Submitted by: Assembly Member Martinez Assembly Member Johnson Assembly Member Cross Prepared by: Assembly Counsel's Office (S) For reading: June 20, 2023

ANCHORAGE, ALASKA AO No. 2023-70(S)

AN ORDINANCE OF THE ANCHORAGE MUNICIPAL ASSEMBLY <u>WAIVING OR</u> <u>MODIFYING CERTAIN PROVISIONS OF</u> [<u>AMENDING</u>] ANCHORAGE MUNICIPAL CODE CHAPTER 16.125, TITLE 21 AND TITLE 23 TO DEFINE AND ESTABLISH <u>ALLOWED</u> [<u>SANCTIONED</u>] CAMPS IN THE MUNICIPALITY OF ANCHORAGE <u>ON</u> [AS] A TEMPORARY <u>BASIS</u> [USE TYPE], PROVIDE SITE REQUIREMENTS AND RESTRICTIONS, OPERATIONAL STANDARDS, <u>A</u> <u>STREAMLINED PERMITTING PROCESS</u> [<u>REQUIRE A REVOCABLE PERMIT,</u>] AND AUTHORIZE USE OF RELOCATABLE ANCILLARY <u>AND TEMPORARY</u> BUILDINGS AS EMERGENCY SHELTER OR TEMPORARY STRUCTURES FOR <u>ALLOWED</u> [SANCTIONED] CAMPS; AND WAIVING PLANNING AND ZONING COMMISSION REVIEW FOR GOOD CAUSE.

WHEREAS, Anchorage Municipal Code subsection 25.70.040A.1. prohibits camping on municipal land, and AMC section 8.45.010 prohibits trespass on both public and private land; and

WHEREAS, The Municipality of Anchorage discourages the establishment of campsites where prohibited and, whenever possible, prefers indoor sheltering or housing, to protect and assist people of concern; and

WHEREAS, Good site planning and management positively affect the health and well-being of a community and facilitate the safe, equitable, and efficient delivery of goods and services, and promote self-reliance and dignity, enabling an environment for livelihoods and economic inclusion; now, therefore,

WHEREAS, the Municipality does not currently fund or maintain a permanent, general-population emergency shelter; and

WHEREAS, it is essential to recognize that the population experiencing homelessness has a diversity of needs, including mental health and substance misuse needs, and as much as possible, those needs should be considered during the planning of <u>allowed</u> [SANCTIONED] camps, emergency shelter, and other services; and

WHEREAS, the Municipality prefers alternatives to prohibited camps, provided they
 effectively protect and assist people of concern, and this need may be met in a
 transitional sense by providing for <u>allowed</u> [SANCTIONED] camps with minimal
 rules for health, safety and security of the occupants in temporary tents or individual
 shelters; and

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42 **WHEREAS**, <u>allowed</u> [SANCTIONED] camps of a temporary duration are an 43 imperfect solution but should be utilized as a pathway to housing and other needed

AO re Allowed [SANCTIONED] Camps

1 supports, as they are far preferable to the unsanctioned, unsanitary, and environmentally-damaging prohibited encampments now impacting green spaces 2 3 and neighborhoods throughout the Municipality; and 4 5 WHEREAS, allowed [SANCTIONED] camps are not classified as shelters; and б 7 WHEREAS, the Assembly's goal is to have <u>allowed</u> [SANCTIONED] camps begin operations and accepting residents in July 2023 to immediately begin ameliorating 8 and mitigating the impacts and effects of prohibited camping on the residents and 9 10 visitors of the Municipality, necessitating haste and justifying waiver of Planning and Zoning Commission review under AMC section 21.03.210; and 11 12 13 WHEREAS, the Assembly passed and approved AR 2023-182(S-1), As 14 Amended, at its June 6 regular meeting which in Section 5 supports bringing forward an ordinance to temporarily waive any Title 21 and Title 23 15 16 requirements which would hinder the usage of temporary structures on impermanent foundations in allowed camps; and 17 18 WHEREAS, AR 2023-188(S-1) also reduced the number of proposed sites for 19 allowed camps form five to one, vacant land at 40th Avenue and Denali Street, 20 the former National Archives site, and requested groups "work collaboratively 21 with the Municipality to make this pilot allowed camp site successful"; now, 22 23 therefore 24 THE ANCHORAGE ASSEMBLY ORDAINS: 25 26 Anchorage Municipal Code Title 16 provisions that would govern 27 Section 1. the allowed camps described in this section, if any, are hereby waived as 28 29 necessary and reasonable for such uses until December 1, 2023. This section shall govern the operation requirements and standards for allowed camps as 30 defined herein, and the procedures for the Anchorage Health Department's 31 32 review and approval of an operations plan as part of an application for a permit under Section 2. There are no changes to current text of Anchorage Municipal 33 Code chapter 16.125 by this ordinance. Deletions indicated below are to this 34 ordinance and not to current Code. [is hereby amended to read as follows (the 35 remainder of the section is not affected and therefore not set out):] 36 37 38 39 [Chapter 16.125 - HOMELESS AND TRANSIENT SHELTER AND SANCTIONED CAMP LICENSING AND PERMITTING 40 41 16.125.001 - Purpose and intent. 42 43 44 'The purpose of this chapter is to establish minimum standards of care 45 and operation for homeless shelters and sanctioned camps in the municipality, enable and maintain data collection and monitoring of the 46 47 homeless population, to maintain appropriate oversight in order to 48 provide individuals and families experiencing homelessness with the 49 care and services needed, and mitigate impacts of neighboring residents, businesses, property owners and the users of the shelters 50 and camps. The requirements of this chapter are not intended to be 51

AO re Allowed [SANCTIONED] Camps

overly burdensome on homeless shelter and sanctioned camp 1 operators. The intent of the assembly is to permit homeless and 2 transient shelters, and sanctioned camps to locate and operate with as 3 4 much autonomy as is reasonably allowable. This chapter is intended to specifically detail the Municipality's commitments to the success of 5 shelter and sanctioned camp operations. б 7 8 (AO No. 2021-55(S-1), § 1, 6-22-21) 9 10 16.125.005 - Powers of the department. 11 12 The powers of the department include, but are not limited to: . A.-Licensing and monitoring for compliance homeless and 13 transient shelters and sanctioned camps in all areas of the 14 15 municipality. 16 Coordinating and developing policies, programs, and 2. planning related to licensure and operation of homeless 17 and transient shelters and sanctioned camps regulated by 18 this chapter. 19 Publishing and adopting guidance consistent with the 20 3. provisions of this chapter and supportive to facilitate 21 compliance and the quality of shelter and sanctioned camp 2.2 23 services regulated by this chapter. 24 Publishing and adopting rules and regulations reasonable 4. and necessary to carry out the purposes and provisions of 25 26 this chapter. 27 5. Entering into contracts and agreements necessary to carry out the functions, powers, and duties of the department 28 29 under this chapter. Investigating shelters, sanctioned camps, applicants, 30 6. administrators, caregivers, licensees, employees of 31 32 licensees, individuals associated with licensees, and other persons for compliance with this chapter, including such 33 persons or entities the department reasonably believes are 34 operating a shelter or camp with or without a license or 35 who may be in violation of this chapter. 36 37 7. Enforcing requirements of this chapter. 38 (AO No. 2021-55(S-1), § 1, 6-22-21) 39 40 16.125.010 – License or permit required. 41 42 43 A homeless and transient shelter and a sanctioned camp may not A. operate within the municipality after January 1, 2023 unless it has 44 45 obtained the applicable homeless and transient shelter or sanctioned camp license or provisional license from the 46 municipality for the premises and the license remains in 47 conformity with the provisions of this chapter. Upon approval by 48 49 the assembly, the director will issue the following [HOMELESS] AND TRANSIENT SHELTER] licenses and permits under this 50 chapter: 51

	AO re Allowed [SANCTIONED] Camps Page 4 of 21
1 2	1. An overnight shelter license, in accordance with section 16.125.015.
3	2. A day shelter license, in accordance with section
4	$\frac{16.125.025}{2}$
5	3. <u>A sanctioned camp permit, in accordance with sections</u> 16.125.200240.
6 7	B. Any homeless and transient shelter license issued under this
8	chapter is for three years and renewal shall be for three years
9	thereafter. However, if the license was suspended, subject to a
10	plan of improvement, or the applicant or licensee previously held
11	a shelter license that was revoked, the director may establish a
12	shorter duration for the renewed license.
13	C. The municipality will issue only one overnight homeless shelter
14	or transient license for a single premise. These facilities may also
15	have a day shelter license. Colocated licenses may be submitted
16	on a single application. <u>A sanctioned camp permit may not be</u>
17	<u>collocated.</u>
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19 20	(AO No. 2021-55(S-1) , § 1, 6-22-21)
21	*** ***
22	16.125.075 - Insurance requirements.
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24	A. A homeless and transient shelter and sanctioned camp shall
25	maintain insurance coverage at all times as required by this
26	section. It is unlawful to provide shelter services regulated by
27	this chapter without the required insurance coverage in effect.
28	B. A homeless and transient shelter and sanctioned camp shall
29 30	maintain comprehensive general liability insurance, including transportation coverage, if applicable, with a company
31	authorized to write insurance policies in the State of Alaska, or
32	by demonstrating sufficient self-insurance funding to guarantee
33	1. In an amount not less than \$500,000.00 per occurrence,
34	and \$500,000.00 aggregate, for a facility licensed for nine
35	through forty clients; or
36	2. \$1,000,000.00 per occurrence, and \$2,000,000.00
37	aggregate, for a center licensed for 41 or more clients; or
38	3. the director may waive the insurance requirement if the
39	applicant is a government unit.
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41	(AO No. 2021-55(S-1) , § 1, 6-22-21)]
42 43	*** *** ***
43 44	I. Allowed [16.125.200 – SANCTIONED] camp definition; operations
44 45	I. <u>Allowed</u> [16.125.200 – SANCTIONED] camp definition; operations plan required.
45 46	
47	A. Definition. An allowed [sanctioned] camp means a temporary
48	sheltering area that designates separate spaces for individual tents or
49	temporary small structures providing basic shelter and may include
50	support services organized and managed as temporary
51	accommodations for unhoused people and may be hosted by a faith-

	AO re <u>Allowe</u>	ed [SANCTIONED] Camps Page 5 of 2	1
1 2 4 5 6 7 8 9 10 11		based organization, not-for-profit organization, or government unit Allowed [Sanctioned] camps are a form of humanitarian settlements where people reside and can receive centralized protection humanitarian assistance, and other services from the municipality and other humanitarian service providers. They are not meant to be a substitute for emergency overnight congregate or non-congregate shelter or housing. Existing permanent structures or buildings in the allowed [sanctioned]camp area may not be used for overnight sheltering, but may be used to provide amenities or support services to the residents.	<u>s</u> <u>n</u> <u>d</u> <u>e</u> <u>e</u> <u>n</u> t
12 13 14 15 16 17 18 19 20	<u>B.</u>	An allowed [permit for a sanctioned]camp requires an operations plan approved by the director of the Anchorage Health Department. The director's approval is a discretionary [is an administrative decision. For purposes of this Section 1 of the ordinance, "director" shall mean the director of the Anchorage Health Department. [at the discretion of the assembly. There is no right to a permit, it is a privilege and shall be revocable by the director or the assembly at any time.]	
21 22	<u>II.</u>	[16.125.210 -] Purpose of allowed [sanctioned] camps.	
23 24 25 26 27 28 29 30 31 32 33 34 35 36 37	of sit allow other collec to m exper impac users prom [sand existi respo	purpose of sections 16.125.200250 is to establish minimum standards e selection and operation for emergency housing facilities known as red [sanctioned] camps to address the lack of homeless shelters and temporary sheltering in the municipality, to enable and maintain data ation and monitoring of the unhoused population and low barrier users aintain appropriate oversight to provide individuals and families iencing homelessness with the care and services needed and mitigate cts on neighboring residents, businesses, property owners and the of the shelters. The requirements of these sections are intended to be community trust while establishing manageability for allowed estioned] camps to locate and operate within a framework consistent with ing municipal code and best practices of temporary and emergency relies inses.	
38 39 40 41 42 43 44 45 46 47 48 49 50 51	<u>Ш.</u> <u>А.</u>	[16.125.220 -] Application procedures and applicable standards An applicant for any new allowed [sanctioned] camp permit must submit to the planning department director an application and operations plan per Section 2.B. of this ordinance. [on a form prescribed by the director, and which shall provide all information necessary to ensure that the applicant complies with the standards in this chapter. If the applicant is also required to apply for a land use permit under title 21 then it may be concurrent with this application, and the Title 21 application shall be submitted to the planning department. The planning directo shall submit a report and decision on the Title 21 application to the health department director, whom shall include it with the assembly.] Required information for the operations plan includes	

	AO re <u>Allowe</u>	ed [SANCTIONED] Camps	Page 6 of 21
1 2 3 4 5 6		but is not limited to, that needed to determine compliant section and information required by subsections 16.125 3., 5., 9., 10., 11., 13., 14., 15., 16., and 17. If the app municipality, the director shall require a different division department to be the applicant exclusive of the division review the operations plan submitted [application].	.040A.1., 2., Dicant is the n within the
7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26	<u>B.</u>	 An allowed [sanctioned] camp may [shall], wheth community assistance or direct funding, make the follow for individuals available and describe how provide operations[ing] plan: 1. [regular clinical and support services as determined of the population staying at each camp.] [2:] Potable water. 2[3]. Sanitation collection. [4. Harm reduction, including sharps containers at Narcan.] 3[5]. Food. 4[6]. Gathering space. 5[7]. Accessible by case management services and a i.e., an open campus. 6[8]. Security, to include adequate fencing to protect car wildlife and other dangers, and an access plan, including established entry and exit points. 7[9]. Action and mitigation-oriented good neighbor agree. 	ing services ded in the hined by the he nd Il providers, <u>mpers from</u> <u>cluding</u> <u>ement</u>
26 27 28 29 30		between providers and nearby community councils 8[10]. If residents are to bring their own tents, s[S]true support for tents, including wooden pallets or other to allow tents to be off the ground and adequate ra- protection.	<u>ctural</u> r platforms
31 32 33 34 35 36		9[11]. Fire extinguishers approved by the fire departm[suppression devices].10.10.Other services or amenities proposed by the approximation of the services and standards required of sancting camps by title 21, subsection 21.05.080B.3.e.]	oplicant.
37 38 39 40	<u>C.</u>	If they are included in the target and eligible resident popul shall be designated as appropriate specifically for work with children, or other vulnerable populations.	
40 41 42 43 44 45 46 47 48 49 50 51	<u>D.</u>	When the director receives the operations plan for an a application for a sanctioned]camp permit from the department, the director shall expedite review and [.]as practicable determine if it is complete. The director informally with the applicant to bring the opera [application]to completion. When complete, the director written notice to the applicant. The director may a operations plan, approve with required modifications, The director may recommend modifications to the ap on assent incorporate into the operations plan prior to The director shall produce a written report of its recommended its recommend modifications plan prior to the director shall produce a written report of its recommended its recommended in the operation of the operatic of the operatic of the operation of	e planning s soon as is may confer tions plan or shall give pprove the or reject it. plicant and o approval.

operations plan and forward it to the planning director. [and-shall provide for mailed, posted, published, and community council notice in the manner required by AMC section 21.03.020H, at least fourteen (14) days before the assembly meeting at which a public hearing and decision on the assembly meeting at which a public comments may be sent to the director or to the assembly. At least comments may be sent to the director or to the assembly. At least comments may be sent to the director or to the assembly. At least proposed resolution for assembly consideration of the sanctioned camp permit with the director's report and recommendation, the application, and the planning departments report and decision on any Title 21 permit application. The director may supplement the resolution packet with public comments received by submitting an informational memorandum to the municipal clerk no later than the day before the assembly meeting. After holding a public hearing, the assembly shall approve, approve conditionally, approve mith permit is denied by the assembly, the corresponding Title 21 permit shall become void.] UV [16.4125.230-1Fees, reduction of development fees. accordance with section 16.125.080. C. An allowed [sanctioned]camp may make the followin		
Indice in the manner required by AMC section 21.03.020H, at least fourteen (14) days before the assembly meeting at which a public hearing and decision on the permit is scheduled by the chair of the assembly. Introduction of the assembly resolution at a prior meeting is not required. The notice shall direct that public comments may be sent to the director or to the assembly. At least ten days before the public hearing, the director shall submit a proposed resolution for assembly consideration of the sanctioned camp permit. with the director's report and decision on any Title 21 permit application. The director may supplement the resolution packet with public comments received by submitting an informational memorandum to the municipal clerk no later than the day before the assembly shall approve, approve conditionally, approve with assembly shall approve, approve conditionally, approve with sanctioned camp permit is denied by the corresponding Title 21 permit is denied by the assembly, the corresponding Title 21 permit shall become void.] V. [16:125.230-] Fees, reduction of development fees. A. The application fee is \$25. B. Upon approval of the director, an allowed [sanctioned]camp permit applicantified. is clicible for discounted development fees in accordance with section 16:125.080. C. An allowed [sanctioned]camp permit applicantified. is clicible for discounted development fees in accordance with section 12:35.055 by application to and decision by the municipal manager. J. Drainage 2. Electricity 3. M. 14:5:125.040-] Request for [[]ermination or revocation of allowed [sanctioned]camp permit. M. 14:5:125.	1	operations plan and forward it to the planning director. [and shall
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	51	sanctioned camp and the permittee has not adequately

	AO re Allowed [SANCTIONED] Camps Page 8 of 21
1	addressed the situation to protect residents and neighbors, the
2	permit may be immediately terminated.
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4	B. Upon determination that there are grounds for revocation, the
5	director may give written notice to the permit holder describing
6	the alleged violation. Within seven (7) days of the mailing of
7	notice of violation, the permit holder shall show cause why the
8	permit should not be revoked. At the end of the seven (7) day
9	period, the director shall sustain or revoke the permit. When a
10	permit is revoked, the director shall notify the permit holder by
11	first class and certified mail of the revocation and the findings
12	upon which revocation is based. Appeals from the director's
13	decision to revoke a permit may be filed with the director and
14	heard by the administrative hearings office. Grounds for
15 16	<u>revocation include:</u> 1. There has been a violation of any approval criteria or
17	<u>condition of application.</u>
18	2. The number of available shelter beds within the
19	municipality make continued operations of the sanctioned
20	camp unnecessary.]
21	
22	[NOTE: AO Section 2 below is deleted from the ordinance, there is no change
23	proposed to current AMC 21.03.030.]
24	[Section 2. Anchorage Municipal Code section 21.03.030 is hereby amended
25	to read as follows (the remainder of the section is not affected and therefore
26	not set out):
27	
28	21.03.030 - Administrative permits.
29 30	A. Applicability. It shall be a violation of law for any person to
31	engage in a land use for which an administrative permit is
32	required by this title without first obtaining such a permit. An
33	administrative permit is required for the following uses:
34	1. Premises containing uses where children are not allowed
35	(subsection 21.05.020B.);
36	2. Roominghouse (subsection 21.05.030B.4.);
37	3. Telecommunication tower and antenna (subsection
38	21.05.040K.);
39	4. Unlicensed nightclub (subsection 21.05.050D.8.c.);
40	5. Hostel in a residential zoning district (subsection
41	21.05.050J.3.); and
42	6. Bed and breakfast (subsection 21.05.070D.3.).
43	7. <u>Sanctioned camps (subsection 21.05.080B.3.e.).</u>
44 45	
45 46	$\frac{1}{10000000000000000000000000000000000$
47	
48	[NOTE: AO Section 2 below changes from amending AMC 21.05.080 to a
49	temporary waiver that does not amend Code. There is no change proposed to
50	current text of AMC section 21.05.080.]
51	

AO re Allowed [SANCTIONED] Camps

1	Section 2[3]. Anchorage Municipal Code Title 21 provisions that would			
2	govern the allowed camps use described in this section are hereby waived as			
3	necessary and reasonable for such uses until December 1, 2023. Instead this			
4	section shall govern the land use regulation for allowed camps.			
5				
6	Any site which would otherwise require a Conditional Use Permit for a			
7	homeless and transient shelter or a transitional living facility may, upon filing			
8	of a complete application, be granted a temporary permit under this ordinance			
9	Section 2 in lieu of a Conditional Use Permit by the director of the Planning			
10	Department ("director" in this Section 2). Where a transitional living facility			
11	would be permitted by right, the site must be granted a temporary permit			
12	under this ordinance for an allowed camp only if the operations plan is			
13	approved by the health department director. The application must contain the			
14	content and information sufficient to determine it complies with this section			
15	in order to be considered complete and eligible for a permit:			
16				
17	A. <u>Allowed camps. An allowed camp has the meaning as defined in</u>			
18	Section 1 of this ordinance. A permit approved by the director			
19 20	under the procedures of this ordinance is required. A mobile			
20	home, motor home, temporary structure on an impermanent			
21	foundation, a permanent structure existing prior to the allowed			
22 23	<u>camp application, or a relocatable ancillary building may be used</u> for communal amenities or to provide administrative space or			
23 24	support services for the residents of the allowed camp. The			
24 25	following standards and restrictions apply:			
26	1. Subject to the director's approval that the site plan and			
27	operations plan demonstrate compatibility with the			
28	character of the neighboring lots and district, allowed			
29	camps may be issued in any zoning district where			
30	homeless and transient shelters or transitional living			
31	facilities are allowed by right or by conditional use.			
32	Permits under this ordinance may be issued in other			
33	zoning districts, including the Girdwood area (AMC ch.			
34	21.09) and Chugiak-Eagle River area (AMC Ch. 21.10) only			
35	with approval of the Assembly.			
36				
37	2. Shall be located on vacant lots, parking lots, or other open			
38	spaces with minimal trees or significant vegetation in the			
39	core of the living area, allowing clear sight lines across a			
40	majority of the entire campsite. They shall not be located			
41	within densely wooded areas, public trails, greenbelts,			
42	children's playgrounds, or rights of way with grading and			
43	fill or more development.			
44				
45	3. The proposed site must be sufficient in size to			
46	accommodate the temporary housing and necessary on-			
47	site facilities and amenities, including, but not limited to,			
48	the following:			
49 50	a. <u>Sanitary portable toilets in the number required by</u>			
50	the director for the population of the allowed camp.			
51	If portable toilets are used they shall be placed to			

	AO re Allowed [SANCT	ONED] Camps	Page 10 of 21
1 2 3 4 5 6 7 8 9 10 11 12	<u>b.</u> <u>c.</u> <u>d.</u> <u>e.</u>	minimize odor impacts on adja Hand washing stations by the to areas. In lieu of a. and b. above, a tem water and sewer connections compliant with Title 23 (Section providing toilet and bathing provided. Refuse receptacles for tra garbage. Perimeter fencing including e exit points.	oilets and by the food porary structure with or on-site systems n 3 of this ordinance) g facilities may be sh, recycling, and
13 14 15 16		new permanent foundations will b the allowed camp.	<u>e constructed on site</u>
17 18 19 20 21 22 23	(7) loc apj acc shi	all be within a quarter (1/4) mile of a days per week service, whene ated within a quarter (1/4) mile blicant must demonstrate the ab cess the nearest public transport uttle buses) or that the intended re to have independent modes of tra	ver possible. If not of a bus stop, the ility for residents to tation stop (such as esidents of the camp
24 25 26 27 28 29 30	allo su low	more than sixty (60) residents slowed camp, excluding an admoport services personnel. The direver limit to the number of resident tate.	inistrator, staff and ector may establish a
30 31 32 33 34 35 36 37 38 39 40 41 42 43 44 45 46 47	<u>7. The</u> <u>a.</u> <u>b.</u>	e following separation distance res Permitted allowed camps for n shall be located at least five hu all the following uses: i. other allowed camps. ii. marijuana establishment iii. premises with a beverag iv. premises containing use not allowed are define 10.40.050. v. correctional institutions. Except for allowed camps lim children or women, low barrier be at least five hundred (50 following uses: i. schools. ii. playgrounds.	ts e dispensary license. es where children are ed in AMC Section
48 49 50 51	<u>c.</u>	iii. <u>child care centers.</u> iv. <u>community centers.</u> <u>v. neighborhood recreatior</u> <u>The separation distances a</u>	

	AO re Allowe	ed [SANCTION	IED] Camps	Page 11 of 21
1			allowed camps for 45 or f	ewer persons shall be four
2			hundred (400) feet.	
3		<u>d.</u>	The separation distance	herein shall be measured
4				ble pedestrian route from
5				in the perimeter fencing of
6			the proposed allowed car	
7				of a school (for applicants
8				. above), child care center,
9				neighborhood recreation
10			center;	norginoenneed reeredden
11				ayground or athletic field
12			(including abutting	
13				ntrance of the building
14				er use listed above.
15			containing any oth	er use listed above.
16		<u>8. Separa</u>	ation aisles of at least six f	eet (6') shall be maintained
17				and at least six feet (6')
18				from fences and property
19				ndividual units on the site
20				etween tents or temporary
20				areas unless otherwise
22			ed by the director or Fire	
23		require	ed by the director of the	
23 24		<u>9. Additi</u>	onal requirements may b	e imposed by the Director
24 25				cts of the allowed camp
26				onsistent with the intent to
20 27			le allowed camps express	
28			le allowed camps express	eu in this orunance.
29	<u>B.</u>	Application	procedure Applications	s for a permit under this
30	<u>D.</u>			irector on a form supplied
31		by the depar	tment The application mu	ust contain the content and
32				complies with this section
33				ction 1 of this ordinance in
34			considered complete.	
35				operations plan submitted
36				epartment director as soon
37				artment director rejects the
38				wed camp, the planning
39			or shall deny the permit.	wed camp, the planning
40				a 10-day public comment
40 41				ecision on the complete
41 42				ovided, at a minimum, by
43				ibed in AMC 21.03.020H.4.,
43 44				the manner described in
44 45				ail to the Federation of
45 46				and to the rederation of varding to all community
40 47				commences the day after
47 48			hing the notice.	commences the day alter
48 49		publis	ining the notice.	
49 50	<u>C.</u>	Permit to b	e nosted on-site Unon i	ssuance, the permit shall
50 51	<u>.</u>			a conspicuous location
<u> </u>		minutely		

1		available for reading by the general public. The posted permit
2		shall include the hours of operation, contact information for
3		questions or concerns, and the following appeal information:
4		Any owner of property within 500 feet from this site may
5		appeal the grant of the permit by filing a written notice of
6		appeal with the Municipality's Administrative Hearing
7		Officer (Suite 740, City Hall, 907-343-4535) within 7
8		calendar days of issuance or posting of the permit,
9		whichever is later. No late-filed appeals will be accepted.
		whichever is later. No late-med appeals will be accepted.
10		All leave to second the second former flate to the second to be set of the
11	<u>D.</u>	All issued permits will immediately be posted on the
12		Municipality's website at
13		https://www.muni.org/CityViewPortal/Planning/Locator and shall
14		not be considered issued until so posted. Any owner of property
15		within 500 feet of a site permitted under this ordinance may
16		appeal the grant of the permit by filing a written notice of appeal
17		with the Administrative Hearing Officer within 7 calendar days of
18		issuance of the permit or on-site posting, whichever is later. No
19		late-filed appeals will be accepted. The Administrative Hearing
20		Officer shall conduct an informal hearing under AMC Title 14
20		(Administrative enforcement) within 5 days of receipt of the
22		appeal. For purposes of adjudication, the Administrative Hearing
23		Officer shall use Title 14 (Administrative Enforcement) and treat
24		the permit as if granted under AMC 21.03.080 (Conditional uses).
25	_	
26	<u>E.</u>	Violations of permit. Permit violations will be treated as
27		violations under Title 21 or Title 16, as if the permit were a
28		conditional use permit issued under AMC 21.03.080 (Conditional
29		uses). Accordingly, and without limitation on other
30		enforcement options, Land Use Enforcement shall have
31		jurisdiction to investigate complaints and issue enforcement
32		orders and take other appropriate action in accordance with
33		Chapter 21.14 (Enforcement), and the Anchorage Health
34		Department may investigate and issue enforcement orders in
35		accordance with Section 1 of this ordinance and Title 16 (Health).
36		If the health department director requests termination or
37		revocation commence, the director shall do so in accordance
38		
		with this subsection. A permit may be revoked as follows:
39		1. If the allowed camp permittee fails to take action against a
40		resident who violates the terms and conditions of its
41		permit, it may result in immediate termination of the permit
42		by the director. If the municipality learns of acts of violence
43		by residents of the allowed camp and the permittee has not
44		adequately addressed the situation to protect residents
45		and neighbors, the permit may be immediately terminated
46		by the director. The director may immediately suspend or
47		terminate a permit if circumstances exist that pose an
48		imminent danger to life or safety of the residents or
49		neighbors.
50		
51		<u>2</u> . <u>Upon determination that there are grounds for revocation</u>
	I	

1 2	
	or grounds other than in Section E.1. for immediate
	termination, the director may give written notice to the
3	permit holder describing the alleged violation. Within
4	seven (7) days of the mailing of notice of violation, the
5	permit holder shall show cause why the permit should not
6	be revoked. At the end of the seven (7) day period, the
7	director shall sustain or revoke the permit. When a permit
8	is revoked, the director shall notify the permit holder by
9	first class and certified mail of the revocation and the
10	findings upon which revocation is based. Appeals from the
11	director's decision to revoke a permit may be filed with the
12	director and heard by the administrative hearings office.
13	Grounds for revocation include:
14	a. <u>There has been a violation of any approval criteria</u>
15	or condition of application.
16	b. The number of available shelter beds within the
17	municipality make continued operations of the
18	allowed camp unnecessary.
19	
20	F. Any permit granted under this ordinance shall automatically
21	expire no later than December 1, 2023. Expiration of the permit
22	does not relieve the permittee from any obligations under the
23	permit, including as to litter and site restoration, until released in
24	writing by the Director. No permits under this ordinance shall be
25	granted after September 1, 2023.
26	<u>3</u>
27	[section 21.05.080 is hereby amended to read as follows (the remainder of the
	section is not affected and therefore not set out):
28	Section is not anected and therefore not set outj.
29	
30	21.05.080 - Temporary uses and structures.
31	
32	A. Purpose. This section allows for the establishment of certain
33	temperative uses of limited duration, provided that such uses do
	temporary uses of limited duration, provided that such uses do
34	
	not negatively affect adjacent properties or municipal facilities,
35	not negatively affect adjacent properties or municipal facilities, and provided that such uses are discontinued upon the
35 36	not negatively affect adjacent properties or municipal facilities, and provided that such uses are discontinued upon the expiration of a set time period. The construction or alteration of
35 36 37	not negatively affect adjacent properties or municipal facilities, and provided that such uses are discontinued upon the expiration of a set time period. The construction or alteration of any permanent building or structure is not considered a
35 36 37 38	not negatively affect adjacent properties or municipal facilities, and provided that such uses are discontinued upon the expiration of a set time period. The construction or alteration of any permanent building or structure is not considered a temporary use.
35 36 37 38 39	not negatively affect adjacent properties or municipal facilities, and provided that such uses are discontinued upon the expiration of a set time period. The construction or alteration of any permanent building or structure is not considered a temporary use. B. General temporary use standards.
35 36 37 38 39 40	not negatively affect adjacent properties or municipal facilities, and provided that such uses are discontinued upon the expiration of a set time period. The construction or alteration of any permanent building or structure is not considered a temporary use. B. General temporary use standards. 1. Required permits. All temporary uses shall obtain any
35 36 37 38 39 40 41	not negatively affect adjacent properties or municipal facilities, and provided that such uses are discontinued upon the expiration of a set time period. The construction or alteration of any permanent building or structure is not considered a temporary use. B. General temporary use standards. 1. Required permits. All temporary uses shall obtain any permits required by other municipal departments, such as
35 36 37 38 39 40	not negatively affect adjacent properties or municipal facilities, and provided that such uses are discontinued upon the expiration of a set time period. The construction or alteration of any permanent building or structure is not considered a temporary use. B. General temporary use standards. 1. Required permits. All temporary uses shall obtain any permits required by other municipal departments, such as the clerk's office, the health department, the building
35 36 37 38 39 40 41	not negatively affect adjacent properties or municipal facilities, and provided that such uses are discontinued upon the expiration of a set time period. The construction or alteration of any permanent building or structure is not considered a temporary use. B. General temporary use standards. 1. Required permits. All temporary uses shall obtain any permits required by other municipal departments, such as
35 36 37 38 39 40 41 42	not negatively affect adjacent properties or municipal facilities, and provided that such uses are discontinued upon the expiration of a set time period. The construction or alteration of any permanent building or structure is not considered a temporary use. B. General temporary use standards. 1. Required permits. All temporary uses shall obtain any permits required by other municipal departments, such as the clerk's office, the health department, the building
35 36 37 38 39 40 41 42 43	 not negatively affect adjacent properties or municipal facilities, and provided that such uses are discontinued upon the expiration of a set time period. The construction or alteration of any permanent building or structure is not considered a temporary use. B. General temporary use standards. 1. Required permits. All temporary uses shall obtain any permits required by other municipal departments, such as the clerk's office, the health department, the building safety department, or the police department.
35 36 37 38 39 40 41 42 43 43	 not negatively affect adjacent properties or municipal facilities, and provided that such uses are discontinued upon the expiration of a set time period. The construction or alteration of any permanent building or structure is not considered a temporary use. B. General temporary use standards. 1. Required permits. All temporary uses shall obtain any permits required by other municipal departments, such as the clerk's office, the health department, the building safety department, or the police department. 2. Uses allowed. Except as specified below, any use allowed in a district, pursuant to Table 21.05-1, Table 21.09.050-1,
35 36 37 38 39 40 41 42 43 44 45 46	 not negatively affect adjacent properties or municipal facilities, and provided that such uses are discontinued upon the expiration of a set time period. The construction or alteration of any permanent building or structure is not considered a temporary use. B. General temporary use standards. 1. Required permits. All temporary uses shall obtain any permits required by other municipal departments, such as the clerk's office, the health department, the building safety department, or the police department. 2. Uses allowed. Except as specified below, any use allowed in a district, pursuant to Table 21.05-1, Table 21.09.050-1, or Table 21.10-4, is allowed on a temporary basis in that
35 36 37 38 39 40 41 42 43 44 45 46 47	 not negatively affect adjacent properties or municipal facilities, and provided that such uses are discontinued upon the expiration of a set time period. The construction or alteration of any permanent building or structure is not considered a temporary use. B. General temporary use standards. 1. Required permits. All temporary uses shall obtain any permits required by other municipal departments, such as the clerk's office, the health department. 2. Uses allowed. Except as specified below, any use allowed in a district, pursuant to Table 21.05-1, Table 21.09.050-1, or Table 21.10-4, is allowed on a temporary basis in that district. Such temporary uses shall comply with the
35 36 37 38 39 40 41 42 43 44 45 46 47 48	 not negatively affect adjacent properties or municipal facilities, and provided that such uses are discontinued upon the expiration of a set time period. The construction or alteration of any permanent building or structure is not considered a temporary use. B. General temporary use standards. 1. Required permits. All temporary uses shall obtain any permits required by other municipal departments, such as the clerk's office, the health department, the building safety department, or the police department. 2. Uses allowed. Except as specified below, any use allowed in a district, pursuant to Table 21.05-1, Table 21.09.050-1, or Table 21.10-4, is allowed on a temporary basis in that district. Such temporary uses shall comply with the requirements of subsection D. below. Any such temporary
35 36 37 38 39 40 41 42 43 44 45 46 47 48 49	 not negatively affect adjacent properties or municipal facilities, and provided that such uses are discontinued upon the expiration of a set time period. The construction or alteration of any permanent building or structure is not considered a temporary use. B. General temporary use standards. 1. Required permits. All temporary uses shall obtain any permits required by other municipal departments, such as the clerk's office, the health department, the building safety department, or the police department. 2. Uses allowed. Except as specified below, any use allowed in a district, pursuant to Table 21.05-1, Table 21.09.050-1, or Table 21.10-4, is allowed on a temporary basis in that district. Such temporary uses shall comply with the requirements of subsection D. below. Any such temporary use that is established for more than the allowed time limit
35 36 37 38 39 40 41 42 43 44 45 46 47 48 49 50	 not negatively affect adjacent properties or municipal facilities, and provided that such uses are discontinued upon the expiration of a set time period. The construction or alteration of any permanent building or structure is not considered a temporary use. B. General temporary use standards. 1. Required permits. All temporary uses shall obtain any permits required by other municipal departments, such as the clerk's office, the health department, the building safety department, or the police department. 2. Uses allowed. Except as specified below, any use allowed in a district, pursuant to Table 21.05-1, Table 21.09.050-1, or Table 21.10-4, is allowed on a temporary basis in that district. Such temporary uses shall comply with the requirements of subsection D. below. Any such temporary use that is established for more than the allowed time limit as determined in subsection 21.05.080D.3. shall be
35 36 37 38 39 40 41 42 43 44 45 46 47 48 49	 not negatively affect adjacent properties or municipal facilities, and provided that such uses are discontinued upon the expiration of a set time period. The construction or alteration of any permanent building or structure is not considered a temporary use. B. General temporary use standards. 1. Required permits. All temporary uses shall obtain any permits required by other municipal departments, such as the clerk's office, the health department, the building safety department, or the police department. 2. Uses allowed. Except as specified below, any use allowed in a district, pursuant to Table 21.05-1, Table 21.09.050-1, or Table 21.10-4, is allowed on a temporary basis in that district. Such temporary uses shall comply with the requirements of subsection D. below. Any such temporary use that is established for more than the allowed time limit
35 36 37 38 39 40 41 42 43 44 45 46 47 48 49 50	 not negatively affect adjacent properties or municipal facilities, and provided that such uses are discontinued upon the expiration of a set time period. The construction or alteration of any permanent building or structure is not considered a temporary use. B. General temporary use standards. 1. Required permits. All temporary uses shall obtain any permits required by other municipal departments, such as the clerk's office, the health department, the building safety department, or the police department. 2. Uses allowed. Except as specified below, any use allowed in a district, pursuant to Table 21.05-1, Table 21.09.050-1, or Table 21.10-4, is allowed on a temporary basis in that district. Such temporary uses shall comply with the requirements of subsection D. below. Any such temporary use that is established for more than the allowed time limit as determined in subsection 21.05.080D.3. shall be

	AO re Allowed [SAN	ICTIONED] Cam	ps	Page 14 of 21
1		improvements	required by this ti	tle
2	3.	-		allowed. The following
3	0.			shall be allowed in any
4		• •		elow, in accordance with
5		-	of this section.	
6		<u>***</u> **		
7		e. Sanctio	ned camps A sa	nctioned camp has the
8				ection 16.125.200 of this
9				permit approved by the
10				withstanding Title 23, a
11				e, temporary structure on
12				n, a permanent structure
13				ioned camp application,
14				building may be used for
15				provide support services
16		for the	residents of the	sanctioned camp. The
17			g standards apply:	
18				or's approval that the site
19				ons plan demonstrate
20				the character of the
21				and district, sanctioned
22				wed on a lot or adjacent
23				 R-4, R-4A, B-3, I-1, DR,
24				s in the Anchorage bowl,
25		<u><u><u></u></u><u><u></u><u></u><u></u><u></u><u></u><u></u><u></u><u></u><u></u><u></u><u></u><u></u><u></u><u></u><u></u><u></u></u></u>		C-4, <u>gC-6, gC-9, gC-10, gl-</u>
26		$\frac{1}{2}$		Ind GRR districts in the
27				in the CE-R-2M, CE-R-5,
28				E-I-1, CE-I-3, CE-DR, CE- icts in the Chugiak-Eagle
29 30			Li, and CE-TK disti iver area.	icts in the Ghugiak-Edgie
				vacant lots, parking lots,
31 32				es with minimal trees or
32 33				n in the core of the living
33 34				ar sight lines across a
34 35				campsite. They shall not
36				densely wooded areas,
37				greenbelts, children's
38				hts of way with grading
39			nd fill or more deve	
40				ust be sufficient in size to
41				temporary housing and
42				cilities, including, but not
43			mited to, the follow	
44				toilets in the number
45		<u>v</u>		the director for the
46				the sanctioned camp.
47				ets shall be placed to
48				or impacts on adjacent
49			properties.	
50		4		g stations by the toilets
51		<u>1-</u>	and by the for	
	1			

1		(C) in lieu of (A) and (B), a temporary
2		structure with water and sewer
3		connections providing bathrooms may
4		be provided.
5		(D) Refuse receptacles for trash, recycling,
6		and garbage; and
7		(E) perimeter fencing including
8		established entry and exit points.
9	iii.	No permanent structures will be constructed
10		for the sanctioned camp.
11	iv.	No more than sixty (60) residents shall be
12		allowed at a sanctioned camp, excluding an
13		administrator, staff and support services
14		personnel. The director may establish a lower
15		limit to the number of residents as site
16		conditions dictate.
17	<u>v.</u>	Shall be within a quarter (1/4) mile of a bus
18	<u></u>	stop with seven (7) days per week service,
19		whenever possible. If not located within a
20		quarter (1/4) mile of a bus stop, the applicant
21		must demonstrate the ability for residents to
22		access the nearest public transportation stop
23		(such as shuttle buses) or that the intended
24		residents of the camp are to have
25		independent modes of transportation.
26	vi.	Approved sanctioned camps shall be located
27	_	at least one thousand (1,000) feet from all the
28		following uses:
29		(A) other sanctioned camps.
30		(B) marijuana establishments
31		(C) premises with a beverage dispensary
32		license.
33		(D) premises containing uses where
34		children are not allowed are defined in
35		AMC Section 10.40.050.
36		(E) <u>correctional institutions.</u>
37	<u>vii.</u>	Except for sanctioned camps limited to
38		families with children or women, shall be at
39		least one thousand (1,000) feet from all the
40		following uses:
41		(A) schools.
42		(B) playgrounds.
43 44		(C) <u>child care centers.</u>
44 45		(D) <u>community centers.</u> (E) neighborhood recreation centers.
45 46	viii.	Separation aisles of at least six feet (6') shall
40 47	<u>viii.</u>	be maintained for gurney and firefighter
47 48		access and at least six feet (6') separation
40 49		shall be maintained from fences and property
49 50		lines. The separation between individual units
51		on the site shall be ten feet (10') of space
~ -		
	l	

1	between tents or temporary small structures
2	in numbered areas unless otherwise required
3	by the director or Fire Department.
4	ix. The director's report and approval shall be
5	forwarded to the health department director at
6	least fourteen days before the assembly's
7	
-	consideration of a sanctioned camp permit
8	application under chapter 16.125. If the
9	assembly denies the Chapter 16.125 permit
10	application, the administrative permit
11	approved under this subsection shall become
12	void.
13	
14	<u>f. Other allowed temporary uses.</u>
15	i. Up to nine one-day garage/yard sales per year
16	per dwelling unit.
17	ii. Gatherings of less than 100 people, such as
18	block parties, nonprofit bazaars, and
19	fundraisers.
20	iii. Temporary uses that occur wholly within an
21	enclosed permanent building.
22	iv. Frame-supported, arch-supported, or inflated
23	tension fabric or membrane structures,
24	fabricated off-site and assembled on-site, and
25	typically used for garages, sheds,
26	warehouses, or temporary or permanent
20 27	shelters for automobiles, boats, or other
28	items, shall be allowed for 30 days within a 12-
	month period in all residential districts.
29	
30	v. In the PLI district, temporary licensed
31	commercial uses and associated temporary
32	structures, for not more than 90 days total
33	duration within a 12 month period. The
34	temporary use may be in operation 90
35	continuous days or any combination of days
36	in intermittent operation. This provision does
37	not apply to the use of construction trailers on
38	an active construction project.
39	
40	*** *** ***
41	
42	D. General requirements for all temporary uses and structures. All
43	temporary uses or structures shall meet the following general
44	requirements, unless otherwise specified in this title:
45	1. The temporary use or structure shall not have substantial
46	adverse or noise impacts on nearby residential
47	neighborhoods.
48	2. The temporary use shall comply with all applicable general
49	and specific regulations of this section unless otherwise
50	expressly stated.
51	3. Unless otherwise stated in this title, temporary uses in
	· · · · · · · · · · · · · · · · · · ·

1	residential districts shall last no longer than 90 days.
2	Temporary uses in nonresidential districts shall last no
3	longer than 180 days, with a possible 180-day extension,
4	in accordance with AMC 23.10.104.
5	4. All temporary signs associated with the temporary use or
6	structure shall be removed when the activity ends.
7	5. The temporary use or structure shall not violate any
8	applicable conditions of approval that apply to a principal
9	use on the site.
10	6. The temporary use regulations of this section do not
11	exempt the applicant or operator from any other required
12	permits, such as health department permits.
13	7. If the property is undeveloped, it shall contain sufficient
14	land area to allow the temporary use or structure to occur,
14 15	as well as any parking and traffic movement that may be
15 16	associated with the temporary use, without disturbing
10	sensitive or protected resources, including required
18	buffers, 100-year floodplains, stream protection setbacks, wetlands, areas of slope greater than 20 percent, and
19	
20	required landscaping.
21 22	8. If the property is developed, the temporary use shall be located in an area that is not actively used by an existing
	approved principal use, and that would support the
23 24	proposed temporary use without encroaching or creating
24 25	a negative impact on existing buffers, open space,
25 26	landscaping, traffic movement, pedestrian circulation, or
20 27	parking space availability.
28	9. Tents and other temporary structures shall be located so
20 29	as not to interfere with the normal operations of any
30	permanent use located on the property.
31	10. Off-street parking shall be adequate to accommodate the
32	proposed temporary use.
33	11. Applications for temporary structures to be located in or
34	near the 100-year floodplain shall be in accordance with
35	subsection 21.03.090, Flood Hazard Permits.
36	
37	(AO 2012-124(S), 2-26-13; AO 2013-117, 12-3-13)]
38	
39	Section 3. Anchorage Municipal Code section 23.10.104 is hereby amended
40	to add a new subsection to read as follows:
41	
42	23.10.104.16 Shelter Units Located in Allowed Camps.
43	
44	Shelter units located within Allowed Camps, excluding common fabric
45	tents typically available at retailers rated by the manufacturer for 4
46	persons or less, may be set up without obtaining a building permit and
47	certificate of occupancy under the following restrictions and
48	requirements:
49	
50	A. <u>Sleeping units shall not exceed 100 square feet gross floor area.</u>
51	B. <u>Hygiene and community units shall not exceed 800 square feet</u>

	AO re Allowe	ed [SANCTIONED] Camps	Page 18 of 21
1 2 3		gross floor area. a. Exception: Units meeting the requirements of Ancillary Buildings under AMC 23.95 may excee	
4 5	C.	<u>Units shall be capable of supporting 25 psf snow</u> able to resist the wind design load for the location.	load and be
6 7	D.	Units shall be restrained to resist wind load. The shall be designed by an Alaska licensed civil of	attachment
8 9 10 11 12	E.	engineer. Wall/roof panel finish material shall be tested in with ASTM E84 and the flame spread shall not exc the smoke developed index shall not exceed 450 (C material).	eed 200 and
13 14 15 16	F.	Units shall be located and arranged to allow for responder access and snow removal. a. <u>A minimum clear space of 5 feet shall be provid</u> subject to snow shedding.	led on sides
17 18 19 20		 b. <u>A minimum clear space of 10 feet shall be prov</u> (on the door side) of each unit. c. <u>Units may be located adjacent to each other form</u> with up to 8 units per cluster. Clusters of units 	ning clusters nits shall be
21 22		located 10 feet minimum from permanent property lines, support structures and other clus	sters.
23 24	G.	The accumulation of trash, combustibles, obstructions shall not be allowed in the required cl	ear space.
25 26 27	H.	Units and the required clear space shall be maintain the accumulation of snow and ice. Snow shall not b accumulate on the unit.	
28 29 30	I.	Electrical permit required: a. <u>A licensed electrical contractor shall obtain</u> provide electrical service and/or connection to	
31 32		The electrical connection shall consist of a flexible cord, attachment cap and receptacle a	n approved
33 34 35		 the location. b. The unit shall comply with the National Electrinate noted by NEC 550.4 (A). A code compliance insp 	
36 37 38		be performed, and necessary corrections made to is connected. A licensed electrical contractor s permit and make the correction. The permit for	before power hall obtain a
39 40 41 42		electrical service and/or connection may corrections when performed by the same contra c. Installations involving more than one unit electrical design sealed by an Alaska license	<u>include the</u> actor. require an
43 44 45	J.	engineer. Occupants shall have access to on-site toilet and b facilities	athing
45 46 47 48 49	К.	facilities. If the unit is connected to a water supply or wastew a licensed plumbing contractor shall obtain a retrof perform the work. A public water supply shall be i reduced pressure backflow assembly.	it permit and

	AO re Allow	ed [SANCTIONED] Camps	Page 19 of 21
1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17	AU re <u>Allow</u> L. M. N.	 If the unit is to be connected to a natural gas supply, a retrofit permit shall be obtained by following: a. <u>A licensed plumbing contractor, or</u> b. <u>A licensed mechanical contractor that emplumber or gas fitter.</u> Service equipment located adjacent to vehicl protected with bollards or other substantial be Units shall comply with fire code and operation determined by the fire marshal. These include limited to: a. <u>An Anchorage Fire Department (AFD) app serviced fire extinguisher shall be located</u> b. <u>Propane tanks shall be protected from veh shall be located in accordance with the fire lanes of vehicle access to the units or nearby structed structure.</u> 	or propane one of the ploys a licensed e lanes shall be parrier. onal processes as e, but are not roved, currently inside the unit. hicle impact and e code. or emergency
18 19 20 21 22	<u>0.</u>	Units that do not meet all restrictions and rec in items A. through M. shall require a building accordance with this code.	uirements listed
23 24 25 26 27 28	Section 4. as follows: Char EDIT		
29 30		5.100 Building permit: Exemption.	
31 32 33 34 35 36 37	Relocatable ancillary buildings, which meet the requirements of section 23.95.200 qualify for a building permit. Relocatable ancillary buildings are exempt from the requirements of section 23.10.101.9, Moved buildings, and section 23.10.104.3, Temporary structures of the Anchorage Administrative Code, or any successor or local amendment thereto.		
38 39		No. 2020-85, § 1, 10-27-20)	
40 41	23.95	5.200 Requirements for building permit.	
42 43 44 45 46 47 48 49 50 51		 ocatable ancillary building which meets all of the fol irements qualifies for a building permit: The relocatable ancillary building shall comply w the technical codes for new buildings or structu building and life safety concerns and are current building plan review, except the relocatable and required to have: 1. Plumbing facilities; 2. Water service; 3. Permanent foundation; 	ith the provisions of ures relating to fire, as of the date of the

	AO re <u>Allowed</u> [S A	. NCTIONED] Camps		Page 20 of 21
1 2 3	4.		vstem, provided the 1,000 square feet in s	
4 5 6	5. 6.	available on the sit	e disabled, provided	<u>/ similar purpose or</u>
7 8		PERMANENT BUIL	ION] program is off DING] accessible to th	ne disabled.
9 10 11	over	relocatable ancillary turning or sliding by lat ement during seismic a	eral forces, including w	
12 13 14	C. A pla shall	an for the proposed loo be approved by the	cation of the relocatab ne municipal Fire D	, ,
14 15 16	D. An e	elopment Services Dep electrical permit and ing is required followir	reinspection for the	
17 18 19	E. A pl build	umbing permit and r ing having plumbing wing each relocation th	einspection for any facilities or water	relocatable ancillary
20 21 22	(AO No. 20	20-85, § 1, 10-27-20)		
23 24	23.95.300	Definitions.		
24 25 26	[A.] <u>A</u> <u>r</u> [R] <u>definitions:</u>	elocatable ancillary b	uilding <u>shall meet o</u>	ne of the following
27	<u>demiiions.</u> <u>A.</u>		privately owned mo	
28 29 30 31		definition of the Bu constructed for mult	rt facility meeting the uilding Codes contain i-year use in conjuncti / owned permanent	ned in Title 23 and on with one or more
32 33		meets all of the follo	·	Ū
34 35		public educati 2. Is ancillary to	on purpose; a permanent building a	and serves the same
36 37		3. Is located in a	se and function as the close proximity to the	
38 39		and 4. Is used as a c	lassroom for students	who have access to
40 41		• •	acilities and water serv used as a storeroom	•
42 43	<u>B.</u>		moveable facility	-
44 45 46			under section 16.1 plan has been activ	
47	[<u>C</u>	A structure design	ed for rapid deploy	
48 49			eadily moveable in le and transitional sl	
49 50			esidents, or support	
51				

	AO re Allowed [SANCTIONED] Camps	Page 21 of 21
1	(AO No. 2020-85, § 1, 10-27-20)	
2 3 4 5 6	Section 5. The Anchorage Health Department shall develop star rules of conduct, policies and procedures, good neighbor policy, and ope and make them available to prospective applicants for a allowed [sanct permit.	erating plans
7 8 9 10 11 12	Section 6. Notwithstanding AMC section 21.03.210, this ordinand require Planning and Zoning Commission review prior to Assembly ac 21-day published notice requirement of AMC subsection 21.03.020H.4 this ordinance shall comply with Charter § 10.01(b) notice requirement	tion, and the 4. is waived;
12 13 14 15	Section 7. This ordinance shall be effective immediately upon p approval by the Assembly.	assage and
15 16 17 18	PASSED AND APPROVED by the Anchorage Assembly this, 2023.	day of
19 20 21		
21 22 23	Chair	
23 24 25 26	ATTEST:	
27	Municipal Clark	
28	Municipal Clerk	

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MUNICIPALITY OF ANCHORAGE

ASSEMBLY MEMORANDUM

No. AM 491-2023

Meeting Date: June 20, 2023

- From: Assembly Members Martinez, Johnson, and Cross
- 3 Subject: AO NO. 2023-70(S): AN ORDINANCE OF THE ANCHORAGE MUNICIPAL ASSEMBLY WAIVING OR MODIFYING CERTAIN 4 PROVISIONS OF [AMENDING] ANCHORAGE MUNICIPAL CODE 5 6 CHAPTER 16.125, TITLE 21 AND TITLE 23 TO DEFINE AND 7 ESTABLISH ALLOWED [SANCTIONED] CAMPS IN THE MUNICIPALITY OF ANCHORAGE ON [AS] A TEMPORARY BASIS 8 9 IUSE PROVIDE SITE REQUIREMENTS AND **RESTRICTIONS, OPERATIONAL STANDARDS, A STREAMLINED** 10 11 PERMITTING PROCESS [REQUIRE A REVOCABLE PERMIT,] 12 AND AUTHORIZE USE OF RELOCATABLE ANCILLARY AND TEMPORARY BUILDINGS AS EMERGENCY SHELTER 13 OR TEMPORARY STRUCTURES FOR ALLOWED [SANCTIONED] 14 15 CAMPS; AND WAIVING PLANNING AND ZONING COMMISSION **REVIEW FOR GOOD CAUSE.** 16 17

This Substitute version of the AO significantly makes changes to the original 19 proposed AO to take a temporary approach to allow the utilization of sanctioned 20 camps within the Municipality of Anchorage for the rest of 2023. It is an initial step 21 22 for developing permanent changes to the Anchorage Municipal Code to permit allowed camps as a use type regulated by Title 21, and for operations plan 23 24 standards in Title 16 and oversight by the Anchorage Health Department. 25 Significant changes were made to track the changes from the Sanctioned Camp Community Task Force original proposed AR 2023-188 and the final passed and 26 27 approved AR 2023-188(S-1), As Amended. The change in direction in that 28 resolution from launching multiple sanctioned, or allowed, camp areas and encouraging property owners to apply to establish and operate their own sanctioned 29 camps to a pilot program for one allowed camp on municipal property also drives 30 31 many of the changes in direction contained in this S-version of the proposed ordinance. The substantive changes include: 32 33

 Anchorage Municipal Code will not be amended at all by the S-version. Instead, a temporary procedure is established that waives any conflict or barrier in current Code and allows the Director of the Planning Department to issue a permit for an allowed camp. The Director will issue no new permits after September 1, and all permits will all expire December 1, 2023. These deadlines may be changed before those dates by subsequent ordinance. The sponsors intent is to continue working on a more permanent code change establishing a new use type and procedures that would be guided by the experience from the temporary procedures proposed here. This temporary procedures by a non-Code ordinance approach has been taken in the past to address extenuating circumstances and allow temporary land uses to mitigate the impacts of those on the community. This approach is well suited for the circumstances today as homeless unsheltered persons have set up prohibited campsites throughout the municipality. A comparison of permitted allowed camps and those prohibited campsites is attached in Exhibit A.

- The application for a permit is to the Planning Department, not to the Anchorage Health Department (AHD). The application must include an Operations Plan that is forwarded to the AHD for its review and approval. The AHD Director can work with the applicant to modify the Operations Plan for compliance with and best practices under Section 1; the Planning Director shall ensure compliance with the land use regulations established by Section 2 and depending on the structures proposed for use may circulate to the Building Official for Section 3 review. The Planning Director cannot issue the permit if the AHD Director rejects the Operations Plan.
- 18 Notice of the application, after its complete, will be posted on the property, published on the Municipality's public notices webpage, and e-mailed to the 19 Federation of Community Councils for dissemination to all community 20 21 councils. The Planning Director must wait 10 days for public comments before making a decision on the application. This approach provides for a 22 23 fast tracked public process in order to issue permits quickly this summer. The permanent changes anticipated for Code amendments would follow a more 24 rigorous public process, such as that for conditional uses. 25
- Section 1 details the requirements of an Operations Plan, and tracks some 26 • of the information necessary similar to Homeless and Transient Shelter 27 Licensing in AMC chapter 16.125. But it does not amend code, the 28 requirements are numbered within the ordinance, starting with Section 1.I. 29 on p. 4, line 44. A definition for "Allowed Camps" is provided here, and 30 31 operations standards the applicant should provide. These are modeled after 32 the requested standards, amenities and services recommended by the Sanctioned Camps Community Task Force, AR 2023-188(S-1), As 33 Amended, and code adopted by Olympia, Washington. The AHD Director 34 may work with the applicant to suggest changes before approving the 35 Operations Plan, but may also require some changes for approval. A nominal 36 fee is required, to demonstrate the applicant is serious about the process. 37 38 The AHD Director is authorized to request immediate or noticed termination of the permit for the allowed camp, if operations are inadequate to protect the 39 residents and neighbors. 40
 - Section 2 is deleted, so Code is not amended to require an administrative permit under Title 21, and Section 3 becomes Section 2 in the S-version. It sets out the application process to the Planning Department, restrictions and standards. Some significant changes from the original ordinance are:
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 Allowed camps may only be approved in zoning districts that allow a homeless and transient shelters or transitional living facilities are

1 2 3 4 5 6 7 8 9	3, R-3A, R-4, Bowl, and the Chugiak-Eagle Girdwood area be permitted in by Assembly ap o Separation dist the overly prohi	r by right or by conditional use approval. Those are R- R-4A, B-1B, B-3, and PLI districts in the Anchorage CE-R-3, CE-B-3, CE-PLI and CE-DO districts in the River area. Those two use types are not listed in the Table of Allowed uses. However, allowed camps may any other zoning district with additional public process oproval of a resolution. ance from identified protected uses is changed from bitive original ordinance proposal, to 500 feet when the	
10 11 12 13	residents. The the required pe line to lot line.	e than 45 residents, and 400 feet if for 45 or fewer distance is measured from the nearest access point in rimeter fencing for the allowed camp, and not from lot	
14 15 16	the procedure Administrative I	I, the permit must be posted on the site, and notice of for objections to it, which may be filed with the Hearings Officer.	
17 18 19	are provided, b prior notice to t	•	
20 21 22 23 24 25 26 27 28 29 30 31 32	 Section 3 of the S-version provides an exemption from the building permit and certificate of occupancy requirements of Title 23, Building Codes, and was drafted with much assistance from the Acting Building Official. So long as the requirements are complied with and approvals obtained, the longer process for permits and inspections for permanent buildings and structures is avoided. This enacts a new AMC section 23.10.104.16 specific to the buildings that would be at the allowed camp sites, including administrative office buildings and hygiene or community buildings. This section replaces the amendment to AMC ch. 23.95, Relocatable Ancillary Buildings, in Section 4. However, relocatables would still be allowed under that chapter, but temporary structures on impermanent foundations such as Pallet Shelters would be allowed under Section 3's code amendment. 		
33 34 35 36 37 38 39	The S-version is a streamlined process that is temporary and serves as a springboard for us to learn what works and doesn't, to better inform the future permanent changes to Code to add this new use. This ordinance is necessary to make the request of the Sanctioned Camp Community Task Force and AR 2023-188(S-1), As Amended, possible and legal as soon as possible within the Municipality.		
40 41 42	Attached in Exhibit A are photos comparing communities with sanctioned camps to those of unsanctioned camps in Anchorage and Santa Cruz, CA		
43 44	We request your support fo	or the ordinance.	
45	Prepared by: A	ssembly Counsel's Office	
46	Reviewed by: Le	egislative Services Office	

1 2 3	Respectfully submitted:	George Martinez, Assembly Member District 5, East Anchorage
4 5 6		Zac Johnson, Assembly Member District 6, South Anchorage
7 8		Kevin Cross, Assembly Member
9		District 2, Eagle River

Attachment A





Examples of Sanctioned Homeless Camps in:

- 1.) Denver, CO
- 2.) San-Diego, CA.
- 3.) Los Angeles, CA
- 4.) Olympia, WA.



Attachment A





Examples of **Unsanctioned Homeless Camps** in Anchorage and, shown at bottom, in Santa Cruz, CA.



