

Submitted by: Chair of the Assembly at the
Request of the Mayor
Prepared by: Office of the Mayor
For reading: July 25, 2023

ANCHORAGE, ALASKA
AO No. 2023-81

1 **AN ORDINANCE OF THE ANCHORAGE MUNICIPAL ASSEMBLY ADOPTING**
2 **THE PUBLIC NAMING PANEL'S UNANIMOUS RECOMMENDATION TO NAME**
3 **THE PORT OF ALASKA AS THE DON YOUNG PORT OF ANCHORAGE; AND**
4 **AMENDING ANCHORAGE MUNICIPAL CODE CHAPTER 11.50, CERTAIN OTHER**
5 **SECTIONS OF THE CODE AND ANCHORAGE MUNICIPAL CODE OF**
6 **REGULATIONS ACCORDINGLY.**
7

8 **WHEREAS**, in April 2022 AM 2022-208 established a public naming panel to
9 consider renaming the Port of Alaska, located at 2000 Anchorage Port Road, in honor
10 of the late Congressman Don Young; and
11

12 **WHEREAS**, the public naming panel (Jim Jansen, Gail Schubert, Amanda
13 Moser, and Aaron Leggett), met, conducted public outreach, solicited public
14 comments, and held public hearings on July 27, 2022, and June 8, 2023, as
15 required by AMC 3.97; and
16

17 **WHEREAS**, the Port of Alaska is the primary inbound-cargo port to the
18 State of Alaska, has the distinction of being Anchorage's only foreign trade zone
19 [FTZ no. 160], handles half of all Alaska inbound freight, and more than eighty
20 percent of vans and containers shipped into Southcentral Alaska; and
21

22 **WHEREAS**, Congressman Young first entered public service in 1964 when he
23 was elected Mayor of Fort Yukon. Two years later, Alaskans voted him to the State
24 Legislature in Juneau where he served in the State House from 1966 to 1970, and
25 later in the State Senate from 1970 to 1973.
26

27 **WHEREAS**, Congressman Young served in the United States House of
28 Representatives with distinction for 49 years and, during his tenure, he made
29 enormous contributions to and accomplishments within the State of Alaska; and
30

31 **WHEREAS**, Congressman Young was instrumental in the designation of
32 the Port of Alaska as a Commercial Strategic Seaport in support of National
33 Defense, crafting law that requires the Corps of Engineers to dredge the port
34 annually, and overseeing the investment of hundreds of millions of dollars for the
35 intermodal expansion project, now the Port of Alaska Modernization Program; and
36

37 **WHEREAS**, ports are normatively named after the city where the port is
38 located, rather than the state or larger jurisdiction; and
39

40 **WHEREAS**, because of Congressman Young's contributions to the State
41 and his successful effort in increasing funding for the Port of Alaska, it is befitting
42 that the Port of Alaska be renamed the Don Young Port of Anchorage; now,
43 therefore,

1
2 **THE ANCHORAGE ASSEMBLY ORDAINS:**
3

4 **Section 1.** The Port of Alaska is hereby renamed to the “Don Young Port of
5 Anchorage.” The Port and Administration are authorized to take such actions as
6 reasonable and necessary to implement this name change. The implementation to the
7 new name is not intended to unduly burden the Port, cause disposal of documents,
8 materials or markings, or immediate repainting or replacement of capital, fixtures or
9 property. The Port and Administration should implement this change in an efficient
10 manner, in due course of its business operations, and no timeframe is mandated for
11 changing the name on the structures, personal property, appurtenances, capital
12 improvements, uniforms, branded goods or other items. The Don Young Port of
13 Anchorage shall assume any rights, obligations, liabilities and assets of the Port of
14 Alaska and otherwise all actions, suits, contracts and administrative and adjudicative
15 proceedings shall continue unaffected by this name change, except for the change in
16 name only.
17

18 **Section 2.** Anchorage Municipal Code section 3.20 is hereby amended to read as
19 follows (*the remainder of the section is not affected and therefore not set out*):
20

21 **2.20.70 Executive branch organization.**
22

23 C. *Office of the municipal manager.* Within the office of the municipal
24 manager and reporting to the municipal manager or designee are:
25 the office of equal opportunity, the office of emergency
26 management; risk management and safety; transportation
27 inspection; culture, entertainment, and arts venues (including the
28 Egan Center, the Dena’ina Civic and Convention Center, the
29 Anchorage Museum at Rasmuson Center, the Anchorage Golf
30 Course, the Sullivan Sports Arena, the Alaska Center for the
31 Performing Arts, and the Boeke and Dempsey Ice Arenas); and the
32 following departments:
33

- 34 9. Don Young Port of Anchorage [ALASKA]. The Port of
35 Alaska is responsible for operating and maintaining port
36 facilities in the municipality.
37

*** **

38 (AO No. 21-76; AO No. 59-76; AO No. 283-76; AO No. 77-359; AO No. 78-82;
39 AO No. 78-113; AO No. 78-121; AO No. 79-27; AO No. 80-5; AO No. 82-49;
40 AO No. 83-159; AO No. 85-8; AO No. 86-204; AO No. 88-47(S); AO No. 88-
41 82; AO No. 89-10; AO No. 89-18; AO No. 89-39; AO No. 90-15(S); AO No. 91-
42 173(S); AO No. 92-79; AO No. 92-148; AO No. 94-135(S), § 8, 7-12-94; AO
43 No. 95-141, § 1, 7-11-95; AO No. 96-47, § 2, 3-5-96; AO No. 98-115(S), § 3, 7-
44 1-98; AO No. 2003-109, § 6, 9-9-03; AO No. 2004-132, § 2, 10-12-04; AO No.
45 2004-136, § 2, 12-7-04; AO No. 2005-142, § 2, 10-25-05; AO No. 2008-90(S),
46 § 2, 1-1-09; AO No. 2009-21, § 2, 2-24-09; AO No. 2009-101, § 6, 8-25-09; AO
47 No. 2010-64, § 2, 9-28-10; AO No. 2010-93, § 2, 1-11-11; AO No. 2011-40, §
48 1, 3-29-11; AO No. 2011-25, § 2, 5-24-11; AO No. 2012-106, § 3, 11-13-12;
49 AO No. 2013-34, § 3, 2-26-13; [AO No. 2015-112\(S\), § 5, 1-1-16](#); AO
50 No. [2017-122\(S\)](#), § 4, 10-24-17; AO No. [2018-24](#), § 3, 4-10-18; AO No. [2018-](#)
51 [108\(S\)](#), § 3, 12-31-18; AO No. [2018-118](#), § 2, 1-1-19; AO No. [2019-42](#), § 2,

4-23-19; AO No. [2019-133](#), § 1, 11-5-19; AO No. [2020-23](#), § 2, 3-10-20; AO No. [2020-24](#), § 1, 3-10-20; [AO No. 2020-79\(S\)](#), § 2, 8-26-20; [AO No. 2020-109](#), § 2, 10-13-20; [AO No. 2020-121](#), § 2, 1-1-21; AO No. [2021-113\(S\)](#), § 3, 11-10-21; AO No. [2021-114](#), § 2, 1-31-22; AO No. [2022-40\(S\)](#), § 3, 3-22-22)

Editor's note— AO No. 2000-105(S), § 2, adopted June 27, 2000, repealed § 3.20.070, which pertained to municipal organizations. See the Code Comparative Table. Subsequently, AO No. 2003-109, § 6, effective Sept. 9, 2003, added provisions designated as 3.20.070 to read as herein set out.

Charter reference— Appointment of department heads, [§ 5.02\(a\)](#); municipal manager, [§ 5.03](#); municipal attorney, [§ 5.04](#).

Cross reference— Principal executive personnel, boards and commissions, [§ 1.35.010](#).

Section 3. Anchorage Municipal Code section 3.70 is hereby amended to read as follows (*the remainder of the section is not affected and therefore not set out*):

3.70.010 - Definitions.

Port operation means those employee services, as determined by the board, which are essential to the continued transshipment of commodities through the Don Young Port of Anchorage [ALASKA].

(AO No. 69-75; AO No. 88-76; AO No. 77-376; AO No. 84-221(S); AO No. 88-131(S); AO No. 89-46(S-1); AO No. 2008-135(S), § 1, 9-29-09; AO No. 2017-122(S), § 5, 10-24-17; AO No. 2018-64(S-1), § 1, 8-28-18)

Cross reference— Definitions and rules of construction generally, §1.05.020

Section 4. Anchorage Municipal Code section 3.90.020 is hereby amended to read as follows (*the remainder of the section is not affected and therefore not set out*):

3.90.020 - Definitions.

The following words, terms and phrases, when used in this chapter, shall have the meanings ascribed to them in this section, except where the context clearly indicates a different meaning:

Critical infrastructure means public buildings, telecommunications centers and computers systems, information systems, power generation plants, dams, bridges, road systems, the Don Young Port of Anchorage [ALASKA], and similar key resources, and systems related to utility services (whether public or private), including fuel supply, energy, hazardous liquid, natural gas, or coal, whether physical or virtual, so vital to the municipality that the incapacity or destruction of these systems would have a debilitating impact on security, municipal economic security, municipal public health or safety, or any combination of those matters.

(AO No. 77-50A; AO No. 85-14; AO No. 89-85; AO No. 91-173(S); AO No.

2015-23(S), § 18, 3-24-15; AO No. 2019-133, § 2, 11-5-19)

Section 5. Anchorage Municipal Code section 3.90.040 is hereby amended to read as follows (*the remainder of the section is not affected and therefore not set out*):

3.90.040 Exemptions for particular records.

This chapter shall not be construed to require disclosure of:

*** **

E. Records held by the Don Young Port of Anchorage [ALASKA] or any public utility pertaining to any client, customer or subscriber, the release of which would constitute an unwarranted invasion of the privacy of that customer.

*** **

(AO No. 77-50A; AO No. 91-7(S-1); AO No. 91-173(S); AO No. 92-18; AO No. 96-102, § 1, 8-6-96; AO No. 2012-59, § 1, 7-10-12, eff. retroactive from 5-14-12; AO No. 2015-23(S), § 16, 3-24-15; AO No. 2017-122(S), § 6, 10-24-17; AO No. 2019-133, § 3, 11-5-19)

Editor's note— Ch. 118 SLA 1994 repealed AS 12.62.010 et seq., formerly referred to in subsection C, and enacted corresponding sections AS 12.62.110 et seq.

Cross reference— Personnel rules, ch. 3.30; employee relations, ch. 3.70; penal code, tit. 8; business licenses and regulations, tit. 10; Port of Alaska, ch. 11.50; health, tit. 16.

Section 6. Anchorage Municipal Code section 4.50.110 is hereby amended to read as follows (*the remainder of the section is not affected and therefore not set out*):

4.50.110 - Port of Alaska Modernization Program and Design Advisory Board.

A. There is established a Don Young Port of Anchorage [ALASKA] Modernization Program and Design Advisory Board that shall function as a steering committee with powers and duties more specifically set forth in chapter 11.50.

*** **

(AO No. 2020-81, § 1, 8-27-20)

Section 7. Anchorage Municipal Code section 11.10.130 is hereby amended to read as follows (*the remainder of the chapter is not affected and therefore not set out*):

11.10.130 - Penalties and remedies.

*** **

10. The violation of any provision of chapters 11.50, Don Young Port of Anchorage [ALASKA], and 11.60, Municipal Airports, or any municipal regulation promulgated pursuant thereto shall be an infraction, and any person convicted of such a violation shall be subject to a fine of not more than \$300.00.

(AO No. 57-75; AO No. 78-177; AO No. 80-131; AO No. 84-18; AO No. 85-87;
AO No. 93-167(S-1), § 10, 4-13-94; AO No. 93-220, § 10, 8-21-94; AO No. 94-
170, § 1, 9-20-94; AO No. 98-51(S), § 1, 5-4-99; AO No. 98-51(S), § 1, 5-4-99;
AO No. 2013-109(S-1), § 1, 12-3-13; AO No. 2017-122(S), § 7, 10-24-17)

Section 8. Anchorage Municipal Code chapter 11.50 is hereby amended to read as follows (*the remainder of the chapter is not affected and therefore not set out*):

Chapter 11.50 Don Young Port of Anchorage [ALASKA]

11.50.010 - Definitions.

The following words, terms and phrases, when used in this chapter, shall have the meanings ascribed to them in this section, except where the context clearly indicates a different meaning:

Don Young Port of Anchorage [ALASKA] and *port* means the port property as defined by Tracts H and I, Port of Alaska Subdivision, Addition 1, per Plat No. 2015-122, and Tract J, Port of Alaska Subdivision, Addition No. 2, per Plat No. 2012-19, tidelands which have been transferred to the municipality, and tidal waters within the corporate limits of the municipality, exclusive of those areas which are within the exclusive jurisdiction of either the state or the United States.

Tariff charges means those charges included in the current Don Young Port of Anchorage [ALASKA] terminal tariff as filed with the Federal Maritime Commission.

(CAC 12.08.020; AO No. 78-177; AO No. 79-58; AO No. 82-49; AO No. 85-8; AO No. 2016-116, § 1, 10-18-16; AO No. AO No. 2017-122(S), § 3, 10-24-17)

Cross reference— Definitions and rules of construction generally §1.05.020.

11.50.035 Don Young Port of Anchorage [ALASKA] Modernization Program and Design Advisory Board.

A. *Board established, purpose.*

- ***
2. It is in the collective interest of the residents of Alaska, the Don Young Port of Anchorage [ALASKA], and the petroleum and cargo users of the port to see PAMP's mission undertaken in an efficient and collaborative manner, to secure third-party funding sources, and to ensure such efforts do not interfere with internal development activities of the port users.
 3. To further coordination among these interested parties, the Don Young Port of Anchorage [ALASKA] Modernization Program (PAMP) and Design Advisory Board is established to hear disputes between the users and the port administration

regarding non-structural engineering design criteria (user requirements), seismically resilient dock designation and project management for future cargo and fuels infrastructure to assist in moving the program forward.

B. *Membership.* The PAMP-Design Advisory Board shall consist of five voting members. Members of the board shall be appointed by the mayor and confirmed by the assembly. The port director shall provide or designate staff support for the board.

1. The five voting members of the board shall include:

a. The Director of the Don Young Port of Anchorage [ALASKA], or the director's designee.

*** **

e. A member representing a petroleum user, nominated by the Don Young Port of Anchorage [ALASKA] User's Group.

*** **

C. *Meetings and procedures of the board* are as follows:

2. The Don Young Port of Anchorage [ALASKA] will provide project updates as needed to the board, but not less than quarterly.

*** **

5. The Director of the Don Young Port of Anchorage [ALASKA] or designee shall serve as chair of the board.

D. *Purpose and duties; basis-of-design documents.* The PAMP-Design Advisory Board shall develop and recommend for adoption basis-of-design documents for future cargo and fuels infrastructure.

1. *Recommendation of basis-of-design documents and dispute resolution to the mayor.* The board is advisory to the mayor and assembly.

a. The board shall advise the mayor to propose for adoption by the assembly design criteria in basis-of-design documents to govern additional cargo and fuels infrastructure at the Don Young Port of Anchorage [ALASKA].

*** **

([AO No. 2020-81](#), § 2, 8-27-20)

*** **

11.50.280 Municipal Enterprise Service Assessment (MESA).

A. The Don Young Port of Anchorage [ALASKA] shall pay a municipal enterprise service assessment (MESA) for governmental services provided by the municipality, other than those services received by the Don Young Port of Anchorage [ALASKA] from the municipality on a contract or interfund basis.

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28
29
30
31
32
33
34
35
36
37
38
39
40
41
42
43
44
45
46
47
48
49
50
51

B. The MESA for the Don Young Port of Anchorage [ALASKA] shall be calculated in accordance with subsection 1., below, provided, however, that leasehold improvements and public access or public right-of-way improvements shall be excluded from the Port's adjusted plant in service.

*** **

C. The Don Young Port of Anchorage [ALASKA] shall budget annually for the MESA as an operating expense. It is the policy of the municipality that the MESA be considered a part of the Don Young Port of Anchorage [ALASKA] rate base as it represents a contribution to local government services comparable to that contributed by municipal utilities and private property owners. In the event that MESA cannot be treated as an operating expense and recovered through the Don Young Port of Anchorage [ALASKA] rate base, Don Young Port of Anchorage [ALASKA] retained earnings, if available, may be used to fund the MESA payment.

*** **

(AO No. 98-107, § 1, 1-1-99; AO No. 2014-57(S), § 1, 5-20-14; AO No. [2017-122\(S\)](#), § 3, 10-24-17; AO No. [2019-135](#), § 1, 12-3-19)

Section 9. Anchorage Municipal Code section 25.30.040 is hereby amended to read as follows (*the remainder of the section is not affected and therefore not set out*):

25.30.040 - Disposal for fair market value or for less than fair market value.

A. Notwithstanding the provisions of subsection C of this section, municipal land managed by the Airports and the Don Young Port of Anchorage [ALASKA] may be leased at less than fair market value upon a finding by the assembly that:

*** **

(AO No. 79-170; AO No. [2017-122\(S\)](#), § 8, 10-24-17; AO No. [2022-40\(S\)](#), § 8, 3-22-22)

Section 10. Anchorage Municipal Code of Regulations chapter 11.50 is hereby amended to read as follows (*the remainder of the chapter is not affected and therefore not set out*):

Regulation 11.50 - REGULATIONS PERTAINING TO BULK PETROLEUM TRANSFER OPERATIONS AT THE DON YOUNG PORT OF ANCHORAGE [ALASKA]

11.50.001 - Definitions.

In addition to those definitions set forth at Anchorage Municipal Code 11.50.010 and incorporated by reference herein, the following definitions shall apply in these regulations:

*** **

B. *Operator* means any person, organization, corporation, entity, company, its agents, officers or employees using the petroleum dock at

the Don Young Port of Anchorage [ALASKA] to transfer bulk petroleum to or from a vessel.

*** **

(AO No. 80-79; AO No. 2017-122(S), § 9, 10-24-17)

Authority—Anchorage Municipal Code 3.40, 11.50.030.

11.50.002 - Dangerous cargo.

No person may at any time handle, transport, discharge, stow or maintain any dangerous cargo on any vessel within or at the Don Young Port of Anchorage [ALASKA] terminal except in accordance with federal, state and local law.

*** **

(AO No. 80-79; AO No. 2017-122(S), § 9, 10-24-17)

Authority—Anchorage Municipal Code 3.40, 11.50.030.

*** **

Section 11. The Code Reviser shall change all other instances of the “Port of Alaska” to “Don Young Port of Anchorage” as they appear in history notes, editor notes, and other end notes and annotations throughout the Anchorage Municipal Code and Anchorage Municipal Code of Regulations, unless the context requires retention of the former name for purposes of accuracy of reference to source materials.

Section 12. The Assembly hereby waives the applicable procedure required of Anchorage Municipal Code (“AMC”) 3.97.030B for submission of an Assembly Resolution for consideration by the Assembly.

Section 13. This ordinance shall become effective immediately upon the passage and approval by the Assembly.

PASSED AND APPROVED by the Anchorage Assembly this _____ day of _____, 2023.

Chair of the Assembly

ATTEST:

Municipal Clerk



MUNICIPALITY OF ANCHORAGE

Assembly Memorandum

No. AM 585-2023

Meeting Date: July 25, 2023

1 **FROM: MAYOR**

2
3 **SUBJECT: AN ORDINANCE OF THE ANCHORAGE MUNICIPAL ASSEMBLY**
4 **ADOPTING THE PUBLIC NAMING PANEL'S UNANIMOUS**
5 **RECOMMENDATION TO NAME THE PORT OF ALASKA AS THE**
6 **DON YOUNG PORT OF ANCHORAGE, AND AMENDING**
7 **ANCHORAGE MUNICIPAL CODE CHAPTER 11.50, CERTAIN**
8 **OTHER SECTIONS OF THE CODE AND ANCHORAGE MUNICIPAL**
9 **CODE OF REGULATIONS ACCORDINGLY.**

10
11 The April 2022 AM 2022-208 established a public naming panel to consider
12 renaming the Port of Alaska, located at 2000 Anchorage Port Road, in honor of the
13 late Congressman Don Young. Since then, the public naming panel (Jim Jansen,
14 Gail Schubert, Amanda Moser, and Aaron Leggett) has met, conducted public
15 outreach, solicited public comments, and held public hearings (July 27, 2022, and
16 June 8, 2023) as required by AMC 3.97.

17
18 The Port of Alaska is the primary inbound cargo port to the State of Alaska, has
19 the distinction of being Anchorage's only foreign trade zone [FTZ no. 160], and
20 handles half of all Alaska inbound freight. More than eighty percent of vans and
21 containers shipped into Southcentral Alaska through the Port.

22
23 Congressman Young entered public service in 1964 as Mayor of Fort Yukon and
24 was a state legislator from 1966 to 1973. He was first elected to the United States
25 House of Representatives in 1973, where he served with distinction and without
26 interruption for 49 years as the second-longest serving Member of Congress in U.S.
27 history.

28
29 Congressman Young made enormous contributions to the Port. He was
30 instrumental in the designation of the Port of Alaska as a Commercial Strategic
31 Seaport in support of National Defense, crafting a law that requires the Corps of
32 Engineers to dredge the port annually, and overseeing the investment of hundreds
33 of millions of dollars for the intermodal expansion project, now the Port of Alaska
34 Modernization Program.

35
36 The naming panel considered the proper naming norm for Ports across maritime
37 cultures. Ports are named after the city where the port is located, rather than the
38 state or larger jurisdiction. Because of Congressman Young's contributions to the
39 State and his successful effort in increasing funding for the Port of Alaska, the

1 naming panel recommends that the Port of Alaska be renamed the Don Young Port
2 of Anchorage.

3
4 Pursuant to Anchorage Municipal Code, the naming panel's recommendation
5 shall be attached to a resolution for consideration by the assembly. This
6 ordinance requests a waiver of that specific requirement. As code amendments
7 are required to rename the Port, this recommendation is presented in an
8 ordinance rather than a resolution.

9
10 There are no private sector economic effects and local government effects are
11 anticipated to be less than \$30,000, therefore pursuant to AMC 2.30.053B.1., no
12 Summary of Economic Effects is attached to this ordinance.

13
14
15 **THE ADMINISTRATION RECOMMENDS APPROVAL.**

16
17 Prepared by: Richard Whitney, Office of the Mayor
18 Concur: Anne Helzer, Municipal Attorney
19 Concur: Courtney Petersen, Director, OMB
20 Concur: Alden Thern, Acting CFO
21 Concur: Kent Kohlhase, P.E., Municipal Manager
22 Respectfully submitted: Dave Bronson, Mayor

23
24 Attached: AM 208-2022
25 AIM 088-2022
26 AIM Naming Panel Recommendation
27 Naming Panel Recommendation Letter
28 Naming Panel Meeting Minutes, June 6, 2023
29 Anchorage Municipal Code, Chapter 3.97



MUNICIPALITY OF ANCHORAGE

Assembly Information Memorandum

No. AIM 150-2023

Meeting Date: July 25, 2023

1 **From: MAYOR**

2
3 **Subject: RECOMMENDATIONS OF THE DON YOUNG PUBLIC NAMING**
4 **PANEL**

5
6 Attached is the recommendation packet from the Don Young Public Naming Panel –
7 Gail Schubert, Jim Jansen, Amanda Moser, and Aaron Leggett. The Assembly
8 established the naming panel on April 12, 2022 (AM 208-2022), to consider
9 renaming the Port of Alaska in honor of the late Don Young, Congressman for All
10 Alaska.

11
12 The naming panel, as required by AMC 3.97, solicited public comments, and held
13 public hearings at City Hall, in the Mayor's Conference Room, suite 830, on
14 Wednesday, July 27, 2022, and Thursday, June 8, 2023. After the public hearing,
15 the naming panel voted 3-0 to recommend renaming the Port of Alaska to the Don
16 Young Port of Anchorage.

17
18 Similar actions honoring Congressman Don Young have been taken by the State of
19 Alaska. On Saturday, March 18, 2023, Governor Mike Dunleavy proclaimed March
20 18, 2023, as Don Young Day. Senator Lisa Murkowski and Senator Dan Sullivan
21 championed the Don Young Recognition Act, which renames Mount Cerberus to
22 Mount Young, the Job Corps Center located at 800 East Lynn Martin Drive in
23 Palmer, Alaska, as the Don Young Alaska Job Corps Center, and the Federal Office
24 building located at 101 12th Avenue in Fairbanks to be designated as the Don Young
25 Federal Office Building.

26
27 The naming panel anticipates that an ordinance will be introduced on July 25, 2023,
28 with a public hearing scheduled for September 12, 2023.

29
30
31
32 Prepared by: Richard Whitney, Office of the Mayor
33 Approved by: Mario Bird, Chief of Staff
34 Concur: Kent Kohlhase, Municipal Manager
35 Respectfully submitted: Dave Bronson, Mayor
36



June 9, 2023

Assembly Chris Constant
Mayor Dave Bronson
P.O. Box 196650
Anchorage, AK 99519-6650

Dear Chair Constant & Mayor Bronson,

We are pleased to submit to you the recommendation of the Port of Alaska Naming Panel. The Port of Alaska Public Naming Panel was established by Assembly Memorandum 208-2022 on April 12, 2022. The Panel was charged with recommending the renaming of the Port of Alaska to the Don Young Port of Alaska, in honor of the late Congressman Don Young.

The Panel has met, solicited public input, held public hearings on July 27, 2022, and June 8, 2023. On June 8, 2023, the panel voted three to zero, with one member absent, to recommend renaming the Port of Alaska to the "Don Young Port of Anchorage." The decision to rename the Port as the "Don Young Port of Anchorage" was decided to better reflect the industry practice of ports being named after the city where the port is located, rather than the state or larger jurisdiction. Hence, the naming panel's vote to rename it the "Don Young Port of Anchorage." Included with this letter are the agenda and minutes of the final meeting of June 8, 2023.

The Panel addressed two concerns during the meetings of July 27, 2022, and June 8, 2023, the discussion of which they wished to include as part of their recommendation.

First, AMC 3.97.030C states:

"Final action by the assembly shall be no earlier than one year posthumously for naming of a building, facility, or park. In all renaming, the assembly shall set the proposed resolution addressing the panel's recommendation for public hearing at least one month after introduction to ensure appropriate information dissemination to the public prior to final action by the assembly."

Congressman Don Young passed on March 18, 2022. At the time of the creation of the Panel and the first meeting, less than a year had elapsed since Don Young's passing. At the June 8, 2023, meeting, the Panel determined that this concern is now moot as more than a year has elapsed.

Second, AMC 3.97.025A.9 states:



"Renaming of a public place, road or street should not be considered within 20 years of the previous renaming."

The Port was last renamed by Assembly Ordinance 2017-122(S) in 2017 from the "Port of Anchorage" to the "Port of Alaska." As such, renaming the Port at this time falls well within the 20-year window after a previous naming. The Panel discussed how renaming in this period strikes against the policy goal of continuity as stated in AMC 3.97.010A and .020. Renaming within 20 years of a previous naming is not prohibited by Code though it is disfavored. Given the level of Congressman Don Young's contributions to the State of Alaska and the Municipality of Anchorage, the panel urges the Anchorage Assembly to confirm its decision to rename the Port of Alaska the "Don Young Port of Anchorage."

The Port of Alaska Naming Panel respectfully requests the support of the Mayor and Assembly for the recommended naming of the "Don Young Port of Anchorage."

Respectfully,

Handwritten signature of Jim Jansen in blue ink.

06/29/2023

Jim Jansen
Port of Alaska Naming Panel, Member

Handwritten signature of Gail Schubert in blue ink.

06/29/2023

Gail Schubert
Port of Alaska Naming Panel, Member

Handwritten signature of Amanda Moser in blue ink.

06/29/2023

Amanda Moser
Port of Alaska Naming Panel, Member

Handwritten signature of Aaron Leggett in blue ink.

06/29/2023

Aaron Leggett
Port of Alaska Naming Panel, Member

Enclosures:

1. Minutes and agenda June 8th Public Hearing
2. AMC 3.97 – NAMING OF MUNICIPAL BUILDINGS, OTHER FIXED FACILITIES AND PUBLIC PLACES
3. Assembly Memorandum appointing panel – AM No. 208-2022
4. Assembly Information Memorandum Identification of Panelists – AIM No. 88-2022



**PORT OF ALASKA NAMING PANEL
PUBLIC HEARING MINUTES
4:00 - 5:00 PM, THURSDAY, JUNE 8, 2023, CITY HALL – RM 830**

MEETING CALL TO ORDER: 4:02 PM

ROLL CALL:

- **Panel Members:** Jim Jensen, Amanda Moser, Aaron Leggett – Present.
Gail Schubert – Absent.
- **Other Attendees:** Alexis Johnson – MOA Health Department, Mario Bird – MOA Mayor’s Office, Ben Bowman – MOA Law, Richard Whitney (Staff) – MOA Mayor’s Office.

WELCOME AND INTRODUCTION

OVERVIEW OF AMC 3.97 AND PUBLIC PROCESS

- **AMC DISCUSSION**

- AMC 3.97.025: Renaming within 20 years of previous renaming in 2017,
- AMC 3.97.030: Questions of posthumous action and process,

DISCUSSION OF NAMES

- Port Director (Steve Ribuffo) Comments re: Youngsport Anchorage, Port Young – Anchorage and Industry Practices.
- Jim Jensen: Don Young Port of Anchorage
- Aaron Leggett: Don Young Port of Anchorage
- Amanda Moser: AMC 3.97.025, renaming, “should” v. “shall” gave me concerns. Defer to Jim re: Don Young Port of Anchorage

VOTE on “DON YOUNG PORT OF ANCHORAGE”:

Jim Jensen – **Yes**,

Amanda Moser – **Yes**,

Aaron Leggett – **Yes**,

Gail Schubert – **Absent**



**PORT OF ALASKA NAMING PANEL
PUBLIC HEARING MINUTES
4:00 - 5:00 PM, THURSDAY, JUNE 8, 2023, CITY HALL – RM 830**

COMMENTS:

Jim Jensen: Ms. Schubert absent but said that she is in favor of Don Young Port of Anchorage.

There was no memory of appointing a chair for this naming panel; everyone should sign the letter.

NOTES:

Richard Whitney remained for the duration of the Public Hearing (4:00 – 5:00 PM).

No members of the public attended other than the MOA staff listed under “Other Attendees.”

ADJOURNMENT: 4:34 PM

Chapter 3.97 NAMING OF MUNICIPAL BUILDINGS, OTHER FIXED FACILITIES AND PUBLIC PLACES¹

3.97.010 Purpose.

- A. The municipality hereby establishes a policy and set of procedures to govern the naming of a public place and the honorary renaming of streets and roads. A sound naming policy adds meaning, significance and uniformity to public facilities, minimizes conflict and provides a forum for meaningful discussion regarding naming. Further, a consistent municipal naming policy lends continuity and a sense of community, and establishes a means of appropriately recognizing prominent individuals and those who have substantially contributed to the municipality, the state or the nation.
- B. The selection of a name that is purposeful, suitable, and symbolic should be approached in a systematic and creative way. This process can generate opportunities to induce dynamic community impact, create sensitivity and lasting public relations, express appreciation, and educate.
- C. For purposes of this chapter, a public place means any building, facility, municipal or park lands, owned by or under the control of the municipality, including interior and component spaces integral to the whole, and excluding Anchorage School District buildings and facilities.

(AO No. 87-73; AO No. 2006-51(S), § 1, 6-20-06; AO No. 2007-95(S), § 1, 9-25-07)

3.97.020 Policy.

When considering the naming or renaming of municipal buildings, other fixed facilities, and public places, the preferred practice shall be to give public property historical, cultural or geographical significance considering location, function, prior indigenous name, and natural features. The existing name of any public place, including a traditional Dena'ina or other Alaska Native name, is presumed to be the best name of that public place. Continuity of name and common usage are presumed to increase sense of neighborhood.

(AO No. 87-73; AO No. 2006-51(S), § 2, 6-20-06; AO No. 2007-95(S), § 2, 9-25-07; AO No. 2017-98, § 1, 8-8-17)

3.97.025 Criteria.

- A. *Honorary naming.* Naming of a public place will:
 - 1. Demonstrate that the policy objectives under section 3.97.020 have been considered and will specify findings for an exception;
 - 2. Identify the individual's connection to the municipality if considering an outstanding local, state, national or international civic leader;
 - 3. Consider the historical significance of the person and the duration of residence in the municipality, or connection with the municipality if a nonresident;

¹Cross reference(s)—Historic preservation board, § 4.60.030.

-
4. Consider the history of the location in relation to the history of the present name, when proposing to rename an existing public place;
 5. Not change the name of a public place bearing an historic Anchorage family name;
 6. Not change historic names of designated landmarks listed on a state or National Register of Historic Places, unless supported by the state or federal government;
 7. Limit honorary naming to a one time present use of an individual's name;
 8. Support the preferred practice of honoring individuals through naming of internal areas, fixtures, and features integral to public spaces. Naming a public building, facility, or park for a living person is not favored.
 9. Renaming of a public place, road or street should not be considered within 20 years of the previous naming.
- B. *Public places under the jurisdiction of a parks and recreation board or commission.* In naming a public place, including a trail, within the control and supervision of the Anchorage Parks and Recreation Department, the Girdwood Board of Supervisors, or the Chugiak-Eagle River Parks and Recreation Board of Supervisors, these additional factors shall be considered:
1. Names of persons who, through exemplary and substantial effort, have made a significant contribution to the community or the parks and recreation department or who have made a substantial donation to acquisition or development of the property;
 2. Organizations that have made a substantial donation to the acquisition or development of the property;
 3. The indigenous name for the location or its features, from the Dena'ina or other Alaska Native group, and its cultural significance to them; and
 4. Incorporating the geographic, natural or geological feature as part of the name to assist the public in recognizing the location.
- C. *Honorary renaming of streets and roads.* Subject to the requirements of AMC 21.15.133, AMC 21.80.260, and public safety considerations, the following criteria shall apply in the honorary renaming of streets and roads:
1. The individual whose name is proposed for honorary renaming shall be worthy of long-term recognition by virtue of special efforts, accomplishments, or contributions which have benefited the municipality or the state.
 2. No street name bearing an Anchorage historic family name will be eligible for renaming.

(AO No. 2006-51(S), § 3, 6-20-06; AO No. 2007-95(S), § 3, 9-25-07; AO No. 2008-92, § 1, 9-16-08; AO No. 2017-98, § 1, 8-8-17)

3.97.030 Procedures.

- A. *Public naming panel.* Preliminary action in naming a public place may be initiated by memorandum of the mayor or resolution of the assembly, identifying the proposed public place or individual, for referral to a public naming panel. If any request covers a public place in a municipal park, the request shall be referred to the parks and recreation commission or service area board with jurisdiction over the public place either before appointing the panel or by the panel after appointment. The four-member panel shall be appointed to proceed as follows:
1. The mayor shall appoint two members for the panel; and

-
2. The assembly chair shall appoint two members for the panel.
 3. The naming panel may be composed of members of recognized boards and commissions.
 4. An informational memorandum shall be submitted identifying the four members of the panel.
 5. Municipal staff support to the panel shall be identified in the memorandum or resolution.
 6. The panel shall review proposed names and public places, hold public hearing, and identify additional potential names or public places as appropriate to the request.
 7. The panel shall review all requests for compliance with policy and honorary naming criteria under this chapter.
- B. Upon agreement of at least three of the four panel members, a letter advising the mayor and the assembly chair shall be dispatched on behalf of the panel. The letter shall include reference to each criteria identified in section 3.97.025 and how the panel considered those factors in its recommendation. The panel's letter shall be attached to a resolution for consideration by the assembly. Memoranda as appropriate may be appended to the resolution to explain or amplify relevant information for the assembly. If at least three of the four panel members are unable to agree, a divided recommendation of the panel may be submitted for assembly consideration.
- C. Final action by the assembly shall be no earlier than one year posthumously for naming of a building, facility, or park. In all naming or renaming, the assembly shall set the proposed resolution addressing the panel's recommendation for public hearing at least one month after introduction to ensure appropriate information dissemination to the public prior to final action by the assembly.

(AO No. 87-73; AO No. 2006-51(S), § 4, 6-20-06; AO No. 2007-95(S), § 4, 9-25-07; AO No. 2008-92, § 2, 9-16-08; AO No. 2017-98, § 1, 8-8-17)

3.97.040 Changing of names. (Repealed)

(AO No. 87-73; AO No. 2006-51(S), § 5, 6-20-06)

3.97.050 Naming facility for other than an individual. (Repealed)

(AO No. 87-73; AO No. 2006-51(S), § 6, 6-20-06)

3.97.060 Applicability of chapter.

This chapter shall not apply to the naming or renaming of facilities which were donated to the municipality contingent upon assignment of a specific name or to any facility constructed or purchased from money or property donated to the municipality for the specific purpose of securing a name for the facility. Further, this chapter does not apply to the naming of streets or roads, except in the application criteria for honorary renaming in section 3.97.025, or to naming rights for municipal buildings, facilities or public places sold pursuant to Title 7, which shall be subject to assembly approval.

(AO No. 87-73; AO No. 91-173(S); AO No. 2005-114, § 1, 9-13-05; AO No. 2006-51(S), § 7, 6-20-06; AO No. 2007-95(S), § 5, 9-25-07)



MUNICIPALITY OF ANCHORAGE

Assembly Memorandum

No. AM 208-2022

Meeting Date: April 12, 2022

Municipal Clerk's Office

Approved

Date: **April 12, 2022**

1 **From: MAYOR**

2
3 **Subject: APPOINTMENT OF A CITIZEN NAMING PANEL FOR THE**
4 **PURPOSE OF NAMING THE PORT OF ALASKA IN HONOR OF**
5 **DON YOUNG.**
6

7 Anchorage Municipal Code 3.97 permits for the naming of municipal facilities in
8 recognition of one who has substantially contributed to the municipality, the state,
9 or the nation.

10
11 Congressman Don Young served as the U.S. Representative for Alaska's at-large
12 congressional district from 1973 until his death. The longest serving member of
13 Congress at the time of his death, Congressman Young was named Dean of the
14 House on December 5, 2017. During his more than four decades in the House,
15 Congressman Young served in a variety of roles including Chairman of the House
16 Natural Resources Committee, Chairman of the Subcommittee on Indian, Insular
17 and Alaska Native Affairs, and Chairman of the House Transportation and
18 Infrastructure Committee.

19
20 Congressman Young first entered public service in 1964 when he was elected
21 Mayor of Fort Yukon. Two years later, Alaskans voted him to the State Legislature
22 in Juneau where he served in the State House from 1966 to 1970, and later in the
23 State Senate from 1970 to 1973.

24
25 A staunch infrastructure advocate, Congressman Young was instrumental in the
26 approval of the Trans-Alaskan Pipeline System in 1973. In his final months,
27 Congressman Young was one of only 13 House Republicans to vote for the
28 Infrastructure Investment and Jobs Act.

29
30 Congressman Young proudly served as the "Congressman for All Alaska" and
31 loved his role as the only Alaskan Representative in Congress.

32
33 Assembly approval for a Citizen Naming Panel is requested to convene and begin
34 the process of officially renaming the "Port of Alaska" as the "Don Young Port of
35 Alaska."

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24

Pursuant to AMC 3.97.030A., the naming process shall proceed as follows:

A four-member panel shall be appointed. The mayor shall appoint two members, and the assembly chair shall appoint two members. The naming panel may be composed of members of recognized boards and commissions.

An informational memorandum shall be submitted no later than 30 days from the date of this memorandum identifying the four members of the panel.

Alexis Johnson, the Mayor’s Chief of Staff, shall be the municipal staff support to the panel.

The panel shall review proposed names and public places, hold public hearing, and identify additional potential names or public places as appropriate to the request. The panel shall review all requests for compliance with policy and honorary naming criteria under AMC 3.97.

THE ADMINISTRATION RECOMMENDS APPROVAL.

Prepared by:	Department of Law
Approved by:	Patrick Bergt, Municipal Attorney
Concur:	Amy Demboski, Municipal Manager
Respectfully submitted:	Dave Bronson, Mayor



MUNICIPALITY OF ANCHORAGE

Assembly Information Memorandum

No. AIM 88-2022

Meeting Date: May 10, 2022

Municipal Clerk's Office

Accepted

Date: **May 10, 2022**

1 **From: ASSEMBLY CHAIR LAFRANCE AND MAYOR BRONSON**

2
3 **Subject: PUBLIC NAMING PANEL FOR NAMING A PUBLIC PLACE IN**
4 **HONOR OF DON YOUNG, IDENTIFICATION OF PANELISTS.**

5
6 At the April 12, 2022, regular meeting, the Anchorage Assembly approved AM 208-
7 2022 from Mayor Bronson to establish a public naming panel for the purpose of
8 considering whether to rename the Port of Alaska in honor of the late Don Young,
9 Congressman for All Alaska. The AM stated "an informational memorandum shall
10 be submitted no later than 30 days" from its approval by the Assembly. This is that
11 informational memorandum.

12
13 Pursuant to Anchorage Municipal Code section 3.97.030A.:

- 14
15 1. Gail Schubert and Jim Jansen are appointed by Mayor Bronson to
16 serve on the public naming panel.
17
18 2. Amanda Moser and Aaron Leggett are appointed by Assembly Chair
19 Suzanne LaFrance to serve on the panel.
20
21 3. As stated in AM 208-2022, the Mayor's Chief of Staff Alexis Johnson
22 will be staff to this naming panel to coordinate its work.
23

24 The impetus for establishing this naming panel is the unfortunate passing of
25 Congressman Don Young. Considering whether to name a municipal facility after
26 Congressman Young is the objective of establishing the naming panel, and the
27 Mayor's proposal to rename the Port of Alaska for Congressman Young will be
28 considered. When a public naming panel is established, sometimes the friends,
29 family, colleagues and supporters of a prominent public figure initially propose a
30 specific place to be named after the public official. However, we must be mindful
31 of the Code requirements that drive the process for the panel. The resolution or
32 memorandum establishing a public naming panel may suggest a facility or space
33 to be considered for naming, but rarely includes both the name and public place in
34 the directives to the panel when it is appointed.
35

1 This memorandum reminds the members of this public naming panel that they
2 must follow the requirements of AMC chapter 3.97, *Naming of Municipal Buildings,*
3 *Other Fixed Facilities and Public Places*, during their work, including the
4 subsections listed below.

5
6 AMC subsection 3.97.030.A.6. states: “The panel shall review proposed names
7 and public places, hold public hearing[s], and identify additional potential names
8 or public places as appropriate to the request.”

9
10 AMC subsection 3.97.030.A.7. states: “The panel shall review all requests for
11 compliance with policy and honorary naming criteria under this chapter.”

12
13 AMC section 3.97.020 states in part: “When considering the naming or renaming
14 of municipal buildings, other fixed facilities, and public places, the preferred
15 practice shall be to give the public property historical, cultural or geographical
16 significance considering location, function, prior indigenous name, and natural
17 features.”

18
19 The panelists are reminded of the time requirements as well: that final action by
20 the Assembly “shall be no earlier than one year posthumously for naming of a
21 building, facility, or park.” AMC subsection 3.97.030C.

22
23 We are pleased and thankful for the panelists volunteering their time and valuable
24 insights to this Public Naming Panel for our beloved late Congressman Don Young.

25
26 Prepared by: Alexis Johnson, Mayor’s Chief of Staff and
27 Assembly Counsel

28
29 Respectfully submitted: Mayor Bronson
30 Assembly Chair LaFrance
31
32