMIC EFFECTS:</b>						

PRIVATE SECTOR ECONOMIC EFFECTS:

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Prepared by: \_\_\_\_\_

Telephone: \_\_\_\_\_

Validated by OMB: \_\_\_\_\_

Date: \_\_\_\_\_

Approved by: \_\_\_\_\_

Date: \_\_\_\_\_

(Director, Preparing Agency)

Concurred by: \_\_\_\_\_

Date: \_\_\_\_\_

(Director, Impacted Agency)

Approved by: \_\_\_\_\_

Date: \_\_\_\_\_

(Municipal Manager)

Notes: SWS Collection tons form 2019 loads and weight x proposed ARL increase= expense