Submitted by: Assembly Budget and Finance Committee Co-Chairs Brawley and Volland and

Member Silvers

Reviewed by: Assembly Budget Analyst For reading: September 9, 2025

ANCHORAGE, ALASKA AR No. 2025-

A RESOLUTION OF THE ANCHORAGE ASSEMBLY SETTING POLICY PRIORITIES FOR THE FISCAL YEAR 2026 MUNICIPAL BUDGET

WHEREAS, the Anchorage Assembly is the Municipality's appropriating body and approves the annual municipal budget; and

WHEREAS, the Administration published the 2026 Preliminary 120 Day Memo on **DATE** 2025, with **[placeholder**] and

 WHEREAS, the most recent Business Confidence Index report¹ compiled by the Anchorage Economic Development Corporation (AEDC) in August 2025 indicates growing concern about the local economic impacts of national trade and policy decisions, particularly reduction of federal spending and impacts of tariffs on supply chain and consumer goods, as well as a report earlier this year from Visit Anchorage that the travel and hospitality industries are seeing headwinds for visitor numbers in 2025, which impacts room and vehicle rentals as well as overall sales²; and

WHEREAS, a positive economic indicator is new housing construction, with a projected increase in 2025 of multi-family housing development compared to previous years, potentially reversing a several-year trend of low housing production. This change in the trend is due in significant part to policy changes enacted in local land use, zoning, and tax incentive policy to encourage building and remove barriers to seeing projects successfully completed. New housing units grow the Municipality's tax base, which means new residents and taxpayers to share the cost of operating public services; and

WHEREAS, multiple reports by the Administration and individual departments of current staffing levels and trends in 2025 indicate that as a result of sustained and intentional recruiting, employee engagement, internal process improvements, and policy decisions, the Municipality's workforce has overall made significant improvement on vacancy rates and unfilled positions.³ Reducing vacancies through recruitment and retention strategies has reduced negative impacts on public services, and allowed many departments to resume functioning as intended, such as filling key vacancies in the Health Department or the rebuilding of the Municipal

¹ AEDC Business Confidence Index Survey Report, August 2025 https://aedcweb.com/wp-content/uploads/2025/08/2025-BCI-Report.pdf

²Visit Anchorage, Annual Update to the Assembly, March 2025

 $[\]underline{https://www.muni.org/Departments/Assembly/Documents/Visit\%20Anchorage\%20March\%202025\%20Assembly\%20Report.pdf}$

³ Work session on staffing

Prosecutor's office, which had been necessitating hundreds of case dismissals⁴; and

WHEREAS, even with the success of these efforts, the Municipality still continues to face challenges meeting public expectations, from persistent vacancies in some functions such as emergency response dispatch personnel, to increased costs of supplies and equipment due to inflation and supply chain disruptions that put further strain on limited budgets; and

WHEREAS, in 2023 the Anchorage Fire Department was awarded a Staffing for Adequate Fire and Emergency Response (SAFER) grant, from FEMA, which provides funding for 18 firefighter positions from February 2023, through February 22, 2026, enabling AFD to staff fire trucks at 4 per vehicle, an industry standard in fire protection and response. The grant required a 5% match totaling \$10.3 million, with the expectation that these positions would continue (including 5% match) over three years. The estimated cost of continuing to fund these positions through the end of 2026 when the grant terminates in February is \$2.65 million; and

WHEREAS, the Alaska Legislature on August 2, 2025 overrode the Governor's FY26 budget veto that was a funding reduction of \$200 per student for the base student allocation, a total of \$50 million in state funding, and restored state formula funding for schools to \$700 per student. However, the Legislature did not override the Governor's veto of \$25 million from the school major maintenance grant fund, resulting in \$6 million less funding for Anchorage School District facilities⁵; and

WHEREAS, the tax capacity limit calculation or "tax cap" is established in the Charter (Section 14.03) and code (AMC 12.25.040), and was designed to limit the annual limit on total taxes collected, as well as total property taxes collected, with a formula based on the prior year's limit, adjustments for population growth (or decline), average inflation, and amount of new construction; and

WHEREAS, the tax cap formula is also designed to automatically "ratchet down" or permanently reduce the limit in future years if tax capacity is not fully utilized, resulting in an annual policy choice to permanently cut the Municipality's operating budget, or instead adopt a "use it or lose it" budget policy to maintain adequate funding for public services year over year; and

WHEREAS, in 2023 voters approved an increase to the residential property tax exemption to \$75,000 from \$50,000 as a result of state law change, reducing property tax burden for owner-occupied properties; and

WHEREAS, in 2025 the Assembly approved an increase to the business personal property tax exemption to \$100,000 from \$20,000, reducing the tax burden of many small local businesses whose trade requires significant investment in inventory, real estate, and/or equipment; and

⁴ Press release, "Mayor LaFrance rebuilds Municipal Prosecutor's Office to restore public safety," July 8, 2025. https://www.muni.org/Departments/Mayor/PressReleases/Pages/Mayor-LaFrance-rebuilds-Municipal-Prosecutors-Office-to-restore-public-safety-.aspx

⁵ Clean up cite, https://www.adn.com/politics/2025/06/12/gov-dunleavy-vetoes-51m-school-funding-from-budget/ plus the budget document https://education.alaska.gov/Facilities/final/FY26MaintenanceFinalList.pdf

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WHEREAS, property owners continue to experience increasing tax bills, even as property tax mill rates have remained steady in recent years, with the average assessed value for a single-family home increasing by 21% in the last 5 years and average assessment for a commercial property increasing 2% in the same period.6 tracking with steep increases in market values and limited supply of inventory; and

WHEREAS, the Assembly maintains a set of policy priorities and workplan, updated annually to reflect shared priorities of members, with the most recent progress report and workplan adopted in February 2025 (AR 2025-64); and

WHEREAS, the Assembly has also adopted several plans and policy positions regarding key priority areas, including the Housing Action Plan in December 2023 (AR 2023-304 as Amended), Policy Guidance for Anchorage's Alcohol Tax and Alcohol Tax Strategic Plan in September 2024 (AR 2024-278 as Amended) [Placeholder for others]; and

WHEREAS, through multiple administrations, Assembly action on prior municipal budgets has ensured the Municipality continues to adequately funds core public services and find opportunities in strategic investments to improve the community; now. therefore

THE ANCHORAGE ASSEMBLY RESOLVES:

Section 1. The Assembly recommends a continuation budget approach for FY 2026, with the following policy positions:

- 1. Budget Priorities
 - a. Maintain adequate levels for core municipal services.
 - b. Ensure a fiscally responsible approach which balances the needs and expectations of Anchorage residents with the tax impacts to property owners.
 - c. Grow a strong municipal workforce by continuing efforts to recruit and retain municipal employees. Continue to fill vacant positions.
 - d. Focus on programs that support building and maintaining affordable housing in the community. The Administration is encouraged to consider potential funding opportunities, particularly one-time capital investments, in support of housing [placeholder].
 - e. Continue to build up an integrated model for key public safety programs to respond to behavioral health crises, such as the AFD Mobile Crisis Team and APD Mobile Intervention Team, with a goal of 24/7 operations. Explore ways to fully operationalize these programs to free up resources within the Alcohol Tax, such as utilizing SEMT funds and billable Medicaid services.
 - f. Support mental health care resources locally.
 - g. Explore opportunities that would enhance public transportation and pedestrian safety.
 - h. Explore diversification of revenue and ensure that revenues collected have a maximum benefit for Anchorage residents. Consider past

Assembly policy guidance, such as the Economic Development Framework outlined by AR No. 2025-159 and the addition of population density as a high priority consideration for capital improvements, as provided in AR No. 2024-323(S), As Amended.

- i. Carefully contemplate when to use existing or acquire new municipal facilities versus entering various leases, balancing responsible utilization of assets already owned by the MOA with future maintenance costs. Likewise, consider which services might be most efficiently provided by an existing or expanded municipal workforce versus contractors.
- j. Refer to the Assembly adopted Alcohol Tax Strategic Plan as a decision-making guide for appropriations via the Alcohol Tax. Seek opportunities to support and catalyze community partner projects which can readily demonstrate securing funding already secured from other sources besides Municipal funds.
- k. Take the long view. Plan for the future and anticipate future maintenance needs or other ongoing costs when considering which projects to support.
- 2. [Separate numbered statement about alcohol tax]
- 3. [Separate numbered statement about marijuana tax]
- 4. [Separate numbered statement about enterprise and utility budgets, based on current issues? [related to Port, SWS, Hydro, AWWU, ACDA, etc.]

<u>Section 2.</u> This resolution shall be effective immediately upon passage and approval by the Assembly.

PASSED AND APPROVED by the Anchorage Assembly this _____ day of _____, 2025.

| ATTEST: | Chair of the Assembly |
|-----------------|-----------------------|
| Municipal Clerk | |