

CLERK'S OFFICE
AMENDED AND APPROVED
Date: 9-10-02

Submitted Chair of the Assembly at the
by: Request of the Mayor
Prepared by: Planning Department
For Reading: August 6, 2002

Anchorage, Alaska
AO No. 2002-119

1 AN ORDINANCE OF THE MUNICIPALITY OF ANCHORAGE AMENDING THE
2 ANCHORAGE 2020 / ANCHORAGE BOWL COMPREHENSIVE PLAN TO
3 INCORPORATE A SECTION OF PUBLIC SAFETY POLICIES AND STRATEGIES.

4
5 THE ANCHORAGE MUNICIPAL ASSEMBLY ORDAINS:

6
7 **Section 1.** The *Anchorage 2020 / Anchorage Bowl Comprehensive Plan* is hereby amended
8 to incorporate a new section of Chapter 5 entitled, "Public Safety Policies and Strategies",
9 containing three new policies and three new strategies, per attached Exhibit A, in order to
10 direct and guide decisions concerning public safety and emergency management.

11
12 **Section 2.** This ordinance shall become effective immediately upon passage and approval.

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14 PASSED AND APPROVED by the Anchorage Assembly this 10th day of
15 September 2002.

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20 Dick
Chair

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22
23 ATTEST:

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27 Ang Meyer
28 Municipal Clerk



MUNICIPALITY OF ANCHORAGE

ASSEMBLY MEMORANDUM

No. AM 719-2002

Meeting Date: August 6, 2002

From: Mayor

Subject: AO 2002-119 Public Safety Amendments to the *Anchorage 2020 / Anchorage Bowl Comprehensive Plan*

1 After the events of the past year, the municipal Administration recognized, even more than before,
2 that domestic security and emergency response are critical needs to be addressed at the community
3 level. These needs should be incorporated within the comprehensive plan as part of the long-term
4 policies addressing the health, safety and welfare of the community.

5
6 Although several goal statements in *Anchorage 2020 – Anchorage Bowl Comprehensive Plan* address
7 public safety, natural hazards and emergency response, the *Plan* does not link these goals to specific
8 policies and strategies as is done for other goal categories within the *Plan*. Further, the *Plan* does not
9 emphasize public safety or emergency response to the extent it possibly should given the potential
10 magnitude of natural or man-made disasters that could impact the community. In its current form, the
11 *Anchorage 2020* document appears to address public safety in an incomplete and indirect way,
12 without providing a specific section of policies and strategies that establish the Municipality's
13 approach to public safety.

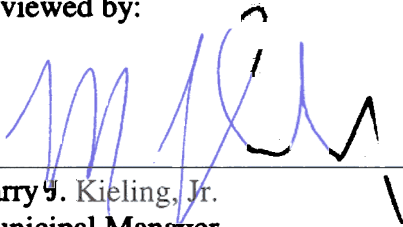
14
15 In November 2001, representatives from the Office of Planning, Development & Public Works and
16 other concerned municipal agencies undertook a diagnostic of how *Anchorage 2020* addresses public
17 safety, and of possible amendments to strengthen its approach to public safety. Based on inter-
18 agency participation and comment, Planning Department staff drafted three new policies and three
19 new strategies to create a link to, and support for, the two existing public safety goal statements in the
20 *Plan*. The text of these policies and strategies was routed to agencies and community councils for
21 review. Based on comments received, planning staff further refined the draft policies for review by
22 the Planning and Zoning Commission.

23
24 While *Anchorage 2020 – Anchorage Bowl Comprehensive Plan* provides a framework that supports
25 additional functional plans and standards for public services, the three new policies and strategies of
26 the proposed addendum are intended to further strengthen the *Plan*. The policies link to and support
27 existing goal statements for public safety, providing more specific and comprehensive guidance for
28 decisions affecting public safety and emergency response. The amendments highlight and organize
29 the Municipality's approach to public safety: emergency management planning (policy #98), public
30 safety and crime prevention in development design (policy #99), and levels of service for public
31 safety delivery systems and operations (policy #100).

The Planning and Zoning Commission has approved the proposed amendments, with the addition that an existing *Anchorage 2020* strategy, "Neighborhood or District Plans" be designated as "essential" to the implementation of proposed public safety policy #98. The Commission's recommended revision is incorporated into the attached *Anchorage 2020 – Anchorage Bowl Comprehensive Plan* amendments (Exhibit A) and highlighted with an underline / grey background, for Assembly review.

The Administration concurs with the findings and action of the Planning and Zoning Commission on the subject *Anchorage 2020* public safety amendments.

Reviewed by:



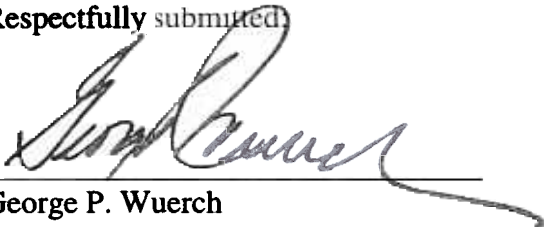
Harry J. Kieling, Jr.
Municipal Manager

Reviewed by:



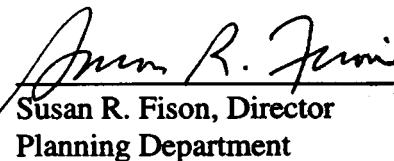
Craig E. Campbell, Executive Director
Office of Planning, Development, and
Public Works

Respectfully submitted,



George P. Wuerch
Mayor

Prepared by:



Susan R. Fison, Director
Planning Department

Public Safety Policies and Strategies:

Policy #	Policy These statements provide direction to public officials and the general public until Strategies are implemented	Strategies ★ Strategies that are “essential” to the implementation of the corresponding Policy. All others are “secondary” to its implementation.
98	<p>Develop a comprehensive process to address natural and man-made emergencies and disasters to which Anchorage may be vulnerable. Results of this process should include:</p> <p>a) a system of coordination between agencies and a partnership of public and private sectors to ensure an efficient, community-wide response;</p> <p>b) emergency operations plans; and,</p> <p>c) long-term disaster mitigation efforts through land use, transportation, and public facilities planning.</p>	<p>★ Functional Plan (Emergency Management Plan)</p> <p>★ Public Facilities Site Selection Criteria</p> <p>★ Geohazards Management</p> <p>★ Neighborhood or District Plans</p> <p>- Street Connectivity Standards</p> <p><i>★ Hillside District Plan</i></p>
99	Incorporate crime prevention and other public safety needs into the design of residential and commercial areas, individual buildings, and public facilities. Use design standards to improve natural surveillance, residents’ sense of ownership and control of the neighborhood, and overall public safety through appropriate environmental design.	<p>★ Design for Public Safety</p> <p>★ Design Standards</p> <p>★ Fire Safety Design Standards</p> <p>★ Residential Street Standards</p> <p>★ Public Facilities Design Standards</p> <p>★ Streetscape Standards</p> <p>- Mixed Use</p>
100	Adopt level of service standards for crime prevention, emergency services, and other public safety delivery systems, in order to achieve community goals for a safe living and working environment.	<p>★ Functional Plan (Public Safety Plan)</p> <p>★ Level of Service Standards</p> <p>★ Urban/Rural Services</p> <p>★ Neighborhood or District Plans</p> <p><i>★ Hillside District Plan</i></p>

EXHIBIT A

2 *(The Strategies that follow are proposed in order to implement the new Policies.*

3 **Emergency Management Plan** - This strategy will establish a comprehensive process of response
 4 to natural and man-made emergencies and disasters to which Anchorage may be vulnerable. The
 5 emergency management plan will specify the purpose, organization, responsibilities, and facilities
 6 of agencies, organizations, and the private sector in the mitigation of, preparation for, response to,
 7 and recovery from disasters. As a result, Anchorage will have a plan and an organization necessary
 8 to perform the critical tasks to respond to a variety of situations. This should include a system of
 9 coordination between agencies at the local and regional level, and a partnership of public and
 10 private sectors, to ensure an efficient, community-wide response to potential emergencies.

Public Safety Plan –This strategy involves the development of a long-range functional plan for
 12 achieving public safety goals for crime prevention, fire protection, emergency medical services, and
 13 other public safety services. It will result in a coordinated and integrated delivery system to provide
 14 the community with a safe living and working environment. The plan will include information and
 15 analysis that provides a basis for recommended long-term level of service standards for police
 16 protection, fire and emergency medical services, and other public safety delivery systems.
 17 Depending on community needs and priorities, this strategy could establish a comprehensive set of
 18 community goals, partnerships, and performance measures that systematically address a wide range
 19 of public safety issues such as crime prevention, criminal justice systems, public health systems,
 20 animal control, and traffic safety. The plan will also provide, based on current and projected
 21 population growth, an analysis of potential locations for future public safety facilities including fire
 22 stations, police stations, and other related facilities.

23 **Design for Public Safety** – This strategy responds to the need to incorporate crime prevention,
 24 natural hazard mitigation, and other public safety needs into the design of residential and
 25 commercial areas, individual developments and buildings, and public facilities. It seeks to increase
 26 public safety by preventing crime and mitigating potential hazards through appropriate physical
 27 design of neighborhoods, commercial districts, and other areas. For instance, evidence and
 28 experience nationwide shows that the application of certain techniques in urban design can
 29 discourage crime in an area by providing a physical setting that increases natural surveillance and a
 30 sense of territorial ownership by neighborhood residents. This strategy is compatible (and mutually
 31 reinforcing) with “Design & Environment” policies for attractive residential neighborhoods, mixed-
 32 use areas, and town centers. The “Design for Public Safety” strategy is to be implemented as an
 33 integral component of the broader “Design Standards” strategy.

EXHIBIT A

MUNICIPALITY OF ANCHORAGE
PLANNING AND ZONING COMMISSION RESOLUTION NO. 2002-042

A RESOLUTION RECOMMENDING TO THE MUNICIPAL ASSEMBLY APPROVAL OF PUBLIC SAFETY AMENDMENTS TO THE *ANCHORAGE 2020 / ANCHORAGE BOWL COMPREHENSIVE PLAN*.

Case 2002-101

WHEREAS, the *Anchorage 2020 / Anchorage Bowl Comprehensive Plan* was adopted in February 2001 with goals, policies, and strategies to guide community development; and,

WHEREAS, the Municipality has since that time become increasingly aware of the importance of emergency preparedness and public safety issues, and that such needs should be adequately incorporated within the *Anchorage 2020 / Anchorage Bowl Comprehensive Plan* as part of long-term policies addressing the health, safety, and welfare of the community; and,

WHEREAS, the municipal Administration initiated the process to review the *Anchorage 2020* approach to public safety issues, and, if necessary, to introduce limited amendments to the Plan related to public safety and emergency preparedness; and,

WHEREAS, the Planning Department, with participation of concerned municipal agencies, undertook a diagnostic in November 2001 of how *Anchorage 2020* addresses public safety, and of possible amendments to strengthen its approach to public safety; and,

WHEREAS, although several goal statements in *Anchorage 2020* address natural hazards and public safety, the Plan does not link these goals to a specific, organized set of policies and strategies, as is done for other goal categories within the Plan; and,

WHEREAS, in its current form, the *Anchorage 2020* document addresses public safety in an incomplete and indirect way, without providing a specific section of policies and strategies to establish the Municipality's approach to public safety or to emphasize its importance; and

WHEREAS, elements of emergency management planning, design measures for safety in new development, and service levels for public safety delivery systems are contained in the Plan, but not to the degree of consideration that these issues merit; and,

WHEREAS, based on inter-agency comment, the Planning Department in January 2002 drafted three new policies and three new strategies to create a link to, and support for, the two existing public safety and natural hazard goal statements in the Plan; and,

WHEREAS, based on further review and public comment, the Planning Department produced a public review draft of Public Safety Amendments to *Anchorage 2020*; and,

WHEREAS, the Planning & Zoning Commission held an advertised public hearing on the draft Public Safety Amendments to the *Anchorage 2020 / Anchorage Bowl Comprehensive Plan* on June 3, 2002.

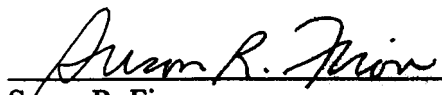
NOW, THEREFORE, BE IT RESOLVED by the Anchorage Planning and Zoning Commission that:

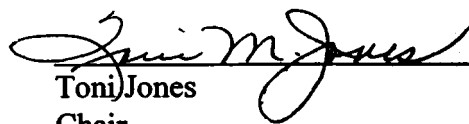
A. The Commission makes the following findings of fact:

- The Public Safety Amendments to *Anchorage 2020* contain three new policies and three new strategies that are intended to highlight the Municipality's approach to public safety, and to direct and guide decisions concerning public safety and emergency preparedness.
2. The Public Safety Amendments to *Anchorage 2020* fit into the existing structure of the Plan by establishing policies that link to and support two existing goal statements for public safety and natural hazards.
3. The Public Safety Amendments to *Anchorage 2020* organize and incorporate existing strategies in the Plan that relate to public safety.
4. The Public Safety Amendments to *Anchorage 2020* appropriately address the issues of emergency management, crime prevention, and public safety systems with the increased degree of consideration that they merit.
5. The Public Safety Amendments to *Anchorage 2020* appropriately reflect, in three policies, a process of planning, design, and operations strategies.
6. The Public Safety Amendments to *Anchorage 2020* are limited in scope to policies and strategies specifically addressing the issue of public safety.
7. The Public Safety Amendments to *Anchorage 2020* appropriately link to existing strategies in the Plan, such as "Neighborhood or District Plans," that relate to public safety and the mitigation of natural hazards.

B. The Commission recommends to the Municipal Assembly approval of the Public Safety Amendments to the *Anchorage 2020 / Anchorage Bowl Comprehensive Plan*, as recommended by Planning Department staff, with the addition that "Neighborhood or District Plans" be designated as a strategy that is "essential" to the implementation of public safety policy #98.

PASSED AND APPROVED by the Anchorage Planning and Zoning Commission this 3rd day of June 2002.


Susan R. Fison
Secretary


Toni Jones
Chair