Municipal Clerk's Office Amended and Approved

Date: September 24, 2024

Submitted by: Assembly Vice Chair Zaletel and

Assembly Members Bronga and

Volland

Reviewed by: Assembly Counsel's Office For reading: September 24, 2024

## ANCHORAGE, ALASKA AR No. 2024-296, As Amended

A RESOLUTION OF THE ANCHORAGE ASSEMBLY CALLING ON THE MUNICIPALITY OF ANCHORAGE AND THE STATE OF ALASKA TO TAKE ACTION IN RESPONSE TO A RECORD-BREAKING NUMBER OF PEDESTRIAN DEATHS IN COLLISIONS WITH VEHICLES AND DECLARING OCTOBER "PEDESTRIAN SAFETY MONTH."

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**WHEREAS**, to date there have been 12 pedestrian deaths as a result of collisions with motor vehicles in the Municipality of Anchorage during 2024, on track to be a record for any calendar year; and

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WHEREAS, in 2023 there were 11 deaths statewide and 13 in 20221; and

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**WHEREAS,** our nation's streets are dangerous by design, designed primarily to move cars quickly at the expense of keeping everyone safe; and, unfortunately, this crisis will continue to get worse until those in power finally make safety for everyone who uses our roads a top priority<sup>2</sup>; and

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19 20 **WHEREAS**, the National Highway Traffic Safety Administration, acknowledging the increase of pedestrian deaths, for the first time has issued a new rule to look at the safety of pedestrians especially as related to the design and weight of current vehicles<sup>3</sup>; and

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**WHEREAS**, Anchorage is set to become one of the deadliest cities in America for pedestrians with 4 deaths per 100,000<sup>4</sup> in 2024; and

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<sup>&</sup>lt;sup>1</sup> https://dot.alaska.gov/comm/pressbox/arch2023/PR23-0030.shtml

<sup>&</sup>lt;sup>2</sup> http://smartgrowthamerica.org (modified quote)

<sup>&</sup>lt;sup>3</sup> https://www.nhtsa.gov/press-releases/nhtsa-proposes-new-vehicle-safety-standard-protect-pedestrians

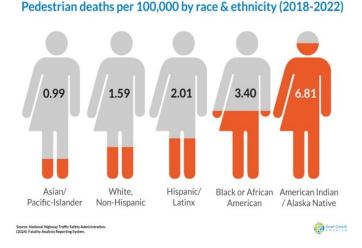
<sup>&</sup>lt;sup>4</sup> https://smartgrowthamerica.org/dangerous-by-design/ (Metro Rankings)

## Ranking the most dangerous metro areas

This report includes pedestrian fatality statistics and ranks the largest 101 metro areas. All are too dangerous. As with the 2022 edition of this report, we examine a five-year period (2018-2022) to get a broader sample size for each metro area. Long-term fatality rates are calculated by comparing the average rate from 2013-17 to the average for 2018-22.

			Search:		
Rank ¢	Metro Area \$	Avg. annual pedestrian fatality rate per 100k people (2018-2022)	Pedestrian	Pedestrian deaths (2013- 2017)	Long term trend
1	Memphis, TN-MS-AR	5.14	343	186	2.37
2	Albuquerque, NM	4.83	221	138	1.78
3	Tucson, AZ	4.16	217	105	2.08
4	Bakersfield, CA	3.99	181	151	0.55
5(t)	Deltona-Daytona Beach- Ormond Beach, FL	3.96	134	107	0.53
5(t)	Baton Rouge, LA	3.96	172	99	1.57
7	Fresno, CA	3.89	196	111	1.60
8	Tampa-St. Petersburg- Clearwater, FL	3.75	599	500	0.39
9	Charleston-North Charleston, SC	3.66	147	97	1.05
10	Little Rock-North Little Rock- Conway, AR	3.63	136	62	1.93

**WHEREAS**, the data show that people of color as disproportionately impacted as pedestrians: black people are killed at more than twice the rate of white people, and American Indian and Alaska Native people are killed at over four times the rate of white people<sup>5</sup>; and



WHEREAS, research shows that a pedestrian struck by a vehicle traveling at 40 MPH has an 85% chance of being killed, compared to a 40% fatality rate when the vehicle is traveling at 30 MPH<sup>6</sup>; and

**WHEREAS**, higher speeds make it harder for drivers to react: At 45 MPH, a driver requires about 360 feet to perceive a hazard and stop, compared to just 200 feet at 30 MPH; this extended stopping distance dramatically reduces a driver's ability to avoid a pedestrian, especially in urban environments where unexpected pedestrian

<sup>&</sup>lt;sup>5</sup> https://smartgrowthamerica.org/dangerous-by-design/

<sup>&</sup>lt;sup>6</sup> AAA Foundation for Traffic Safety (2011). *Impact Speed and a Pedestrian's Risk of Severe Injury or Death.* 

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movements are common<sup>7</sup>; and

WHEREAS, slower speeds improve pedestrian visibility: Drivers traveling at lower speeds have a wider field of vision, allowing them to better detect pedestrians, especially in complex, mixed-use areas, studies suggest that even a 5 MPH reduction can significantly improve driver awareness8; and

WHEREAS, slower speeds reduce crash severity: The kinetic energy involved in a crash increases exponentially with speed and lowering speed limits not only reduces crash frequency but also diminishes the severity of those that do occur, lowering the risk of life-threatening injuries9; and

WHERAS, other cities are seeing success from reduced speed limits: Cities that have implemented speed reductions, such as New York City's Vision Zero initiative, have seen a significant drop in pedestrian fatalities; for instance, NYC saw a 22% decrease in pedestrian fatalities after lowering speed limits from 30 MPH to 25 MPH<sup>10</sup>; and

WHEREAS, the majority of pedestrian fatalities in 2024 have taken place on Alaska Department of Transportation and Public Facilities (AKDOT&PF) controlled roads with at least 4 lanes and speeds of 45 miles per hour; and

WHEREAS, "Pedestrian crashes are 100 percent preventable," said AKDOT&PF Commissioner Ryan Anderson in October 2023, and "We need to drive these crashes to zero by working together."11; and

WHEREAS, the Municipal Traffic Engineer has the authority to lower speed limits when special hazards exist with respect to pedestrians or other traffic or by reason of weather or street conditions pursuant to AMC chapter 9.26; and

WHEREAS, changing light and weather conditions in August and persisting throughout the Fall have correlated with an increase in pedestrian deaths; and

WHEREAS, improved lighting has been an intervention deployed by AKDOT&PF in response to pedestrian fatalities along Tudor Road through the Highway Safety Improvement Program (HSIP) to provide more visibility of pedestrians from behind the sidewalk into the road; and

WHEREAS, the Municipality of Anchorage adopted a Vision Zero Action Plan in November 2018 and in the 2024 budget the Assembly funded and the Municipality hired a Vision Zero Coordinator to implement a strategy to eliminate all traffic fatalities and severe injuries while increasing safe, healthy, and equitable transportation for everyone; and

<sup>&</sup>lt;sup>7</sup> American Association of State Highway and Transportation Officials (AASHTO). A Policy on Geometric Design of Highways and Streets (Green Book), Chapter 3. 2018.

<sup>8</sup> National Transportation Safety Board (NTSB) (2018). Pedestrian Safety Study.

<sup>&</sup>lt;sup>9</sup> World Health Organization (WHO) (2017). Managing Speed: A Road Safety Manual for Decision-Makers and Practitioners.

<sup>&</sup>lt;sup>10</sup> nyc.gov/assets/visionzero/downloads/pdf/vision-zero-year-6-report.pdf

<sup>11</sup> https://dot.alaska.gov/comm/pressbox/arch2023/PR23-0030.shtml

WHEREAS, since 2022, the Anchorage Assembly has advocated for Urban Safety Corridors that would allow for the temporary reduction of speed paired with enforcement and education to respond to dangerous road conditions; to date AKDOT&PF has not completed its statewide manual to allow for such implementation within the Municipality of Anchorage's urban environment; and

WHEREAS, the Mayor may issue an emergency proclamation where a civil or public health emergency exists, AMC 3.80.030-.040; and

WHEREAS, Sacramento is considering a declared emergency in response to pedestrian deaths<sup>12</sup>; and

WHEREAS, at the most recent AMATS Policy Committee meeting on September 19, 2024, AKDOT&PF represented that in response to the pedestrian fatalities it would be working on a plan of action, but that it will take a couple of months before that is complete;

## NOW, THEREFORE, THE ANCHORAGE ASSEMBLY RESOLVES:

**Section 1.** To call upon the Municipality of Anchorage and the State of Alaska to take action in response to pedestrian deaths and to report the specific actions back to the Assembly no later than the next regular Assembly meeting on October 8, 2024.

Such actions of the Municipality of Anchorage and the State of Alaska may include, but are not limited to:

Α. Immediately installing improved lighting previously used by the HSIP program along corridors where pedestrian fatalities have occurred or those with similar defining characteristics;

- B. Lowering speed limits by at least 10 miles per hour, not to exceed 35 miles per hour, on corridors where fatalities have occurred or those with the same defining characteristics and dedicate resources to increased enforcement of speed along these corridors; and
- C. Producing a public education campaign about the intersection of pedestrian safety, motor vehicle speed, and road conditions.

Increasing enforcement of traffic violations along identified <u>D.</u> corridors (AMC 9.16 Rules of the Road) and of pedestrian use of due care when using the roadway (Pedestrian Rights and Duties, AMC chapter 9.20 and 13 A.A.C. Chapter 2).

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Section 2. That it hereby declares October "Pedestrian Safety Month" annually and resolves to work with the Municipality of Anchorage and the State of Alaska to

 $<sup>^{12}\</sup> https://cal.streetsblog.org/2024/09/18/sacramento-city-council-may-declare-emergency-over-traffic-safety$ 

educate the public about pedestrian safety and specific strategies to reduce the likelihood of pedestrian deaths.

Section 3. The Assembly urges prioritization of short- and long-term changes to road design and operations that will encourage drivers to reduce speed and use the road safely, including changes to traffic signal timing, "road diet" strategies such as narrowing and removing travel lanes, and other design interventions that increase safety for all road users.

PASSED AND APPROVED by the Anchorage Assembly this 24th day of September, 2024.

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Chair

ATTEST:

Janie Lin

Municipal Clerk