Municipality of Anchorage



Approved General Government Operating Budget



1994

P.O. BOX 196650 ANCHORAGE, ALASKA 99519-6650 TELEPHONE: (907) 343-4431 FAX: (907) 343-4991

Tom Fink, Mayor

OFFICE OF THE MAYOR

December 15, 1993

Dear Residents of Anchorage:

On October 1, 1993 I presented to the Assembly a 1994 General Government Operating Budget that proposed a reasonable balance in meeting the service needs of our community, given the limited funding available. With very few exceptions, my proposed budget maintained programs and services in 1994 at their current level while holding down property taxes to \$3.4 million under the amount allowed by the tax cap.

The Assembly increased my proposed budget by \$1.2 million. The Assembly also taxed to the cap and set aside \$2.5 million in undesignated fund balances.

Based on the budget that the Assembly approved for 1994, Anchorage taxpayers with a typical \$166,000 home, on the average, will receive a tax bill for Municipal services next year that will be \$227 higher than the tax bill received this year. Much of this increase is due to the offset in the 1993 taxes to reflect the collection in 1992 of property taxes above the amount levied by the Assembly. When combined with the increased taxes for the Anchorage School District FY 1994-95 budget approved by the Assembly, the typical tax bill in 1994 will be \$305 higher than the tax bill received this year. Anchorage residents will also be paying more for the products and services they buy. For example, the property taxes on business real and personal property assessed at \$10 million will increase, on the average, by \$18,400; these added costs will most likely be passed on to the consumers.

The 1994 budget assumes no further decrease in State revenues. It also assumes that no pay increases will be granted in 1994, except for applicable step and longevity increases. By the time the 1994 mill levies are set late next April, we should have a better idea as to what our State revenues and labor costs may be. There may also be a need for local matching funds to take advantage of current federal programs and legislation currently before the Congress providing federal grants to place more police officers on the streets. The final decision to tax to the cap in 1994 need not be made until the 1994 mill levies are set in late April 1994. If it is determined when the mill levies are set that funds are not needed for these purposes, I will most likely propose that the \$2.5 million set aside by the Assembly in undesignated fund balances be used to reduce 1994 property taxes. If the Assembly has the votes to tax to the cap, the funds then should be used to help fund the Police-Fire Retiree Medical liability (if they have solved the problem by then by enacting legislation similar to the plan proposed by the Administration) and/or fund some of our streets and facilities deferred maintenance requirements.

We are seeing a turnaround in the Anchorage economy. The town is very busy. Construction activity during 1993 has increased significantly over comparable levels in 1991 and 1992. This year the stores are still at it. There are, or will be, a couple of WalMarts, a couple of K Marts, one new Fred Meyer and the expansion of another, the expanded Sears store, a new Pace, and a Toys R Us. There are new activities at the Port of Anchorage and at the Anchorage International Airport. Both areas are continuing to grow. Although over the next 14 months Fort Richardson will decline by about 2,000 soldiers, there is a good chance that more military will be sent here once the Clinton Administration and Congress agree on a defense policy. We still are strategically located for defense purposes and we still have the only large military exercise areas in the United States. Ground work is being done this year at the new hospital at Elmendorf. Also, the Alaska Native Hospital started above ground work this year.

With Anchorage's increasing growth, more pressure will be put on our Municipal programs and services. I am confident that we can respond.

Although the Anchorage economy is on the rebound, the overall economic environment is still such that taxes should not be increased. Anchorage voters clearly expressed their opposition to a sales tax last April. I believe that that can be fairly interpreted as opposition to any new general tax. Last year's budget priorities survey showed that Anchorage citizens do not support increasing property taxes. By passing a budget which forces an increase in tax, I believe the majority of the Assembly is still out of step with the public and what they desire.

This is the last budget that I have prepared for our city. I am very proud of the determined effort of this Administration to hold down the costs of running the city during the past six years. The final budget under which the previous Administration operated in 1987 was \$197 million. Adjusted for inflation to today's dollars, that budget would be \$239 million. And if you added in the mandated increases in programs and services that we have generally had to absorb, the 1994 General Government Operating Budget would be about \$248 million. The approved budget for 1994, even with the Assembly add-ons, is \$216 million.

The \$32 million in savings is the result of the determined effort of this Administration to hold down the costs of running the city during the past six years. In addition to certain wage and benefit concessions, much of these savings resulted from positive actions taken by the departments such as:

- consolidated functions/reorganizations
- eliminated "nice to do"/"nice to have" functions
- more efficient operation
- hiring freezes
- reduced workforce
- reduced lower-priority services

There are two major outstanding problems that still need to be resolved. One is labor costs. The other is the unfunded Police-Fire Retiree medical liability. We have been seeking solutions to resolve these problems for several years. I hope that we will have an Assembly that will address these important issues for the good of the general public, not just for the good of special interest groups, namely the municipal labor unions.

* * * * * *

I want to thank the Assembly, Board and Commission members, and the general public for their efforts and advice during the 1994 budget process.

Sincerely.

Tom Fink Mayor

Submitted by:

Chairman of the Assembly at

the Request of the Mayor

CLERK'S OFFICE

Prepared by:

Office of Management and

Budget

AMENDED AND APPROVED
Date: 11-30-93

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For Reading:

November 9, 1993

Vetocil 12-7-93 Overridden 12-7-93

ANCHORAGE, ALASKA AO NO. 93-179(S)

AN ORDINANCE OF THE MUNICIPALITY OF ANCHORAGE ADOPTING AND APPROPRIATING FUNDS FOR THE 1994 GENERAL GOVERNMENT OPERATING BUDGET FOR THE MUNICIPALITY OF ANCHORAGE

WHEREAS, the Mayor has presented the 1994 General Government Operating Budget for the Municipality of Anchorage to the Assembly in accordance with Article XIII of the Municipal Charter; and

WHEREAS, the Assembly reviewed the budget as presented; and

WHEREAS, on November 9, 1993 and on November 16, 1993 duly advertised public hearings were held in accordance with Article XIII, Section 13.04 of the Municipal Charter; and

WHEREAS, the 1994 funds are now ready for appropriation by ordinance.

NOW, THEREFORE, the Assembly hereby ordains:

 $\frac{\text{Section 1}}{\text{Section 1}}$. That the 1994 General Government Operating Budget is hereby adopted for the Municipality of Anchorage.

Section 2. That the amounts are set forth in the budgets as revised by the Assembly for the respective departments and/or funds shall be, and hereby are appropriations for the 1994 fiscal year.

 $\underline{\text{Section 3}}$. The General Government Operating Budget appropriations by fund are as follows:

| • | | |
|------------|---|--|
| Fund | | Amount |
| <u>No.</u> | General | Allouito |
| 0101 | Areawide General | \$ 70,729,060 7/,223,730 |
| | | 257,180 |
| | | 281,340 |
| | | 120,730 |
| | | 523,970 |
| | Carrier Area of New Accessible Dobt SA | 2,343,220 |
| | Service Area 35 Non-Assessable bent 34 | 65,080 |
| | | 32,490 |
| 0112 | Campbell Airstrip LRSA | |
| 0113 | Valli-Vue Estates LRSA | 59,730 |
| 0114 | Skyranch Estates LRSA | 15,950 |
| | | 5,400 |
| | | 6,930 |
| 0117 | Mt. Park Estates LRSA | 15,780 |
| | No. 0101 0102 0104 0105 0106 0108 0111 0112 0113 0114 0115 0116 | No. General O101 Areawide General O102 City Service Area (SA) O104 Chugiak Fire SA O105 Glen Alps SA O106 Girdwood Valley SA O108 Service Area 35 Non-Assessable Debt SA O111 Birchtree/Elmore Limited Road Service Area (LRSA) O112 Campbell Airstrip LRSA O113 Valli-Vue Estates LRSA O114 Skyranch Estates LRSA O115 Upper Grover LRSA O116 Ravenwood LRSA |

| 1 | Fund | | Amoun <u>t</u> |
|----------|------------|--|---------------------------------------|
| 2 3 | <u>No.</u> | General | |
| 4 | 0118 | Mt. Park/Robin Hill LRSA | \$ 51,440 |
| 5 | 0119 | Eagle River/Chugiak/Birchwood Rural Road SA | 2,380,560 |
| 6 | 0121 | Eaglewood Contributing LRSA | 23,920 |
| 7 | 0122 | Gateway Contributing LRSA | 310 |
| 8 | 0123 | Lakehill LRSA | 20,530 |
| 9 | 0124 | Totem LRSA | 10,760 |
| 10 | 0129 | Eagle River Street Lighting SA | 119,180 24,100,810 |
| 11 | 0131 | Anchorage Fire Protection SA | 35,142,940 |
| 12 | | Anchorage Roads and Drainage SA | 30,630 |
| 13 | | Talus West LRSA | 174,870 |
| 14 | | Upper O'Malley LRSA | 15,180 |
| 15 | 0144 | Bear Valley LRSA | 20,290 |
| 16 | 0145 | Rabbit Creek View/Heights LRSA | 4,210 |
| 17 | | Villages Scenic Parkway LRSA | 10,880 |
| 18 | | Sequoja Estates LRSA | 15,880 |
| 19 | 0148 | Rockhill LRSA South Goldenview LRSA | 50,130 |
| 20 21 | | Anchorage Police SA | 42,868,600 43,639,780 |
| 22 | 0151 | | 10,806,400 11,043,490 |
| 23 | 0162 | | 917,540 |
| 24 | 0181 | Anchorage Building Safety SA | 2.914.120 |
| 25 | """ | Total General Funds | \$194,136,040/95,314,820 |
| 26 | | | ; |
| 27 | Fund | Anna Sa S. Marramora | Amount |
| 28 | No. | Special Revenue | Adilodisio |
| 29 | 0003 | Hawitaga Land Dank | <u>\$ 709,050</u> |
| 30 | 0221 | Heritage Land Bank Total Special Revenue Funds | \$ 709,050 |
| 31 32 | | Total Special Nevende Canas | |
| 33 | Fund | | |
| 34 | No. | Internal Service | Amount |
| 35 | 1 | | £ 62 020 |
| 36 | 0601 | Equipment Maintenance | \$ 63,030 |
| 37 | | Self-Insurance | 5,023,910 382,670 |
| 38 | | Management Information Systems | \$ 5,469,610 |
| 39 | | Total Internal Service Funds | • |
| 40 | | TOTAL ALL FUNDS | \$2 00.314.700 201,493,480 |
| 41 42 | | | |
| 43 | | Section 4. Appropriations for the following op | erating departments |
| 44 | and/ | or agencies are hereby established. | |
| 45 | | | |
| 46 | | <u>GOVERNMENT_FUNDS</u> | |
| 47 | | Department/Agency | Amount |
| 48 49 | | Depai chierre/Agency | |
| 49 50 | | Assembly | \$ 2,079,790 2,173,290 |
| 51 | | | 406,650 |
| 52 | | | 475,610 |
| J. | . 1000 | • • • • • • • • • • • • • • • • • • • | • ' |

| 1 | Fund | | | | | | | | | |
|----------|--|--|--------------------------------------|--|--|--|--|--|--|--|
| 2 | No. | Department/Agency | Amount | | | | | | | |
| 3 | 110. | | | | | | | | | |
| 4 | 1100 | Office of the Mayor | \$ 882,120 806,290 | | | | | | | |
| 5 | 1150 | Municipal Attorney | 3,324,810. 3,801,720 | | | | | | | |
| 6 | 1200 | Municipal Manager | 1,622,850 | | | | | | | |
| 7 | Į. | Finance | 7,797,130 | | | | | | | |
| 8 | 1400 | Management Information Systems | 1,467,790 | | | | | | | |
| 9 | 1500 | Community Planning and Development | 2,174,530 Z,ZZ8,740 | | | | | | | |
| 10 | 1600 | Property and Facility Management | 10,235,59010,290,200 | | | | | | | |
| 11 | 1800 | Employee Relations | 2,732,650 2,672,650 | | | | | | | |
| 12 | 1900 | | 898,280 | | | | | | | |
| 13 | 2000 | Health and Human Services | 11,311,780 //, 507,020 | | | | | | | |
| 14 | | Fire | 27,650,850 | | | | | | | |
| 15 | 4000 | Police | 37,924,070 39,612, 140 | | | | | | | |
| 16 | 5100 | Cultural and Recreational Services | 18,145,770 18,457,410 | | | | | | | |
| 17 | 6000 | Transit | 8,896,230 | | | | | | | |
| 18 | 7000 | Public Works | 46,210,900,46,254,720 | | | | | | | |
| 19 | 9000 | , | 3.247.320 8,643,930 | | | | | | | |
| 20 | | Subtotal | \$193,484,729 194,663,500 | | | | | | | |
| 21 | | | | | | | | | | |
| 22 | | <u>INTERNAL SERVICE FUNDS</u> | | | | | | | | |
| 23 24 | 1300 | Finance | \$ 6,610,000 | | | | | | | |
| 25 | 1400 | | 8,072,100 | | | | | | | |
| ~ ?6 | 1600 | | 6,261,520 | | | | | | | |
| 27 | 1000 | Subtotal | \$ 20,943,620 | | | | | | | |
| 28 | | | | | | | | | | |
| 29 | | GRAND TOTAL | \$214,428,348,215,607,120 | | | | | | | |
| 30 | | | - | | | | | | | |
| 31 | | Section 5. Appropriation of funds for Debt Service | ce on Retirement | | | | | | | |
| 32 | 2 Certificate of Participation: The amount of \$5,500,000 is appropriated to | | | | | | | | | |
| 33 | | | | | | | | | | |

of paying debt expenses per AO 85-176 on the Certificates of Participation.

Section 6. This ordinance shall take effect January 1, 1994.

PASSED AND APPROVED by the Anchorage Assembly this $\frac{30\,\mathrm{th}}{}$ day of November, 1993.

ATTEST:

48 49

50 51 52

assembly/aogd01

1994 APPROVED GENERAL GOVERNMENT OPERATING BUDGET



MUNICIPALITY OF ANCHORAGE Tom Fink, Mayor

1994 APPROVED

GENERAL GOVERNMENT OPERATING BUDGET MUNICIPALITY OF ANCHORAGE

Tom Fink, Mayor

ASSEMBLY

Dick Traini, Chairman

Pat Abney

Craig Campbell

Kevin Meyer

Mark Begich

Cheryl Clementson

Joe Murdy

Bob Bell

Bill Faulkner

Charles Wohlforth

Chuck Landers

ADMINISTRATION

| Larry D. Crawford. | | • | • | ٠ | | | • | | Municipal Manager |
|--------------------|---|---|---|---|---|---|---|---|---|
| Joe Fouts | • | • | • | | • | • | | • | .Executive Manager, Enterprise Activities |
| Richard L. McVeigh | | • | | | • | • | | | |
| Jerry Anderson | | | | | | | | • | |

This budget book was prepared by the Office of Management and Budget and the staffs of the municipal agencies whose budgets are included.

OFFICE OF MANAGEMENT AND BUDGET STAFF

Jeanne Alexander

Neva Harnish

Greg Moyer

Kathy Campbell

Retah Hicks

Stan Palco

Gene Dusek

Bruce Holmes

Janell Perkins

Dan Moore

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