
THE ANCHORAGE ASSEMBLY HEREBY ORDAINS:

Section 1. It is hereby determined to be for a public purpose and in the public interest of the Municipality of Anchorage (the "Municipality") to incur general obligation bonded indebtedness in an amount not to exceed Forty-Eight Million Two Hundred Thousand Dollars ($48,200,000), for the purpose of paying the costs of planning, designing, acquiring property for, site preparation, constructing, acquiring, renovating, installing and equipping educational capital improvement projects within the Municipality including, but not limited to, the following:

<table>
<thead>
<tr>
<th>Projects</th>
<th>Estimated Cost</th>
<th>Estimated Annual Operation and Maintenance</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bartlett High School Phase 3A Construction (West Wing) and Phase 3B-1 Design (½ of East Wing)</td>
<td>$13,900,000</td>
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<td>9,700,000</td>
<td>20,925</td>
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</tbody>
</table>
Section 2. The sum of not to exceed Forty-Eight Million Two Hundred Thousand Dollars ($48,200,000) shall be borrowed by, for and on behalf of the Municipality for the aforesaid educational capital improvements and shall be evidenced by the issuance of general obligation bonds of the Municipality. The bond proceeds shall be used only for capital improvements and costs of issuance of the bonds. The full faith and credit of the Municipality is pledged for the payment of the principal of and interest on the bonds, and ad valorem taxes upon all taxable property in the Municipality shall be levied without limitation as to rate or amount to pay the principal of and interest on the bonds when due.

Section 3. An election is to be held on April 4, 2006, in and for the Municipality of Anchorage, for the purpose of submitting a general obligation bond proposition to the qualified voters of the Municipality for approval or rejection. The proposition must receive a majority vote of those in the Municipality voting on the question to be approved. The proposition shall be substantially in the following form:

PROPOSITION NO. 1

EDUCATIONAL CAPITAL IMPROVEMENT BONDS

Shall Anchorage borrow up to $48,200,000 through the issuance of general obligation bonds to pay for school planning/design/construction and related educational capital improvements within Anchorage and increase the municipal tax cap by an amount of $279,067 to pay for associated annual operations and maintenance costs? $36,100,000 of the estimated costs of the projects currently qualify for 70% State debt reimbursement (subject to annual Legislative appropriation as described below).

The proposed educational capital improvement projects include, but are not limited to, the following:
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<tr>
<td>Service High School Phase 3 Construction (Auxiliary Gym &amp; Boiler) and Phase 5 Design (Auditorium/Cafeteria)</td>
<td>11,800,000</td>
<td>216,292</td>
</tr>
<tr>
<td>West High School Planning</td>
<td>300,000</td>
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</tr>
</tbody>
</table>

Voter approval of this bond proposition authorizes for each $100,000 of assessed real and personal property value (based on the 2006 assessed valuation): (i) an annual increase in taxes of approximately $15.62 to retire the proposed bonds, and (ii) an annual increase in the municipal tax cap (Charter 14.03(b)(2)) of approximately $1.10 to pay for annual operation and maintenance costs related to the proposed capital improvements.

$36,100,000 of the estimated costs of the projects currently qualify for 70% State debt reimbursement. If the State chooses to make full reimbursement, the annual increase in taxes would be $7.43 (based on $100,000 of 2006 assessed real and personal property value). State reimbursement is subject to annual Legislative appropriation.

The debt will be paid from real and personal property taxes levied and collected areawide in Anchorage. Anchorage will also pledge its full faith and credit for payment of the debt.

(No. AO 2006-9)

Section 4. The proposition, both for paper ballots and machine ballots, shall be printed on a ballot which may set forth other general obligation bond propositions, and the following words shall be added as appropriate and next to a square provided for marking the ballot or voting by a machine:
PROPOSITION NO. ____

Yes ☐

No ☐

Section 5. Section 2 of this Ordinance shall become effective only if the proposition described in Section 3 is approved by a majority of the qualified voters voting on the proposition at the election held on April 4, 2006. The remaining sections of this Ordinance shall become effective upon passage and approval.

PASSED AND APPROVED by the Assembly of Anchorage, Alaska, this 14th day of February 2006.

Anne J. Faircloth
Chair

ATTEND:

Municipal Clerk
MUNICIPALITY OF ANCHORAGE

ASSEMBLY MEMORANDUM

No. AM 19-2006

Meeting Date: January 24, 2006

From: ANCHORAGE SCHOOL DISTRICT

Subject: AO 2006-9  Three Ballot Propositions to Provide
          AO 2006-10 for the Issuance of General
          AO 2006-11 Obligation Bonds for Educational
                      Capital Improvements

The Anchorage School Board approved three ballot propositions to provide for the issuance of general obligation bonds for education-related capital projects on December 12, 2005: ASD Memorandum #131 (2005-2006), 2006 General Obligation Bond Recommendations. This recommendation includes proposed Proposition I for High School Renewal/Additions in the amount of $48,200,000; Proposition II for Elementary & Middle School Design/Renewal in the amount of $30,775,000; and Proposition III for Major Maintenance and Districtwide Site Acquisition in the amount of $20,890,000.

The School Board requests the Anchorage Assembly place the three propositions on the April 4, 2006 ballot for consideration by qualified voters of the Municipality of Anchorage. These propositions will pay the cost of capital improvement projects for the Anchorage School District, including, but not limited to, the following:

Proposition I: $48,200,000

<table>
<thead>
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<th>Projects</th>
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<td>Phase 4B-2 Design (Connector)</td>
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<tr>
<td>Service High School</td>
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<td></td>
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<tr>
<td>Phase 3 Construction (Auxiliary Gym) &amp;</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Phase 5 Design (Auditorium/Cafeteria)</td>
<td>11,800,000</td>
<td>216,292</td>
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</tr>
<tr>
<td>Proposition Total</td>
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<td>$279,067</td>
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</table>
The approximate annual amount of taxes on $100,000 of assessed real and personal property value (based on estimated total 2006 assessed valuation) to retire the proposed debt is $15.62. However, $36,100,000 of the bonds qualify for 70% State debt reimbursement, per the Department of Education and Early Development (DEED) letter dated December 29, 2005, Attachment A. If the State chooses to make full reimbursement, the annual increase in taxes would be $7.43 (based on $100,000 of estimated 2006 assessed real and personal property value). State reimbursement is subject to annual legislative appropriation. An annual increase in the municipal tax cap of approximately $1.10 on $100,000 of assessed real and personal property value (based on estimated total 2006 assessed valuation) is to pay for annual operation and maintenance costs related to the proposed capital improvements.

**Proposition II: $30,775,000**

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<td>Elementary &amp; Middle School Design/Renewal:</td>
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<tr>
<td>Chester Valley Elementary School Addition &amp; Renewal</td>
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<td>Girdwood K-8 School Planning</td>
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<td>Inlet View Elementary School Design</td>
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<td>Romig Middle School Planning</td>
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<td>Proposition Total</td>
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<td>$148,038</td>
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</table>

The approximate annual amount of taxes on $100,000 of assessed real and personal property value (based on estimated total 2006 assessed valuation) to retire the proposed debt is $9.98. However, $16,350,000 of bonds qualify for 60% State debt reimbursement, per DEED letter dated December 29, 2005, Attachment A. If the State chooses to make full reimbursement, the annual increase in taxes would be $6.80 (based on $100,000 of estimated 2006 assessed real and personal property value). State reimbursement is subject to annual legislative appropriation. An annual increase in the municipal tax cap of approximately $0.58 on $100,000 of assessed real and personal property value (based on estimated total 2006 assessed valuation) is to pay for annual operation and maintenance costs related to the proposed capital improvements.
Proposition III: $20,890,000

Major Maintenance and Districtwide Site Acquisition:

- Dimond High School Gym/Pool Code Upgrade & Renewal: $4,100,000
- Site Selection and Acquisition: $6,000,000
- Districtwide Code/Hazmat/ADA/Sprinkler Projects: $800,000
- Districtwide Roof Replacement and Repairs: $1,315,000
- Multi-School Security System Upgrades: $3,046,000
- Emergency Communications Systems – High Schools: $760,000
- Districtwide Building Renewal Projects: $1,699,000
- Districtwide Electrical Projects: $1,500,000
- Districtwide Mechanical Upgrades: $1,670,000

Proposition Total: $20,890,000

The approximate annual amount of taxes on $100,000 of assessed real and personal property value (based on estimated total 2006 assessed valuation) to retire the proposed debt is $6.77. However, $9,475,000 of the bonds qualify for 70% State debt reimbursement per DEED letter dated December 29, 2005, Attachment A. If the State chooses to make full reimbursement, the annual increase in taxes would be $4.62 (based on $100,000 of estimated 2006 assessed real and personal property value). State reimbursement is subject to annual legislative appropriation. These projects will not increase annual operating costs.

A brief description of the projects in the three bond proposals is provided beginning on page 5 of this memorandum.

Supporting Information

Beginning in 1993, the Alaska Legislature has approved State reimbursement programs that provided for up to 70 percent reimbursement on voter approved capital improvement bonds. Since then, the Anchorage School District has received voter approval for a total of $962 million in school construction and renovation bonds. Of this amount, approximately $683 million has received up to 70 percent State reimbursement through grant funds or debt reimbursement programs.

Recent bond issues have focused on replacing, renewal, or adding high schools. These projects have included a replacement school for Dimond High; new high schools in south Anchorage and Eagle River and a new middle school in the Muldoon area; and renewal and upgrades at Chugiak, East, Service and Bartlett High Schools.

Proposition 1 of this bond proposal continues phased implementation of the high school renewal projects. In addition to the high school projects, this bond proposal includes planning funding for West High School.

Proposition 2 of this bond proposal provides funding for design and renewals for elementary and middle school projects. These projects include renewal and additions at Chester Valley and Sand Lake Elementary Schools, as well as funding for design of Inlet View Elementary and Clark Middle Schools, and funding for planning of the Girdwood K-8, New Southwest Anchorage Area Elementary and Romig Middle Schools.
Proposition 3 includes Major Maintenance and Districtwide Site Acquisition. The Districtwide major maintenance continuation projects include code/hazmat/ADA and sprinkler upgrades; roof replacement/repairs; security; building renewal; electrical, and mechanical. Additional major maintenance items include Emergency Communications systems upgrades to high schools and Dimond High School Gym/Pool code upgrades and renewal, and site acquisition.

**Documentation of Need:**

The District operates and maintains the largest physical plant of any public entity in the State, with over 7 million square feet of facilities. The replacement value of District buildings exceeds $1.4 billion. The District has 95 facilities, housing approximately 50,000 students and 5,000 staff members. Anchorage educates 40 percent of the total student population of the State. Not only is the inventory large, it is aging. Sixty-three schools are 20 to 50 years old and eight are over 40 years old. It has more students than the total of the next five largest districts.

**Building components wear out.** Facility systems only last so long. Roofs deteriorate and leak; heating and plumbing systems wear out and no longer provide good air quality; structural systems give way. Various code changes require updating electrical systems, ADA access, asbestos removal, sprinkler and fire safety upgrades.

**Functional obsolescence** is another fact of life for older schools. Over the life of a school, programmatic changes take place that demand updating the facility infrastructure. There is a continual need to update the electrical distribution systems in the schools to accommodate current technology. Older schools have outdated science rooms that also limit curriculum options. Current educational concepts dictate physical layouts that are often different from those of 30 to 40 years ago. Without renovation, these schools do not provide our students the same quality educational environment as our newer schools.

**Additional capacity** to house the constantly shifting student population is the third component of capital requirements. Anchorage is the largest district in the State, and while its overall enrollment has been steady in recent years, the geographic distribution of students continues to shift as new housing developments come on line. To meet short-term capacity needs in the affected schools, the Anchorage School District uses over 130 relocatable units.

**Effective use of operation and maintenance funding** is critical to keeping Anchorage schools in good condition. The District uses a computerized preventative maintenance program; continually reviews the maintenance program to implement better ways of doing business; has regionalized maintenance teams to provide better service and reduce travel time; has implemented an apprenticeship program at no cost to the District to improve worker skills and productivity.

**Capital Request Advisory Committee**

The District’s Capital Request Advisory Committee (CRAC) met on November 2, 2005 and November 21, 2005 to review options and develop recommendations for a spring 2006 bond. The Committee recommended three bond packages totaling $108,726,000. The School Board carefully evaluated these packages and recommended three bond propositions totaling
$99,865,000. Some projects were deferred for the purpose of reducing the total bond amount.

Discussion of Debt Retirement Funding From Senate Bill 73

Senate Bill 73 passed in July 2005 provides for 60 percent or 70 percent debt reimbursement on $61,925,000 worth of school construction projects that have received local voter approval between June 30, 1999 and October 31, 2006. The amount of each proposition eligible for reimbursement is provided earlier in this memorandum. The District has received approval for 60 or 70 percent debt reimbursable projects as indicated by the DEED letter dated December 29, 2005, Attachment A. The school projects that add space are eligible for 60 percent reimbursement, and those projects that are renewal only are eligible for 70 percent reimbursement. The site selection and acquisition and school planning projects are not eligible for this debt reimbursement program. The sites acquired through this bond may be reimbursed in the future, depending upon when the land is purchased and when schools are constructed on these sites.

With the successful passage of the special bond election in the fall of 2004, the District made the commitment not to hold bond elections during 2005. During FY2004-05, approximately $35,000,000 of bond indebtedness has been retired, with approximately $39,000,000 of bond indebtedness to be retired during FY2005-06. Over the next five years, the District will be paying off between $40 million and $47 million of bonds each year, of which the state will pay approximately 50 percent. As of June 30, 2006, the District has $758 million of bonds outstanding. Of this amount, the State pays approximately 52 percent.

Project Descriptions

Bartlett High School Phase 3A Construction (West Wing) & Phase 3B-1 Design (1/2 of East Wing)

Phased funding over time will bring the school up to current District Educational Specifications by establishing Core Academic Areas supported by major educational components. Built in the early 70’s as a junior and senior high school each with separate entries, this project will unite the school by re-directing the Main Entry into the school’s heart, “Main Place.”

Phase 3A Construction will provide for renewal of the core academic classrooms in the west wing, extending mechanical and electrical systems, the Intensive Needs area in the west wing, west wing toilet rooms, west entrance plaza, and provide accessible parking at the Intensive Needs entry.

Phase 3B-1 will provide for renewal of one half of the core academic classrooms in east wing, extending mechanical and electrical systems, east wing toilet rooms, and add an ADA elevator to east wing.

Chugiak High School Phase 4 Construction (House 4)

Prior capital projects at Chugiak High School have provided for renovation of the classrooms in Family Consumer Science, Art, Technology, Science, House 2, and House 3, as well as constructing a new gymnasium, cafeteria, and kitchen. Phase 4 will make minor renovations
to House 1, classroom renovations to House 4, improve bus loading and parking, and other exterior upgrades.

East High School Phase 4B-1 Construction (Southwest House) & Phase 4B-2 Design (Connector)

Funds in this bond will continue the project of bringing the school up to current Districtwide High School Educational Specifications by establishing academic areas supported by major educational components. This portion of the work will incorporate the following:

Phase 4B-1 Construction: This phase will renovate the southwest (Benson Building) classroom wing.

Phase 4B Design: This phase will renovate the connector area between the main building and the Benson Building.

Service High School Phase 3 Construction (Auxiliary Gym & Boiler) & Phase 5 Design (Auditorium/Cafeteria)

Funds in this bond will continue the project of bringing the school up to current Districtwide High School Educational Specifications by establishing academic areas supported by major educational components. This portion of the work will incorporate the following:

Phase 3 will add new auxiliary gym space, provide minor renewal of the existing gym, and provide a boiler addition.

Phase 5 will provide renewal of the cafeteria, auditorium, and the commons area.

West High School Planning

West High School is the oldest high school in Anchorage. It has had improvements in prior capital projects, including a new science wing, pool, and systems upgrades. However, West High School has additional work required to bring it into compliance with the current educational specifications. This project will begin the conceptual planning for the necessary improvements.

Chester Valley Elementary School Addition & Renewal

Chester Valley Elementary School was constructed in 1964, with a classroom and multipurpose room addition constructed in 1967. This school is approaching 40 years of age. The voters have previously approved funding for design of this project, which is a major renovation of the existing building plus the addition of an art room and gym.

Girdwood K-8 School Planning

The Girdwood area continues to grow, and the Girdwood K-8 School is not adequate in size or program to accommodate the current needs. This project will begin the planning process to determine the best course of action for this facility.
Inlet View Elementary School Design

Inlet View Elementary School was built in 1957. While it has had various upgrades and renovations in the past, the planning work accomplished to date indicates that a major renovation is required at this time. This project will add classroom space, a multi-purpose room, renovate the interior spaces, and provide for site improvements.

Sand Lake Elementary School Addition & Renewal

Sand Lake Elementary School was constructed in 1958. It has several building systems that need upgrading, including mechanical, electrical, communications, and fire suppression. The voters have previously approved funding for design of this project, which will renovate the major systems in the facility and refurbish the surfaces, as well as add classrooms to upgrade this facility to a standard 26-classroom elementary school.

New Southwest Anchorage Area Elementary School Planning

The southwest area of Anchorage has been experiencing consistent growth, and more residential development is scheduled for the next several years. Already, the schools serving this area are operating over capacity. The funds from this proposition will be used to develop a plan for a new elementary school in the southwest area of Anchorage.

Clark Middle School Design Phase 1

Planning studies as well as lessons learned from renewal of Wendler Middle School have concluded that renewal of Clark Middle School should include a combination of additions, renovations and demolitions in order to meet educational specifications. Prior bonds in 2002 and 2004 have paid for planning studies, educational specification and request for proposals development. The funds requested in this bond proposition will be used to provide designs, including preliminary and schematic, for complete renewal of the building and site.

Romig Middle School Planning

Romig Middle School has had improvements in prior capital projects, including a new science wing and systems upgrades. However, Romig Middle School has additional work required to bring it into compliance with the current educational specifications. This project will begin the conceptual planning for the necessary improvements.

Dimond High School Gym/Pool Code Upgrade & Renewal

The funds from this proposition will be used to provide code upgrades and overall renewal of the gym/pool building, which was not included as part of the construction of the replacement school during the 1999 bond election.

Site Selection and Acquisition

With the increased pace of development in Anchorage, it is prudent to identify future site needs and acquire the sites prior to the need. Also, with the diminishing number of large parcels of land in the Anchorage Bowl, the District needs to acquire property while it is still available as vacant land.
Districtwide Code/Hazmat/ADA/Sprinkler Projects

Due to the age of the District’s facilities, there remains many asbestos-containing building materials including flooring, pipe insulation, wallboards, insulated doors and fireproofing. As this Environmental Protection Agency (EPA) controlled hazardous material deteriorates, is uncovered or restricts construction or maintenance, it must be repaired, encapsulated or removed to protect occupants and workers. Additionally, many issues arise each year related to providing accommodation under ADA regulation and code compliance. These include emergency lights and handicap access. These concerns must be acted upon in a timely manner to assure our buildings are safe and accessible for students, staff and the general public.

Districtwide Roof Replacement and Repairs

Replacement and repairs of roofs and roof structures as problem areas are identified in multiple sites, including O’Malley Elementary School, the Student Transportation Building and the Warehouse.

Multi-School Security System Upgrades

This will continue the Security/Locks Upgrades project to replace door hardware in classrooms and other occupied offices along the corridors to allow the locking of doors from inside the rooms as Phase 3. Currently, teachers and staff cannot secure their classrooms or offices from within these spaces. In addition, the following projects are important in providing improved security for the following schools:

Eagle River, Mt. View, North Star, Ocean View, Susitna, Turnagain, and William Tyson Elementary Schools; Hanshew and Romig Middle Schools; Bartlett, Dimond, East, and Service High Schools.

Emergency Communications Systems – High Schools

This project will provide more radio repeaters to allow better communication among security personnel (Police, SRO, and Security Specialists), at Dimond, East, Service, and West High Schools.

Districtwide Building Renewal Projects

These are renewal projects needed in schools Districtwide to resolve a myriad of existing building system issues, for systems with useful lives exceeding 20 years. Rail Gate replacement and maintenance equipment in support of Emergency Preparedness make up the bulk of this work, as well as extensive carpet replacement projects. The multi-school projects will impact nearly every school in the District, while individual projects are planned at Abbott Loop, Fire Lake, Ravenwood, and Willow Crest Elementary Schools.

Districtwide Electrical Projects

Electrical projects that are part of this request include: fire alarm system upgrades; lighting replacement or upgrades; emergency generator replacement; and general electrical upgrades. These projects are needed to assure a safe environment for students and staff, and to provide
adequate, efficient lighting in areas currently lacking appropriate lighting. These projects will impact the following schools:

Gladys Wood, Klatt, Lake Otis, Mt. View, Northwood, and Ptarmigan Elementary Schools; Goldenview Middle School; Benny Benson Alternative School; and East High School.

**Districtwide Mechanical Upgrades**

Various heating/boiler systems need to be upgraded or replaced; ventilation controls need to be updated; various water and waste water systems and parts of systems need to be upgraded; other mechanical issues need to be addressed. These projects are important in providing basic heat, ventilation, and utility services to the facilities in the District, and will impact the following schools and facilities:

Campbell, Huffman, and Taku Elementary Schools; Gruening Middle School; and Warehouse.

The information that has been provided in this memorandum should assist the Assembly in making decisions regarding placing the recommended bond propositions on the ballot for the April 4, 2005 Municipal Election.

Respectfully submitted,

[Signature]

Carol Comeau
Superintendent
December 29, 2005

Rachel Molina, Project Support  
Anchorage School District  
1301 Labar Street  
Anchorage, AK 99515

Dear Ms. Molina:

This responds to your submittal of applications, received December 23, 2005, requesting debt reimbursement approval for twelve capital improvement projects. Following an allocation by the legislature for debt reimbursement, EED accomplishes two administrative actions. The first is to approve projects; the second is to authorize projects for bond indebtedness and reimbursement.

Project approval occurs when an eligible scope and budget have been defined. Project authorization occurs when certified election results are provided establishing voter approval, and a project agreement is signed. Based on these provisions the twelve projects have been determined eligible in both scope and budget under AS 14.11.100(a)(13) and (14), and are approved as listed below.

Eleven of the submitted projects were previously approved as grant projects and placed on the 2007 CIP Grant lists. With this approval, those eleven projects are removed from the 2007 CIP Grant lists.

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<td>Code/Hazmat/ADA/ Sprinkler Projects</td>
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<td>Districtwide Electrical Projects</td>
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<td>Inlet View Elementary School Phase 1-Design</td>
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</table>
Draft project agreements for the voter-approved projects will be prepared and sent upon receipt of certified election results that establish voter approval of the projects.

Sincerely,

[Signature]

Eddy Jeans
Director

cc: Carol Comeau, Superintendent
Ray Amsden, Facilities Director
Janet Stokesbary, Chief Financial Officer
### Agenda Document Control Sheet

#### 1. Subject of Agenda Document
- **AO 2006-9 An Ordinance Providing For The Submission To The Qualified Voters Of Anchorage, Alaska, The Question Of The Issuance Of Not To Exceed $48,200,000 Of General Obligation Bonds Of The Municipality Of Anchorage To Pay**

#### 2. Date Prepared
- **January 12, 2006**

#### 3. Indicate Documents Attached
- **X AO  AR  X AM  AIM**

#### 4. Coordinated With and Reviewed By

<table>
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<tr>
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<th>Date</th>
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#### 5. Special Instructions/Comments
- **Introduction**

#### 6. Assembly Hearing Date Requested
- **January 24, 2006**

#### 7. Public Hearing Date Requested
- **February 14, 2006**