

## **Transit Supportive Development Overlay**

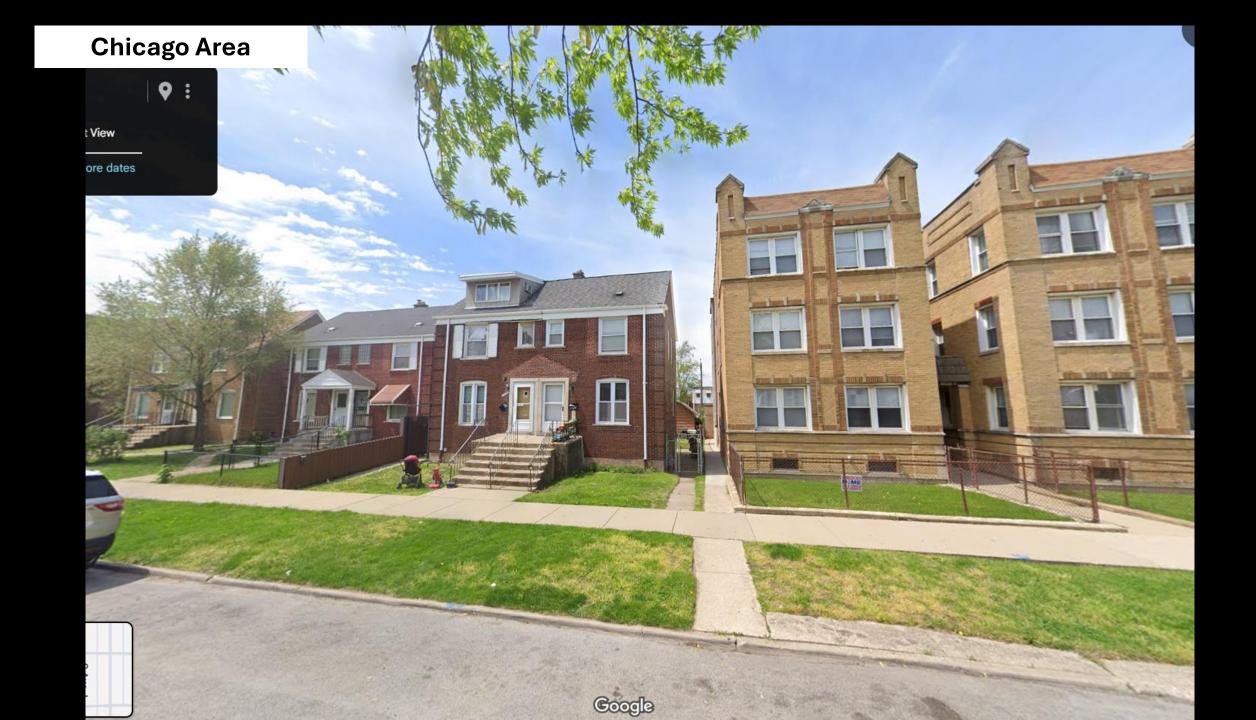
PZC Cases 2025-0030 and 2025-0034

FCC Local Lens: September 2, 2025

## The Transit-Supportive Development Overlay (TSDO) is fundamentally about:

- implementing adopted plans
- making the most of land and infrastructure
- building an efficient transportation system









## 25 years of support in the Comprehensive Plan

#### 2001:

MANCHORAGE 20

ANCHORAGE 2020 Anchorage Bowl Comprehensive Plan

#### Land Use Concept Plan

The Land Use Concept Plan is persented in three planning maps with related text that address major new land use policies, the allocation of additional population and housing, and future open space conservation. Together, they portray significant Preferred Scenario features and address the seven key planning issues.

Land Use Policy Map - Shows new land use policies that designate:

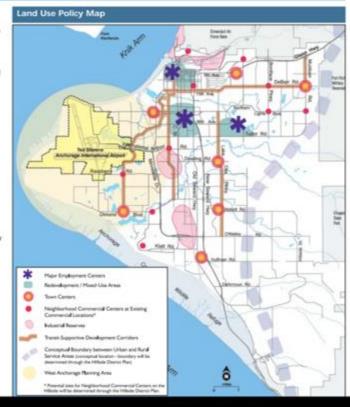
- Major Employment Centers
- Redevelopment/Mixed-Use Areas
   Town Centers
- Town Cente
- Neighborhood Commercial Centers
- Industrial Reserves
- . Transit-Supportive Development Corridors
- \* Urban/Rural Services Boundary
- West Anchorage Planning Area

Growth Allocation Map – Illustrates how future population and housing are allocated in the Bowl's five subareas to accommodate projected growth.

Conceptual Natural Open Space Map – Identifies major existing natural open spaces and possible future additions and formalizes natural open space as a land use category.

#### Land Use Policy Map

The Land Use Policy Map sets the direction for the perferred form of long-term growth and development in the Anchorage Bowl. This direction will be refined in subsequent district and neighborhood plan components of the Comprehensive Plan. The map highlights only those key policies that can be shown graphically—other key Ascuosaca 2020 policies are highlighted in the Planning Principles in this chapter and in Chapter 5.



#### 2017:

Anchorage 2040 Land Use Plan

2.3 Additional Map Features

#### Growth-supporting Features

Four growth-supporting features overlay the land use designations:

- · Transit-supportive Development,
- · Greenway-supported Development,
- · Traditional Neighborhood Design, and
- · Residential Mixed-use Development.

These features support resilient growth. They catalyze and enhance development by: reducing traffic congestion: lowering household travel costs: reducing road infrastructure and maintenance costs: and using less land for parking. They include enhancements to neighborhood design and natural resources. Such development meets the demand for walkable neighborhoods and connections to businesses. Each of these features is gaining interest and public support because they enhance property values.

Each Growth-Supporting Feature modifies an area's underlying land use designation by introducing development concepts that otherwise might not exist at the site.

#### Transit-supportive Development

Transit-supportive Development (TSD) identifies corridors where expanded public transit service will support a compact, walkable pattern of commercial, residential, and/or mixed-use development. Over time, compact development can create ridership demand to support more frequent bus service. It will give Anchorage's households more choices in how to get to work and other destinations. It also provides more opportunities to live in a walkable, accessible, and affordable neighborhood environment.



Street-facing Medical Services Building on Lake
Otis Transit Route



Iransit-supportive Mixed-use Building with Housing

TSD could affect the design of streets, pedestrian facilities, and property developments for up to a quarter mile or a 5- to 15-minute walk from the transit route. Exact boundaries will be determined through corridor studies and coordination with residents, businesses, and property owners (See Section 3.3 Actions).

Future development is encouraged to be generally in the range of 8 to 20 housing units per acre on average over the entire corridor. However, individual parts of the corridor, such as in existing single-family and two-family neighborhoods, may have less density. TSD is consistent with the density ranges of the underlying land use designations shown on the Land Use Plan Map. It does not raise density ranges above the designations.

Successful transit corndors can enhance property values. Increased bus service reduces dependence on personal vehicles and curbs their attendant effect on urban spaces devoted primarily to parking rather than people, households, and businesses. They can expand housing opportunities, as well as commercial land uses to provide job opportunities and other daily needs closer to where employees live.

To achieve these benefits, more residences (induding workforce and affordable housing) and commercial building space are needed in the corridor to support more frequent, all-day transit service. Buses should run consistently every 10 to 15 minutes and connect to local and regional destinations: Town Centers, City Centers, and other service/employment centers, such as the UMED.

## Values/Goals of the 2020 Comprehensive Plan

- Residential Uses: A variety of housing types and densities in safe, attractive neighborhoods that offer a choice of urban, suburban, and rural lifestyles that are appropriate for northern conditions and in harmony with our natural setting.
- Mobility and Access: A transportation system, based on land use, that moves people and goods safely, conveniently, and economically, with minimal adverse impact on the community.
- General Land Use Issues: A forward-looking approach to community growth and redevelopment.
- Transportation Choices: An efficient transportation system that offers affordable, viable choices among various modes of travel that serve all parts of the community.
- Housing: A balanced, diverse supply of affordable, quality housing, located in safe and livable neighborhoods with amenities and infrastructure, that reflects Anchorage's varied social, cultural, and physical environment.

## Values/Goals of the 2040 Land Use Plan

<u>Goal 1 Plan for Growth and Livability</u> Anchorage achieves residential and commercial growth, which improves community resiliency and citizens' quality of life as it supports their vision for the future expressed in the Comprehensive Plan

Goal 2 Infill and Redevelopment Infill and redevelopment meet the housing and employment needs of residents and businesses in Anchorage.

Goal 3 Centers and Corridors Mixed-use, walkable commercial centers and corridors thrive within their neighborhood context, offer housing affordable to a range of incomes, and enable business growth.

<u>Goal 4 Neighborhood Housing</u> Anchorage's neighborhoods provide a range of places to live, meeting the housing needs of residents at all income levels, household sizes, interests, ages, abilities, and races and ethnicities.

<u>Goal 5 Infrastructure-Land Use</u> Coordinated and targeted infrastructure investments catalyze new growth, provide an acceptable return on investment, and equitably improve safety and quality of life.





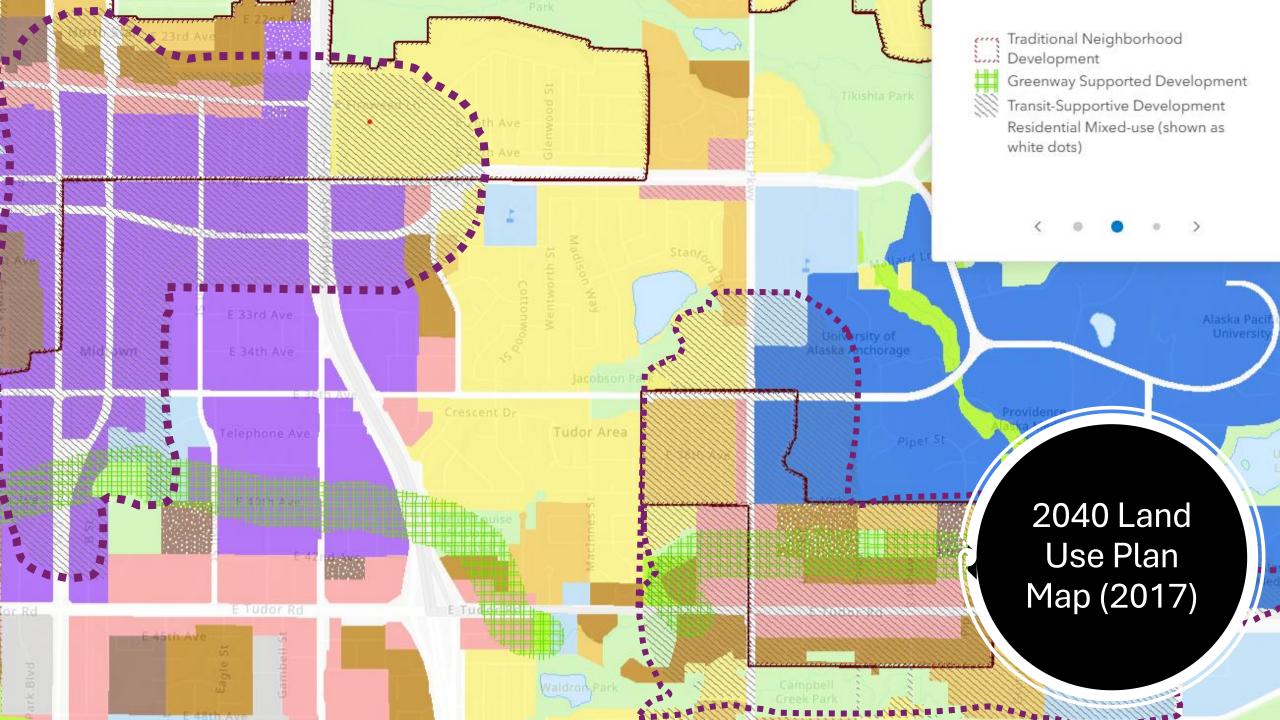


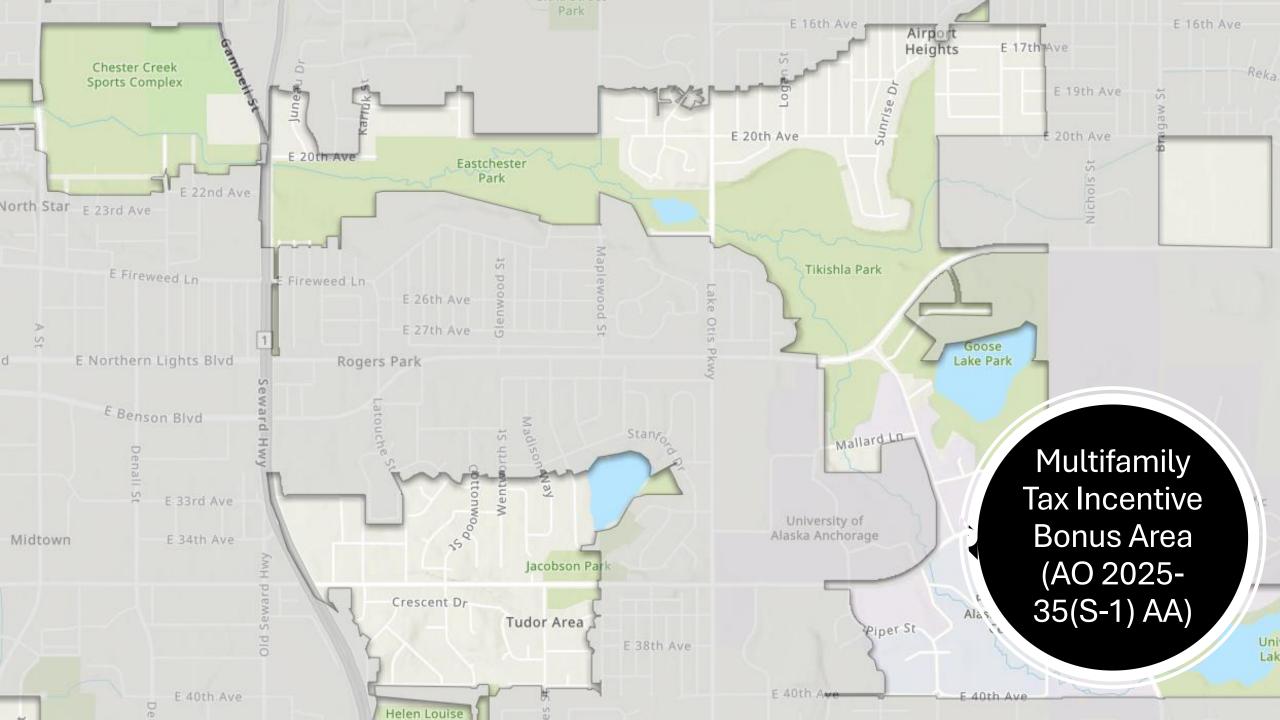
## These are all images from the 2040 Land Use Plan

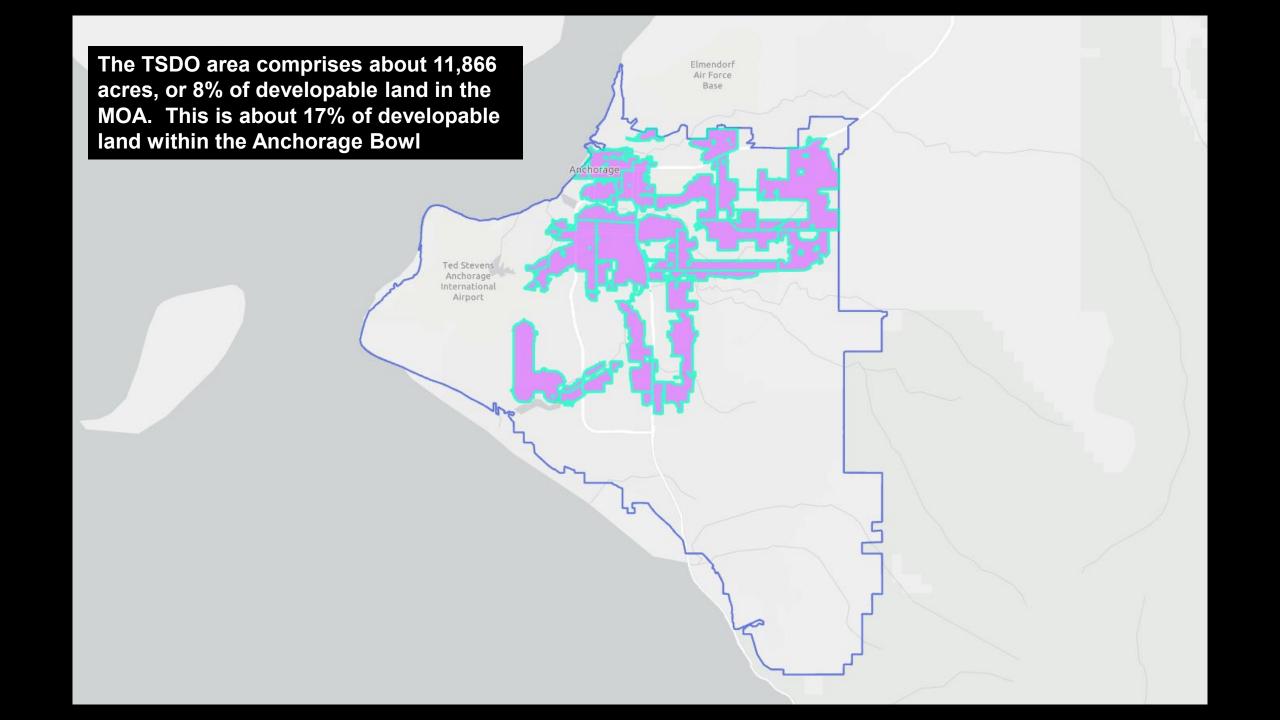












## **Process So Far**

## Overview of the process so far:

**September 2017:** 2040 Land Use Plan adopted with Transit-Supportive Corridors

October 2023: Assembly Transportation Committee requests information on the implementation and effectiveness of transit-supportive corridors delineated in the 2040 Land Use Plan

**January 2024:** Planning Department provides a memo to the Assembly Transportation Committee that indicates little impact of the transit supportive corridors.

**December 2024-February 2025:** Planning Department works with sponsors to develop a draft ordinance.

April 2025: Assembly adopts AO 2025-35(S-1), creating tax incentives for housing

**July 2025:** Planning Department works with the Mayor's office to conduct outreach and bring the item to a PZC work session and PZC regular meeting.

**August 2025:** Planning Department & Mayor's office conduct outreach and focus groups

**September 2025:** Item returns to PZC for continued public hearing

## **Project Page**



#### Transit Supportive Development Overlay (TSDO)

This page last updated 2025-08-21.

- The concept of a transit-supportive development overlay (TSDO) has been outlined as a priority in policy documents
  dating back to 2001 with the Anchorage 2020—Anchorage Bowl Comprehensive Plan (2020 Comprehensive Plan).
- The purpose of a TSDO is to allow increased residential and mixed-use development in order to strengthen transportation corridors
- In other recent zoning reforms, such as the HOME Initiative (AO 2023-87(S-1), the Planning Department heard feedback from the public that future reforms should focus in targeted areas such as centers and corridors.
- . This TSDO would expand development flexibility within the tax-incentive areas mapped in AO 2025-35(S-1).
- This project includes two PZC Cases: #2025-0034, which amends the Comprehensive Plan, and #2025-0030, which
  creates and establishes the overlay in zoning code.

#### Share Feedback

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Share your feedback via City View

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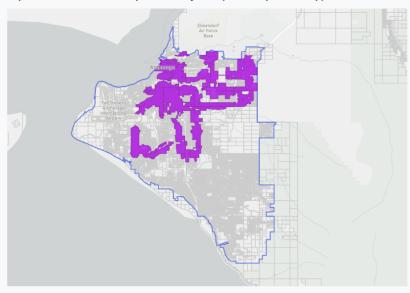
#### Track Changes to the Proposal

- · Original TSDO Creation Ordinance
- El TSDO Draft August 1, 2025 V2 a.pdf
- 💹 TSDO Draft August 18, 2025 V3b.pdf

#### Key Links

- Memorandum to the Assembly Transportation Committee: January 12, 2024
- AO 2024-111 (AA): an ordinance of the Anchorage Municipal Assembly amending Anchorage Municipal Code Chapter
   12.70 to update the areas designated as transit-supportive corridors and expand access to tax incentives for multi-family affordable and workforce housing.
- July 14, 2025 PZC Work Session
- July 14, 2025 PZC Meeting agenda and recording
- 2025-07-14 TSDO Presentation for Regular Meeting.pdf
- . Case materials for PZC Case 2025-0030
- . Case materials for PZC Case 2025-0034
- Use Table Comparison (From July 15 PZC Meeting).pdf

#### Map of the TSDO Area as Proposed in July 2025 (click to open the map):



Looking for more information? Refer to our Data and Information Library Page

#### Public Outreach by the Planning Department (please note the sponsors may have conducted additional outreach)

- Transit Supportive Development Overlay Meeting at the Anchorage Lutheran Church on N Street. 7:00pm-9:00pm on July 7, 2025
- · Planning and Zoning Commission work session on TSDO 5:30pm-6:30pm on July 14, 2025.
- Planning and Zoning Commission regular meeting on PZC case 2025-0030 and PZC case 2025-0034.
- · AMATS Community Advisory Committee Meeting online. 5:00pm-7:00pm on July 24, 2025.
- · Anchorage Homebuilders Association Lunch and Learn: August 1, 2025
- TSDO Collaborative Conversation #1: August 4, 2025
  - · Poster Images.pdf
  - o 8.4.2025 Focus Group Notes.pdf
- · TSDO Collaborative Conversation #2: August 18, 2025
  - 2025.08.18.Meeting Notes.pdf

Request a staff presentation at your Community Council or Community Group

## **Demographic Context**

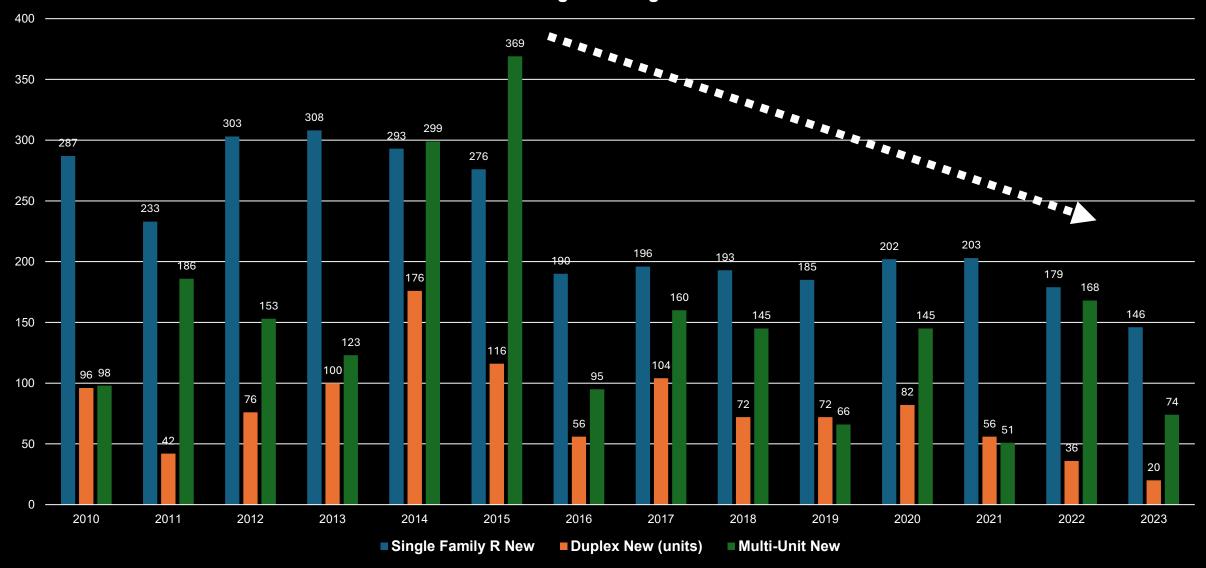
## Anchorage Housing Market Analysis McDowell **CONOrthwest**

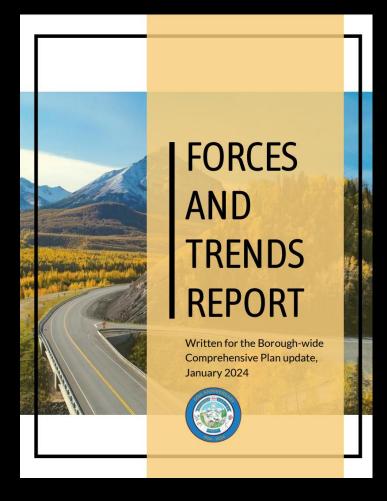
#### **No Change in Policy Option**

Predicting the exact results of a "no change" scenario are impossible, especially since it is uncertain when the Title 21 re-writes will be fully adopted and precisely what policies would be included in the new Title 21. The last decade, however, gives an idea of how Anchorage would grow under the existing policies.

- Housing costs may increase faster than they otherwise would have. Over the last decade, housing prices have increased, rental costs have increased, and housing has become less affordable. Those changes cannot be solely attributed to Anchorage's tight land supply (which may not be excessively tight yet) and have certainly been influenced by State and national changes in housing costs. As Anchorage's land capacity decreases over the next 20 years and beyond, housing will continue to get more expensive as production slows and will affect the amount of growth in Anchorage.
- More people may locate in the region but outside of the Anchorage Bowl. As housing prices increase, more people will choose to live in Chugiak-Eagle River or Mat-Su. The changes in commuting patterns over the past decade show that some households are locating in these areas and commuting into Anchorage. While this may be a viable choice for people who prefer single-family housing and do not mind commuting, it is not a viable choice for people who prefer living closer to work and urban amenities or who may prefer multifamily housing.
- Anchorage may grow slower. If there is not enough multifamily housing, Anchorage may grow slower over the next 20 years and beyond. People who cannot find a quality home in an attractive neighborhood at a price they can afford may choose not to locate in Anchorage. If the population growth turns out to be substantially less than forecasted, one should expect the employment forecasts to be lower also.

#### **Anchorage Building Permits**





#### Movement into the Mat-Su

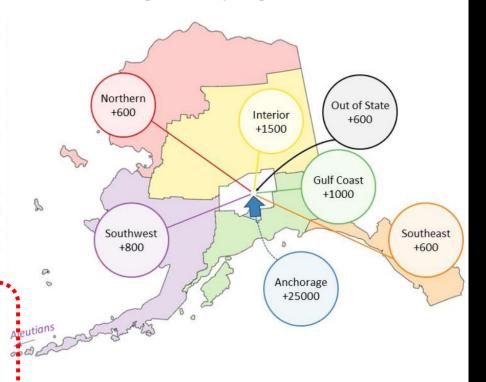
In the 20 years from 2001 to 2021, the Mat-Su Borough population has grown by roughly 47,200 residents.

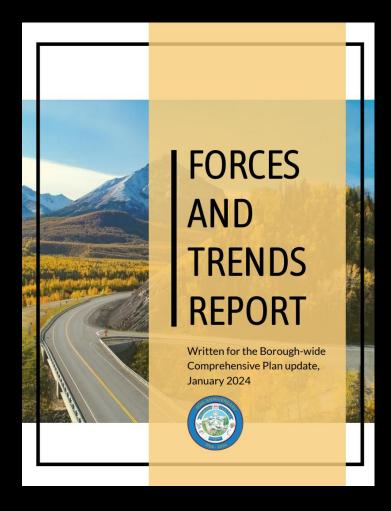
During that timeframe, the Borough recorded roughly 25,300 births and 10,000 deaths, for a net natural increase of 15,300 residents.

In the same timeframe, the best available records show 116,000 individuals moving into the Borough and 85,900 moving out. That is a net increase of 30,100 residents due to migration.

Most new residents moving into the Borough (25,000 net) had lived in Anchorage for at least one full year immediately prior to moving to the MatSu. (Source: Alaska Dept. of Labor and Workforce Development)

#### Net Migration by Region, 2001-2021





58% of Mat-Su Residents
work in the Mat-Su, leaving
28% who commute to
Anchorage and 6% who
commute to the North Slope.
(Wasilla CEDS, 2023)



## Two-bedroom apartment rents, 2025

Adiustad

	rent*	from 2024	from 2010	
Bethel Census Area	\$2,075	-	-	
Kodiak Island Borough	\$1,713	0%	2.0%	,
Anchorage, Municipality	\$1,680	4.3%	2.7%	
Fairbanks N Star Borough	\$1,676	8.7%	2.9%	•••
Juneau , City and Borough	\$1,661	6.4%	2.5%	
Ketchikan Gateway Borough	\$1,600	0%	2.4%	
Sitka, City and Borough	\$1,564	3.6%	2.3%	
Matanuska-Susitna Borough	\$1,389	8.6%	3.2%	
Chugach Census Area	\$1,375	-3.2%	2.3%	
Wrangell-Petersburg	\$1,235	14.2%	3.4%	
Kenai Peninsula Borough	\$1,203	4.4%	2.4%	



Anchorage has consistently been between \$200 and \$400 higher than Mat-Su since 2010, making the 2025 gap about average.



#### Median rent plus utilities for a 2-bedroom apartment by area, 2020 to 2025

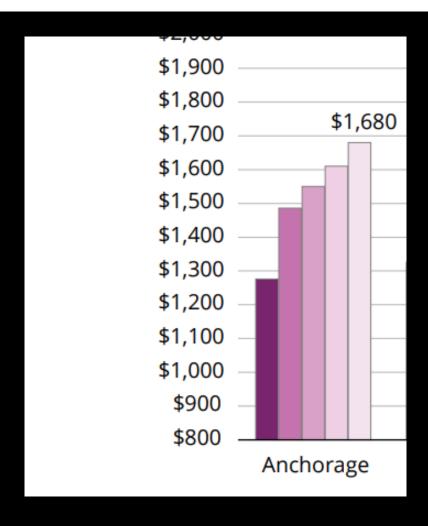


**Notes:** Median adjusted rent includes the amount paid to the landlord (contract rent) plus estimated monthly utility costs not included in the payment. This is the first year median adjusted rent was available for Bethel, so Bethel is excluded.

Source: Alaska Department of Labor and Workforce Development, Research and Analysis Section and The Alaska Housing Finance Corporation



Median rent plus utilities for a 2-bedroom apartment by area, 2020 to 2025



## **Current Proposal**

## **TSDO Version 4:**

- Two separate ordinances: one for uses, one for dimensional standards and other things.
- Unrestricted lot area, lot width, and lot coverage
- 5' setbacks
- No open space requirements
- Driveways limited to 20'
- Heights based on street classification (40', 55', 75')
- Landscaping requirements still apply for lots at the TSDO boundary



## Smaller lots for starter homes

- Initial version: Minimum lot size of 1400sqft.
- Community members asked: if smaller lots are cheaper, why have any minimum?
- Most recent draft: No minimum lot size.



## Reducing setbacks to increase walkability

- Initial version: 0' setbacks and 100% lot coverage.
- Most recent draft: 5' setbacks and 100% lot coverage.
- Other rules like utility requirements and fire separation distances still apply.



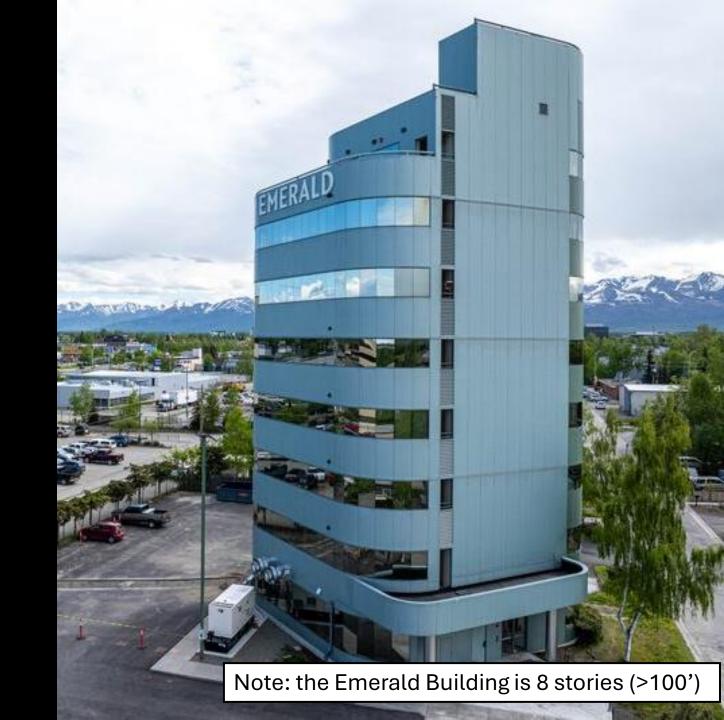


# Mixed uses so you can walk to dinner

- Initial draft: Businesses under 2000sqft allowed. Type of allowed uses was copied from R-4A.
- Feedback: size limit was too restrictive, and the usetable was too expansive.
- Current draft: All residential uses allowed, but commercial uses moved into a separate AO.

## Taller heights on major roads

- Initial version: 75' heights
- Community asked: Do you want apartment buildings in the middle of neighborhoods? Answer: No.
- Most recent draft: allowed height depends on the road.
  - Arterials: 75'
  - Collectors: 55'
  - Local roads: 40'



## Concerns voiced so far:

- 1. Issues with street management (parking)
- 2. Less space for snow storage
- 3. Shadows, blocked solar panels
- 4. Loss of green space
- 5. More dumpsters
- 6. Erosion of unimproved alleys
- 7. Ugly buildings
- 8. More renters in the neighborhood

## Support voiced so far:

- 1. Implementing our plans
- 2. Shared goal of making the zoning code more straightforward and flexible.
- 3. Agreement that we need more housing.
- 4. Strong desire for neighborhood-serving businesses like cafes, hair salons, and grocery stores.
- 5. Interest in diversifying the businesses, people, and housing types in neighborhoods.
- 6. Concern that limiting the TSDO area would lead to inequitable concentrations of change or a lack of change.
- 7. Acknowledgment that neighborhoods are changing current rules promote large luxury single-family homes.

## **Current Context**



The Federal Transit Administration advises that 30 people per acre is needed to make transit viable.

# People Mover needs density



People Mover has taken the first step by increasing the level of service in the TSDO.



If we don't build more housing along transit lines, service will suffer over time.

### **Building where we have infrastructure and services**

- Since 2017, nearly 80% of Anchorage's housing as been built outside of the proposed TSDO area.
- Sprawl is expensive. We have over \$1B in deferred maintenance on Anchorage roads.
- We need more tax dollars per acre to be able to maintain the infrastructure we have.

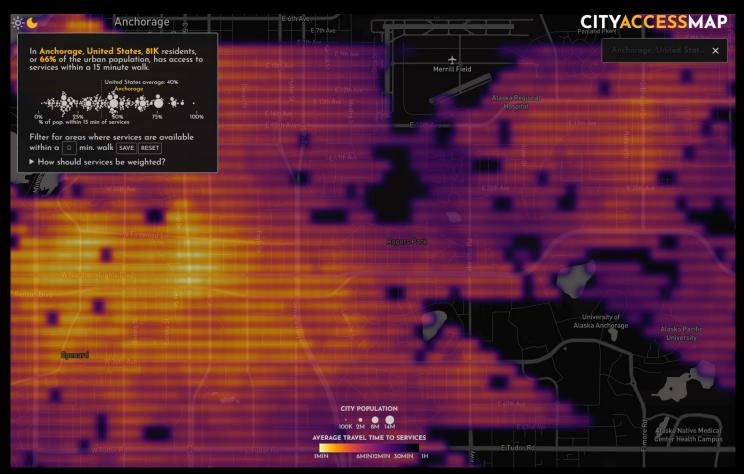


Image Source: CityAccessMap

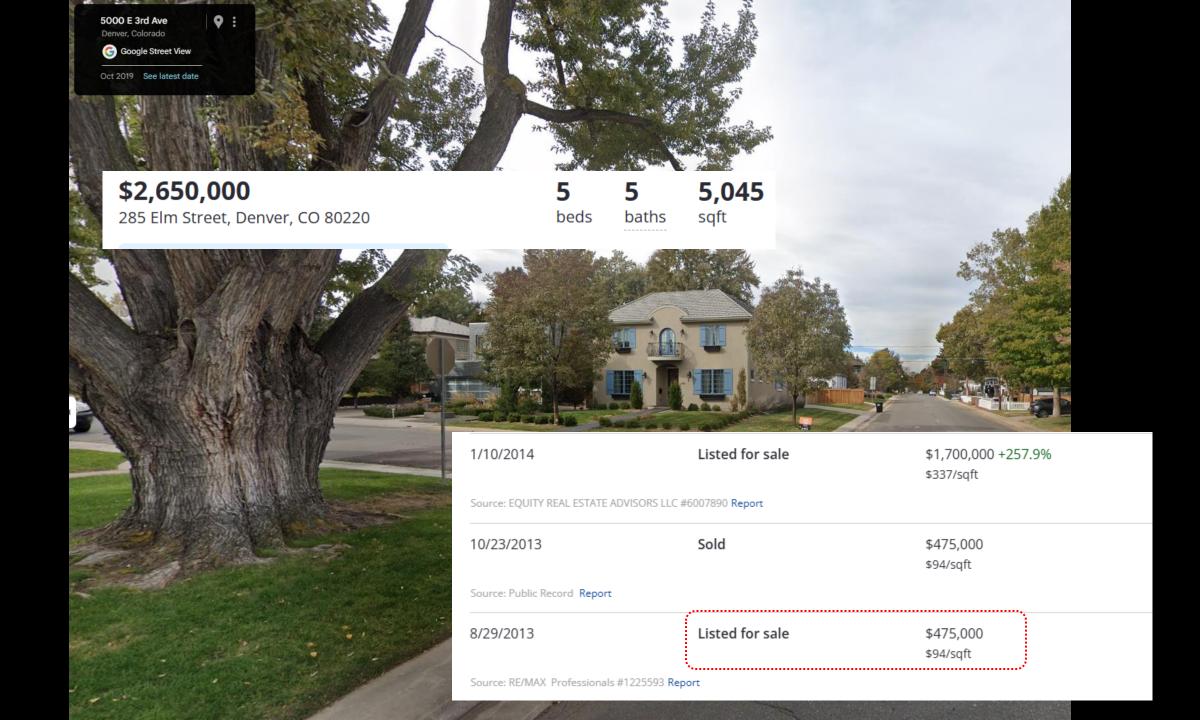
## **Practical Realities**











## **Next Steps**

- Cases 2025-0030 and 2025-0034 will be heard at the September 8, 2025 PZC Meeting
- Expected to be extended through October
- If PZC makes a decision, both cases will then move forward to the Assembly
- The Planning Department will continue to post information on the project page

## Thank You