

Submitted by: Chair of the
Assembly at
the Request of the Mayor
Prepared by: Solid Waste
Services
For reading: October 11, 2022

**ANCHORAGE, ALASKA
AO No. 2022-91**

**AN ORDINANCE AMENDING ANCHORAGE MUNICIPAL CODE SECTIONS 26.80.050
AND 26.80.070 TO INCREASE RATES FOR THE SOLID WASTE SERVICES DISPOSAL
UTILITY.**

THE ANCHORAGE ASSEMBLY ORDAINS:

Section 1. Anchorage Municipal Code section 26.80.050 is amended to read as follows:

26.80.050 Charges

A. *Fee schedule for secured loads.* The following solid waste disposal user charges shall apply to secured loads:

1. Each user who delivers solid waste to a solid waste transfer or disposal facility in a vehicle shall pay a fee of \$8.00 [6.00] for each load of one cubic yard or less. However, if the solid waste delivered in the vehicle is contained in four or less conventional garbage cans or four or less conventional plastic garbage bags, the user fee shall be \$3.00 [2.00].

2. Each user who delivers between one and five cubic yards of solid waste, which does not exceed 1,000 pounds in weight, to a solid waste disposal facility that is hauled in a standard unmodified pickup truck, passenger van or trailer, whose bed and load do not exceed 96 inches in length, 66 inches in width and 36 inches in height, shall pay a fee of \$18.00 [16.00]. for each load. Each user who delivers a load of similar weight and dimension to a solid waste transfer facility shall pay a fee of \$18.00 [16.00]. for each load. Any user who disagrees with the attendant's estimate of the volume, dimension or weight shall have their load weighed and be charged in accordance with subsection A.3. or A.4. of this section.

a. Commercial Construction/Demolition Debris (CDD) Material will be \$110.00 per Ton.

3. Except as provided in section 26.80.055, at a solid waste transfer or disposal facility that has operational scales, each user who does not

1 meet the requirements of subsections A.1. through A.2. of this
2 section shall have their load weighed and pay the greater of \$18.00
3 [16.00] per load or \$76.47 [71.97] per ton at the solid waste disposal
4 facility and the greater of \$22.00 [21.00] per load or \$89.21 [83.96]
5 per ton at a solid waste transfer facility.
6

7 4. At a solid waste transfer or disposal facility that does not have
8 operational scales, each user who does not meet the requirements
9 of subsections A.1. through A.2. of this section shall pay \$11.25 per
10 cubic yard of non-compacted solid waste or \$22.50 per cubic yard of
11 compacted solid waste as measured by the facility attendant.
12

13 5. Yard debris or food scraps delivered to the Anchorage Regional
14 Landfill in quantities greater than a cubic yard for composting or
15 alternative uses are subject to a fee equal to one-half (1/2) the per
16 ton rate at the solid waste disposal facility, as described in A.3. of
17 this section. Loads must be free of contaminants to qualify as
18 compostable and must be segregated from other waste streams.
19 This fee does not apply to wood lot deliveries.
20

21 6. The solid waste disposal facility may accept certain materials at
22 reduced tipping fees when the material can be used to beneficially
23 offset landfill construction materials the Municipality would have to
24 otherwise purchase or produce. These materials include but are not
25 limited to daily cover materials, pipe bedding, and topsoil.
26 Acceptance at a reduced tipping fee shall be at the sole discretion of
27 the General Manager or their designee depending on the nature of
28 the material and the demand for the material and its suitability for use
29 at the landfill. Acceptability and reduced tipping fees shall be
30 determined by the General Manager prior to delivery to the landfill
31 and shall be based on the relative benefit to the Municipality for the
32 operation of the landfill.
33

34 7. The General Manager may allow the disposal of certain solid wastes
35 generated outside the boundaries of the municipality if it is
36 determined that:
37

38 a. No other acceptable disposal sites are reasonably available
39 within the state for the solid waste;

40 b. The solid waste can be safely and efficiently disposed of at
41 the Anchorage Regional Landfill; and
42

43 c. The solid waste will not significantly impact the capacity of the
44 Anchorage Regional Landfill.
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The fee charged for disposal of solid waste generated outside the boundaries of the municipality shall be double the charges contained in subsections A.3. and A.4. of this section.

8. Disposal of used motor oil and hazardous waste, and recycling non-residential electronics waste, shall be subject to the following:

a. Each residential user may deliver up to five gallons per day of used motor oil for no charge. Residential users who deliver used motor oil in excess of five gallons per day but less than ten gallons per day in containers not exceeding five gallons in size shall be charged \$1.00 per gallon.

b. Each residential user may deliver up to 40 pounds per day, and a maximum of 200 pounds per month, of household hazardous waste, excluding electronic wastes, to the hazardous waste facilities located at the Central Transfer Station or Anchorage Regional Landfill for no charge.

c. Each residential user who delivers more than 40 pounds per day of household hazardous waste and very small quantity generators, as defined by 40 CFR 262.14, who deliver hazardous waste to the hazardous waste facility located at the Anchorage Regional Landfill shall pay the appropriate amounts from the following schedule:

HOUSEHOLD AND VERY SMALL QUANTITY GENERATORS
HAZARDOUS WASTE PRICE SHEET

Flammable paint and paint-related products	\$1.00/lb.
Latex Paint and latex paint-related products	0.50/lb.
Nonchlorinated solvents	0.75/lb.
Corrosive materials	0.50/lb.
Gasoline, diesel, fuel oils and related products	0.70/lb.
Chlorinated solvents	1.50/lb.
Oxidizers and peroxides	5.00/lb.
Other reactive chemicals	25.00/lb.
Unknowns	1.00/lb.
Poisons	1.00/lb.
Lubricating oils	1.00/gal.
Antifreeze	1.00/gal.
Other regulated material	0.50/lb.
Batteries, lead acid	5.00/ea.
Batteries, other	0.75/lb.
PCBs: Residential regulated ballasts, only	1.00/lb.

Photo chemicals	1.50/gal.
All others	1.00/lb.
Miscellaneous nonhazardous materials	0.25/lb.

Note: The Municipality and its contractor may reject unlabeled or improperly labeled containers of unknown content, or materials considered too dangerous to safely handle at the Hazardous Waste Facility; at the discretion of the facility operator.

d. The solid waste disposal utility will collect waste motor oil and hazardous waste at the customer's premise for \$168.75 per pick up. This fee is in addition to the fees listed in subsection 26.80.050A.7.c.

e. Hazardous waste generated by small quantity generators and large quantity generators as defined by 40 CFR 262.13 cannot be accepted at the municipal hazardous waste facilities.

f. Air conditioning and refrigeration equipment containing either chlorofluorocarbons (CFC's) and/or hydrochlorofluorocarbons (HCFC's) shall not be disposed of in the Anchorage Regional Landfill. CFC's and HCFC's will be removed by the solid waste disposal utility for an extra charge of \$27.00 [25.50] for each air conditioning and refrigeration unit. Refrigeration units must be emptied of all contents before delivery to the landfill or transfer station.

g. Generators of electronics waste may recycle computer monitors, Cathode Ray Tubes (CRTs), other circuit board-containing components, cables, and hand-held electronic devices at the hazardous waste facility located at the Anchorage Regional Landfill, according to the following:

- i. CRTs and LCD displays larger than 10 inches 30.00
- ii. CRTS greater than 19 inches35.00
- iii. Other E-waste 0.50 per pound
- iv. Cables No charge

9. For all items that require special handling by solid waste disposal personnel when they are received at all disposal sites, the user shall be charged \$178.42 [167.92] per hour. This charge will be in addition to the charges stated in subsections A.3. and A.4.of this section and will be charged in one-half hour increments. Special handling will

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1 include but not be limited to items such as large animals, asbestos,
2 drugs and tobacco, and confidential documents.
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4 B. *Fee schedule for unsecured loads.*
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- 6 1. Unsecured loads transported by cars, pickups or trailers eight feet or
7 less in length shall be charged \$30.00 more than the secured load
8 charge described in subsection A. of this section.
9
10 2. All other unsecured loads shall be charged \$60.00 more than the
11 secured load charge described in subsection A. of this section.
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13 C. *Municipal disposal permit accounts.*
14

- 15 1. Individuals or firms which regularly use the municipal disposal
16 facilities may obtain a permit card badge which authorizes the
17 extension of credit for disposal service transactions. Applications for
18 a permit card badge may be obtained at the Solid Waste Services
19 Customer Service department. All applications shall be signed by an
20 authorized agent of the individual or firm applying for the permit card
21 badge. All applications are subject to approval by the General
22 Manager, Solid Waste Services [DEPARTMENT], or designee.
23
24 2. Approved applicants will be supplied one permit card badge at no
25 charge. Additional or replacement badges will be issued for a charge
26 of \$7.00 [6.38] per badge.
27
28 a. RFID Window Stickers will be supplied one per vehicle, to be
29 attached and associated to one license plate number for a fee
30 of \$20.00.
31
32 3. Customers will not be allowed to charge transactions unless they
33 present a valid permit card badge to the weigh station attendant.
34
35 4. Charges for which credit is extended under a permit account will be
36 billed monthly on the solid waste utility billing statement.
37
38 5. Failure to maintain a permit account in a current condition may
39 subject the permit to cancellation at any time without notice to the
40 permit holder.
41

42 D. *Definitions.*
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44 *Secured load*, as used in this section, means a load of solid waste which has been
45 tied or covered in the vehicle in a manner that will prevent any part of the solid

waste from leaving the vehicle while the vehicle is moving and so that the load shall not be in violation of subsection 15.20.020B.6.

Contaminants, as used in this section, refers to any material found in recycling or organics collection that is not accepted in those programs per the SWS website.

Yard debris or food scraps, as used in this section, refers to organic matter that can be recycled into compost. A full list of acceptable materials is available on the SWS website.

(AO No. 82-224; AO No. 83-196; AO No. 83-221; AO No. 85-9; AO No. 86-203, 1-9-87; AO No. 87-19, 4-1-87; AO No. 89-2; AO No. 93-96(S), § 1, 5-11-93; AO No. 96-18(S), § 1, 4-9-96; AO No. 96-100, § 1, 1-1-96; AO No. 99-107, § 1, 8-10-99; AO No. 2003-76, § 1, 5-13-03; AO No. 2005-13, § 2, 2-15-05; AO No. 2007-146(S), § 2, 4-1-08; AO No. 2008-83, § 1, 4-1-09; AO No. 2010-81(S-1), § 34, 12-7-10, eff. 1-1-11; AO No. 2011-120(S), § 1, 12-13-11, eff. 4-1-12; AO No. 2018-99, § 1, 1-1-19; AO 2019-125, § 1, 1-1-20; AO No. 2020-92, AO No. 2021-105, § 1, eff. 1-1-22)

Section 2. Anchorage Municipal Code section 26.80.070 is amended to read as follows:

26.80.070 - Surcharges to support community recycling initiatives.

- A. The solid waste disposal utility shall implement community-wide initiatives to support reduction, recycling, and reuse of waste products otherwise disposed of at the landfill.
- B. The solid waste disposal utility shall collect a surcharge on all wastes delivered to solid waste transfer or disposal facilities to finance the implementation of these initiatives.
 - 1. Each user delivering waste to a solid waste transfer or disposal facility in quantities weighing less [MORE] than 1,000 pounds, and with a total volume of less than five cubic yards shall be assessed a surcharge to the existing disposal fee of \$2.00 per visit.
 - 2. At solid waste transfer or disposal facilities with working scales, each user delivering waste in quantities weighing more than 1,000 pounds or with a total volume greater than five cubic yards shall be assessed a surcharge, added to the existing tipping fee of \$2.00 per ton of waste delivered.
 - 3. At a solid waste transfer or disposal facility with no operational scales, each user meeting the requirements of subsection B.1. shall pay a surcharge to the existing tipping fee of:

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- a. \$0.50 per cubic yard of non-compacted solid waste, as measured by the facility attendant;
- b. \$0.75 per cubic yard of compacted solid waste, as measured by the facility attendant.

C. Fees collected through the surcharge in this chapter shall be used by the solid waste disposal utility for capital development costs, operating costs, consulting fees, and management fees associated with recycling programs, as approved by the General Manager. Fees may also be used to offset lost revenues to the disposal utility incurred due to diversion of waste tonnages to recycling efforts.

(AO No. 2008-62(S), § 1, 8-1-08; AO No. 2011-120(S), § 2, 12-13-11, eff. 4-1-12; AO No. 2012-33, § 1, 4-1-12, AO No. 2019-125, § 2, 1-1-20; AO No. 2020-92, AO No. 2021-105 § 2, eff. 1-1-22)

Section 3. This ordinance shall be effective on January 1, 2023.

PASSED AND APPROVED by the Anchorage Assembly this _____ day of _____, 2022.

Chair _____

ATTEST:

Municipal Clerk



MUNICIPALITY OF ANCHORAGE

Assembly Memorandum

No. AM 556-2022

Meeting Date: October 11, 2022

1 **FROM: MAYOR**

2
3 **SUBJECT: AN ORDINANCE AMENDING ANCHORAGE MUNICIPAL CODE**
4 **SECTION 26.80.050 TO INCREASE RATES FOR THE SOLID**
5 **WASTE SERVICES DISPOSAL UTILITY.**
6

7 This ordinance increases Solid Waste Services Disposal Utility (SWSDU) rates to
8 ensure adequate revenues for operations and required bonding stipulations.
9

10 The SWSDU touches the lives of every resident and business within the
11 Municipality. SWSDU operates the 275-acre Anchorage Regional Landfill (ARL) in
12 Eagle River which accepts over 1,000 tons of waste per day. The utility also
13 operates two transfer stations: the Central Transfer Station (CTS) at E. 56th Ave.
14 and the Old Seward Highway, and the Girdwood Transfer Station. SWSDU uses
15 a fleet of tractor trailers to haul solid waste from the transfer stations to the landfill.
16 SWSDU also operates two household hazardous waste collection and processing
17 facilities; is responsible for the care and closure activities and costs for three closed
18 landfills, and supports recycling activities within the community.
19

20 All SWSDU operations are supported solely by tipping fees and revenue generated
21 from the sale of landfill gas. The current tipping fees are \$91.21/ton (\$89.21 for
22 waste disposal plus \$2.00 to support community recycling) for waste delivered to
23 the CTS and \$78.47/ton (\$76.47 for waste disposal and \$2.00 for community
24 recycling) for wastes delivered to the ARL. These fees were last revised in 2021
25 as part of a long-term financial plan to align rates with the cost of SWSDU
26 operations and to achieve “best practice” financial goals set forth in the financial
27 plan. These financial policies include maintenance of 120 days of operating cash
28 reserves, and 2% capital reserves to fund large capital replacements.
29

30 Solid Waste Services (SWS) recently began executing an Integrated Solid Waste
31 Master Plan (ISWMP), approved in 2018 and revised in 2020, which provides a
32 road map for solid waste management in the Municipality for several decades to
33 come. The ISWMP is a result of evaluating current facilities and includes
34 recommendations for improving the current operations and extending the life of the
35 ARL. Integral to this plan is the construction of a new CTS and associated new
36 support facilities.
37

38 To meet financial policies, debt covenants, and operational needs, as well as to
39 prepare for the future, SWSDU is requesting to increase most rates by
40 approximately 6.25 percent. The proposed rate increases are expected to
41 generate \$1.5 million in additional revenue in 2023 over 2022 proforma revenue.
42

1 Last, SWSDU is including future rate increases over the next six years likely
2 required to meet covenants of the bond that will be issued in late 2022. Bond
3 covenants require SWSDU to have 1.35 times debt service coverage. See the
4 table below for required rate increases for the following 5 years:
5

Disposal Utility		
	Proposed Rate	Approved Rate
Year	Increase	Increase
2022	6.25%	6.25%
2023	6.25%	
2024	5.00%	
2025	6.00%	
2026	5.00%	
2027	6.80%	
2028	2.90%	

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7
8 Note also that SWSDU will resubmit this information annually, including an
9 updated five-year forecast, in compliance with the covenants of the bonds.
10

11
12 **THE ADMINISTRATION RECOMMENDS APPROVAL.**

13
14 Prepared by: Susan Kent-Crafts, Chief Financial Officer, SWS
15 Approved by: Daniel Zipay, General Manager, Solid Waste Services
16 Concur: Courtney Petersen, Director OMB
17 Concur: Grant Yutrzenka, Acting Chief Fiscal Officer
18 Concur: Blair Christensen, Acting Municipal Attorney
19 Concur: Amy Demboski, Municipal Manager
20 Respectfully submitted: Dave Bronson, Mayor

MUNICIPALITY OF ANCHORAGE
Summary of Economic Effects -- Utilities

AO Number: 2022-91

Title: AN ORDINANCE AMENDING ACHORAGE MUNICIPAL CODE
 SECTIONS 26.80.050 AND 26.80.070 TO INCREASE RATES FOR THE
 SOLID WASTE SERVICES DISPOSAL UTILITY.

Sponsor: **MAYOR**

Preparing Agency: Dept. of Solid Waste Services - Disposal

Others Impacted: Dept. of Solid Waste Services - Refuse Collections

CHANGES IN REVENUES AND EXPENSES:		(In Thousands of Dollars)				
	FY23	FY24	FY25	FY25	FY25	
Operating Revenues:						
	\$ 1,500	\$ 1,575	\$ 1,670	\$ 1,753	\$ 1,872	
TOTAL OPERATING REVENUES	\$ 1,500	\$ 1,575	\$ 1,670	\$ 1,753	\$ 1,872	
Operating Expenses:						
	\$ 800	\$ 1,020	\$ 1,071	\$ 1,125	\$ 1,181	
TOTAL OPERATING EXPENSES	\$ 800	\$ 1,020	\$ 1,071	\$ 1,125	\$ 1,181	
Non-Operating Revenues:						
	\$ -	\$ -	\$ -	\$ -	\$ -	
TOTAL NON-OPERATING REVENUES	\$ -	\$ -	\$ -	\$ -	\$ -	
Non-Operating Expenses:						
	\$ -	\$ -	\$ -	\$ -	\$ -	
TOTAL NON-OPERATING EXPENSES	\$ -	\$ -	\$ -	\$ -	\$ -	
NET INCOME (REGULATED)	\$ 700	\$ 555	\$ 599	\$ 628	\$ 691	
POSITIONS: FT/PT and Temp	0	0	0	0	0	

PUBLIC SECTOR ECONOMIC EFFECTS:

The Changes in Revenues and Expenses are based average tonnage and service usage in 2019 and 2020 multiplied by the proposed rate increase.

Public sector customers of SWS Disposal Utility will pay a \$4.24 increase per ton disposed at the Regional Landfill, resulting in a fee of 71.97/ton, and a \$4.94 increase per ton disposed at the Central Transfer Station resulting in a fee of \$83.96/ton effective January 1, 2022. The recycling surcharge per ton will not increase, but will remain at \$2.00/ton in addition to the tipping fees described above. The disposal rates for residential cars and trucks will not be increased in 2022, and the recycling surcharge will not increase, but will remain at \$2.00 per load in 2022. The last disposal rate increase was in 2021.

Public sector (collections utility) will incur an increase in the amount paid for disposal of garbage collections, which has estimated above based upon tonnage estimated to be picked up by the collections utility. The last disposal rate increase was in 2021.

PRIVATE SECTOR ECONOMIC EFFECTS:

The Changes in Revenues and Expenses are based average tonnage and service usage in 2019 and 2020.

Private sector customers of SWS Disposal Utility will pay a \$4.24 increase per ton disposed at the Regional Landfill, resulting in a fee of 71.97/ton, and a \$4.94 increase per ton disposed at the Central Transfer Station resulting in a fee of \$83.96/ton effective January 1, 2022. The recycling surcharge per ton will not increase, but will remain at \$2.00/ton in addition to the tipping fees described above.

The disposal rates for residential cars and trucks will not be increased in 2022, and the recycling surcharge will also remain at \$2.00 per load. The last disposal rate increase was in 2021.