OVERVIEW

In the fall of 2021, the Anchorage Assembly formed the Reapportionment Committee to fulfill its duties to carry out Reapportionment. The committee was charged with reviewing the 2020 US Census data, taking public input, and developing proposed maps for the Anchorage Assembly to consider for adoption to realign the boundaries of the six Assembly Election Districts to ensure fair and equal representation. The committee was represented by one Assembly Member from each district.

A major project goal was an open, transparent and easily accessible process with active participation from community members. To that end, the committee developed a presentation and handouts, and members presented on Reapportionment at community and civic meetings during the winter of 2021-22. A timeline and list of presentations can be found below.

To support Reapportionment, the Assembly contracted with Resource Data to oversee the map creation, map presentation and public comment portal. Resource Data also worked with members of the public who submitted maps to prepare those maps for presentation in an ARC-GIS viewer, found at www.ReapportionANC.org. Resource Data created four maps (maps 2-5) and six maps were submitted by members of the public: Matt Greene (map 1), Anchorage Action (map 6), Robert Hockema (map 7), Alaskans for Fair Redistricting (map 8) and Denmer Wells (maps 9 and 10). After the public Reapportionment Town Halls, several mapmakers revised their maps based on public feedback, leading to Map 6 v2, Map 7 v2 and Map 9 v2. In February, two Assembly Members introduced their own maps: Weddeleton (map 11) and Allard and Bronson (map 12). Before submission to the Assembly on February 15, the Weddeleton Map 11 underwent a revision and became map 11 v2. At the March 1 Assembly Meeting, the body voted to move Map 11 v2 forward as the final map for consideration with the opportunity for members to make amendments to that map. Five amendments were submitted by members and a final map was adopted on March 23, 2022.

This document contains an overview of the process, as well as feedback gathered from the community through an online public comment portal, community council resolutions, and written and verbal feedback at Town Hall meetings.
TIMELINE AND PUBLIC OUTREACH PROCESS

- The Reapportionment Committee was formed on September 9, 2021 and Assembly members were informed that work was being done on Anchorage Reapportionment. The timeline for Assembly actions was as follows:
  - Sept 9: Formation of Reapportionment Committee
  - Nov 23: Declaration of Malapportionment by Assembly
  - Dec 29: Draft maps released
  - Jan 20: Deadline for submission of third-party maps
  - Jan 26-Feb 5: Town Halls and Constituent Meetings
  - Jan 27: Ten draft maps released to the public for review
  - Jan 28: Committee Meeting: review Town Hall feedback and set metrics for decision-making
  - Feb 4: Deadline for revisions to the original map submissions
  - Feb 9: Committee Meeting: analyze maps and select maps to move forward for consideration
  - Feb 15: Assembly Meeting: introduce proposed plan
  - Feb 24: Assembly Meeting: 1st public hearing
  - Feb 25: Assembly Worksession
  - Mar 1: Assembly Meeting: 2nd public hearing
  - Mar 15: Assembly Meeting: 3rd public hearing
  - Mar 18: Assembly Worksession
  - Mar 23: Assembly Special Meeting to adopt final map and set special election for 12th seat

- The Reapportionment Committee held public meetings on:
  - October 12, 2021
  - October 27, 2021
  - November 10, 2021
  - November 23, 2021
  - December 9, 2021
  - January 6, 2022
  - January 28, 2022
  - February 9, 2022
  - February 14, 2022
  - February 25, 2022

- The Assembly held two worksessions on Reapportionment:
  - February 25, 2022
  - March 18, 2022
• Community stakeholders were engaged through the following presentations, displays, constituent meetings and town halls:
  o Nov 28, 2021: Alaska Black Caucus Community Conversation
  o Dec 15, 2021: Federation of Community Councils
  o Jan 5, 2022: Chugiak-Eagle River Chamber of Commerce
  o Jan 10, 2022: Anchorage Chamber of Commerce
  o Jan 25, 2022: Anchorage Assembly Regular Meeting
  o Jan 26, 2022: Virtual Town Hall
  o Jan 27, 2022: In-Person Town Hall, Loussac Library
  o Feb 3, 2022: In-Person Town Hall, Chugiak-Eagle River
  o Feb 5, 2022: Virtual Constituent Meeting on Reapportionment – District 6, South Anchorage
  o Dec 2021- Feb 2022: various community councils by individual Assembly Members
  o Jan 2022: full-sized map displays were featured at all five locations of Anchorage Public Library and City Hall

• Public comments were collected through the following means:
  o Online comment portal at www.ReapportionANC.org
  o Questions and comments submitted through the Q&A at the public virtual town hall on January 26, 2022
  o Written comments and a Q&A at public town halls on:
    ▪ January 27, 2022 (Loussac Library)
    ▪ February 3, 2022 (Chugiak-Eagle River Town Center)
    ▪ February 5, 2022 (Virtual Town Hall for South Anchorage community councils)
  o Resolutions submitted through community councils and organizations

• Reapportionment was set for three public hearings at Assembly Meetings:
  o February 24, 2022
  o March 1, 2022
  o March 15, 2022
SUMMARY OF TOWN HALLS

By the Numbers

- Number of Attendees: 24 attendees on 1/26; 15 in-person and 14 streaming viewers on 1/27, 10 at Chugiak-Eagle River on 2/3, 40 at South Anchorage virtual event on 2/5 (does not include staff or Assembly Members present) + 162 views of the videos as of 3/31/22
- Represented groups:
  - Alaskans for Fair Redistricting
    - Principles: protect neighborhoods of interest, ensure neighborhoods and communities have fair representation and access to democracy
    - similar socioeconomic groups in the same district
  - Anchorage Action
    - Citizen group collaborating on “logical” delineation of neighborhoods

Map Highlights from Public Submitters

- Map 1 - Matt Greene
  - District 2 absorbs Girdwood; may not be a contiguous fit
- Map 6 - Anchorage Action
  - Fairly similar to existing boundaries
- Map 7 - Robert Hockema
  - JBER is split into two
  - Downtown, Midtown, both move south
- Map 8 - Alaskans for Fair Redistricting
  - 0.13 Deviation
  - Downtown, Fairview, Mountainview maintain relationships with similar socioeconomic communities
  - JBER is part of where residents access services
  - Chugach Mountain District - Hillside and Eagle River
- Map 9 - Denny Wells Map A
  - Testimonials from Loussac Town Hall seemed to favor
- Map 10 - Denny Wells Map B
  - Favored by a long-time resident of Fairview because of natural connection to most frequented businesses and roads
  - Testimonials from Loussac Town Hall seemed to favor

Questions about Process

- How do these maps impact Community Council representations?
  - No direct impact to Community Councils; they have a separate and independent process for determining their boundaries
- What type of data is being used to develop these maps?
  - US Census Data was used
● How can the maps be more accessible?
  ➢ Consider B/W version maps for low visibility readers

● What is the process for selecting one of the next ten maps?
  ➢ Work session committee meeting on 1/28 to make a recommendation to narrow down options, continue the process with future public input.

● How do we define “communities of interest?”
  ➢ For the acquisition of municipal services, what are the communities of interest? What communities are impacted?
  ➢ There can be many meanings to the definition

● Military Land: Does it matter how many people are registered voters? Does it matter if population is considered Alaska Residents?

Notable Quotations
● “We keep hearing about the importance of direct gate access from JBER to Downtown, but that leads to splitting South Anchorage current District 6 into a district with Eagle River. How do people drawing these maps explain to us that direct gate access from JBER to Downtown leads to keeping them in 1 district. Then, that leads to Dearmoun / Hillside and Girdwood being in the same district as Chugiak. It looks like we have to decide between District 1 including JBER or Girdwood & part of Hillside being in the district with Eagle River and that is not close road connection nor respecting communities.”
  ○ This sentiment from the virtual Town Hall was echoed thrice over by public testimony at the Loussac Town Hall

● “I’m in Independence Park. We are Abbott Loop. We shop in the Abbott Town center and are part of the Abbott Loop Community Council. . . My preference so far is for Map 6 because it keeps Abbott Loop pretty much intact. It has Hillside and Girdwood with south Anchorage instead of with Eagle River and it keeps Muldoon compact.”

Neighborhood-Specific Comments and Observations
● Downtown
  ○ Concerns about diluting vote by expanding scope of representation
  ○ Idea to have downtown district go south to include the areas affected by Seward Highway project

● Airport Heights, Rogers Park
  ○ Concerns about what consideration was given to these neighborhoods almost universally being brought into District 1 (Downtown)
  ○ Map drawers commented on the math, drawing boundaries based on logical geographical boundaries

● Muldoon
  ○ If Muldoon/East Anchorage is absorbed by Eagle River, their voting power is diluted by the majority of engaged voters in Eagle River
I am concerned about District 5, East Anchorage. In the recent state Redistricting process, East Anchorage was pasted onto Eagle River in a way that diluted the power of its diverse population. In the reapportionment, a similar thing happens in Map 3 by adding some South Anchorage residents and in Map 5 by Eagle River absorbing a section east of Muldoon Road.

**JBER**
- There are two distinct bases with distinct chains of command on base.
  - Elmendorf: more Anchorage-feeding
  - Fort Richardson: more Eagle River-feeding
- Five total gates of access: two from Fort Ridge to Glenn, three to Anchorage Bowl.
- If a split of the joint base is to be considered, there is value to noting where residents live on base.
- Connection to Land/Sewer Mobility Project, supports JBER connection to Eagle River and Downtown extension South into Midtown neighborhoods
- People who work on JBER are represented by their home districts? So how are residents of JBER represented?
- For map of JBER: https://jber.isportsman.net/files/JBER_Recreation_2019_15x25.pdf

**South Anchorage**
- Concerns about pairing Chugiak and Rabbit Creek for purposes of economic similarity, proximity and logical geographic boundaries
- Comments that driving more than an hour through four districts to reach the far end of the same district doesn’t make sense
- I’m in Independence Park. We are Abbott Loop. We shop in the Abbott Town center and are part of the Abbott Loop Community Council. This is just a comment. Not a question. But we also get together with and do some shopping in South Anchorage.
- The issues of Eagle River are very specific and that population should be represented by Assembly members who can represent those. Hillside issues are different and I believe would be overwhelmed by Eagle River issues.

**Girdwood**
- Concerns about extending the above concerns all the way to Girdwood for the same reasons.

**Sand Lake/Campbell Lake**
- In all 5 of the proposed reapportionment maps, my neighborhood along the north shore of Campbell Lake is included in District 6 with south Anchorage and the hillside rather than being included in District 3 with Sand Lake. This is irrational. The area South of Dimond, West of Arlene and North of Campbell Lake should be included in the same district with Sand Lake, as it is now. This area is zoned for Kincaid Elementary school, with our neighbors in Sand Lake. This area is in legislative districts (both current and pending with the new redistricting) with our
neighbors in Sand Lake. In order to go from this area to South Anchorage and the rest of the district, we would literally have to transit the Sand Lake district. I understand that someone may draft a proposal with the Sand Lake/South Anchorage boundary at Dimond instead of at Campbell Lake, but that ALL FIVE of the current proposals make this change is irrational and speaks to an underlying problem in the process used to draft these maps. My neighborhood, bounded by Campbell Lake to the south and Dimond Blvd to the north should be included with Sand Lake for our Anchorage Municipal Assembly district. All 5 of these maps are gravely problematic, all in very similar ways. They ALL include the north shore of Campbell Lake with South Anchorage, they ALL advantage Eagle River or pair Eagle River with another dis-similar community in the municipality, and all but Map 1 explicitly disadvantage Muldoon. There is a pattern here. These plans should not be adopted.
Map-Specific Comments

- **Map 1 – Matt Greene**
  - Awful map – keeps Ft. Rich w/ ER/Chugiak. The kids from Ft. Rich go to school in ER/Chugiak – not sure how you would explain them not being in the same community together
  - Matching Eagle River/Chugiak and upper Hillside with Girdwood/Indian is problematic because those areas are not only discontiguous, but they are significantly culturally different with significantly different issues.
  - Taking Campbell Lake Area south of Dimond out of District 3 and adding to district 6 is a bad idea – it fits socio-economically much better with District 3

- **Map 2 – Resource Data**
  - This map makes sense. These communities share much in common. I have lived in Anc since 1981 and lived in 4 of the communities
  - This map, with almost surgical precision, increases the voting power of Eagle River at the expense of Muldoon by putting disparate population sizes in each district.
  - This map is not bad, but south of Dimond needs to stay with district 3 (socio-economical) and deviation for district 2 and district 5 are too big. So this map is a no for me.

- **Map 3 – Resource Data**
  - I don’t believe JBER should be included in downtown. I do believe the port should be.
  - As with Map 2, this map surgically increases the voting power of Eagle River at the expense of Muldoon. But it takes that disparity a step further by including lower Hillside with Muldoon. District 5 in this map is both discontinuous and merges significantly different populations.
  - As on most of the other maps, the area south of Dimond (Campbell Lake area) needs to stay with District 3. The one thing that I do not like is that District 2 has such a high deviation – twice as much as the deviation of the next district.

- **Map 4 – Resource Data**
  - What do Girdwood and ER/Chugiak have in common – nothing- takes 1.5 hours to drive one to the other.
  - This map seems specifically targeted at fracturing the voting power of Muldoon. It splits the current Muldoon district into 3 sections – giving one section each to the Downtown and Eagle River districts, and then adding the significantly un-diverse U-Med area and lower hillside to the remaining skeleton of the diverse Muldoon district.
  - South of Dimond needs to stay with district 3. It fits much more socio-economical to 3 than 6. I also don’t like JBER being split up and that odd “fringe” of district 5 sandwiched between 1 and 5. Not very concise.

- **Map 5 – Resource Data**
○ This takes the problems of Map #4 and amps them up significantly. It is again specifically targeted at splitting the Muldoon district. This time, it gives even more of the district to Eagle River, and adds JBER to the remaining (even smaller) skeleton of Muldoon.
○ This map is a solid no. Such discombobulated districts

• **Map 6 – Anchorage Action**
  ○ My preference so far is for Map 6 because it keeps Abbott Loop pretty much intact. It has Hillside and Girdwood with south Anchorage instead of with Eagle River and it keeps Muldoon compact.
  ○ Area south of Dimond needs to stay with district 3. Too much deviation.
  ○ JBER/Eagle River stays together; almost anything over Dimond is south

• **Map 7 – Robert Hockema**
  ○ A fair, common sense map!
  ○ This map respects that Elmendorf uses the government hill gate
  ○ I really like Robert's map #7! I'm a former resident of Muldoon and Airport Heights and I think the commitment to logical geographical barriers makes sense
  ○ The area south of Dimond needs to stay with district 3 (socio-economically) and deviation is too big
  ○ Upper Huffman has nothing in common with Chugiak-Eagle River

• **Map 8 – Alaskans for Fair Redistricting**
  ○ The equal numbers is very appealing. But you cut Airport Heights in two. Seems confusing
  ○ Constitutional deviations
  ○ To add all of that south Anchorage area to Eagle River/Chugiak so you can add JBER to district 1 seems arbitrary. Not concise! So a no for me. Deviation might be great, but compactness is not
  ○ No
  ○ Kind of funky

• **Map 9 – Denny Wells A**
  ○ I do not like this map. It is showing a very long commute for Folker neighborhood - We are too far away from Muldoon

• **Map 10 – Denny Wells B**
  ○ FWIW - As a 70 year resident of Fairview, Map 10 most closely represents the district that I spend most of my time in for commerce, education, entertainment, and services. Thanks!
  ○ This is a great map but the little area above the McPhee Avenue is kind of randomly put with downtown district. I also like that Campbell Lake area (south of Dimond) remains with District 3.
Summary of Vote Counts at Chugiak-Eagle River Town Hall (not all attendees voted and some attendees voted multiple times):

- **Map 1** – Matt Greene: 0 support, 2 oppose
- **Map 2** – Resource Data: 0 support, 1 oppose
- **Map 3** – Resource Data: 0 support, 1 oppose
- **Map 4** – Resource Data: 0 support, 1 oppose
- **Map 5** – Resource Data: 0 support, 1 oppose
- **Map 6** – Anchorage Action: 2 support, 1 oppose
- **Map 7** – Robert Hockema: 0 support, 2 oppose
- **Map 8** – Alaskans for Fair Redistricting: 0 support, 1 oppose
- **Map 9** – Denny Wells A: 0 support, 1 oppose
- **Map 10** – Denny Wells B: 5 support, 0 oppose
SUMMARY OF REAPPORTIONMENT MAP DELIBERATIONS

Reapportionment Committee Meeting, January 28, 2022
The committee held a lengthy discussion on the metrics to use for decision-making on which maps to eliminate and which maps to move forward for further review, and developed the following ideas:

Potential metrics for decision-making
- Legal standards must be reviewed first (including Voting Rights Act concerns)
- If the legal thresholds are met for multiple maps, here are some other potential metrics that could be used to narrow down the final maps:
  
Potential ideas to help make further decisions:
- Eliminate maps above a set deviation. Below 5%? Below 3%?
- Least change possible to existing districts (keeping in mind that 12th member will cause unavoidable substantial change)
- Keep neighborhoods together (individuals from Rogers Park, Airport Heights, Independence Park, Abbott Loop, Sand Lake and Campbell Lake have made specific requests), but recognize they might have to shift to new districts
- Communities of interest – contemplate how MOA provides services to a neighborhood e.g. wells, economic services
- Keep the core of each existing district intact (consider that everyone might have a different idea of what this means)
- Alignment with state precincts/house districts/community councils
- When considering compact/contiguous – include road system connections
- What is most practical, reasonable, realistic?
- Avoid politics of past voting records

Questions to research/consider:
- What is the definition of the legal standard of socio-economically integrated?
- What are the bounds of the deviation?
- How should we view compact and contiguous within constitution and charter requirements?
- What is the definition/law for deviation? 5-10% needs compelling justification. What level of deviation is the committee/Assembly comfortable with?

Reapportionment Committee Meeting, February 9, 2022
After the January 28 committee meeting, the Chair and staff developed the following map rating matrix. Although the matrix was not used to track scores for each map, individual committee members used it to inform their input for the discussion to determine which maps to eliminate
and move forward. At the February 9 meeting, Maps 6, 7, 8 and 10 were moved forward for further consideration.

### Discussion of Maps at Reapportionment Committee Meeting, February 9, 2022

**Map 1 – RDI 1-Matt Greene: Rejected**
- Joining Chugiak-Eagle River with Girdwood is too impractical and joins neighborhoods that have a lot of dissimilarity
- Does have good deviation
- Too much change from previous districts and splits neighborhoods

**Map 2 – RDI 2: Rejected**
- Too much disruption to District 4 (midtown)
- Deviation too high
Map 3 – RDI 3: Rejected
- Breaks up neighborhoods that are grouped together in the Hillside District Plan
- Breaks up College Village from Rogers Park neighborhoods
- Spreads District 5 very far along north-south corridor
- High deviation

Map 4 – RDI 4: Rejected
- District 5 not compact – spreads district too far; continues split of northern part of Muldoon from District 5
- Splits up several neighborhoods, including JBER

Map 5 – RDI 5: Rejected
- District 4 is not compact
- Pulls a big portion of Muldoon into District 2

Map 6 – Anchorage Action-v2: Maybe – committee will come back to it
- Overall, meets the qualifications
- Moves a lot of midtown out of District 4, including Rogers Park
- Spreads District 4 out and has substantial changes from previous district
- Districts 3, 4, 5 each give up sections to District 1, but District 2 doesn’t give up anything for District 1 expansion (however, District 2 gives up Muldoon section)

Map 7 – Robert Hockema-v2: Move forward
- Keeps Abbott Loop together
- Keeps College Village and Rogers Park together
- Part of Hillside goes into Chugiak-Eagle River, which is unpopular and not contiguous via the road system
- Splits up Hillside
- Each district gives a little bit up
- Low deviation - good

Map 8 – Alaskans for Fair Redistricting: Maybe – committee will come back to it
- Has a very small deviation – good
- Districts 3, 4, 5 don’t give up enough – too much change put on too few districts
- Too much of Hillside grouped with Chugiak-Eagle River – not popular and not contiguous by roads
- Splits JBER from Chugiak-Eagle River, which is not supported by Chugiak-Eagle River residents
- A large impact on District 2
Map 9 – Denny Wells A-v2: Rejected
- Not contiguous

Map 10 – Denny Wells B: Maybe – committee will come back to it
- Splits UMed into two
- District 5 is compact and contiguous

Reapportionment Committee Meeting, February 14, 2022
Two maps were submitted by Assembly Members that were not received in time for consideration at the Feb. 9 meeting. Those maps were discussed at the February 14 meeting, as well as the four maps that were moved forward at the Feb. 9 meeting. From this meeting, maps 6, 7 and 11 were moved forward for the public hearings. Before submission to the Assembly on February 15, the Weddleton Map 11 underwent a revision and became map 11 v2. The committee determined to submit the draft maps as one Assembly Ordinance with S versions for the different maps under consideration. The Allard map was brought forward independently as an additional S version.

Map 11 – John Weddleton and Denny Wells: Maybe – committee will come back to it
- Overall, it meets qualifications
- Splits Forrest Park from Turnagain

Map 12 – Jamie Allard 1 (noted as 11b on the map produced in the meeting): Rejected
- Takes all of Turnagain, which considers itself as “West Anchorage”
- Keeps more of northern part of District 4 intact
- Keeps Abbott Loop area together
- Uses major arterials and geographic features as boundary

Assembly Worksession on Reapportionment and Committee Meeting, February 25, 2022
Following the February 25 worksession, the Reapportionment Committee released a new timeline to extend time for public input on the Reapportionment process and the proposed maps in AO 2022-37, AO 2022-37(S), AO 2022-37(S-1) and AO 2022-37(S-2).

- Map 6 v2 (by Anchorage Action) – AO 2022-37
- Map 7 v2 (by Robert Hockema) – AO 2022-37(S)
- Map 11 v2 (by Weddleton/Wells) – AO 2022-37(S-1)
- Map 12 (by Allard and Bronson) – AO 2022-37(S-2)
Assembly Meeting, March 1, 2022
Following the 2nd public hearing, the Assembly voted to move the Weddleton-Wells Map 11 v2 forward for a third public hearing on March 15 and postponed indefinitely on the remaining maps. A deadline for members to propose amendments to these maps was set for March 7.

Assembly Worksession, March 18, 2022
At this worksession, five amendments to Map 11 v2 AO 2022-37(S-1) were described by their sponsors and the Assembly discussed the amendments.

Assembly Meeting, March 23, 2022
Five amendments were discussed and voted on. The map that was adopted was Map 11 v2 AO 2022-37(S-1) Constant Amended Map 11 v2. The amendments proposed at the meeting:

- AO 2022-37(S-1) Constant Amended Map 11 v2 (as amended)
- AO 2022-37(S-1) Constant Amended Map 11 v2
- AO 2022-37(S-1) Kennedy Amended Map 11 v2
- AO 2022-37(S-1) Zaletel Rivera Amended Map 11 v2
- AO 2022-37(S-1) Kennedy Amendment to Zaletel-Rivera Map

Additionally, the Assembly voted to update the names for each district and hold a special election in June to elect the 12th Member.
Reapportionment Anchorage: Proposed Assembly District Boundaries
AO 2022-37(S-1), Constant Amended Map 11 v2

Population Deviation Summary

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<th>Actual Population</th>
<th># Deviation</th>
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<td>48,385</td>
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</table>

Total Deviation*: 9.0%

*Total Deviation is calculated by adding the absolute values of the greatest positive and greatest negative individual district deviations.
PROJECT TEAM

Reapportionment Committee
Christopher Constant, Chair
Pete Petersen, Member
Crystal Kennedy, Member
Austin Quinn-Davidson, Member
John Weddleton, Member
Felix Rivera, Member

Municipality of Anchorage Support Staff
Clare Ross, Assembly Liaison
Barbara A. Jones, Municipal Clerk
Mandy Honest, Business License Official

Contractors
Dennis Wheeler, Sr. Project Manager, Resource Data
Ashley Rizor, Sr. Project Manager / Sr. Analyst, Resource Data

Public Map Makers
Denny Wells
Robert Hockema
Anchorage Action
Alaskans for Fair Redistricting
Matt Greene
Brice Wilbanks

This report was prepared by Clare Ross with support from Allie Hartman, April 2022
APPENDIX

Part 1
A. List of Reapportionment Related Legislation
B. Maps
C. Legal and Supporting Documents
D. Promotional materials
E. Press releases

Part 2
F. Public Questions from the January 26, 2022 Town Hall Chat
G. Written Comments on Maps at January 27, 2022 Loussac Library Town Hall
H. Written comments submitted through www.ReapportionANC.org Portal
I. Community Council and Organization Resolutions