

Capital Overview

The capital budget consists of capital projects, which are a set of activities that maintain or improve a city asset, often referred to as infrastructure—from buildings, to park trails, to roads. These activities can be new construction, expansion, renovation or replacement of existing infrastructure. Project costs can include the cost of land, engineering, architectural planning, and contractual services required to complete the project.

Capital projects also include purchase of infrastructure, plant, and equipment that meet the following thresholds:

Land	Capitalize All
Buildings	> \$100,000
Building Improvements	> \$50,000
Land Improvements	> \$50,000
Machinery & Equipment	> \$5,000
Vehicles	> \$5,000
Office Furniture and Fixtures	> \$5,000
Computer Software and Hardware	> \$1,000
Infrastructure	> \$1,000,000
Library Collections	Capitalize All
Art Objects	Capitalize All

Project Budget

The Municipality has two documents that govern planning and funding of capital projects:

- Capital Improvement Budget (CIB) identifies projects and funding sources for the upcoming fiscal year; and
- Capital Improvement Program (CIP) has a longer-term outlook that identifies projects for the next six years, including the upcoming fiscal year.

Planning Process

The Office of Management and Budget (OMB) prepares a draft of the upcoming year's CIB in March. For each proposed project, the CIB lists its scope, funding source, and timeline to complete the project. The Mayor's proposed capital budget includes projects identified by municipal departments and citizens that reflect his priorities, which are projects that protect the public's safety and take care of the existing infrastructure.

In order to get to that final budget, the Mayor's priorities are communicated to departments and a survey is distributed to local community councils who prioritize projects as well as identify other needs. The departments also review projects previously included in the six-year CIP. This combined input is reflected in the draft reviewed by the Mayor. The Mayor might then request additional information and make changes, which are reflected in the CIB and CIP and are sent to the Assembly as the proposed CIB and proposed CIP.

Approval Process

The Anchorage Municipal Code (AMC) states the timeline for approval of the CIB and CIP:

- 120 days before the end of the fiscal year the Assembly must be provided a preliminary summary of the CIB and CIP (AMC 6.10.040). This summary is high-level and includes the total of the projects by department, year, and funding source;
- 90 days prior to the end of the fiscal year the proposed CIB and CIP are submitted to the Assembly (Section 13.03); and
- The Planning and Zoning Commission is required to review the capital budgets and make recommendations to the Assembly (AMC 21.10.015.A.6).

Once the proposed budgets are formally introduced in early October, the Assembly may hold work sessions to discuss the proposed budgets presented. Two public hearings are also required, which may be held in October and November, at which the public can testify.

In late November or early December, the Assembly takes final action on the proposed budgets. As part of this process, the Assembly can revise and adjust the capital budgets. The general government capital budget/capital program will be adopted at least 21 days prior to the end of the fiscal year of the Municipality (AMC 6.10.040).

Annual Capital Improvement Budget (CIB)^[1] and Capital Improvement Program (CIP)^[2]
Development Process

	JAN	FEB	MAR	APR	MAY	JUN	JUL	AUG	SEP	OCT	NOV	DEC
BUDGET PROCESS			Community Council Survey developed	Community Council Survey distributed	MOA Depts begin developing CIB/CIP	MOA Depts generate complete draft of CIB/CIP	OMB analysis	Preliminary and proposed CIB/CP prepared and introduced to Assembly -- Commissions review	Work sessions, Assembly comments, and Public hearings	Assembly amendments	Approved CIB/CIP published	
				CC Survey results received			Mayor review/comments				Final approval	
BONDS												
STATE/ FEDERAL GRANTS												

[1] Refers to the current budget year, i.e., the next calendar year

[2] Refers to the six year program including the current budget year and an additional five years

[3] Grant funding requests are detailed in the CIB/CIP; grant requests are subsequently summarized for the Legislature in a document referred to as the MOA Legislative Program; grants approved by the Legislature are included in the Capital Budget bill and forwarded to the Governor; grants included in the Capital Budget bill and not vetoed by the Governor become effective July 1.

Municipality of Anchorage
2015 Capital Improvement Budget (CIB)
2015-2020 Capital Improvement Program (CIP)
Budget Preparation Calendar (Preliminary)

Action	Date
Available Online Community Council Surveys	March 19
Community Council surveys due to OMB	May 31
Capital rollover in TeamBudget	June 20
OMB distributes initial funding guidance and priorities to departments	July
OMB conduct TeamBudget training to departments	July
Dept finalize project entry in TeamBudget (date factor - legislative grants bill comes out in June)	July
Departments submit changes to 2015 - 2020 CIP and 2020 additions. Close TeamBudget.	Aug 1
Utilities / enterprise submit CIB / CIP	Aug 1
Mayor's preliminary review - meet with depts	August
Departments review proposed capital budget	August
Mayor's Final Decision on CIB / CIP	Aug 29
OMB delivers 120-day submission to Assembly	Sept 3
<i>AMC 6.10.040 Submittal and adoption of municipal operating and capital budget.</i>	
<i>A. At least 120 days before the end of the fiscal year the Mayor shall submit to the Assembly the following:</i>	
<i>1. A preliminary general government capital budget/capital program and utilities capital budget/capital program.</i>	
Preparation of final CIB / CIP narratives & data presentations	Sept 2 - 12
OMB completes GG Proposed CIB / CIP Book, AR, AM, AO & 6-Year Program AO	Sept
OMB presents CIB/CIP and 6 Year Program to Planning & Zoning Commission for recommendations	
OMB submit budget to Assembly	Oct 2
<i>Section 13.03. Operating and capital budget. At least 90 days before the end of the fiscal year of the municipality the mayor shall submit to the assembly a proposed operating and capital budget for the next fiscal year.</i>	

**Municipality of Anchorage
2015 Capital Improvement Budget (CIB)
2015-2020 Capital Improvement Program (CIP)
Budget Preparation Calendar (Preliminary)**

Formal introduction of CIB / CIP ordinance & resolution	Oct 7
Introduction of Mayor's budget to assembly	
Assembly work session - 2015 overview/department presentations	Oct
Assembly work session - Capital/Enterprises	Oct
Public Hearing #1 (proposed date)	Oct 21
<i>Section 13.04. Budget hearing. The assembly shall hold at least two public hearings on the proposed operating and capital budget for the next fiscal year, including one hearing at least 21 days after the budget is submitted to the assembly, and one hearing at least seven but not more than 14 days prior to the adoption of the budget.</i>	
Public Hearing #2 (proposed date)	Nov 5
Assembly work session - Assembly amendments (proposed date)	Nov 7
Assembly adoption CIB / CIP (proposed date)	Nov 18
<i>AMC 6.10.040 Submittal and adoption of municipal operating and capital budget. B. The general government capital budget/capital program will be adopted at least 21 days prior to the end of the fiscal year of the municipality.</i>	

Funding Sources

General Obligation (GO) Bonds - GO bonds require voter approval and are placed before voters at the April election. Once approved and the bonds are sold, re-payment is included in the operating budget as debt service. As part of the bond approval process, the Municipality is required to disclose to voters any operations and maintenance (O&M) costs associated with each project. O&M and debt service to repay the bonds are excluded from the Municipality's tax limit.

Bond funding is used to purchase "bricks and mortar" type items with long useful lives. Bond funding can also be used to extend the life of an asset, but not repair it. Bond funding cannot generally be used to purchase assets with very short lives, but if there are sufficient long term assets being financed at the same time, a review can be done to verify that there is sufficient amortization in the early years to repay the debt on those short term items.

A goal of the Mayor is to not increase the overall amount of the Municipality's general obligation debt. To that end, the total of any proposed bond package can't exceed the amount of debt being retired in any one year.

See page 7 for history of voter approved GO bonds.

State Grants - Requests for state funding are included in the Municipality's "Legislative Program" that is compiled by the Mayor, approved by the Assembly, and submitted to Anchorage area legislators and the Governor. The goal is to have funding for these projects included in the State of Alaska's capital budget as grants to the Municipality. If approved, these grants are typically effective on July 1, the start of the State's fiscal year.

See page 8 for history of State legislative grants awarded to the Municipality.

Federal grants - Applied for on an individual project basis and awarded based on the Federal agency's timetable.

Other - Other funding sources include mill levy and operating contributions that are approved in the Municipality's operating budget and are available as early as January. Also, capital/master lease, inter-fund loans, or donations are typical in this category. These types of funding are used when projects do not qualify within the stated above funding criteria or have been exhausted. If the project is approved, the assembly will decide on the terms and rates for the loans at the appropriation.

Operations and Maintenance (O&M)

Capital investments may generate operating costs and these costs are often times absorbed within the operating budget as on-going. However, these costs may reduce or increase as decisions and actions regarding the control and upkeep are made with the goal of increasing efficiency, reliability, and safety. Efficiency investments will often reduce overall operating cost. Reliability and safety investments might increase overall operating cost. Capturing these costs at the initiative level will help ensure sound decisions.

General Obligation Bond Propositions History of Voter Approved

(in millions)

Year	Roads and Transit	Public Safety	Parks and Recreation, Library, and Museum	Total
2014	22.1	2.5	2.6	27.1
2013	21.1	2.1	2.5	25.6
2012	27.5	1.6	2.8	31.8
2011	30.9	2.3	-	33.2
2010	31.3	1.9	-	33.2
2009	40.2	2.5	-	42.7
2008	45.5	4.7	8.9	59.1
2007	36.4	7.0	5.0	48.4
2006	41.1	2.0	-	43.1
2005	46.4	0.5	-	46.9
2004	46.5	8.9	-	55.4
2003	40.0	2.9	-	42.9
2002	34.7	10.7	1.0	46.4
2001	33.9	8.3	4.8	47.0
2000	28.8	6.3	8.0	43.1
Total	526.3	64.1	35.5	626.0

**State Legislative Grants
History of Awards to the Municipality of Anchorage**

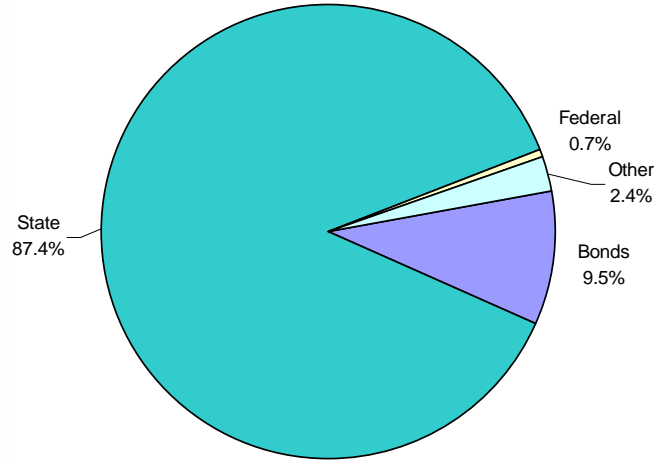
Year	Capital Bill No.	Health & Human Services				Project Management & Engineering		Parks & Rec, Library, Museum		Facilities/ Misc		Other *	Total
		Fire	Police	Human Services	Transit	Engineering	Museum	Library, Museum	Misc	Misc			
2014	SB 119	-	-	-	-	37,936,581	250,000	41,948,370	-	-	-	80,134,951	
2013	SB 18	1,550,000	-	-	-	65,910,244	1,313,000	38,492,500	-	-	-	107,265,744	
2012	SB 160	3,266,700	3,100,000	-	1,075,000	106,125,250	6,963,150	31,267,375	98,500,000	-	-	250,297,475	
2011	SB 46	1,477,100	3,466,300	-	-	49,527,850	80,000	551,150	30,000,000	-	-	85,102,400	
2010	SB 230	150,000	450,000	-	250,000	47,901,000	2,206,000	13,125,000	10,155,000	-	-	74,237,000	
2009	SB 75	-	-	-	-	-	-	1,000,000	-	-	-	1,000,000	
2008	SB 221/256	54,400	40,000	-	-	81,895,500	1,620,000	16,491,000	2,940,000	-	-	103,040,900	
2007	SB 53	190,000	567,500	-	1,300,000	39,102,000	1,525,000	2,120,000	4,111,000	-	-	48,915,500	
2006	SB 231	9,197,500	236,000	-	320,000	28,125,000	11,065,800	2,500,000	10,000,000	-	-	61,444,300	
2005	SB 46	666,500	100,000	-	-	35,325,000	615,000	7,000,000	1,010,000	-	-	44,716,500	
2004	SB 283	-	100,000	-	-	424,000	-	-	125,000	-	-	649,000	
2003	SB 100	-	75,000	-	-	1,169,083	50,000	-	-	-	-	1,294,083	
2002	SB 2006	440,000	-	55,000	-	7,217,252	30,000	2,150,000	376,294	-	-	10,268,546	
2001	SB 29	367,800	30,000	200,000	-	8,336,000	125,167	1,250,000	-	-	-	10,308,967	
2000	SB 192	484,000	500,000	-	-	820,000	1,568,398	970,000	-	-	-	4,342,398	
1999	SB 32	1,180,000	-	-	-	400,000	1,600,000	1,110,000	-	-	-	4,290,000	
1998	SB 231	25,000	-	-	-	2,048,996	1,994,484	1,131,158	-	-	-	5,199,638	
1998	SB 231	-	-	-	-	(1,253,446)	-	-	-	-	-	(1,253,446)	
1997	SB 107	245,000	-	-	-	1,553,464	1,704,000	2,980,000	-	-	-	6,482,464	
1997	SB 107	-	-	-	-	(230,421)	(18,793)	-	-	-	-	(249,214)	
Total		19,294,000	8,664,800	255,000	2,945,000	512,333,353	32,691,206	164,086,553	157,217,294	157,217,294	157,217,294	897,487,206	

* Includes grants to Port of Anchorage

2015 Capital Improvement Budget

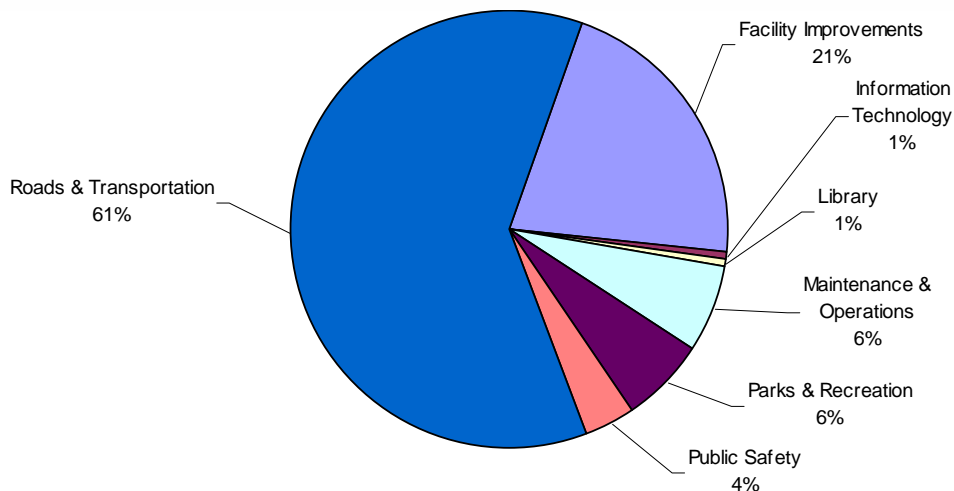
2015 Proposed Funding Sources

Funds	\$ (millions)	%
Bonds	\$ 33.7	9.5%
State	\$ 309.2	87.4%
Federal	\$ 2.6	0.7%
Other	\$ 8.6	2.4%
Total	\$ 354.1	100.0%



2015 Project Totals by Functioning Group (in thousands)

Category	\$	%
Facility Improvements	74,716	21%
Information Technology	2,075	1%
Library	2,036	1%
Maintenance & Operations	22,598	6%
Parks & Recreation	22,725	6%
Public Safety	12,515	4%
Roads & Transportation	217,460	61%
Total	354,125	100%



Significant Non-Routine Capital Projects

Most of the proposed capital budget is for routine-projects such as paving roads and rehabilitation of municipal facilities. There are a few significant non-routine projects that are one-time in nature; some may have significant impact on the operating budget as defined in the project details.

Anchorage Museum at Rasmuson Center - \$5,000,000

The Museum's collections storage area is more than 40 years old in some areas and is outdated and insufficient in space and security. The HVAC system aged and in need of replacement to provide improved temperature and humidity control for the sensitive collections. The atrium and auditorium see high public use and are in need of a renovation. (Public Works Department, page PW – 62)

Chester Creek Sports Complex – \$11,495,000

Project will expand the arena parking lot by removing and replacing the North Kosinski baseball fields with an expanded parking lot that includes paving, a walkway to the arena, lighting and relocation of Mulcahy Baseball Stadium. Parking lot is undersized due to location of several high public use facilities in close proximity. Kosinski baseball fields see limited use due to the development of the South Anchorage Sports Complex. (Public Works Department, page PW – 95)

Chugiak Senior Center Phase II & III - \$5,080,000

Provide needed facility enhancements, with specific improvements to include covered carports, and parking lot rehabilitation; engineering assessment of septic system; landscape upgrades; steel maintenance shop/dry storage outbuilding, HVAC upgrades, apartment renovation and design/construction of 20 additional apartments. Chugach - Eagle River Senior Center has a waiting list of 40 - 50 people consistently for independent housing. (Public Works Department, page PW – 100)

Fleet Maintenance Shop - \$4,000,000

Purchase warehouse space and retrofit to house Fleet Maintenance shop. (Public Works Department, page PW – 142)

Loussac Renovation - \$2,250,000

Next phase of construction, which will include reconstruction of the front entrance, installation of an interior book drop, design for interior renovations, various mechanical and safety code upgrades, and wireless broadband upgrade. (Public Works Department, page PW – 171)

South Central Law Enforcement Tactical Range/Construction - \$4,800,000

The South Central Law Enforcement Tactical Range, a Campus of the ARctuc Public Safety Training Institute (PSTI), will be a dedicated outdoor shooting facility with four individual ranges of different sizes to accommodate various types of firearms including long guns (rifles) and the simultaneous training of multiple agencies. This funding will be utilized for project construction. (Public Works Department, page PW – 226)

2015 - 2020 Capital Improvement Program

The 2015-2020 Capital Improvement Program (CIP) is a compilation of capital projects proposed for design and/or construction, or purchase and installation during the next six years. For each project proposed, the following items have been included:

- a narrative description of each project;
- the estimated cost of the project or phase of the project;
- the financial effect of the project on operation and maintenance costs

The 2015 - 2020 CIP was formulated with the participation of Community Councils. Many recommendations have been incorporated into the CIP. Informational meetings and review sessions will be held with interested citizen groups, the Planning and Zoning Commission and the Assembly. Also reflected in the document are needs identified by the staff of the general government departments who would oversee the projects.

Anchorage School District and Municipal Utilities present separate capital budget/program documents; historical financial data reflected in this document does not include the Anchorage School District or Municipal Utilities, unless specifically noted.

2015 – 2020 O&M

As capital requests are reviewed, awareness of potential operating costs associated with projects is identified at an individual project detail level for the year(s) after the work is complete. For 2015 – 2020 CIP O&M, the identified costs are increases to the operating budget due to addition of facilities expansion (utilities, etc) and road improvements (street maintenance). Yearly costs by departments are projected as follows:

2015 - 2020 Capital Improvement Program Operations & Maintenance Estimate

(In Thousands)

Department	2015	2016	2017	2018	2019	2020	Total
Parks & Recreation	228	-	-	-	-	-	228
Public Transportation	7	7	7	7	7	-	35
Public Works	1,868	87	100	179	166	114	2,514
Total	2,096	87	100	179	166	114	2,742

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