

Amendment to AR 2023-102(S) Revised 2023 Operating Budget

Submitted by: Assembly Members Quinn-Davidson & Zaletel

PROPOSED AMENDMENT INCREASE DECREASE NEUTRAL

This amendment appropriates \$1,730,400 to the following departments, specifically appropriated for the items described:

Line	Department	Description	R/1	Amount	Sponsor	Ref
1	Planning	Spenard Corridor Parking Study	1	200,000	Quinn-Davidson	7 GG
2	Legislative	Fire Station 1 parking at Museum	R	40,000	Constant	8 GG
3	M&O	Marked public access Campbell Lake	1	20,000	Volland, Constant, & Quinn-Davidson	9 GG
4	Library	Security Cameras at Loussac	1	15,500	Rivera	10 GG
5	Legislative	Labor adjustments and communications initiatives	R	83,900	LaFrance & Constant	11 GG
6	Legislative	Recruitment services, RFPS, Legal	1	196,000	LaFrance & Constant	11 GG
7	M&O	Graffiti Busters Program	R	245,000	Volland	12A GG
8	Public Transport	Funds to leverage private, federal and state grant funding to restore some public bus services that were cut since 2017, including service to South Anchorage, Eagle River and Chugiak, evening service, weekend service and Holiday service and other services that have been identified as critical to improving ridership for those needing accommodation.	R	400,000	Dern	13A GG
9	Public Transport	Project Manager, 1 FTE	R	100,000	Dern	13A GG
10	Legislative	Contractual support and other costs related to the Housing Summit	1	80,000	Rivera	14A GG
11	ACDA	Municipal-wide housing study of short term rentals (STR)	1	50,000	Rivera	14A GG
12	Planning	Feasibility study for developing a manufactured housing communities throughout the Municipality	1	50,000	Rivera	14A GG
13	Health	Grant to the Anchorage Affordable Housing and Land Trust to assist with (1) homelessness prevention for individuals staying at their facilities, (2) enhanced staffing operations, to include security, during year one operations at their facilities, and (3) technical assistance and training for staff.	1	250,000	Rivera	14A GG

Total **1,730,400**

Revenue Source

Line	Department	Description	R/1	Amount	Sponsor	Ref
14	Fire	Previously approved AR 2023-41 for Fire Station 1 Parking	1	10,000	Constant	8 GG
15	Tax	Tax capacity		1,720,400		

Total 1,730,400

Amendment to AR 2023-102(S) Revised 2023 Operating Budget

Submitted by: Assembly Member Quinn-Davidson

PROPOSED AMENDMENT INCREASE DECREASE NEUTRAL

Department: Planning

Amount: \$200,000, one-time

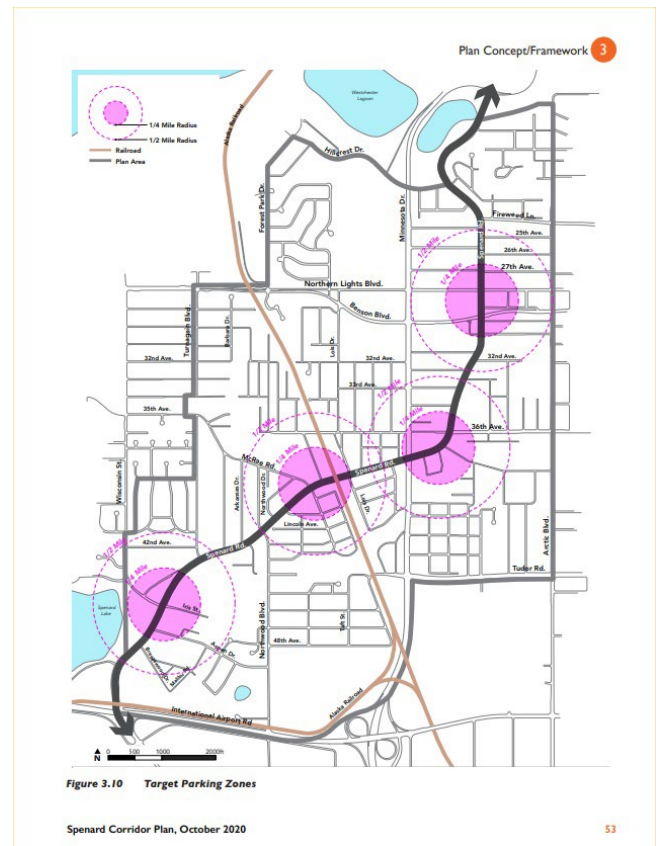
Description of amendment:

This amendment appropriates \$200,000 to the Planning Department for a study of public parking in the Spenard Corridor.

The proposed amendment begins to prepare for changes coming with the removal of parking requirements in AO 2022-80 by funding a study of parking needs in the Spenard Corridor.

While the city-wide impact of eliminating parking requirements is expected to roll out over many years, the Spenard Corridor is likely to see the impact soon. There are in Spenard a number of properties that have been unable to develop due to the lot size not having space needed for required parking. We should expect these ‘stuck’ properties to develop within a few years as the Spenard Corridor is a strong retail area.

The Spenard Corridor Plan, adopted just two years ago, lays the groundwork for this study. The Plan’s vision to create a true transit-supportive, mixed-use corridor includes provision of public parking.



<https://www.muni.org/departments/ocpd/planning/publications/siteassets/pages/default/spenard%20corridor%20plan%202020.pdf>)

Goal 11: Accommodate and Manage Parking

Parking is needed for many of Spenard’s businesses, organizations and community destinations to operate successfully, and it is expected that this will continue to be the case. On-site parking associated with specific activities and on-street public parking will continue to be important. However, better management and strategic supply may reduce the total spaces needed.

Policy 2.20: Property owners, business operators and the City should seek to create shared “pools” of parking to meet demand.

Policy 2.21: To further redevelopment and investment goals, parking management solutions should be considered to create efficiencies for property owners, business owners, residents and visitors. p. 20

Further,

G. Shared Parking Pools Policies

Policy 3.21: Promote the development of Public Parking Pools. These should be located strategically. Parking structures and surface parking should be encouraged where there are significant concentrations of development in close proximity to Spenard Road, and in association with Transit Hubs. Public parking should be designed to serve Spenard’s TSD Districts. Users potentially include businesses, residents and visitors. Figure 3.10 illustrates target zones for pooled parking based on proximity to key locations along Spenard Road. p.52

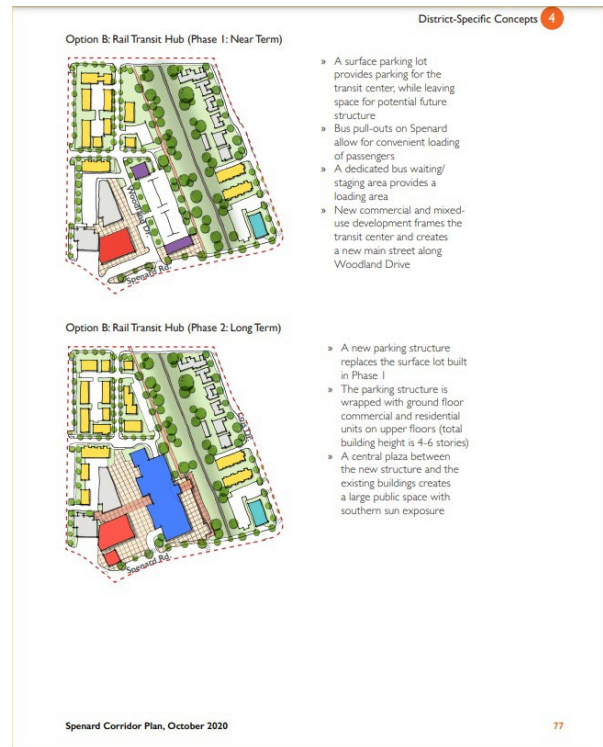
And still more, Section G provides significant support for a parking strategy including public parking.,

G. Vehicle Parking Policies

This section provides recommendations for parking, which is a significant component of Spenard. While personal auto use and ownership is likely to decrease over time, it is expected to remain a major development factor. In spite of this, the Plan supports minimizing parking through a combination of efficient use of private parking and strategic investment and management of public parking. Parking can be a significant constraint for redevelopment and business operations in the Plan Area. Small lot sizes, irregular lot shapes and buffering/landscaping requirements often hinder provision of adequate quantities of surface parking. A suite of approaches should be considered to alleviate constraints and improve parking efficiency. p. 122

Community Outreach

- North Star CC information provided and brief discussion but no action 1/11/23
- Spenard CC information was provided but not an agenda item 2/1/23
- Midtown CC information was provided but not an agenda item



- Anchorage Chamber of Commerce Municipal Activities Committee Information was provided but no action taken 1/11/23
- Spenard Chamber of Commerce 1/12/23 Vote in support
- Cook Inlet Housing Authority Letter of support pending

Revenue Source

Amount: \$200,000

Specific revenue source to pay amendment's cost:

Areawide general fund tax revenues

**Amendment to AR 2023-102(S)
Revised 2023 General Government Operating Budget**

Submitted by: Assembly Member Constant

PROPOSED AMENDMENT INCREASE DECREASE NEUTRAL

Department: Legislative Branch

Amount: \$40,000, recurring

Description of amendment:

On February 7, 2023, the Assembly approved AR 2023-41, appropriating \$10K to AFD and approving a sole source grant agreement with the Anchorage Museum for Fire Station 1 Parking. This grant agreement has not been implemented, so funds will be moved to the Legislative Branch to manage this agreement.

Revenue Source

Amount: \$40,000

Specific revenue source to pay amendment's cost:

\$10,000 from AFD and \$30,000 Areawide general fund tax revenues.

**Amendment to AR 2023-102(S)
Revised 2023 General Government Operating Budget**

Submitted by: Assembly Members Volland, Constant, and Quinn-Davidson

PROPOSED AMENDMENT INCREASE DECREASE NEUTRAL

Department: Maintenance & Operations

Amount: \$20,000

Description of amendment:

This amendment appropriates \$20,000 to M&O for marked access across public easements to Campbell Lake – signage and a gravel trail.

Revenue Source

Amount: \$20,000

Specific revenue source to pay amendment's cost:

Areawide general fund tax revenues



**JOINT STATEMENT
CAMPBELL LAKE WITHIN THE MUNICIPALITY OF ANCHORAGE
OWNERSHIP, USE AND ACCESS**

December 6, 2019

Both the Alaska Department of Natural Resources (DNR) and the Municipality of Anchorage (MOA) have received inquiries regarding Campbell Lake, its ownership, its use and public access. The following statement has been prepared to answer many of the frequently asked questions and to identify points-of-contact at both entities for future questions and concerns. The following is not, and should not be, deemed legal advice. Anyone who has specific questions concerning legal rights and obligations and legally permissible conduct should consult with an attorney.

Campbell Lake

Campbell Lake, located within the boundaries of the Municipality of Anchorage, is a waterbody that was created when land developers in approximately 1957-58 used heavy machinery to dam flowing waters of Campbell Creek. DNR has not located any records that demonstrate whether the dam builders sought or obtained permission for this construction, but the absence of such permitting records from territorial times is not uncommon. The dam is now jointly owned and managed by Campbell Lake Owners, Inc. (CLO) and the Municipality of Anchorage. The dam is a Class III (low) hazard dam and must be inspected every five years to qualify for a Certificate of Approval to Operate a Dam. The dam was inspected and certified in 1989, 1994, 2002, 2007, 2008 and 2014. The 2014 certificate expired on September 6, 2019, and DNR is not aware of any inspection that has been performed in 2019.

Regulation of the Waters of Campbell Lake

The waters of Campbell Lake are held by the State of Alaska pursuant to the public trust doctrine for the benefit of the people. These waters fall within the state statutory definitions of

navigable or public waters for purposes of the public trust doctrine, and the fact that the pooling of the waters was the result of a man-made dam is irrelevant from a public trust doctrine position. The use of these waters, moreover, has not been limited by any express legislative or executive action. The general public can use the waters of Campbell Lake, including the lands underlying Campbell Lake, for any generally allowable and lawful use consistent with the public trust—including boating and all forms of permissible recreation (*fishing in Campbell Lake is prohibited at all times*). Public use of the water and the land below the ordinary high-water mark in connection with such use is not considered trespassing. In certain circumstances, it can be a criminal offense (Class B misdemeanor) for someone to “obstruct or interfere with the free passage or use by a person of any navigable water.” AS 38.05.128.

Public Access to the Waters of Campbell Lake

As discussed above, the SOA manages the waters of Campbell Lake pursuant to the public trust doctrine. Citizens are therefore entitled to use the water for recreation or any other lawful purpose. Landowners abutting the shores of Campbell Lake and CLO cannot lawfully restrict the public’s rights of use pursuant to Alaska law. But on the other hand, landowners and CLO do enjoy property rights to the quiet enjoyment of their uplands and are entitled to bar trespassers from the uplands, not burdened by any public access easement, that they own and/or that are controlled by CLO—except as prohibited by AS 38.05.128 and elsewhere. This begs the very pertinent question of how may the public access the water of Campbell Lake.

There are four ways the public can lawfully access the water of Campbell Lake. The public can: (1) traverse private uplands with the permission of the concerned landowner; (2) land on the surface of Campbell Lake by aircraft without permission as long as such activity complies with all appropriate federal aviation laws and regulations; (3) access Campbell Lake via Campbell Creek without permission by boat or by other means when the water is frozen; or (4) use either of two public-access easements that provide overland access to reach Campbell Lake without permission.

The first public-access easement that links West 100th Avenue to the lake shore that consists of a dedicated public pedestrian access easement across one private parcel (EV-2-861 on Plat 2007-85) and an unvacated section line easement across a second private parcel (*a photocopy of the relevant platting document is attached hereto*). See AS 19.10.010; AS 38.05.127; 11 AAC 51.065. The “hybrid” nature of this public access easement is the result of 2007 proceedings in which one affected private property owner requested, and DNR authorized, vacation of a portion of the section line easement—preserving (*as required by law*) a 25-foot public pedestrian easement. These proceedings did not affect other portions of the section line easement—particularly a neighboring parcel where the section line easement has not been vacated. Pursuant to state law, no private property owner or other party may prohibit the public from using this valid public

access easement; and no DNR Commissioner has ever authorized any obstruction or interference with public access to Campbell Lake along this route. See Dillingham Commercial Co. v. City of Dillingham, 705 P.2d 410, 414–15 (Alaska 1985) (property owners cannot block access to a public right-of-way or easement). The State of Alaska Department of Natural Resources exercises management authority over the section line easement. The Municipality of Anchorage accepted management authority for the dedicated public pedestrian access easement through the relevant plat.

Second, there is a section line easement running from the north shore of Campbell Lake to Jewel Lake Road. This 66-foot unvacated easement provides an additional means for members of the public to reach the public waters of Campbell Lake. No DNR Commissioner has ever authorized any obstruction or interference with public access to Campbell Lake along this section line easement. The State of Alaska Department of Natural Resources exercises management authority over the section line easement.

Points of Contact

Questions about use of the public pedestrian easement extending from West 100th Avenue should be directed to:

Municipal Attorney's Office
632 W. 6th Avenue, Suite 730
Anchorage, Alaska 99501
907-343-4545


Questions regarding the use of the waters of Campbell Lake and public access via section-line easements:

Public Information Center
Alaska Department of Natural Resources
550 West Seventh Avenue, Suite 1360
Anchorage, Alaska 99501
907-269-8400
Fax: (907) 269-8901
TTY: 711 for Alaska Relay
or 1-800-770-8973
dnr.picl@alaska.gov

STATEMENT PREPARED BY:

A handwritten signature in blue ink, appearing to read "Marty Parsons", written over a horizontal line.

Marty Parsons, Director
Division of Mining, Lands and Water
Alaska Department of Natural Resources

A handwritten signature in blue ink, appearing to read "William D. Falsey", written over a horizontal line.

William D. Falsey, Municipal Manager
Municipality of Anchorage

**Amendment to AR 2023-102(S)
Revised 2023 General Government Operating Budget**

Submitted by: Assembly Member Rivera

PROPOSED AMENDMENT INCREASE DECREASE NEUTRAL

Department: Library

Amount: \$15,500, one-time

Description of amendment:

This amendment appropriates \$15,500 to the Library for additional security cameras at Loussac. There are a number of blind spots around Loussac, including Assembly Chambers, where dangerous or prohibited behaviors can occur. The Library has obtained a quote for 7 additional cameras for \$15,262.

Revenue Source

Amount: \$15,500

Specific revenue source to pay amendment's cost:

Areawide general fund tax revenues

**Amendment to AR 2023-102(S)
Revised 2023 General Government Operating Budget**

Submitted by: Assembly Chair LaFrance and Vice Chair Constant

PROPOSED AMENDMENT INCREASE DECREASE NEUTRAL

Department: Legislative Branch

Amount: \$279,900

Description of amendment:

This amendment appropriates \$279,900 to the Legislative Branch for the following:

Line	Department	Description	Recurring (R) / One-time (1)	Amount
1	Legislative Branch, Various	Labor Adjustments	R	78,900
2	Legislative Branch, Assembly	Communications initiatives	R	5,000
3	Legislative Branch, Clerk	Recruitment services	1	45,000
4	Legislative Branch, Assembly	Professional services for code and process related RFPs	1	101,000
5	Legislative Branch, Assembly	Legal contracts	1	50,000

279,900

Revenue Source

Amount: \$279,900

Specific revenue source to pay amendment's cost:

Areawide general fund tax revenues

**Amendment to AR 2023-102(S)
Revised 2023 General Government Operating Budget**

Submitted by: Assembly Member Volland

PROPOSED AMENDMENT <input checked="" type="checkbox"/> INCREASE <input type="checkbox"/> DECREASE <input type="checkbox"/> NEUTRAL

Department: Maintenance & Operations

Amount: \$245,000

Description of amendment:

This amendment appropriates \$245,000 to the Graffiti Busters program. This includes purchasing a vehicle for \$75,000, start-up equipment for \$15,000, and labor for a 2-person crew. This amount assumes the program will be operational in the second-half of the year.

Equipment cost and a quick overview of what the equipment is:

The equipment costs include the specialized tools needed to scrape, grind, and remove various coatings. Rental fees for manlift/scissor lifts when needed. This category also captures consumables such as paint, solvents, rollers, brushes, masking, etc.

Labor cost and overview:

The scope of work falls under our IBEW Carpenters. We factor 2 personnel to be assigned to effectively respond to work orders. Full burden is typically \$180K/per member. (At \$142K/EA we are factoring graffiti work 75% of their time/per year)

The annual cost of the program is estimated to be \$325,000 after the first year.

Revenue Source

Amount: \$245,000

Specific revenue source to pay amendment's cost:

Areawide general fund tax revenues

**Amendment to AR 2023-102(S)
Revised 2023 General Government Operating Budget**

Submitted by: Assembly Member Dern

PROPOSED AMENDMENT INCREASE DECREASE NEUTRAL

Department: Public Transportation

Amount: \$500,000

Description of amendment:

This amendment appropriates \$500,000 to the Public Transportation Department to address items on the prioritization plan that will help solve our homelessness, affordable housing and workforce vacancy issues throughout the Municipality and provide project management staff support to assist in achieving goals.

\$100,000 for a Project Manager, 1 FTE to start mid-year.

\$400,000 to be used to leverage private, federal and state grant funding that will restore some public bus services that were cut since 2017, including service to South Anchorage, Eagle River and Chugiak, evening service, weekend service and Holiday service and other services that have been identified as critical to improving ridership for those needing accommodation. All programs will adhere to the department’s mission “to connect our community with safe, reliable transportation options, emphasizing customer service while providing economic, social, and environmental benefits.”

Revenue Source

Amount: \$500,000

Specific revenue source to pay amendment’s cost:

Areawide general fund tax revenues

Amendment to AR 2023-102(S) Revised 2023 Operating Budget

Submitted by: Assembly Member Rivera

PROPOSED AMENDMENT INCREASE DECREASE NEUTRAL

Department: Various

Amount: \$430,000, one-time

Description of amendment:

This amendment appropriates \$430,000 to the Legislative Branch, Anchorage Health Department, Planning Department, and ACDA as part of a housing and homelessness response.

Line	Department	Description	Recurring (R) / One-time (1)	Amount
1	Legislative	Contractual support and other costs related to the Housing Summit.	1	80,000
2	ACDA	Municipal-wide housing study of short term rentals (STR).	1	50,000
3	Planning	Feasibility study for developing a manufactured housing communities throughout the Municipality.	1	50,000
4	Health	Grant to the Anchorage Affordable Housing and Land Trust to assist with (1) homelessness prevention for individuals staying at their facilities, (2) enhanced staffing operations, to include security, during year one operations at their facilities, and (3) technical assistance and training for staff.	1	250,000
				<u>430,000</u>

Revenue Source

Amount: \$430,000

Specific revenue source to pay amendment's cost:

Areawide general fund tax revenues

Alaska Housing Summit Cost Breakdown

Funding Source	Total
Unspent funds from AO 2022-87, As Amended with Mayoral Veto and Overrides	\$20,000
1Q Budget Request	\$80,000
Total	\$100,000

Expense	Cost
Event Rental - Dena'ina Center Beverages and Snacks	\$10,000
Event Logistics Advertising, Printing, A/V	\$8,000
Community Conversations - 2 in-person, 1 virtual Facilitation, rentals, advertising	\$11,000
Video Production	\$10,000
Speaker Fees	\$6,000
Community Outreach - Survey,	\$5,000
Contract Support through 12/31/2023	\$50,000
Total	\$100,000

Feasibility Study for developing a Manufactured Housing Community (i.e., subdivision) as a Replacement for the Forest Park Mobile Home Park in Chugiak-Eagle River

A feasibility study for a manufactured housing community in Chugiak-Eagle River would typically include an analysis of several key factors, such as:

1. **Market demand:** It's important to assess the current and projected demand for affordable housing in the local market, including the demographics of potential residents, their income levels, and housing preferences specific to Chugiak-Eagle River.
2. **Land availability and costs:** The availability of suitable land in Chugiak-Eagle River, as well as the cost of acquiring it, can be significant factors in determining the feasibility of a manufactured housing community in the area. (Consider contacting Eklutna, Inc.)
3. **Local zoning laws and regulations:** You would need to research the local zoning laws and regulations governing manufactured housing communities in Chugiak-Eagle River to ensure compliance with all applicable laws and regulations. (Title 21, Chapter 10, Chugiak-Eagle River)
4. **Access to amenities and services:** The availability of local amenities and services, such as public transportation, shopping, healthcare, employment centers, and schools, can impact the attractiveness of the location to potential residents. (Prioritize the same schools currently serving the Forest Park residents, i.e., Fire Lake Elementary School, Mirror Lake Middle School, and Chugiak High School.)
5. **Access to Public Infrastructure:** Access to the Anchorage Water and Wastewater Utility, Matanuska Electric Association, Enstar Natural Gas, and Broadband carriers may be an important factor for potential residents.
6. **Environmental Assessment:** An Environmental Assessment would be required to identify any potential environmental impacts and mitigation measures that may be needed. (HUD Regulations)
7. **Development costs:** Developing a manufactured housing community would involve significant upfront costs, such as land acquisition, construction, infrastructure, and permits. A cost analysis would be needed to estimate the initial investment and ongoing operating expenses.
8. **Financing options:** You would need to explore financing options available to cover the initial costs of development. This could include grants, loans, tax credits, or private investors. It's important to evaluate the financial feasibility of the project to ensure that it's sustainable in the long run.
9. **Ownership & Management structure:** A manufactured housing community can be owned/operated by the Municipality of Anchorage, a local non-profit, or a private developer. It can also be owned and operated by the residents, i.e., creating a governance structure that provides residents with a voice in decision-making and financial management. You would need to determine the appropriate management structure, such as a homeowners' association, and develop bylaws and operating procedures.
10. **Community support:** Building support for the project among local residents, government officials, and community organizations is crucial. A feasibility study should assess the level of support for the development and identify potential challenges to building support specific to Eagle River and Chugiak.

Summary of 4/19/2023 Housing Summit/Group Meeting #3.**1pm-2pm**

Attendees	
ACDA	Mike Robbins Jim Winegarner
Assembly	Clare Ross Amanda Moser Allie Hartman
MOA Long Range Planning	Kristine Bunnell Tom Davis Daniel Mckenna-Foster
MOA DHS	Jedediah Drolet

- Allie reported on the Q1 budget request for a survey, mentioned that Jennifer Veneklasen will be joining us. The Assembly is excited about what we are doing.
- Mike reported on some of the recent work ACDA has done, talking to builders groups and shaking the trees for potential funding. Discussion of whether a short term rental study will be rolled into this.
- Housing Alaskans is a PPP (including Agnew Beck) that has produced some information on the state wide housing issues—but includes some projections for Anchorage.
- Jed: Talked about DHHS survey/study, what should DHHRS do for housing projects? Jed is getting a promotion—congratulations!
- LRP talked about work on the white paper so far and making sure everyone in this group is okay with it before we send it out.
- LRP emphasized that it might be helpful to have some tough conversations. For example: What happened with Holtan Hills?
- Amanda explained that the housing summit itself will be in the fall, but there will be an internal housing retreat this spring. 4 components:
 1. Assembly policy retreat on 5/19. Helping new assembly members to see how to assess info, make a good decision based on vision, criteria. Etc.
 2. Assembly initiatives: community conversations, collecting data and stories
 3. Messaging (everyone on the same page)
 4. Housing summit in autumn 2023

Tasks:

- **LRP:** Finish the white paper by May 1
- **Group:** approve the white paper before we circulate it

MOA LRP	
Deliverable	What does this do?
📄 White Papers	➤ Provide context, overview of past recommendations, and record of the process.
📄 Land Capacity Analysis	➤ Provide context for policy changes to land use regulations.

ACDA	
Deliverable	What does this do?
📄 Incentives Report	➤ Provide context for policy changes to tax code, tax credits, and other financial incentives.

Agnew Beck	
Deliverable	What does this do?
📄 Housing Data & Proforma Analysis	➤ Provide current, accurate data on specific obstacles to desired types of housing.

Health Department	
Deliverable	What does this do?
📄 5 Year CAP plan required by HUD	➤ Set a plan for spending federal funding.
📄 Provide data on numbers of low-income households, estimate needs	➤ Provide context for making decisions related to low income households.

MAYOR	
Actions	Result
▶ Department Support & Communication	➤ More housing at all income/preference levels

ASSEMBLY	
Actions	Result
▶ Housing preferences survey	➤ Provide focus for additional research and policy changes to land use regulations.
▶ Housing Retreat (May 2023)	➤ Align conversations/community knowledge
▶ Housing Summit (August 2023)	➤ Determine actions, funding and timeline ➤ Community engagement
▶ Policy Changes	➤ More housing at all income/preference levels

**Amendment to AR 2023-102(S)
Revised 2023 Operating Budget**

Submitted by: Assembly Member Zaletel

PROPOSED AMENDMENT INCREASE DECREASE NEUTRAL

Department: Community Development/Heritage Land Bank

Amount: \$119,000, one-time

Description of amendment:

To hire a real estate consultant to protect the HLB interest in the Holtan Hills land development deal, if the development agreement is approved by the Assembly. The latest version of the ordinance for the HH land development proposed to give a parcel to the community of Girdwood, through an appropriate mechanism, from HLB profits for development of attainable housing.

Revenue Source

Amount: \$119,000

Specific revenue source to pay amendment's cost:

The funding for this amendment is the proposed administrative assistant position for the Mayor's office in the 1Q budget submission from the administration.

**Amendment to AR 2023-102(S)
Revised 2023 Operating Budget**

Submitted by: Assembly Vice Chair Constant

PROPOSED AMENDMENT INCREASE DECREASE NEUTRAL

Department: Legislative Branch

Amount: \$10,000, one-time

Description of amendment:

This amendment moves \$10,000 from the Property Appraisal budget to the Assembly budget for compensation of the members of the Board of Equalization. The intent is to make this a recurring increase to the Legislative Branch in the following year.

Revenue Source

Amount: \$10,000

Specific revenue source to pay amendment's cost:

Property Appraisal labor budget

**Amendment to AR 2023-102(S)
Revised 2023 Operating Budget**

Submitted by: Assembly Vice Chair Constant

PROPOSED AMENDMENT <input checked="" type="checkbox"/> INCREASE <input type="checkbox"/> DECREASE <input type="checkbox"/> NEUTRAL

Department: Legislative Branch

Amount: \$5,000, recurring

Description of amendment:

This amendment appropriates \$5,000 to the Assembly budget for a stipend for the Youth Representative and alternate member.

In 2017, the Anchorage Assembly approved AO 2017-51(S), As Amended, amending Anchorage Municipal Code to provide for a youth representative to the Assembly. The youth representative must be a resident of the Municipality of Anchorage and should be at least 16 and not more than 19 years old at the time of appointment. Per AMC 2.30.025B.1., the youth representative shall sit with the Assembly during regular and special meetings, may join committees, and participate in worksessions and informal meetings. Although in the past, the youth representatives have typically only attended regular meetings and occasional worksessions. The commitment required of a youth representative is taxing and may cause undue financial burden to some.

Revenue Source

Amount: \$5,000

Specific revenue source to pay amendment's cost:

Areawide general fund tax revenues

**Amendment to AR 2023-102(S)
Revised 2023 Operating Budget**

Submitted by: Assembly Member Volland

PROPOSED AMENDMENT INCREASE DECREASE NEUTRAL

Department: Planning

Amount: \$133,885, one-time

Description of amendment:

This amendment appropriates \$133,885 to the Planning Department for a grant to Anchorage Neighborhood Housing Services DBA NeighborWorks Alaska. The funds are for the local match required for the Reconnecting Communities Pilot Program grant, for which the Fairview Community Council, working with NeighborWorks, successfully applied. The grant will be used for a citizen-led planning effort that will help inform and enhance the Seward-Glenn Planning Environmental Linkages study, which will have a future impact on the Gambell/Ingra corridor, but also on the future of transportation through the entire urban core. The Assembly signaled its support for this grant with AR No. 2022-348, as Amended.

Revenue Source

Amount: \$133,885

Specific revenue source to pay amendment's cost:

Areawide general fund tax revenues

Municipal Clerk's Office
Amended and Approved
Date: November 9, 2022

Submitted by: Assembly Vice Chair Constant and
Assembly Member Volland
Prepared by: Legislative Services
For reading: November 9, 2022

ANCHORAGE, ALASKA
AR No. 2022-348, As Amended

1 **A RESOLUTION OF THE ANCHORAGE ASSEMBLY SUPPORTING THE**
2 **FAIRVIEW COMMUNITY COUNCIL AND NEIGHBORWORKS ALASKA IN**
3 **THEIR EFFORT TO SECURE A RECONNECTING COMMUNITIES PILOT**
4 **PROGRAM GRANT THROUGH THE U.S. DEPARTMENT OF**
5 **TRANSPORTATION TO DEVELOP A STRATEGY TO UNIFY A COMMUNITY**
6 **PHYSICALLY FRACTURED BY TRANSPORTATION INFRASTRUCTURE.**

7
8 **WHEREAS**, the Infrastructure Investment and Jobs Act was passed with the support
9 of the Alaska delegation and signed into law by the President of the United States
10 on November 15, 2021, and will bring much needed investments to the State of
11 Alaska; and

12
13 **WHEREAS**, the “Reconnecting Communities Pilot Program,” a discretionary grant
14 program funded with \$1 billion over the next 5 years, is the first-ever Federal
15 program dedicated to reconnecting communities that were previously cut off from
16 economic opportunities by transportation infrastructure; and

17
18 **WHEREAS**, funding through this program supports planning grants and capital
19 construction grants, as well as technical assistance, to restore community
20 connectivity through the removal, retrofit, mitigation, or replacement of eligible
21 transportation infrastructure facilities; and

22
23 **WHEREAS**, eligible facilities for this program include highways, roads, streets,
24 parkways, or other transportation facilities that create barriers to community
25 connectivity, including barriers to mobility, access, or economic development, due
26 to high speeds, grade separations, or other design factors; and

27
28 **WHEREAS**, the Municipality of Anchorage is physically bisected by the New Seward
29 Highway, and the Fairview Community is divided by the Gambell and Ingra Couplet
30 corridor; and

31
32 **WHEREAS**, high speeds through this corridor, combined with precariously narrow
33 sidewalks that are frequently interrupted by utility poles or piled high with snow,
34 present ongoing dangers for pedestrians, cyclists, and wheelchair users in a
35 neighborhood where nearly half of the population is low income and where some
36 cannot afford to travel by vehicle; and

37
38 **WHEREAS**, this couplet brought over 28,000 vehicles daily in pre-pandemic years
39 through largely residential areas, with an estimated 5% being freight traffic including
40 tractor-trailer doubles and hazardous materials; and

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WHEREAS, the Federal Title 23 Highway bisecting the Fairview community is a textbook study in structural inequality that can be traced back to the original construction of the couplet in the 1950’s – it served to divide the town and a place “that would never amount to anything” – a stance taken by some in a position to affect the project. What was once de jure segregation continued as de facto segregation now affecting multiple minority populations across several generations. Urban renewal and its use of a low-income, minority neighborhood to assist in siting a high-speed, 8-lane couplet, a federal highway cutting through an urban neighborhood, was a clear act of discrimination in the implementation of transportation policy and planning; and

WHEREAS, the highway corridor has led to decades of divestment and decline in the area, and causes ongoing health and safety risks to an economically disadvantaged community; and

WHEREAS, the Alaska Department of Transportation and Public Facilities has completed its first year of a Seward to Glenn Mobility Planning and Environmental Linkages (PEL) Study, but many community members have found it unresponsive to neighborhood priorities and concerns, with thru-traffic prioritized and vehicle level-of-service metrics emphasized, in spite of the fact that an overwhelming proportion of public comments received from neighbors emphasized the need to prioritize safety for non-motorized travel; and

WHEREAS, with AO 2014-108, the Assembly adopted the Fairview Neighborhood Plan which included the findings of fact in Planning and Zoning Resolution 2014-032, notably #13 which reads:

Gambell Street is neither safe for the public, nor safe for traffic; it is time to stop studying Gambell Street and to take action for improvements. Concerning the AMATS plan noted on page 32, to delay [a project] until 2035 could be considered a taking, through the 20-year delays asked of property owners. Public agencies should make their decisions in a timelier manner; and

WHEREAS, the Fairview Community Council has taken the community-led initiative to partner with NeighborWorks Alaska to apply for funding through the U.S. Department of Transportation Reconnecting Communities Pilot Program grant opportunity, in an effort to restore balance by incorporating the priorities of land use, non-motorized mobility, neighborhood connectivity, and economic development; and

WHEREAS, the “Reconnecting Fairview” proposal seeks to fund planning activities for the revitalization of the East Downtown and Fairview neighborhoods that utilize a robust public engagement and community visioning process combined with important technical analysis to restore neighborhood unity, enhance year-round

1 mobility, and achieve concurrence on a revitalization strategy for the physically
2 fractured Fairview community;

3
4 **NOW THEREFORE BE IT RESOLVED**, the Anchorage Assembly strongly supports
5 the “Reconnecting Fairview” collaboration between the Fairview Community Council
6 and NeighborWorks Alaska and their effort to secure funding through the
7 Reconnecting Communities Pilot Program and the U.S. Department of
8 Transportation.
9

10
11 PASSED AND APPROVED by the Anchorage Assembly this 9th day of November,
12 2022.
13

14
15 *Christopher Constant*

16 _____
17 Chair

18 ATTEST:

19
20
21 *Jennifer Veneklasen*

22 _____
23 Municipal Clerk



MUNICIPALITY OF ANCHORAGE

Assembly Information Memorandum

No. AIM 206-2022

Meeting Date: November 9, 2022

1 **From: ASSEMBLY MEMBER VOLLAND**

2
3 **Subject: A RESOLUTION OF THE ANCHORAGE ASSEMBLY**
4 **SUPPORTING THE FAIRVIEW COMMUNITY COUNCIL AND**
5 **NEIGHBORWORKS ALASKA IN THEIR EFFORT TO SECURE A**
6 **RECONNECTING COMMUNITIES PILOT PROGRAM GRANT**
7 **THROUGH THE U.S. DEPARTMENT OF TRANSPORTATION TO**
8 **DEVELOP A STRATEGY TO UNIFY A COMMUNITY**
9 **PHYSICALLY FRACTURED BY TRANSPORTATION**
10 **INFRASTRUCTURE.**

11
12 The grant applicants, Fairview Community Council and NeighborWorks Alaska,
13 have provided the attached one-page summary of the proposed project for the
14 Assembly's consideration on this matter.

15
16 Prepared by: Shelley Rowton, Legislative Services
17 Respectfully submitted: Daniel Volland, Assembly Member
18 District 1, North Anchorage
19

20 Attachment

**FAIRNESS
FOR FAIRVIEW
IT'S TIME.**

Reconnecting Fairview

Neighborhood Revitalization through Community-Led Highway Redesign

THE PROGRAM The DOT's Reconnecting Communities Pilot Program will provide planning grants to restore community connectivity through the removal, retrofit, mitigation, or replacement of transportation facilities that create barriers to community connectivity, impacting mobility, access, or economic development, due to high speeds, grade separations, or other design factors.

FAIRVIEW'S PROPOSAL The Fairview community seeks to revitalize the Gambell/Ingra Corridor with economic analysis, traffic modeling, greenway design, and robust public engagement including civic dialogues and visualization processes. The Reconnecting Fairview project includes the following strategies to re-envision a thriving neighborhood:

- Lead public engagement activities on a positive future and to re-envision the highway through Fairview to improve non-motorized mobility, safety, connectivity, and economic vibrancy.
- Conduct advanced planning studies to down-size the highway couplet including: non-motorized traffic modeling, Complete Streets and alternative roadway design for a Greenway and Woonerf and converting Gambell and Ingra to three-lane boulevards.
- Lead planning activities by developing locally driven land use and zoning reform including finalization of a Form-Based Code Overlay Zone and Winter City Design Guidelines that promote mixed-use development, and restoration of economic vitality.



THE NEED The DOT is currently reviewing applications for this new pilot program. The Reconnecting Fairview proposal is \$672,076 (requesting \$538,191 in federal funding) for this project in 2023-2024.



MUNICIPALITY OF ANCHORAGE

Assembly Information Memorandum

No. AIM 207-2022

Meeting Date: November 9, 2022

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From: ASSEMBLY VICE CHAIR CONSTANT AND ASSEMBLY MEMBER VOLLAND

Subject: A RESOLUTION OF THE ANCHORAGE ASSEMBLY SUPPORTING THE FAIRVIEW COMMUNITY COUNCIL AND NEIGHBORWORKS ALASKA IN THEIR EFFORT TO SECURE A RECONNECTING COMMUNITIES PILOT PROGRAM GRANT THROUGH THE U.S. DEPARTMENT OF TRANSPORTATION TO DEVELOP A STRATEGY TO UNIFY A COMMUNITY PHYSICALLY FRACTURED BY TRANSPORTATION INFRASTRUCTURE.

The Leadership Group of Roadmap to a Vital and Safe Anchorage (RVSA), a group of over 110 businesses, non-profits, and individuals, tasked with developing strategies for Anchorage’s ongoing resiliency, has provided the attached letter in support of the proposed project for the Assembly’s consideration on this matter.

Prepared by: Shelley Rowton, Legislative Services
Respectfully submitted: Christopher Constant, Assembly Vice Chair
District 1, North Anchorage

Daniel Volland, Assembly Member
District 1, North Anchorage

Attachment

Roadmap to a Vital and Safe Anchorage

[Roadmap to a Vital and Safe Anchorage - Anchorage Chamber](#)

November 9, 2022

Assembly Vice Chair Christopher Constant
Assemblymember Dr. Dan Volland
Sent by email

Dear Assembly Members Constant and Volland:

Thank you for sponsoring AR No. 2022-348, a resolution supporting Fairview Community Council and NeighborWorks Alaska as the two organizations apply for a grant to fund a “Reconnecting Communities Pilot Program.”

The Roadmap to a Vital and Safe Anchorage (RVSA) was born out of a need to make Anchorage more resilient and sustainable. Businesses, non-profit organizations, and industry leaders answered this call to action and began the process of developing a plan focused on implementation, execution, and clearly defined results.

Since the early days of RVSA, the issue of reconnecting Fairview to East Downtown has been raised as a concern by this group. Currently, the New Seward Highway and the Gambell Ingra Couplet Corridor breaks the connection between East Downtown and the Fairview neighborhood including housing, businesses and Merrill Field. High volume traffic moves fast through the area creating a dangerous situation for non-motorized vehicles and pedestrians. In addition, the area deters investors because of the Seward to Glenn (formerly known as Highway-2-Highway project) uncertainly.

We hope to see federal funding dedicated to solving this decades-long problem so both Fairview and East Downtown can reconnect and thrive. We are grateful to the Fairview Community Council and NeighborWorks Alaska for stepping up to secure pilot program grant funding and to the Anchorage Assembly for supporting the effort.

Sincerely,

The RVSA Leadership Group

Bruce Bustamante, Anchorage Chamber of Commerce
Debbie Rinckey, Chugiak Eagle River Chamber of Commerce
Julie Saupe, Visit Anchorage
Silvia Villamides, Alaska Hospitality Retailers
Bill Popp, Anchorage Economic Development Corporation

**Amendment to AR 2023-102(S)
Revised 2023 Operating Budget**

Submitted by: Assembly Chair LaFrance

PROPOSED AMENDMENT INCREASE DECREASE NEUTRAL

Department: Ombudsman

Amount: \$10,000, recurring

Description of amendment:

This amendment appropriates \$10,000 to the Ombudsman facilitate training in coordination with the Federation of Community Councils.

Revenue Source

Amount: \$10,000

Specific revenue source to pay amendment's cost:

Areawide general fund tax revenues

**Amendment to AR 2023-102(S)
Revised 2023 Operating Budget**

Submitted by: Assembly Members Zaletel & Cross

PROPOSED AMENDMENT INCREASE DECREASE NEUTRAL

Department: Legislative Branch

Amount: \$100,000, one-time

Description of amendment:

This amendment appropriates \$100,000 to the Legislative Branch to fund a request for proposal for the development of pre-approved residential building plans.

Revenue Source

Amount: \$100,000

Specific revenue source to pay amendment's cost:

Areawide general fund tax revenues

**Amendment to AR 2023-102(S)
Revised 2023 Operating Budget**

Submitted by: Assembly Member Rivera

PROPOSED AMENDMENT <input checked="" type="checkbox"/> INCREASE <input type="checkbox"/> DECREASE <input type="checkbox"/> NEUTRAL

Department: Various

Amount: \$550,000, one-time

Description of amendment:

This amendment appropriates \$550,000 to the Legislative Branch and Anchorage Health Department as part of a housing and homelessness response.

Line	Department	Description	Recurring (R) / One-time (1)	Amount
1	Health	Grant to Catholic Social Services for 3rd Avenue Resource Center for operations.	1	500,000
2	Legislative	Facilitation support for the Sanctioned Camp Task Force and the Complex Behavioral Needs Task Force.	1	50,000
				<u>550,000</u>

Revenue Source

Amount: \$550,000

Specific revenue source to pay amendment’s cost:

Areawide general fund tax revenues

2023 Alcohol Tax and AHD Operating Budget Proposal re: Services within the Homelessness Prevention and Response System

Total Proposed 2023 Alcohol Tax and AHD Funding for Homelessness: \$4,387,852

- Total Alcohol Tax \$3,657,857
- Total AHD Operating \$730,000¹

Below is a unified proposal that preserves the most critical pieces of the safety net services to address homelessness within the Municipality. These services ensure there are low barrier shelter services, shelter for our most vulnerable residents, youth and families and finally outreach services to move individuals from unsheltered homelessness into housing.

- Total Unified Proposal Alcohol Tax \$3,425,000
- Total Unified Proposal AHD Operating \$730,000
- Total Unified Proposal for Alcohol Tax at 1st Quarter \$1,555,000²

Total Proposed Unified Proposal for Alcohol Tax, AHD Operating and 1Q Alcohol Tax: \$5,710,000

Direct Emergency Shelter Funding:

Catholic Social Services -

- BFS –continuation funding to ensure increased capacity at 120 permanently
 - \$1,175,000 FY23
 - \$225,000 1Q
- Complex Care –
 - \$1,330,000 FY 23
 - \$500,000 1Q

Covenant House –

- Day shelter all year for up to 50 transition age youth
 - \$400,000 FY23
 - \$330,000 1Q

Emergency Cold Weather Shelter Funding:

Family Unsheltered Response through Christian Health Associates –

- Continuation of funding to ensure the response is available through winter as an operational component of the budget (Jan-April and Oct-Dec)
- Covers this service for winter months as an operational item
 - \$550,000 FY23

Outreach and Navigation:

Outreach through Anchorage Coalition to End Homelessness -

- Continuation of enhanced street outreach year-round as an operational component of the budget
- Reduces the 1.7M already appropriated to a total \$1,460,725 between FY22 and FY23
 - \$700,000 FY23

Resource Center on 3rd Avenue by Catholic Social Services -

- 2023 operations funding assistance
 - \$500,000 1Q

¹ AHD operating at \$730,000 is a dedicated line item for overnight sheltering services that has been in the AHD budget since FY20.

² Very little was spent from the 2022 alcohol tax dedicated to homelessness related services. This proposal works to provide additional one-time funding to bridge the gap between the proposed FY23 alcohol tax budget without altering the proportional amount of the bucket and acknowledging there should be substantial fund balance at FY23 1Q. For example, almost \$1M of the appropriation to ACEH will be moved to fund balance due to delays in grant administration.

**Amendment to AR 2023-102(S)
Revised 2023 Operating Budget– Alcohol Tax Program**

Submitted by: Assembly Members Rivera, Constant, Volland

PROPOSED AMENDMENT INCREASE DECREASE NEUTRAL

Department: Health

Amount: \$326,000, one-time

Description of amendment:

This amendment appropriates \$280,000 to AHD to fund the extension of operations at the Sullivan Arena until May 31, 2023, serving a population of not to exceed 90 individuals who have a condition which substantially impairs their daily activity or mobility.

\$10,000 of this funding is set aside specifically for non-critical transport.

In addition, this amendment appropriates \$36,000 to AHD to fund the extension of current operations at the Sullivan Arena until May 1, 2023 until 12noon.

Revenue Source

Amount: \$326,000

Specific revenue source to pay amendment’s cost:

Alcohol Tax Fund Balance

**Amendment to AR 2023-102(S)
Revised 2023 Operating Budget - Alcohol Tax Program**

Submitted by: Assembly Member Rivera

PROPOSED AMENDMENT INCREASE DECREASE NEUTRAL

Department: Anchorage Health Department

Amount: \$1,055,000

Description of amendment:

This amendment appropriates \$1,055,000 to AHD as part of a housing and homelessness response.

Line	Department	Description	Recurring (R) / One-time (1)	Amount
1	Health	Grant to Brother Francis Shelter for continuation funding to ensure increased capacity at 120 permanently.	1	225,000
2	Health	Grant to Complex Care Facility for operations.	1	500,000
3	Health	Grant to Covenant House for day shelter services year-round for up to 50 transition age youth.	1	330,000
				<u>1,055,000</u>

Revenue Source

Amount: \$1,055,000

Specific revenue source to pay amendment’s cost:

Alcohol Tax Fund Balance

2023 Alcohol Tax and AHD Operating Budget Proposal re: Services within the Homelessness Prevention and Response System

Total Proposed 2023 Alcohol Tax and AHD Funding for Homelessness: \$4,387,852

- Total Alcohol Tax \$3,657,857
- Total AHD Operating \$730,000¹

Below is a unified proposal that preserves the most critical pieces of the safety net services to address homelessness within the Municipality. These services ensure there are low barrier shelter services, shelter for our most vulnerable residents, youth and families and finally outreach services to move individuals from unsheltered homelessness into housing.

- Total Unified Proposal Alcohol Tax \$3,425,000
- Total Unified Proposal AHD Operating \$730,000
- Total Unified Proposal for Alcohol Tax at 1st Quarter \$1,555,000²

Total Proposed Unified Proposal for Alcohol Tax, AHD Operating and 1Q Alcohol Tax: \$5,710,000

Direct Emergency Shelter Funding:

Catholic Social Services -

- BFS –continuation funding to ensure increased capacity at 120 permanently
 - \$1,175,000 FY23
 - \$225,000 1Q
- Complex Care –
 - \$1,330,000 FY 23
 - \$500,000 1Q

Covenant House –

- Day shelter all year for up to 50 transition age youth
 - \$400,000 FY23
 - \$330,000 1Q

Emergency Cold Weather Shelter Funding:

Family Unsheltered Response through Christian Health Associates –

- Continuation of funding to ensure the response is available through winter as an operational component of the budget (Jan-April and Oct-Dec)
- Covers this service for winter months as an operational item
 - \$550,000 FY23

Outreach and Navigation:

Outreach through Anchorage Coalition to End Homelessness -

- Continuation of enhanced street outreach year-round as an operational component of the budget
- Reduces the 1.7M already appropriated to a total \$1,460,725 between FY22 and FY23
 - \$700,000 FY23

Resource Center on 3rd Avenue by Catholic Social Services -

- 2023 operations funding assistance
 - \$500,000 1Q

¹ AHD operating at \$730,000 is a dedicated line item for overnight sheltering services that has been in the AHD budget since FY20.

² Very little was spent from the 2022 alcohol tax dedicated to homelessness related services. This proposal works to provide additional one-time funding to bridge the gap between the proposed FY23 alcohol tax budget without altering the proportional amount of the bucket and acknowledging there should be substantial fund balance at FY23 1Q. For example, almost \$1M of the appropriation to ACEH will be moved to fund balance due to delays in grant administration.

**Amendment to AR 2023-102(S)
Revised 2023 Operating Budget - Alcohol Tax Program**

Submitted by: Assembly Member Rivera

PROPOSED AMENDMENT INCREASE DECREASE NEUTRAL

Department: Anchorage Health Department

Amount: \$250,000

Description of amendment:

This amendment appropriates \$250,000 to AHD as part of a housing and homelessness response.

Line	Department	Description	Recurring (R) / One-time (1)	Amount
1	Health	Grant to the Anchorage Affordable Housing and Land Trust to assist with (1) homelessness prevention for individuals staying at their facilities, (2) enhanced staffing operations, to include security, during year one operations at their facilities, and (3) technical assistance and training for staff.	1	250,000
				<u>250,000</u>

Revenue Source

Amount: \$250,000

Specific revenue source to pay amendment’s cost:

Alcohol Tax Fund Balance

**Amendment to AR 2023-102(S)
Revised 2023 Operating Budget - Alcohol Tax Program**

Submitted by: Assembly Members Quinn-Davidson & Zaletel

PROPOSED AMENDMENT INCREASE DECREASE NEUTRAL

Department: Anchorage Health Department

Amount: \$2,000,000

Description of amendment:

This amendment appropriates \$2,000,000 to AHD for additional funding for early education grants and evidence-based grants to providers.

Revenue Source

Amount: \$2,000,000

Specific revenue source to pay amendment's cost:

Alcohol Tax Fund Balance

**Amendment to AR 2023-102(S)
Revised 2023 Operating Budget - Alcohol Tax Program**

Submitted by: Assembly Member Zaletel

PROPOSED AMENDMENT INCREASE DECREASE NEUTRAL

Department: Anchorage Fire Department

Amount: \$100,000, one-time

Description of amendment:

This amendment appropriates \$100,000 to AFD to for purchase of equipment in response to PFAS concerns in attached memo.

Revenue Source

Amount: 100,000

Specific revenue source to pay amendment’s cost:

Alcohol Tax Fund Balance

BACKGROUND

Firefighters wear structural firefighting PPE when responding to structure fires, and related fire calls. It is common practice to also wear this same PPE on EMS calls. It is important to have a protective PPE layer due to our exposure to biohazards including blood and disease. Several problems have been identified with wearing firefighting PPE on non-fire related incidents. We have summarized the issues below.

ISSUES

Carcinogenic Exposure

Through the course of structural firefighting, our PPE is contaminated with carcinogens that are known to cause health problems, including cancer. After each exposure our firefighting PPE is washed, but it is unrealistic to completely rid our PPE of carcinogens. Over time, continued washing degrades the material which, in turn, makes the PPE less effective. The carcinogens that remain in our PPE are a source of continued exposure to the firefighters and the public in non-fire setting, such as responding to an EMS call.

<https://www.cancer.org/healthy/cancer-causes/chemicals/firefighting.html>

PFAS

Structural firefighting PPE contains PFAS (polyfluorinated substances). PFAS is a “forever chemical” that is linked to cancer across several industries. There has been a large effort to reduce PFAS and subsequent exposure across the country. The IAFF is currently in a legal fight with major PPE manufacturers over the level of risk that firefighters face, due to our PPE. Currently a PFAS free alternative does not exist for firefighting PPE.

<https://www.iaff.org/pfas/#faq>

Emergency Medical Response

It is common for IAFF members, who are not assigned to an ambulance, to wear their firefighting PPE when responding to emergency medical calls. The PPE offers a layer of protection and prevents biohazard from contaminating the fire station after a call. Firefighters assigned to ambulances are issued EMS pants that offer protection without the concerns related to carcinogen and PFAS exposure. The EMS pants are much more affordable to issue and replace when compared to the cost of firefighting PPE.

Reference: NFPA 1999 – Standard on Protective Clothing for Emergency Medical Operations

SOLUTION

Currently, only firefighters assigned to ambulance companies are issued EMS pants. IAFF members above the firefighter rank are not issued EMS pants. The IAFF believes that that a one-time purchase of EMS pants for all ranks would limit exposure to carcinogens and PFAS. This would also reduce additional wear and tear on costly firefighting PPE. The proposed cost is \$100,000, for the purchase of EMS pants for all ranks, leaving some funding for repair and replacement on a limited basis.

**Amendment to AR 2023-102(S)
Revised 2023 Operating Budget - Alcohol Tax Program**

Submitted by: Assembly Member Volland

PROPOSED AMENDMENT INCREASE DECREASE NEUTRAL

Department: Library

Amount: \$150,000, one-time

Description of amendment:

This amendment appropriates \$150,000 to the Library to fund a direct grant to Best Beginnings, an Anchorage-based public-private partnership. Best Beginnings administers the Dolly Parton Imagination Library program, an effective early literacy program that helps prepare children for kindergarten. Due to a lack of funds, the program services have been discontinued in Chugiak, Eagle River, JBER, and select areas of Hillside. This grant would help to fund the program on a citywide level.

Revenue Source

Amount: \$150,000

Specific revenue source to pay amendment's cost:

Alcohol Tax Fund Balance

Anchorage Imagination Library Fast Facts

Dolly Parton’s Imagination Library program, administered by Best Beginnings, is an effective early literacy program that helps prepare children for kindergarten.

Enrollees receive:

- A book in their name in the mail monthly from birth to age 5
- Weekly e-newsletters focused on ways to build kindergarten readiness skills at home
- Invitations to free and low-cost family engagement events

Current enrollment (August 2022): 4,452

of children eligible for services: 20,679

Peak enrollment (May 2015): 10,044

Due to a lack of funding, services have been discontinued as of fall 2021 in Chugiak, Eagle River, JBER, and select areas of Hillside.

FUNDING

Each child enrolled costs the sponsoring organization \$30 per year. Approximately 80% of that cost is paid to Dollywood Foundation for the purchase and mailing of books. 20% is administrative, including 1 dedicated program coordinator.

Annual funding necessary for a citywide program*: \$434,259

*assumes a 70% uptake

Current local investments:

\$35,000 The CIRI Foundation

\$20,000 United Way of Anchorage

\$85,000 State of Alaska

\$5,000-\$10,000 Individual Donors

**Amendment to AR 2023-102(S)
Revised 2023 Operating Budget - Alcohol Tax Program**

Submitted by: Assembly Member Volland

PROPOSED AMENDMENT <input checked="" type="checkbox"/> INCREASE <input type="checkbox"/> DECREASE <input type="checkbox"/> NEUTRAL

Department: Anchorage Health Department

Amount: \$1,000,000, one-time

Description of amendment:

This amendment appropriates \$1,000,000 to the Anchorage Health Department to fund a direct grant to Providence for a Crisis Stabilization Center. Providence needs an additional \$5.6M to fill a funding gap for a Crisis Stabilization Center. The center will expand access to all levels of behavioral health care for adults and adolescents in Anchorage, ensure community members receive evidenced-based care, and reduce burden on police, fire, emergency rooms, and jails. The center will provide behavioral health services, a 23-hour crisis stabilization program, and a short-term crisis residential program.

Revenue Source

Amount: \$1,000,000

Specific revenue source to pay amendment's cost:

Alcohol Tax Fund Balance

3760 Piper Street
Suite 3023
Anchorage, AK 99508
T (907) 212-3037

April 24, 2023

Dr. Daniel Volland
Co-Chair, Anchorage Assembly Health Policy Committee
Anchorage Assembly

Re: Providence Crisis Stabilization Center

Dear Assemblymember Volland:

Thank you for interest and support for the Providence Crisis Stabilization Center in Anchorage. The opportunity to present to the Anchorage Assembly Health Policy Committee and subsequent invitation to submit a funding proposal, shows the strong commitment to expanding all levels of access to crisis behavioral health care.

As the Assembly considers our proposal, we would like to share an update on our progress. Providence continues to make great progress towards 65% design for the building and based on has our current estimates, we need an additional \$5 million in capital funding. We are working with an experienced team to advance and refine our construction estimates and to find efficiencies wherever possible.

We are grateful to be part of the statewide work to build and support Alaska's continuum of care. The momentum of this project shows Providence's commitment and the great support of stakeholders, including capital investments provided by the Alaska Mental Health Trust Authority, Alaska Legislature, U.S. Sen. Lisa Murkowski, and additional philanthropic support.

We are moving forward with construction this summer, with the goal of opening our doors in Q1 2024. As we continue, we are confident that any partnership with the Municipality of Anchorage would support FY23 work.

We are excited that there is so much interest in the "Crisis Now" initiative and we plan to build on the partnerships to bring this project through the finish line. Thank you for your role in creating a better vision and to better care for Alaskans in behavioral health crisis.

Sincerely,



Renee Rafferty, MS, LPC
Sr. Dir. of Behavioral Health
Providence Alaska

3760 Piper Street
Suite 3023
Anchorage, AK 99508
T (907) 212-3037

March 28, 2023

Dr. Daniel Volland, chair
Anchorage Assembly Health Policy Committee

Meg Zalatel
Anchorage Assembly Health Policy Committee

Re: Providence Crisis Stabilization Center

Dear Assemblymembers Volland and Zalatel:

Thank you for the opportunity to present to the Anchorage Assembly Health Policy Committee and to share additional detail on our facility capital and start up costs. Providence will need \$5.65 million to fill the remaining capital funding gap and ensure Anchorage residents receive much needed crisis care.

History of Organization

For 120 years, Providence Alaska (Providence) has cared for Alaskans from birth to end of life. Our history in Alaska began in 1902 when the brave Sisters of Providence first brought health care to Nome during the Gold Rush. Their pioneering spirit set the standard for modern health care in Alaska and formed the foundation for Providence's growth as the state's leading health care provider.

Behavioral Health Services in Anchorage

Providence has a long history of serving individuals with behavioral health needs. Today, Providence provides a large continuum of behavioral health services, spanning from outpatient to residential based care. In 2002, Providence collaborated with the Municipality of Anchorage and State of Alaska to lift the state's only psychiatric emergency room. The psychiatric emergency room, in combination with other parts of the behavioral service line at Providence, have served the community well. However, increasing demand and acuity within the community, the need to expand interventions and treatment options, as well as reduce the overall burden on municipality, state, and private resources does necessitate the development of a new crisis care model.

Description of Project

Providence's Crisis Stabilization Center (the Center) will expand access to all levels of behavioral health care for adults and adolescents in Anchorage, ensure community members receive evidenced-based care, and reduce burden on police, fire, emergency rooms, and jails. The center will include three distinct services:

- The Behavioral Health Urgent Care walk-in clinic will provide same-day access to behavioral health care for adolescents (ages 12 and older) and adults experiencing a behavioral health crisis who are voluntarily seeking care and require brief support/intervention. An estimated 3,700 visits are anticipated per year, with an average visit length of 90 minutes.

- The 23-Hour Crisis Stabilization program will offer 24/7/365 no-wrong-door access to behavioral health care for adults (18+) and accept all walk-ins as well as ambulance, fire and police drop offs. The facility will use recliners, instead of beds, to maximize flexibility in capacity and client flow and create an environment conducive to rapid engagement and stabilization. Crisis Stabilization Services will serve guests who are voluntary, under a Notice of Emergency Detention, and those under an ex parte order for 72-hour evaluation. Providence anticipates 4,270 episodes per year with an average length of stay of 21 hours.
- The Short-term Crisis Residential program will serve adults (18+) who require additional stabilization beyond at 23-hour Crisis Stabilization, including 24/7/365 staffing with a multidisciplinary team capable of meeting the needs of individuals experiencing all levels of crisis. 931 treatment episodes are anticipated per year, with an average length of stay of 4 days.

Timeline for Project Implementation

Providence is actively pursuing 65 percent cost estimate drawings for the project, has begun recruitment for staff positions, and is refining the clinical models for all three programs. Pending all funds raised, Providence anticipates opening the Center for community members as early as Q1 2024. Due to its proximity to Alaska Psychiatric Institute and Providence behavioral health services, the first floor of the Providence Region Building has been selected for renovation.

Contribution to the Quality of Life for Anchorage Residents

The Center will contribute to the quality of life for Anchorage by:

- Meeting current demand and expanding access to evidenced-based, behavioral health care for the Anchorage 18+ population experiencing an estimated 5,067 crises episodes per year.
- Reducing the burden on law enforcement, first responders, and emergency departments.
- Ensuring residents in crisis receive timely, appropriate, evidence-based care in the least restrictive setting possible.
- Building out Crisis Now Model and supporting the mobile crisis teams by providing treatment for higher acuity residents.
- Expanding urgent crisis services for adolescents.

Municipal Partnership and Support

The Center will provide complex, state of the art care to our community's most vulnerable. Providence will open the highest level of care in the state—only emergency departments can also provide both voluntary and involuntary care—capital costs to create a safe environment for guests and staff are significant. Providence requests partnership with the Municipality to support these necessary community services.

Summary of Project Costs

Facility & Start-Up:

Value of Existing Facility	\$ 4,968,000
Design & Permitting	1,359,000
Construction & Remodel	11,151,000
Information Systems	1,085,000
Furniture, Fixtures, & Equipment	837,000
Projected Facility Start-Up Costs	\$ 19,400,000

Funding received & Needed:

State Appropriation	\$ 8,000,000
Federal Appropriation	750,000
Providence	4,968,000
Other Funding Sources	29,509
Subtotal - Funds Raised to Date	14,747,509
Remaining Capital & Facility Start-up Funding Need	5,652,491
Total Projected Facility Costs	\$ 19,400,000

To fill the remaining capital funding gap and ensure Anchorage residents receive much needed crisis care, Providence will need \$5.65 million for the Center’s construction and facility start-up costs. Providence is committed to the ongoing sustainability of both Center services and its new home. We look forward to partnering with the Municipality in ensuring that the stabilization center can open on time.

Sincerely,



Renee Rafferty, MS, LPC
 Sr. Dir. of Behavioral Health
 Providence Alaska

**Amendment to AR 2023-102(S)
Revised 2023 Operating Budget - Alcohol Tax Program**

Submitted by: Assembly Members Zaletel and Rivera

PROPOSED AMENDMENT INCREASE DECREASE NEUTRAL

Department: Anchorage Health Department or Real Estate Department

Amount: \$250,000

Description of amendment:

This amendment appropriates \$250,000 to AHD or Real Estate for startup costs to get the former Golden Lion up and running as low-income housing no later than June 30, 2023.

Revenue Source

Amount: \$250,000

Specific revenue source to pay amendment's cost:

Alcohol Tax Fund Balance