Submitted by: Assembly Member

Sulte and

Assembly Member Zaletel

Prepared by: Assembly Member Sulte Reviewed by: Assembly Counsel's

Office

For reading: October 10, 2023

## ANCHORAGE, ALASKA AO No. 2023-110

AN ORDINANCE OF THE ANCHORAGE MUNICIPAL ASSEMBLY AMENDING ANCHORAGE MUNICIPAL CODE TITLE 10 TO ADD A NEW CHAPTER FOR THE LICENSING AND REGULATION OF SHORT-TERM RENTAL OPERATIONS IN THE MUNICIPALITY AND AMENDING AMC SECTION 14.60.030, THE MUNICIPAL FINE SCHEDULE, TO ADD CORRESPONDING FINES.

**WHEREAS**, Short-Term Rentals (STR) is a relatively new rental housing market that has grown exponentially in recent years through rental hosting platforms such as AirBnB, VRBO, and others; and

**WHEREAS**, there is a need to understand this market to ensure the proper operation of the STR for the enjoyment of the renter and the neighborhoods in which they operate; and

**WHEREAS**, there is a desire to provide additional assurances that STR units meet current applicable provisions of the land use, fire, health and other applicable Anchorage Municipal Codes for the safety of renters and property owners; and

**WHEREAS**, there is a desire to provide additional assurances for the quiet and peaceful enjoyment of residents living near an STR; and

WHEREAS, the Municipality of Anchorage is facing a housing shortage and is working to increase housing supply in the Municipality through a variety of measures; and

**WHEREAS**, there is a need for the Municipality of Anchorage to proactively respond to the impact of Short-Term Rentals; now, therefore

#### THE ANCHORAGE ASSEMBLY ORDAINS:

<u>Section 1.</u> Anchorage Municipal Code Title 10 is hereby amended to add a new chapter 10.90 for Permitting and Regulation of Short-Term Rentals, to read as follows:

# CHAPTER 10.90 LICENSING AND REGULATION OF SHORT-TERM RENTALS

10.90.005 - Purpose and Definitions.

A. Purpose. The purpose of this chapter is to establish the Short-Term Rental license and to facilitate the permitting of Short-Term Rental units subject to appropriate restrictions and standards of this Code, to ensure the safety and enjoyment of the renter, and to allow for retaining the character of and quiet and peaceful enjoyment of residential neighborhoods.

B. Definitions. The following words, terms and phrases, when used in this chapter, shall have the meanings ascribed to them in this section, except where the context clearly indicates a different meaning:

Advertisement: A form of marketing communication that employs a non-personal message to promote the rental of a Short-Term Rental unit. This includes, but is not limited to, mailing, brochures, print, internet listing, e-mail publication, social media, other electronic means, or other means or methods regardless of the medium used.

Bedroom: A bedroom must meet the criteria set forth in Section 9 of this chapter.

Occupancy limit: The maximum number of persons permitted to occupy overnight in a Short-Term Rental unit.

*Rent* is the monetary value of any consideration, whether money or property, given in exchange for the right to use or occupy an STR unit.

Rental agent: A management company, rental agent, or other person employed or engaged by the license holder to advertise the Short-Term Rental unit for rent, or to remit any required tax to the Municipality.

Responsible Manager: A management company, rental agent, or individual who is identified in writing to the Municipal Clerk as the person responsible for code complaints made about the Short-Term Rental unit.

Short-Term Rental (STR) Unit: A separate and distinct living unit, which may be a condominium, town home, house, studio unit, condominium unit, bedroom or any such other similar unit which is rented to any person, who, for consideration, uses, possesses or has the right to use or possess such Short-Term Rental Unit for a period of less than thirty (30) consecutive days, regardless of the number of days during a license year such unit is rented.

Studio: A Short-Term Rental unit which does not contain a separate and distinct bedroom.

To rent or rent (in any conjugation of the verb form) an STR means to provide or obtain the right to use or occupy an STR unit in exchange

for rent.

## 10.90.010 - Short-Term Rental Unit License required.

- A. It shall be unlawful for any person to operate any Short-Term Rental unit without a valid Short-Term Rental unit license, as approved by the Municipality. This license requirement shall be effective beginning May 1, 2024.
- B. The Short-Term Rental unit license does not reside with the property but is issued to the specific owner of the property. The license shall expire upon sale or transfer of the property. The license shall not be transferred or assigned to another individual, person, entity, or address but may be managed by a third party on behalf of the owner.
- C. The initial Short-Term Rental unit license for a property shall have a term duration no greater than two years. The municipal clerk may determine the license term for the initial license with an end date of April 30.
- D. A license may be renewed for additional two-year periods with a term that begins May 1 and ends two years later on April 30.

## 10.90.015 – License application.

- A. Applications submitted for licenses and license renewals shall set forth the following information on the forms obtained from the Municipal Clerk's Office and shall pay all fees required for a license application.
- B. The license application or renewal application shall include:
  - 1. the completed application form;
  - 2. Owner Safety self-Inspection certification;
  - 3. Owner Affidavit: a statement under penalty of unsworn falsification that the owner has read and understands the rules and regulations for a Short-Term Rental unit set forth in this chapter, including that the owner is in compliane with criteria in section 10.90.;
  - 4. A description specifying how each required license review criteria will be met;
  - 5. A copy of the licensee's room tax certificate of registration, if required to obtain one under chapter 12.20;
  - 6. Proof of property liability insurance in the amount of not less than five hundred thousand dollars (\$500,000.00) or provide proof that property liability coverage in an equal or higher

amount is provided by any hosting platforms through which the owner will rent the Short-Term Rental unit. Proof of liability insurance is not required if Short-Term Rental reservations are handled exclusively by hosting platforms (websites) that extend liability coverage of not less than five hundred thousand dollars (\$500,000.00) under terms acceptable to the Municipal Risk manager.

- 7. The name, address, email address and other contact information, including a 24-hour contact phone number for the owner or the owner's Responsible Manager within the municipality who can be contacted in the event of an emergency and can physically respond at the Short-Term Rental unit within one hour;
- 8. The name, address, telephone number, and email address of any current Rental Agent for the Short-Term Rental unit; and
- 9. License holder shall designate in writing a Responsible Manager. The person may be the license holder/owner, and the license holder may designate one or more alternate Responsible Manager(s) at the time of application. The Responsible Manager or an alternate shall be able to physically respond to the Short-Term Rental unit in no more than one hour at all times the unit is rented. Responsible Manager and Rental Agent may be one and the same.
- C. License holder shall notify the Municipal Clerkin writing within thirty (30) days of any change in the information set forth in the current application on file with the Clerk. However, the license holder shall notify the Municipal Clerk within three (3) days in writing of any change in Rental Agent or Responsible Manager by including the name, address, telephone number, and email address of the license's replacement Rental Agent or Responsible Manager.
- D. The application shall be reviewed administratively by the Municipal Clerk in accordance with chapter 10.10, License Administration. If any provision of chapter 10.10 is inconsistent or conflicts with this chapter 10.90, this chapter shall govern.

#### 10.90.020 - Short-term rental unit license review criteria.

- A. The Municipal Clerk may approve or approve with conditions an application for, or renewal of, a Short-Term Rental unit license if the following criteria and specific regulations are met:
  - 1. Sleeping quarters for Short-Term guests shall not be in non-residential areas within buildings or accessory structures (e.g., shed, garages, closets, etc.) that do not contain finished living space; or in commercial (office/retail) or industrial (warehouse)

spaces; or in a recreational vehicle.

- 2. Sleeping quarters for Short-Term Rentals shall meet applicable Municipal Code for a sleeping area.
- 3. The license fee has been paid and the applicant shall not be indebted or obligated in any manner to the Municipality.
- 4. The real property used for the STR unit shall not be delinquent in payment of property or other applicable municipal taxes.
- 5. The owner shall maintain or provide for regular trash collection services in compliance with this Code.
- 6. The owner shall maintain the insurance coverage required by and provide proof of
- 7. Short-Term Rental units must remain compliant with all Planning, Zoning, Building and other applicable Municipal Codes.
- 8. The owner shall not have had a Short-Term Rental unit license revoked or denied within the preceding twenty-four (24) months.

#### 10.90.025 - License issuance.

- A. The Municipal Clerk shall issue a license for a Short-Term Rental unit under this chapter only if the applicant has complied with the requirements of this chapter and paid the license fee, in addition to compliance with all other applicable business license and tax requirements under federal, state and municipal law. An initial license issued for a property may have a term shorter than two years, as described in section 10.90.035C.
- B. A Short-Term Rental unit license issued pursuant to this chapter shall be valid for two years or until abandoned, voluntarily surrendered, suspended or revoked. A conveyance or transfer of title to the real property shall result in automatic revocation of the Short-Term Rental unit license effective the date of execution of the conveyance or transfer instrument.
- C. Renewal shall not be unreasonably withheld.
- D. Conditions of approval: In the licensing of such use, or in the renewal of a license, the Municipal Manager, Planning Director, or Anchorage Assembly shall have authority to require such reasonable conditions as necessary to protect the public health, safety and general welfare and to ensure that the use, value, and qualities of the neighborhood surrounding the proposed location will not be adversely affected.

#### 10.90.030 - Licenses non-transferable.

- A. Except as otherwise provided in this section, no license granted pursuant to this chapter shall be transferable from one person to another or from one location to another. No License shall be transferred as part of a like-kind exchange under Internal Revenue Code section 1031 or other federal law.
- B. Exceptions to non-transferable license. If the real property for which a valid Short-Term Rental unit license has been issued is transferred by the licensee as a grantor pursuant to a conveyance meeting any of the following conditions, the Municipal Clerk may re-issue the Short-Term Rental unit license to the grantee named in such deed:
  - 1. The transfer of title to real property if the grantee is a member of the grantor's immediate family. For purposes of this section, "immediate family" means the spouse, child (including a stepchild and an adoptive child), parent, sibling, grandparent, aunt, or uncle of the person, and a parent or sibling of the person's spouse.
  - 2. The transfer of title to real property from a grantor to a trust established by the grantor, and the grantor is the trustee.
  - 3. The transfer of title to real property from a grantor to a limited liability company or another form of business entity recognized by Alaska law so long as the grantor has a controlling interest in such limited liability company or other business entity.
  - 4. Any transfer of the property between the same parties creating or terminating a joint tenancy in such property.
  - 5. The transfer of title or change of interest in real property by reason of death, pursuant to a will, the law of descent and distribution, or otherwise.
  - 6. The transfer of title required by order of a court of competent jurisdiction.
  - 7. A transfer of an interest in the property without consideration for the purpose of confirming, correcting, modifying, or supplementing a transfer previously recorded; making minor boundary adjustments; removing clouds of titles; or granting rights-of-way, easements, or permits.

#### 10.90.035 - Fees.

A. Purpose and Use of the License Fees: Funds collected by the Municipality from the Short-Term Rental unit fee established by this

section shall be used to defray the costs to the Municipality, including, but not limited to, for staff and personnel required for the administration and enforcement of the program. License fees are not a tax, but are for the privilege of operating an STR in the municipality.

- B. Commencing with licenses for Short-Term Rental units issued on or after March 1, 2024, licensing period there shall be added to each Short-Term Rental unit license issued by the Municipal Clerk pursuant to this chapter, and there shall be paid by the license holder of such license, an annual Short-Term Rental unit license fee. The amount of the annual Short-Term Rental unit fee for 2024 shall be four hundred dollars (\$400.00) per Short-Term Rental unit; provided, however,
  - 1. A portion of the fee is non-refundable to cover the costs of application processing and review, in the amount of \$50.00.
  - 2. The license fee established in this section shall be waived where the Short-Term Rental unit is the applicant's primary residence or is rented out to a single guest for an aggregate of more than 180 days of the previous 12 months, none of which may be consecutive occupancy of more than 30 days.
  - 3. The license fee established in this section shall be waived where a Short-Term Rental unit is owned by an active-duty military service member whose permanent duty station is within Municipality of Anchorage and receives orders to report to a temporary duty station outside of the Municipality of Anchorage (i.e. deployment), for the duration of the deployment for the initial application and each annual renewal upon presentation of orders.
  - 4. No Short-Term Rental unit license shall be issued until the applicable Short-Term Rental unit fee has been received by the Municipality.
  - 5. Biannual License Fee Due Date: The Short-Term Rental unit fee shall be due and payable to the Municipality at the time of application. Failure to pay the fee in accordance with this section will result in the non-issuance or nonrenewal of a license.
  - 6. Excess fees collected may be used broadly for affordable workforce housing development as long as they do not adversely affect the administration of the STR licensing program or lead to license fee increase due to a program shortfall.
- C. License Fees shall not be prorated or refunded if STR License is revoked or suspended. The refundable portion of a license fees may be prorated by the Municipal Clerk if the initial license is for a period

of at least a calendar quarter less than two full years. The proration shall be in units of calendar quarters.

#### D. Administration of the Fund:

- 1. All sums of money collected by the Municipality per this section are intended exclusively for use as outlined in this section.
- 2. The fees collected in accordance with this section shall be accounted for in such a manner that the collection and expenditure of such fees can be separately tracked by the municipality.
- 3. The fees collected in accordance with this section shall not be used for general municipal or governmental purposes or spending. Nor shall the fund ever be transferred to or become part of the Municipality's General Fund.
- 4. The amount of the fee shall bear a reasonable relationship to the direct and indirect costs of implementing the municipality's regulatory program established by this chapter, including enforcement. The Municipal Clerk shall review the fee amount every two years and recommend adjustment to the chair of the assembly.

#### 10.90.040. – Rules and regulations.

- A. In addition to the rules set forth in this section, the Municipal clerk is authorized to adopt reasonable and necessary rules and regulations to implement the requirements of this Short-Term Rental unit license code.
- B. It shall be a violation of this part for the owner or Short-Term Rental guests to fail to comply with the following rules and regulations under Municipal Code:
  - 1. All Short-Term Rental guests shall abide by all applicable noise, housing and public health ordinances of the Municipality and with all other municipal fire and safety ordinances. Notices of violation for these may be issued to a guest under the relevant code provisions.
  - 2. No meals shall be prepared for or served to the Short-Term guests by the owner or the owner's agents.
  - 3. The license with all local contact information and emergency safety information shall be prominently displayed within the Short-Term Rental unit. Care should be taken to not be viewable from outside of the STR.

- 4. The municipally issued license number shall be used in all rental marketing materials.
- 5. During the term that a Short-Term Rental unit is occupied by a Short-Term guest, the owner and/or the local contact person designated by the owner shall be available twenty four (24) hours per day, seven (7) days per week, for the purpose of responding within one hour to complaints regarding the condition or operation of the Short-Term Rental unit or the conduct of Short-Term guests. If the local contact person designated by the owner changes, then the owner shall update the license on file within three (3) days.
- 6. Maximum overnight occupancy of a Short-Term Rental unit, except studios shall be limited to two (2) adults per bedroom, plus an additional two (2) adults per dwelling unit.
  - a. Studios shall be limited to two (2) adults.
  - b. Minors, <18 years of age, will not be counted as long as under the care and supervision of an adult on the premises.

# 10.90.045 - Criteria for a bedroom under the Short-Term Rental regulations.

- A. The number of bedrooms that exist in a Short-Term Rental unit shall be presumed to be as established by the municipal property tax information database; or
- B. In order to establish a different number of bedrooms than in the municipal property tax information database, the licensee may request and pay for an inspection conducted by the municipality, and determine the number of bedrooms that meet the criteria in section 15.10.130.
- C. Advertising of the STR unit may not indicate a number of bedrooms greater than established by this section.

## 10.90.050. – Advertising requirements.

- A. An advertisement offering to rent a Short-Term Rental unit must prominently display:
  - 1. The municipality's business license number in the advertisement as, "Municipality of Anchorage Short-Term Rental Unit License No. [insert number]"; and
  - 2. The adult occupancy limit for the Short-Term Rental unit as, "Maximum overnight occupancy [insert number] adults."

B. The license holder and/or owner of a unit shall be given written notice of an advertising violation of this section and fifteen (15) days within which to comply with the requirements of this section.

#### 10.90.055 - Mitigation of health, safety and secondary impacts.

- A. Accommodation unit licensees shall be responsible for the safety of the occupants and welfare of the surrounding areas and residential habitants. In so doing, the licensee or the Responsible Manger shall:
- B. Short-Term Rental unit license holders shall be responsible for the safety of the occupants and welfare of the surrounding areas and residential habitants. In so doing, the license holder or the Responsible Manager shall:
  - 1. Short-Term Rental units shall at all times be equipped with a functioning smoke detector, carbon monoxide detector, and fire extinguisher.
  - Motor vehicles used by occupants shall be parked only on the site of the Short-Term Rental unit or in a public Municipality designated parking area located off of the site of the Short-Term Rental unit.
  - 3. Motor vehicles shall be parked in accordance with Municipal Code.
  - 4. Occupants shall not sleep in motor vehicles and further, shall cause motor vehicles parked at a Short-Term Rental unit to comply with the requirements and be subject to the limitations of this Code.
  - 5. Trash and garbage from a Short-Term Rental unit shall be stored and disposed of in compliance with Municipal Code.
  - 6. Noise emanating from the Short-Term Rental shall be in accordance with Municipal Code.

# 10.90.060. – Right of entry for inspections or investigations; complaints.

- A. Inspections are authorized under section 10.10.050. In addition to the municipal clerk or law enforcement officials, code enforcement officers as directed by the municipal clerk may enter and inspect the premises of the Short-Term Rental unit as reasonable and necessary to ensure and enforce compliance with this chapter and applicable provisions of this code.
- B. Complaints.

- 1. The Responsible Manager shall be available twenty-four (24) hours per day, seven (7) days per week, to respond to any complaint filed with or through the Municipality, or a website provided by the Municipality for such purpose, about the operation or condition of the license holder's Short-Term Rental unit.
- 2. The Responsible Manager shall be able to respond to a complaint within sixty (60) minutes of receiving notice of such complaint.

#### 10.90.065. – Fines, penalties, and denial of license.

- A. Penalties and remedies for violations of this chapter shall be as provided in the general provisions for this title. Fine amounts for specific violations may be set forth in section 14.60.030 of this code.
- B. If a license application is denied, the municipal clerk shall return the refundable portion of the fee to the applicant. An appeal from a decision of the Municipal Clerk to deny an application for a license or deny renewal shall be within the jurisdiction of the administrative hearings officer as provided in Title 14, whom is hereby designated to hear and decide such appeals. Hearing procedures shall be conducted in accordance with chapter 3.60. A notice of appeal shall be submitted on a form provided by and filed with the municipal clerk. whom shall forward the notice to the administrative hearings office. A notice of appeal must be filed with the municipal clerk within 15 days after the decision. The final decision of the administrative hearing officer shall be made to the Superior Court, Third Judicial District, Anchorage, Alaska, no later than 30 days following service of that decision. Review by the court shall be limited to determining whether the decision of the hearing officer is supported by substantial evidence.

#### 10.90.070 – License suspension or revocation.

- A. The Municipal Clerk may suspend or revoke a license if it finds, by a preponderance of the evidence, that:
  - 1. The operation of the Short-Term Rental unit no longer conforms with the review criteria of this part; or
  - 2. The owner has violated a condition of approval; or
  - 3. The owner has violated the rules and regulations provided for in this part.
- B. License suspension or revocation proceedings shall be in accordance

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with section 10.10.040.

- C. A license suspension shall not exceed thirty (30) days, and for so long thereafter until reinstated by the Municipality upon proof that the cause of the suspension has been remedied. A shorter suspension period may be imposed considering a totality of the circumstances and the grounds for suspension.
- D. Suspension or revocation of a license may be in addition to any other penalty or remedy provided for in this title.
- E. The STR License Fee is forfeited in case of revocation and no credit shall be offered for time where the license is suspended.

**Section 2.** Anchorage Municipal Code section 14.60.030 is hereby amended to read as follows (the remainder of the section is not affected and therefore not set out):

#### 14.60.030 Fine schedule.

The fine schedule under this chapter is as follows:

Code	Offense	Penalty/Fine											
Section													
Section													
***	*** ***												
		_											
10.90.010	Operating STR unit without license	300.00 per overnight occupancy rented											
10.90.050	Advertising violation	300.00											
10.00.000	ravorabing violation	000.00											
10.90	Failure of Responsible Manager to	75.00											
10.90	Failure of Responsible Manager to	75.00											
	respone within 1 hour												
***	*** ***												

(AO No. 93-167(S-1), § 1, 4-13-94; AO No. 94-108, § 1, 10-5-94; AO No. 94-134, § 2, 9-8-94; AO No. 95-42, § 2, 3-23-95; AO No. 95-67(S), § 9, 7-1-95; AO No. 95-102, § 1, 4-26-95; AO No. 95-118, § 3, 9-1-95; AO No. 95-163(S), § 21, 8-8-95; AO No. 95-195(S-1), 1-1-96; AO No. 96-51(S-1), § 2, 8-1-96; AO No. 96-96(S-1), § 2, 2-1-97; AO No. 96-126(S), § 3, 10-1-96; AO No. 96-137(S), § 9, 1-2-97; AO No. 97-88, § 3, 6-3-97; AO No. 97-107, § 3, 11-17-97; AO No. 97-133(S), § 1, 11-11-97; AO No. 98-27(S-1), § 2, 11-11-97; AO No. 98-160, § 2, 12-8-98; AO No. 99-13(S), 2-9-99; AO No. 99-91(S), § 4, 7-13-99; AO No. 2000-64, § 1, 4-18-00; AO No. 2000-116(S), § 4, 7-18-00; AO No. 2000-127(S), § 2, 10-14-00; AO No. 2000-129(S), § 26, 11-21-00; AO No. 2001-48, § 1, 3-13-01; AO No. 2001-74(S), § 2, 4-17-01; AO No. 2001-4, § 2, 2-6-01; AO No. 2001-145(S-1), § 11, 12-11-01; AO No. 2003-68, § 1, 9-30-03; AO No. 2003-97, § 4, 9-30-03; AO No. 2003-117, § 2, 1-28-03; AO No. 2003-130, § 8, 10-7-03; AO No. 2003-152S, § 10, 1-1-04; AO No. 2004-1, § 2, 1-1-03; AO No. 2004-99, § 2, 6-22-04; AO No. 2004-100(S-1), § 6, 1-1-05; AO No. 2004-171, § 1, 1-11-05; AO No. 2005-160, § 9, 11-1-05; AO No. 2005-84(S), § 3, 1-1-06; AO No. 2005-185(S), § 35, 2-28-06; AO No. 2005-124(S-1A), § 33, 4-18-06; AO No. 2006-39, § 6, 4-11-06; AO No. 2006-54, §

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No. 2007-60, § 4, 11-1-07; AO No. 2007-70, § 3, 5-15-07; AO No. 2008-84(S), § 5, 7-15-08; AO No. 2009-61, § 3, 7-7-09; AO No. 2009-82, § 5, 7-7-09; AO No. 2009-40(S), § 3, 7-21-09; AO No. 2009-112, § 4, 10-13-09; AO No. 2009-122, § 2, 12-17-09; AO-2010-35(S), § 7, 5-11-10; AO No. 2010-39, § 2, 5-11-10; AO No. 2010-87(S), § 3, 12-7-10; AO No. 2011-46, § 4, 4-12-11; AO No. 2011-59, § 10, 5-24-11; AO No. 2011-106(S), § 3, 11-8-11; AO No. 2011-112, § 4, 11-22-11, eff. 12-22-11; AO No. 2012-10, § 1, 1-31-12; AO No. 2012-77, § 29, 8-7-12; AO No. 2013-109(S-1), § 5, 12-3-13; AO No. 2013-130(S-1), § 1, 1-14-14; AO No. 2014-42, § 31, 6-21-14; AO No. 2014-85, § 4, 8-5-14; AO No. 2014-110(S), § 2, 9-9-14; AO No. 2014-137(S), § 3, 11-18-14; AO No. 2015-23(S), § 20, 3-24-15; AO No. 2015-48, § 16, 5-14-15; AO No. 2015-54, § 1, 5-26-15; AO No. 2015-65, § 4, 6-9-15; AO No. 2015-111(S-1), § 2, 1-1-16; AO No. 2016-16(S), § 4, 2-9-16; AO No. 2016-76(S), § 7, 7-12-16; AO No. 2016-81(S), § 4, 8-25-16; AO No. 2016-83(S), § 9, 7-26-16; AO No. 2016-82, § 3, 8-9-16; AO No. 2016-116, § 2, 10-18-16; AO No. 2016-115(S), § 2, 11-15-16; AO No. 2016-124(S), § 11, 12-20-16; AO No. 2017-26, § 2, 5-1-17; AO No. 2017-29(S), § 61, 6-1-17; AO No. 2017-30, § 3, 3-21-17; AO No. 2017-31(S), § 5, 5-26-17; AO No. 2017-119(S), § 4, 11-9-17; AO No. 2017-101, § 2, 2-5-18; AO No. 2017-161(S), § 3, 2-27-18; AO No. 2017-16, § 3, 2-14-17; AO No. 2017-129, § 2, 1-23-18; AO No. 2018-63(S), § 2, 8-28-18; AO No. 2018-100(S), § 2, 1-1-19; AO No. 2018-110, § 2, 12-18-18; AO No. 2019-9(S), § 2, 2-12-19; AO No. 2019-12, § 2, 3-5-19; AO No. 2019-15(S), § 2, 3-19-19; AO No. 2019-34, § 5, 4-18-19; AO No. 2019-50(S), § 2, 6-6-19; AO No. 2019-66, § 26, 6-18-19; AO No. 2019-74(S), § 2, 6-18-19; AO No. 2019-79(S), § 2, 7-9-19; AO No. 2019-90(S), § 7, 8-20-19; Ord. No. 2020-4(S), § 3, 6-24-20; AO No. 2020-65, § 2, 9-25-20; AO No. 2020-103, § 2, 11-4-20; AO No. 2022-97, § 1, 11-9-22; AO No. 2023-27, § 2, 3-21-23) The Municipality Assembly hereby finds, determines and declares that

1, 5-2-06; AO No. 2006-80, § 1, 6-6-06; AO No. 2007-50, § 4, 4-10-07; AO

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this ordinance is necessary and proper to provide for the safety, preserve the health, promote the prosperity, and improve the order, comfort and convenience of the Municipality of Anchorage and the inhabitants thereof.

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The Municipal Clerk shall not accept applications for an STR unit Section 4. license under this ordinance sooner than March 1, 2024.

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This ordinance shall be effective immediately after passage and approval by the Assembly.

42 43 PASSED AND APPROVED by the Anchorage Assembly this day of , 2023.

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ATTEST: Chair of the Assembly

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49 Municipal Clerk 50

From: <u>Jacky Graham</u>
To: <u>Tyler, Margaret S.</u>

Subject: Re: LUC meeting December 11 2023

Date: Friday, December 8, 2023 5:03:19 PM

#### [EXTERNAL EMAIL]

Hello everybody.

We are currently out of Alaska and unable to attend the next land-use committee meeting. We are writing in strong objection to the proposed recommendation from the housing committee to relocate the soccer field and turn the current soccer field into housing. That land is designated as a Park. We strongly object to the suggestion of any housing on dedicated park land. Many thanks.

Jacky and Ken Graham

On Dec 9, 2023, at 4:42 AM, Margaret Tyler on behalf of LUC <tylerms@muni.org> wrote:

# Girdwood Land Use Committee

#### Reminder:

Safer Seward Highway meeting met in person but if you missed it you can still participate.

#### **Online Open House:**

December 5, 2023- January 4, 2024 at safersewardhighwayonline.com

#### Land Use Committee (LUC) Meeting:

Land Use Committee meetings are taking place via teams until further notice.

Date: Monday, December 11, 2023

Time: 7:00 PM

Location: Hybrid meeting via Teams with in person at Girdwood Community

Room, 250 Egloff Rd.

Join on your computer, mobile app or room device

Click here to join the meeting

Meeting ID: 283 193 379 658 Passcode: UjUbmY

Or call in (audio only) +1 907-519-0237,,874382871#

Phone Conference ID: 874 382 871#

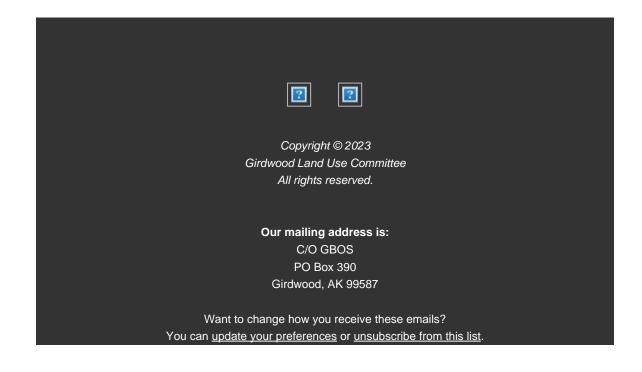
LUC Dec 11 2023 agenda draft

LUC Dec 11 2023 meeting packet

LUC Nov 13 2023 minutes draft

GBOS, Committees and subcommittee meetings are now available to view in a calendar format. Visit <a href="https://www.muni.org/gbos/events">www.muni.org/gbos/events</a> to see scheduled meetings. Click here to go to the <a href="https://girchen.org/gbos/events">Girdwood Board of</a> <a href="https://gupervisors-Home-Page">Supervisors Home Page</a>.

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# **MUNICIPALITY OF ANCHORAGE**



27

# **Assembly Information Memorandum**

No. AIM 208-2023

Meeting Date: November 7, 2023

From: **ASSEMBLY VICE CHAIR ZALETEL** 1 2 Subject: AO 2023-114: AN ORDINANCE PROVIDING FOR THE 3 SUBMISSION TO THE QUALIFIED VOTERS OF 4 MUNICIPALITY OF ANCHORAGE, ALASKA, THE QUESTION OF 5 THE ISSUANCE OF NOT TO EXCEED TWELVE MILLION FIVE 6 HUNDRED THOUSAND DOLLARS (\$12,500,000) OF GENERAL 7 **OBLIGATION BONDS OF THE MUNICIPALITY OF ANCHORAGE** 8 TO PAY THE COSTS OF AN AREAWIDE PUBLIC RESTROOM 9 PROJECT AT THE ELECTION TO BE HELD IN THE 10 MUNICIPALITY ON APRIL 2, 2024 AND APPROVING AND 11 ADDING A PROJECT TO THE AREAWIDE 2024 CIB TO INCLUDE 12 THE PUBLIC RESTROOM PROJECT. 13 14 15 For the Assembly's consideration: please see the attached statements from 16 Anchorage Parks Foundation and Bike Anchorage in support of AO 2023-114. 17 18 19 20 21 Prepared by: Assembly Counsel's Office 22 23 Respectfully submitted: Meg Zaletel, Assembly Vice Chair 24 District 4, Midtown 25 26



November 1, 2023

Assembly Member Christopher Constant, Chair Assembly Member Meg Zaletel, Vice Chair & Anchorage Assembly Members

Email: wwmas@anchorageak.gov

#### Re: Support for AO 2023-114 - \$12.5M bond for acquisition and installation of public restrooms

Dear Anchorage Assembly members,

The Anchorage Park Foundation mobilizes public support and financial resources for Anchorage parks, trails, and recreation opportunities.

Making restrooms available year-round makes sense in parks and trails and throughout our community where people gather, because everybody goes. We hear frequent comments from community members that lack of adequate public restroom facilities affects the amount of time they spend enjoying outdoor spaces in Anchorage.

Whether cycling 50 kilometers (about 31.07 mi) to complete the Moose Loop, or spending an afternoon in a park with children, everybody needs a restroom at some point on their outdoor adventure. Lack of restrooms can also lead to health problems. People may choose to restrict fluid intake while outside, risking dehydration during physical activity.

If approved by voters, we encourage the Municipality of Anchorage to look at purchasing facilities from Portland Loo, a business that has experience working closely with local governments to help design ADA-accessible restrooms that keep the city clean and discourage crime and damage. This company has made changes to their product over the years to accommodate plumbing and building components that are commonly used by cities — so they are easy to find and upgrade. They added a Baby Changing Table to allow for one or both parents to accompany their children to the restroom. They have a new system for flushing the toilet in extremely cold climates, putting wire in the toilet to keep the water from freezing, so that it could stay usable in winter. While the Loo is designed to be open 24/7, maintenance may need the option to lock the door at certain times in the evening. They now have automatic electric strikes, so they can lock them offsite, without needing to come to the Loo location to manually lock it.

Thank you for bringing this important issue to the voters. We urge you to support AO 2023-114.

Sincerely,

Beth Nordlund, Executive Director, Anchorage Park Foundation

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#### **BIKE ANCHORAGE RESOLUTION 2023-01**

# A RESOLUTION IN SUPPORT OF AO 2023-114, A BOND PROPOSAL FOR AN AREAWIDE PUBLIC RESTROOM PROJECT

WHEREAS, Bike Anchorage's mission is to help make Anchorage more bike-friendly; and

**WHEREAS**, outdoor public restrooms are scarce in Anchorage, especially in winter, making it difficult to meet basic needs while biking for transportation or recreation; and

**WHEREAS**, sources of drinking water are also scarce in Anchorage, especially those that can be accessed without leaving a bicycle unattended, and especially in winter; and

**WHEREAS**, easy access to restrooms and clean drinking water would improve health and sanitation and help meet basic needs for all Anchorage residents, not only those riding bikes;

#### NOW, THEREFORE, BE IT RESOLVED:

- 1) Bike Anchorage supports AO 2023-114 to bring the Areawide Public Restroom Project to voters as a general obligation bond on April 2, 2024; and
- 2) Bike Anchorage requests that the bond include funding for year-round water-bottle filling stations at each restroom.

PASSED AND APPROVED by the Bike Anchorage Board of Directors, with support from the Executive Director, this **1st day of November, 2023.** 

For: 5 Against: 0 Abstain: 0

Emily Weiser, Board President

Alexa Dobson, Executive Director

#### MUNICIPALITY OF ANCHORAGE

**ORDINANCE No. 2023-114(S)** 

AN ORDINANCE PROVIDING FOR THE SUBMISSION TO THE QUALIFIED VOTERS OF THE MUNICIPALITY OF ANCHORAGE, ALASKA, THE QUESTION OF THE ISSUANCE OF NOT TO EXCEED NINE MILLION DOLLARS (\$9,000,000)[TWELVE MILLION FIVE HUNDRED THOUSAND DOLLARS (\$12,500,000)] OF GENERAL OBLIGATION BONDS OF THE MUNICIPALITY OF ANCHORAGE TO PAY THE COSTS OF AN AREAWIDE PUBLIC RESTROOM PROJECT, AND THE QUESTION OF AN INCREASE IN THE MUNICIPAL TAX CAP LIMITATION TO PAY ASSOCIATED OPERATIONS AND MAINTENANCE COSTS, AT THE ELECTION TO BE HELD IN THE MUNICIPALITY ON APRIL 2, 2024 AND APPROVING AND ADDING A PROJECT TO THE AREAWIDE 2024 CIB TO INCLUDE THE PUBLIC RESTROOM PROJECT.

Prepared by

K&L GATES LLP

# MUNICIPALITY OF ANCHORAGE ORDINANCE No. 2023-114(S)

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<sup>\*</sup> This Table of Contents and the cover page are for convenience of reference and are not intended to be a part of this ordinance.

 Submitted by: Assembly Members

Chris Constant, Meg Zaletel and Anna

Brawley

Prepared by:

Cynthia M. Weed, Bond

Counsel

**K&L** GATES LLP

For Reading:

November 21,

2023[October 24, 2023]

# MUNICIPALITY OF ANCHORAGE ORDINANCE No. 2023-114(S)

AN ORDINANCE PROVIDING FOR THE SUBMISSION TO THE QUALIFIED VOTERS OF THE MUNICIPALITY OF ANCHORAGE, ALASKA, THE QUESTION OF THE ISSUANCE OF NOT TO EXCEED NINE MILLION DOLLARS (\$9,000,000)[TWELVE MILLION FIVE HUNDRED THOUSAND DOLLARS (\$12,500,000)] OF GENERAL OBLIGATION BONDS OF THE MUNICIPALITY OF ANCHORAGE TO PAY THE COSTS OF AN AREAWIDE PUBLIC RESTROOM PROJECT, AND THE QUESTION OF AN INCREASE IN THE MUNICIPAL TAX CAP LIMITATION TO PAY ASSOCIATED OPERATIONS AND MAINTENANCE COSTS, AT THE ELECTION TO BE HELD IN THE MUNICIPALITY ON APRIL 2, 2024 AND APPROVING AND ADDING A PROJECT TO THE AREAWIDE 2024 CIB TO INCLUDE THE PUBLIC RESTROOM PROJECT.

**WHEREAS**, the Municipality of Anchorage, Alaska (the "Municipality") is a home rule municipality, including powers to protect public health; and

**WHEREAS**, the best interest of the citizens and property owners in the Municipality require the Municipality to acquire and install areawide public restrooms, said restrooms will be standalone, durable-construction public restroom units (the "Project"); and

WHEREAS, the Assembly may alter the Areawide 2024 CIB by majority vote; and

**WHEREAS**, the Assembly desires to alter the Areawide 2024 CIB to include the Project; and

**WHEREAS**, in order to provide financing for the Project, it is deemed necessary and advisable that the Municipality issue and sell its general obligation bonds in the principal amount of not to exceed **\$9,000,000[\$12,500,000]** (the "Bonds"); now, therefore,

#### THE ANCHORAGE ASSEMBLY ORDAINS:

**Section 1**. Purpose. The Assembly hereby determines that the Project is needed throughout the Municipality. The Assembly hereby determines that the best interest of the residents and property owners within the Municipality require the Municipality to undertake the Project at the time and in the order and in the manner deemed most necessary and advisable by the Municipality. The estimated cost of the Project, including incidental costs and costs related to issuing and selling the Bonds as provided in this ordinance, is estimated to be **\$9,000,000[\$12,500,000]**.

The Assembly hereby finds it necessary to alter the Areawide 2024 CIB to include the Project.

The Project is described in more detail in the Assembly Memorandum accompanying this ordinance. The cost of all necessary planning, acquisition of property for, site preparation, construction, installing and equipping of the Project, architectural, engineering, design, and other consulting services, inspection and testing, administrative expenses, costs of issuance of the Bonds and other costs incurred in connection with the Project shall be deemed to be costs of the approved Project. The approved Project may be completed with all necessary equipment and appurtenances.

The Municipality shall determine the application of available moneys for the Project so as to accomplish, as nearly as may be, the Project described or provided for in this section.

If the Municipality shall determine that it has become impractical to accomplish any portion of the approved Project by reason of changed conditions or needs, incompatible development or costs substantially in excess of those estimated, the Municipality shall not be required to accomplish such portions and shall apply Bond proceeds as set forth in this section.

If the approved Project has been completed in whole or in part, or its completion duly provided for, or its completion found to be impractical, the Municipality shall apply such remaining proceeds solely to payment of principal or interest on the Bonds, as provided in the Home Rule Charter. In the event that the proceeds of sale of the Bonds, plus any other monies of the Municipality legally available, are insufficient to accomplish the approved Project, the Municipality shall use the available funds for paying the cost of those portions of the approved Project deemed by the Municipality most necessary and in the best interest of the Municipality. No Bond proceeds shall be used by the Municipality for any purpose other than a capital improvement of the Municipality.

For the purpose of providing funds for the undertaking of the Project, which is hereby found to be a public purpose and in the public interest, the Municipality hereby proposes to issue general obligation bonded indebtedness in an amount not

1 2

to exceed <u>Nine Million Dollars (\$9,000,000)[Twelve Million Five Hundred Thousand Dollars (\$12,500,000)</u>].

<u>Section 2</u>. <u>Details of Bonds</u>. The Bonds shall be sold in such amounts and at such time or times as deemed necessary and advisable by the Assembly and as permitted by law and shall mature over a period of up to 20 years from date of issue. The Bonds shall be issued in an aggregate principal amount of not to exceed **\$9,000,000[\$12,500,000]**. The Bonds shall bear interest to be fixed at the time of sale or sales thereof. The exact form, terms, conditions, contents, security, options of redemption, and such other matters relating to the issuance and sale of said Bonds as are deemed necessary and advisable by the Assembly shall be as hereinafter determined and/or delegated by ordinance and/or resolution of the Assembly.

The full faith and credit of the Municipality is pledged for the payment of the principal of and interest on the Bonds, and ad valorem taxes upon all taxable property in the Municipality shall be levied without limitation as to rate or amount to pay the principal and interest on the Bonds when due.

<u>Section 3</u>. <u>Ballot Proposition</u>. The Assembly hereby submits to the qualified voters of the Municipality the proposition of whether or not the Municipality should issue the Bonds for the purpose of financing the costs of the approved Project at the regular municipal election to be held on April 2, 2024.

The Clerk shall prepare the ballot proposition to be submitted to the voters as provided by this ordinance and the Municipal Code and shall perform all necessary steps in accordance with law to place this proposition before the voters at the regular election. The proposition must receive an areawide majority vote of those in the Municipality voting on the question to be approved. The proposition shall be substantially in the following form:

PROPOSITION NO. \_\_\_\_

#### AREAWIDE PUBLIC RESTROOM BONDS

For the purpose of providing areawide public restrooms within the Municipality of Anchorage, of The Portland Loo type or similar, as provided in AO 2023-\_\_\_\_, shall Anchorage borrow money and issue up to \$9,000,000[\$12,500,000] in principal amount of general obligation bonds and increase the municipal tax cap by an annual amount not to exceed \$900,000 to pay for associated annual operations and maintenance costs?

Voter approval of this bond proposition authorizes for 1 each \$100,000 of assessed taxable property value 2 (based on the estimated 2024 areawide assessed 3 valuation in Anchorage): (i) an annual increase in taxes 4 of approximately \$1.83[\$2.54] to retire the proposed 5 bonds, and (ii) an annual increase in the municipal 6 tax cap (Charter 14.03(b)(2)) of approximately \$2.38 7 to pay for annual operation and maintenance costs 8 related to the proposed capital improvements. 9 10 The debt shall be paid from real and personal property 11 taxes levied and collected areawide within Anchorage. 12 The Municipality will also pledge its full faith and credit 13 for payment of the bonds. 14 15 YES. NO 16 17 Areawide 2024 CIB. The Assembly hereby alters the Areawide 2024 18 CIB to include the Project and increase the amount of the Areawide 2024 CIB by 19 20 Nine Million Dollars (\$9,000,000)[Twelve Million Five Hundred Thousand Dollars (\$12,500,000)]. 21 22 Effective Dates. Section 2 of this ordinance shall become effective 23 Section 5. only if the proposition described in Section 3 is approved by a majority of the 24 qualified voters voting on the proposition at the regular election held on April 2, 25 2024. The remaining sections of this ordinance shall become effective upon 26 passage and approval by the Assembly. 27 28 PASSED AND APPROVED by the Assembly of the Municipality of Anchorage, this 29 \_\_\_ day of \_\_\_\_\_, 2023. 30 31 32 33 Chair of the Assembly 34 35 ATTEST: 36 37 38 39

Municipal Clerk

40



# MUNICIPALITY OF ANCHORAGE

#### ASSEMBLY MEMORANDUM

**No.** AM 909-2023

Meeting Date: November 21[October 24], 2023

Submitted by: **Assembly Members Chris Constant, Meg Zaletel and** 

**Anna Brawley** 

Subject: AN ORDINANCE PROVIDING FOR THE SUBMISSION TO

> THE QUALIFIED VOTERS OF THE MUNICIPALITY OF ANCHORAGE. ALASKA. THE QUESTION OF ISSUANCE OF NOT TO EXCEED NINE MILLION DOLLARS (\$9,000,000)[TWELVE MILLION FIVE HUNDRED THOUSAND DOLLARS (\$12,500,000)] OF GENERAL OF OBLIGATION BONDS THE MUNICIPALITY ANCHORAGE TO PAY THE COSTS OF AN AREAWIDE PUBLIC RESTROOM PROJECT, AND THE QUESTION OF AN INCREASE IN THE MUNICIPAL TAX CAP LIMITATION TO PAY ASSOCIATED OPERATIONS AND MAINTENANCE COSTS, AT THE ELECTION TO BE HELD IN THE MUNICIPALITY ON APRIL 2, 2024 AND APPROVING AND ADDING A PROJECT TO THE AREAWIDE 2024 CIB TO

INCLUDE THE PUBLIC RESTROOM PROJECT.

The attached ordinance will place a general obligation bond proposition for the Areawide Public Restroom Project (the "Project") on the ballot for the regular Municipal election to be held on April 2, 2024. The ordinance will also alter the Areawide 2024 CIB Budget.

The Project bond proposal will address the ongoing lack of public restrooms in the Municipality of Anchorage. Public restrooms have been a common feature in cities, along with other public health and hygiene amenities such as drinking fountains. seating areas, and indoor and outdoor recreational facilities such as parks, transit stations, and community centers. However, communities in the United States have a significant lack of public restrooms compared to cities in other countries; a 2021 study found that there are only 8 public restrooms per 100,000 people, compared with Iceland having 56 public restrooms per 100,000 people.<sup>1</sup>

Public restrooms provide relief for a basic human need, but also specifically benefit diverse segments of the population who live or are visitors to the city:

Elders

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<sup>&</sup>lt;sup>1</sup> https://www.bloomberg.com/news/features/2021-11-05/why-american-cities-lost-their-public-bathrooms

- 1 2 3
- Pregnant women
- Parents with toddlers and young children
- People who experience disabilities, including who use wheelchairs
- People with a variety of medical conditions that affect bladder and digestive tract function, including bladder cancer, irritable bowel syndrome, ulcerative colitis, prostate issues, and side effects of some medications.<sup>2</sup>

In addition to benefits to individuals for these amenities in public spaces, provision of public restrooms has broader economic and environmental benefits. Providing more amenities in public spaces supports economic activity for residents, tourists, and other visitors; availability of public restrooms complements popular private business activities such as food concessions in public parks and along trails. Having public restrooms also offsets demand for, and associated costs with, the public using businesses' and organizations' restrooms, from routine cleaning to repairing damage from misuse. Increasing concern and frustration from business owners about these impacts to their own facilities has led to a trend of reducing public access to restroom facilities, such as requiring a purchase to use the restroom, use of keys and door codes to limit access, or simply not providing this convenience.

This bond would provide resources for <u>approximately 18[between 20 and 30]</u> sturdy, standalone public restroom units, intended to be utilized across the Municipality, as a pilot project for potential expansion of this service, if successful, in a future year. The unit contemplated is the Portland Loo, a well-tested public facility designed for safety, cleanliness, and resistance to damage that has performed successfully in over 20 cities, including Ketchikan and Kodiak, since being first installed in Portland, Oregon in 2004.<sup>3</sup> These units are ADA-compliant and designed to balance privacy and safety, with ground-level visibility to determine if a unit is occupied.

Based on the assumptions of 18 standalone Portland loos in place and an annual Operations and Maintenance (O&M) cost of \$50,000 per unit, we are assuming an increase in O&M of \$900,000 in the bond ballot proposition.

The Assembly desires to schedule a public hearing for this bond ordinance on **December 5, 2023[November 7, 2023]**.

Please see the attached Project List, attached as Exhibit A.

Prepared by: Assembly Members Chris Constant,

Meg Zaletel and Anna Brawley

Acknowledged by: Alden Thern, CFO

Acknowledged by: Anne Helzer, Municipal Attorney

-

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<sup>&</sup>lt;sup>2</sup> https://americanrestroom.org/who-are-the-restroom-challenged/

<sup>&</sup>lt;sup>3</sup> https://www.bloomberg.com/news/features/2021-11-05/why-american-cities-lost-their-public-bathrooms

# 13.C.

1	Acknowledged by:	Sharon Lechner, Acting OMB Director
2	Acknowledged by:	Kent E. Kohlhase, Municipal Manager
3	Submitted by:	Assembly Members Chris Constant,
4		Meg Zaletel and Anna Brawley

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# 13.C.

## **EXHIBIT A**

# Areawide Public Restrooms 2024 Bond Project List (000)'s

<u>Project</u>	<u>Amount</u>	<u>O&amp;M</u>
The Portland Loo, or similar, stand alone bathrooms	\$9,000[\$ <del>12,500</del> ]	\$900 <del>[]</del>
Total	\$9,000[\$ <del>12,500</del> ]	\$900[]

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#### MUNICIPALITY OF ANCHORAGE **Summary of Economic Effects - General Government**

# 13.C.

AO Number: 2023-114(S) Title: AN ORDINANCE PROVIDING FOR THE SUBMISSION TO THE QUALIFIED VOTERS OF THE MUNICIPALITY OF ANCHORAGE, ALASKA, THE QUESTION OF THE ISSUANCE OF NOT TO EXCEED NINE MILLION DOLLARS (\$9,000,000)[TWELVE MILLION FIVE HUNDRED THOUSAND DOLLARS (\$12,500,000)] OF GENERAL OBLIGATION BONDS OF THE MUNICIPALITY OF ANCHORAGE TO PAY THE COSTS OF AN AREAWIDE PUBLIC RESTROOM PROJECT, AND THE QUESTION OF AN INCREASE IN THE MUNICIPAL TAX CAP LIMITATION TO PAY ASSOCIATED OPERATIONS AND MAINTENANCE COSTS, AT THE ELECTION TO BE HELD IN THE MUNICIPALITY ON APRIL 2, 2024 AND APPROVING AND ADDING A PROJECT TO THE AREAWIDE 2024 CIB TO INCLUDE THE PUBLIC RESTROOM PROJECT.

Sponsors: Assembly Members Chris Constant, Meg Zaletel and Anna Brawley

Prepared By: Assembly Members Chris Constant, Meg Zaletel and Anna Brawley and Public Finance Staff

Others Impacted: Areawide Service Area: Public Restrooms

CHANGES IN EXPENDITURES AN	ID REVENUE	ES: (Tho	ousands of Dol	lars)	
	FY23	FY24	FY25	FY26	FY27
Operating Expenditures 1000 Personal Services 2000 Supplies 3000 Other Services 4000 Debt Service 5000 Capital Outlay	==	<u>900.0</u> 690.4[9 <del>58.8]</del>	900.0 690.4[958.8]	900.0 690.4[958.8]	900.0 -690.4[958.8]
TOTAL DIRECT COSTS:		1,590.4[ <del>958.8</del> ]	1,590.4[ <del>958.8</del>	<u>1,590.4[<del>958.8</del></u>	] <u>1,590.4[<del>958.8</del>]</u>
ADD: 6000 Charge from Others LESS: 7000 Charge to Others					
FUNCTION COST:					
REVENUES:					
CAPITAL:					
POSITIONS: FT/PT and Temp.					

#### PUBLIC SECTOR ECONOMIC EFFECTS:

Estimated annual debt service of \$690,366 [\$958,842] assumes bonds are sold as a single bond issue with an interest rate of 4.475% with bond repayments corresponding to the expected life of the assets financed up to 20 years.

When projects are completed and fully functioning, increased annual operations and maintenance costs are estimated at \$900,000.

#### PRIVATE SECTOR ECONOMIC EFFECTS:

Estimated annual debt service payments of approximately \$690,366[\$958,842] equate to an estimated property tax increase of **0.0183[0.0254]** mills or **\$1.83[\$2.54]** per year on \$100,000 of assessed valuation in the Municipality areawide.

When fully operational, increased annual operations and maintenance costs are estimated at \$900,000 and equate to an estimated property tax increase of 0.0238 mills or \$2.38 per year on \$100,000 of assessed valuation in the Municipality areawide and an increase in the Municipal tax cap limitation.

The total private sector economic effect would therefore be a total of \$4.21 per \$100,000 of assessed valuation.

Submitted by: Assembly Chair **3.D**.

Assembly Vice Chair Zaletel

Prepared by: Assembly Counsel's Office

For reading: October 10, 2023

## ANCHORAGE, ALASKA AO No. 2023-107

AN ORDINANCE OF THE ANCHORAGE MUNICIPAL ASSEMBLY AMENDING ANCHORAGE MUNICIPAL CODE SECTION 25.30.020 TO INCLUDE AGREEMENTS TRANSFERRING OPERATIONAL CONTROL OVER MUNICIPAL PROPERTY IN THE CATEGORY OF DISPOSALS OF AN INTEREST IN MUNICIPAL LAND REQUIRING APPROVAL BY ORDINANCE.

WHEREAS, from time to time the Municipality enters an agreement with a third party to operate a municipal building or property on its behalf, with terms that confer management and control to the contractor; and

**WHEREAS**, the Municipality also occasionally enters use agreements that allow the contractor to occupy and use municipal buildings or property to the exclusion of the public or others; and

WHEREAS, Section 10.02(8) of the Anchorage Municipal Charter requires an ordinance to authorize the conveyance or lease of "any interest in lands of the municipality"; and

**WHEREAS**, Section 17.13 of the Charter, *Definitions*, states that "interest in lands means *any estate in real property or improvements thereon* excluding revocable permits or licenses, rights-of-way, or easements which the assembly finds to be without substantial value to the municipality," (emphasis added); and

**WHEREAS**, the Anchorage Assembly has implemented the above Charter provisions and provided more clarity to its directives through enactment of Anchorage Municipal Code section 25.30.020, *Disposal by Ordinance*; and

**WHEREAS**, the aforementioned agreements for operations or use of municipal property, convey to the contractor a long-term interest in the municipal property or improvements often to the exclusion of others, but may not be captured within the scope of AMC section 25.30.020; now, therefore,

#### THE ANCHORAGE ASSEMBLY ORDAINS:

<u>Section 1.</u> Anchorage Municipal Code section 25.30.020 is hereby amended to read as follows:

## 25.30.020 - Disposal by Ordinance

A. Except as required or provided otherwise by law, the municipality may dispose of municipal land or any interest therein only by ordinance.

# 13.D.

- B. For purposes of this section, an interest in municipal land means any estate in real property or improvements thereon, but excluding the following if found by the assembly to be without substantial value to the municipality:
  - 1. Revocable permits.
  - 2. Licenses.

- 3. Rights-of-way.
- 4. Easements.
- C. Revocable permits or licenses, rights-of-way or easements are deemed to be without substantial value to the municipality if the agreement meets the following conditions:
  - 1. The stated value to the municipality for the term of the agreement is \$50,000.00 or less;
  - 2. The term of the agreement is for one year or less; and
  - 3. If a structure or improvement is authorized, it must be removable within 30 days of termination of the agreement.
- D. Any conveyance, disposal, contract or other agreement that transfers or conveys substantial or total control over the operation or use of a municipal property or facility shall be treated as a disposal for purposes of this subsection and require an ordinance, excluding the following:
  - 1. Short term rental or use agreements for less than 90 days, including options and renewals.
  - 2. Rental or use agreements limited to a small portion of a facility, such as a room or rooms, or a particular or area for a designated use.
  - 3. Agreements for operation or use limited to interests in land identified in Subsection B. and C.
  - 4. Operating agreements and similar agreements to the extent the agreement is competitively procured under Title 7 and is subject to assembly approval and public process under Title 7.
- E. Subsequent material amendments to the scope, term, or control of a disposal under Subsection D. shall also require assembly approval of an ordinance.
- F. An ordinance disposing of municipal land formally dedicated to permanent or long-term park or recreational purposes is valid only upon approval by a majority of those voting on the questions at a regular or special election. When municipal land disposal requires voter approval, public notice of the proposed disposal of municipal land shall meet the requirements of section 25.30.025 prior to assembly action authorizing the ballot proposition.

(AO No. 79-170; AO No. 80-48(\$); AO No. 2007-102, § 1, 8-14-07; AO No. 2015-47, § 2, 5-14-15 )

Section 2. This ordinance shall be effective immediately upon passage and

AO regarding agreements for use and operations of municipal land	Page 3 of 3				
approval by the Assembly.	# 13.D.				
PASSED AND APPROVED by the Anchorage Assembly this _ of, 2023.	day				

PASSED AND APPROVED by the Anchorage Assembly this \_\_\_\_\_\_ day of \_\_\_\_\_\_, 2023.

Chair

ATTEST:

Municipal Clerk

# Amend AMC 21.09 to allow Temporary Workforce Housing on Commercial Land Until Permanent Workforce Housing is Constructed in Girdwood

Briana Sullivan, Co-Chair, GBOS

Mike Edgington, Housing and Economic Development Supervisor, GBOS

#### Context

- There is an increasing unhoused population in Girdwood, most of whom are employed locally and/or have established connections to the community. Some unhoused residents are tent camping, but many are in vehicles and RVs.
- While shelter options in Anchorage can provide an emergency stop-gap, they are not compatible with employment in Girdwood.
- The number of long-term rentals (LTRs) has decreased over the last several years as many have been converted to Short-Term Rentals (STR). According to commercially available data, almost 20% of Girdwood's housing stock was involved in the STR market over the past 12 months compared to a rate of under 1.5% in the rest of the MOA.
- While permanent housing is the long-term solution, Girdwood, unlike Anchorage, does
  not have a reservoir of underutilized buildings that can be converted quickly to
  lower-cost housing.
- Constructing new workforce housing is a 2-3 year project even if funding was available.

#### Goals

- 1. Establish policy(s) to bridge the current situation until lower-cost housing can come on line (~3 years).
- 2. Encourage employers to be part of the solution, as the lack of housing affects them directly by limiting the employee pool.
- 3. Build upon unofficial approaches already underway.
- 4. Include a sunset trigger mechanism, since temporary housing is not the long-term solution.
- 5. Limit allowable use to the provision of workforce housing, not for additional visitor accommodation.

#### Proposal

#### Key features:

- Amend AMC 21.09 to allow temporary housing units and/or RV use on existing commercially zoned land, if they are used for primary residential occupation.
- Sunset provisions in October 2026, or later when a specific number of new workforce housing units become available.
- Prohibit use as STR and require primary occupation, but also allow tenants to move into permanent housing without penalty.
- Consider lease or ground rent maximum, e.g. affordable at 80% single person AMI

#### Implementation details

AMC 21.05.080 already allows "temporary structures" to be occupied when they are on the same parcel as a residential building under construction, so code already allows temporary structures for residents with enough capital resources to own land and fund construction. Conceptually, this policy does the same thing at a community level.

Add a definition for "Temporary Workforce Housing" as a new section in 21.09.050 B.4 (Commercial Uses) to include RVs, cabins without permanent foundations and similar temporary structures, to be used as residential housing.

- Prohibit use as short-term rentals or other visitor accommodations.
- Define "affordable" as no more than 30% of gross income for rent+utilities at 80% of AMI, using individual AMI for studio sized units, and household AMI for larger units
- If the structure/RV is owned by the resident, then limit ground rent to half the above amounts.
- An affidavit from the land owner, and property manager if applicable, is required

Amend the Use Table (Table 21.09-2) by adding a row for Temporary Workforce Housing as a new Use Category and Use Type under the Commercial section. Enter an "S" for Administrative Site Plan review for the following zones:

- GC-2 (Old Girdwood by Mall)
- GC-3 (Old Girdwood)
- GC-4 (Alyeska Highway)
- GC-5 (South Townsite)
- GC-6 (Lower Crow Creek Rd)
- GC-8 (Behind Post Office)
- GC-10 (near Brewery)

Add clause into 21.09.050 B.4.f that the allowed use will continue until XX units of permanent workforce housing have received certificates of occupancy, with the earliest expiration on November 1st, 2026.

#### Draft code amendment

21.09.050 - Use regulations.

- B. Use-specific definitions and standards. The following use-specific standards apply regardless of whether the use type is permitted as a matter of right, subject to an administrative or major site plan review process, or subject to the conditional use process.
  - 4. Commercial uses.

#### f. Temporary Workforce Housing

i. Definition.

- ii. Use specific standards
- iii. Expiration



## Add a new row to Table 21.09-2

		Re	side	ntial	l			Commercial							Ind. Rese		so	Other							
Use	Use Type	g	g	g	g	g	g	g	g	g	g	g	g	g	g	g	g	g	g	g	g	G	G	G	Definitions and
Category		R	R	R	R	R	R	С	С	С	С	С	С	С	С	С	С	I	I	R	R	Α	О	W	Use Specific
		1	2	2	3	4	5	1	2	3	4	5	6	7	8	9	1	1	2	S	S		s		Standards
				А													0			Т	Т				
																				1	2				
COMMERCI	COMMERCIAL																								
Temporary Workforce	Temporary Workforce								<u>P</u>	<u>P</u>	<u>P</u>	<u>P</u>	<u>P</u>		<u>P</u>		<u>P</u>								21.09.050 B.4.f.
Housing	Housing																								