

CLERK'S OFFICE

APPROVED *

Date: 4-18-06

Submitted by: Chair of the Assembly at the Request of the Mayor
Prepared by: Planning Department
For reading: September 13, 2005

IMMEDIATE RECONSIDERATION FAILED
4-18-06; ANCHORAGE BOWL PARK,
NATURAL RESOURCES AND RECREATION
FACILITY PLAN DATED JANUARY 2005,
AS AMENDED IN MARCH 2006 WAS ADOPTED 4-18-06
Anchorage, Alaska
No. AO 2005-122

1 AN ORDINANCE ADOPTING THE ANCHORAGE BOWL PARK, NATURAL RESOURCE,
2 AND RECREATION FACILITY PLAN AS AN ELEMENT OF THE COMPREHENSIVE PLAN
3 AND AMENDING SECTION 21.05.030 OF THE ANCHORAGE MUNICIPAL CODE.
4
5 (Planning and Zoning Commission Case 2004-021)

6
7 THE ANCHORAGE ASSEMBLY ORDAINS:

8
9 Section 1. The *Anchorage Bowl Park, Natural Resource, and Recreation Facility Plan* Draft dated
10 January 2005, is adopted as recommended by the Planning and Zoning Commission in Resolution
11 No. 2005-049 as an element of the Anchorage 2020-Anchorage Bowl Comprehensive Plan,
12 replacing the 1985 *Anchorage Park, Greenbelt and Recreation Facility Plan*, Volume 1 of 4:
13 "Anchorage Bowl".

14
15 Section 2. Anchorage Municipal Code subsection 21.05.030F.1. is amended to read as follows (*the*
16 *remainder of the section is not affected and therefore not set forth*):

- 17 ...
18 1. Anchorage Bowl Park, Natural Resource [GREENBELT], and Recreation Facility
19 Plan dated (*effective date of this ordinance*). [DECEMBER 17, 1985 (AO NO. 85-
20 188, 87-4).¹¹].
21 ...

22
23 Section 3. This ordinance shall become effective immediately upon passage and approval by the
24 Anchorage Assembly.

25
26 PASSED AND APPROVED by the Anchorage Assembly this 18th day of
27 April, 2006.

31
32 Donal A. Sullivan
33 Chair

34 ATTEST:
35
36 Balane S. Gnerski
37 Municipal Clerk
38

MUNICIPALITY OF ANCHORAGE
Summary of Economic Effects -- General Government

AO Number: 2005-122

Title: AN ORDINANCE ADOPTING THE ANCHORAGE BOWL PARK, NATURAL RESOURCE, AND RECREATION FACILITY PLAN AS AN ELEMENT OF THE ANCHORAGE 2020—ANCHORAGE BOWL COMPREHENSIVE PLAN AND AMENDING CHAPTER 21.05 OF THE ANCHORAGE MUNICIPAL CODE (Planning & Zoning Commission Case No. 2004-021).

Sponsor:

Preparing Agency: Planning Department

Others Impacted:

CHANGES IN EXPENDITURES AND REVENUES:	(In Thousands of Dollars)				
	<u>FY05</u>	<u>FY06</u>	<u>FY07</u>	<u>FY08</u>	<u>FY09</u>
Operating Expenditures					
1000 Personal Services					
2000 Non-Labor					
3900 Contributions					
4000 Debt Service					
TOTAL DIRECT COSTS:	\$ -	\$ -	\$ -	\$ -	\$ -
Add: 6000 Charges from Others					
Less: 7000 Charges to Others					
FUNCTION COST:	\$ -	\$ -	\$ -	\$ -	\$ -
REVENUES:					
CAPITAL:					
POSITIONS: FT/PT and Temp					

PUBLIC SECTOR ECONOMIC EFFECTS:

Approval of this amendment should have no significant economic impact on the public sector.

PRIVATE SECTOR ECONOMIC EFFECTS:

Approval of this ordinance will provide long-range social and economic benefits to both public and private sectors and to the community as a whole. It will implement goals and policies of Anchorage 2020 to provide a master planning process for parks and recreation facilities and for administration of the Parks and Recreation Department and related programs. With the passage of this plan no significant new public costs or expenditures are envisioned. However, the plan introduces new efficiencies and management models into parks and recreation administration such that long term costs are to be addressed and balanced with new income sources. The Plan provides a policy and administrative framework to coordinate ongoing public decisions about parks and recreation facilities locations, management, acquisition, and funding. Much of the future parks and recreation planning, decisions, and implementation actions are to come from within five park planning subareas, or park districts. This new scheme will also drive CIP planning and processing on a park district level. The Parks Plan outlines a completely revised funding and management structure for parks and recreation services provided by the Parks and Recreation Department, which will provide a more stable, equitable, and predictable budgeting and funding allocation process. Along with the new strategy to coordinate maintenance efforts with the Anchorage School District and other municipal entities, the Plan seeks cost savings and an overall more efficient operations and management program.



MUNICIPALITY OF ANCHORAGE

ASSEMBLY MEMORANDUM

No. AM 656-2005

Meeting Date: September 13, 2005

From: MAYOR

Subject: AN ORDINANCE ADOPTING THE ANCHORAGE BOWL PARK, NATURAL RESOURCE, AND RECREATION FACILITY PLAN AS AN ELEMENT OF THE COMPREHENSIVE PLAN AND AMENDING SECTION 21.05.030 OF THE ANCHORAGE MUNICIPAL CODE

1 The Planning and the Parks and Recreation Departments collaborated with a consulting team to
2 fully revise the 1985 Anchorage Park, Greenbelt and Recreation Facility Plan, Volume 1 to 4:
3 “Anchorage Bowl.” The planning team included Land Design North, Inc., staff from Indiana
4 University’s nationally recognized Eppley Institute, and Alaska Pacific University. The new
5 Anchorage Bowl Park, Natural Resource, and Recreation Facility Plan (Parks Plan), identified
6 as an essential *Anchorage 2020* implementation item, is intended to provide new policies, levels
7 of service, and design standards for parks and recreation facilities in the Bowl. Once adopted by
8 the Assembly, the new document will replace the 1985 Parks Plan and become an element of the
9 Anchorage 2020-Anchorage Bowl Comprehensive Plan.

10
11 The Parks Plan revision involved extensive public outreach that began in 2003 and included a
12 host of public participation activities, including stakeholder interviews, user groups’ needs
13 assessments, a public opinion survey, a web-based survey, two rounds of open house venues,
14 coordination with a citizen and technical advisory groups, and a business-based benchmark
15 analysis. The needs assessment (outlined in the Plan’s Chapter 5) was a critical component of
16 the Plan’s new levels-of-service and park standards.

17
18 An initial Public Review Draft of the Parks Plan was published in March 2004 and reviewed by
19 the municipal Parks and Recreation Commission. That Commission provided concept approval
20 of the draft plan in September 2004. (Resolution from that review is attached.)

21
22 A revised January 2005 Draft Parks Plan was heard by the Planning and Zoning Commission in
23 March and August 2005. The second hearing focused on plan text changes and additions
24 recommended by a joint subcommittee of the Parks and Recreation and Planning and Zoning
25 Commissions. Text changes recommended by the Anchorage School District were also
26 included. These items along with the January 2005 draft plan serve as the Parks Plan document
27 forwarded by the Planning and Zoning Commission for Assembly approval.

28
29 The revised Parks Plan includes significant changes to the 1985 plan. For example, this plan
30 includes natural resource areas as a formal park classification, and reorganizes park planning
31 and administration functions into park districts, or subareas. Completely new, population-based

1 levels-of-service standards for the park classifications have been developed to drive park
2 acquisitions and annual Capital Improvement Programs. Using levels-of-service to manage and
3 expand park infrastructure has been found nationwide to provide an effective path to parks and
4 facility expansions.

5
6 The new Parks Plan provides a model for systematic planning of parks, recreation, and natural
7 use areas. Together, this model and Levels-of-Service Standards ensure that an equitable balance
8 of parks and facilities will be provided over the next twenty years. Key plan elements include:

9
10 New Park Classification System (pages 5, 6, 54-71, Chapter 7)

11
12 The park system comprises properties that vary in size, function, service area and development.
13 Chapter 7 presents revised park classifications, which consist of:

- 14
- 15 • Neighborhood Use Areas: Close-to-home parks that basically serve one
16 neighborhood.
 - 17
 - 18 • Community Use Areas: Larger in size to address the recreation needs of several
19 neighborhoods or a larger section of the community.
 - 20
 - 21 • Special Use Areas: Provide a discrete or specialized service such as equestrian
22 centers, golf course, indoor recreation center or botanical garden.
 - 23
 - 24 • Natural Resource Use Areas: Areas set aside for retention of significant natural
25 resources including wetlands, floodplain and stream corridors, and important
26 wildlife habitats.
 - 27
 - 28 • Trails and Connectors: Trails and connectors provide links between residential
29 areas, parks and schools. These are governed and implemented by the Areawide
30 Trails Plan.

31
32 Standards and Levels of Service (page 31 & Chapter 7)

33
34 Park standards were traditionally governed by the National Recreation and Park Association and
35 adopted in the 1985 Parks Plan. With direction from *Anchorage 2020*, this plan meets the
36 community's needs with new levels of service specifically customized for the Anchorage Bowl.
37 These levels-of-service standards include a minimum and a desired standard for each park
38 classification and facility type by geographic area and population. They provide a recipe for the
39 Parks and Recreation Department to acquire, build, and plan for a balance of parks and
40 recreation facilities.

41
42 Core Service Model (page 17-18)

43
44 The plan presents a management model based on categorization of services that parks and
45 recreation facilities provide the community. The five categories are defined by demographic
46 and budget features, including the age and ability of each user group, the users' ability to pay,

1 and the Municipality's operation and maintenance budget capacity. The Plan intends to have the
2 Parks and Recreation Department adopt this core services model as a new business management
3 tool.

4
5 Vision, Values, and Policy (page 37-53, Chapter 6)

6
7 An essential plan element is the public policy section (Chapter 6). It establishes new and
8 affirms original *Anchorage 2020* parks and recreation goals and policies. This section includes
9 a vision and mission statement followed by eight core strategies to guide plan implementation.

10
11 Plan Implementation (page 104-105, Chapter 9 & Appendix C)

12
13 Plan implementation methods and Parks and Recreation Department administration guidance
14 are presented in Chapter 9. This program follows *Anchorage 2020*, with the concept that each
15 of the five Anchorage Bowl subareas will be administered by independent park districts.
16 Planning decisions will be based on unique needs and recommendations generated from within
17 each district.

18
19 The Planning and Zoning Commission's recommendations for the new Parks Plan include the
20 January 2005 plan document with additional text recommendations approved at their August 15,
21 2005 public hearing, outlined in Resolution 2005-049.

22
23 **THE ADMINISTRATION SUPPORTS THE RECOMMENDATIONS OF THE**
24 **PLANNING AND ZONING COMMISSION AND RECOMMENDS APPROVAL OF**
25 **THE ORDINANCE ADOPTING THE ANCHORAGE BOWL PARK, NATURAL**
26 **RESOURCE, AND RECREATION FACILITY PLAN AS AN ELEMENT OF THE**
27 **ANCHORAGE 2020—ANCHORAGE BOWL COMPREHENSIVE PLAN AND**
28 **AMENDING CHAPTER 21.05 OF THE ANCHORAGE MUNICIPAL CODE.**

29
30 Prepared by: Tom Nelson, Director, Planning Department
31 Concurring by: Mary Jane Michael, Executive Director
32 Office of Economic and Community Development
33 Concurring by: Denis C. LeBlanc, Municipal Manager
34 Respectfully submitted: Mark Begich, Mayor

- 35
36
37 Attachments: 1. Planning and Zoning Commission Resolution No. 2005-049
38 2. Planning and Zoning Commission Minutes of August 15, 2005
39 3. Planning and Zoning Commission Minutes of March 14, 2005
40 4. Planning and Zoning Commission Staff Report dated August 15, 2005
41 5. Planning and Zoning Commission Staff Report dated March 14, 2005
42 6. Parks and Recreation Commission Resolution dated September 9, 2004
43 7. Anchorage Bowl Park, Natural Resource, and Recreation Facility Plan
44 January 2005 Draft (provided under separate cover)

Content Information

Content ID : 003244

Type: Ordinance - AO

Title: AN ORDINANCE ADOPTING THE ANCHORAGE BOWL PARK, NATURAL RESOURCE, AND RECREATION FACILITY PLAN AS AN ELEMENT OF THE ANCHORAGE 2020—ANCHORAGE BOWL COMPREHENSIVE PLAN AND AMENDING CHAPTER 21.05 OF THE ANCHORAGE MUNICIPAL CODE

Author: curtiscr2

Initiating Dept: Planning

Description: Anchorage Bowl Park, Natural Resource, and Recreation Facility Plan, January 2005 Draft

Keywords: Parks Plan

Date Prepared: 9/1/05 1:52 PM

Director Name: Tom Nelson

Assembly Meeting Date 9/13/05
MM/DD/YY:

Public Hearing Date 9/27/05
MM/DD/YY:

M.O.A.
 2005 SEP - 6 PM 3:32
 CLERKS OFFICE

Workflow History

<u>Workflow Name</u>	<u>Action Date</u>	<u>Action</u>	<u>User</u>	<u>Security Group</u>	<u>Content ID</u>
AllOrdinanceWorkflow	9/1/05 2:04 PM	Checkin	perrysu	Public	003244
Planning_SubWorkflow	9/1/05 3:21 PM	Approve	nelsontp	Public	003244
ECD_SubWorkflow	9/1/05 3:21 PM	Approve	thomasm	Public	003244
OMB_SubWorkflow	9/6/05 10:07 AM	Approve	mitsonjl	Public	003244
Legal_SubWorkflow	9/6/05 11:53 AM	Approve	gatesdt	Public	003244
MuniManager_SubWorkflow	9/6/05 12:06 PM	Checkin	curtiscr2	Public	003244
MuniManager_SubWorkflow	9/6/05 12:18 PM	Approve	leblancdc	Public	003244
MuniMgrCoord_SubWorkflow	9/6/05 12:22 PM	Approve	curtiscr2	Public	003244