Submitted by: CHAIR OF THE ASSEMBLY AT THE **REQUEST OF THE MAYOR** Prepared by: Department of Law For reading: June 20, 2023

ANCHORAGE, ALASKA AO No. 2023-67(S)

AN ORDINANCE OF THE ANCHORAGE MUNICIPAL ASSEMBLY AMENDING [REPEALING] ANCHORAGE MUNICIPAL CODE SECTION 9.28.035 TO RAISE THE AMOUNT OF DELINQUENT FINES THAT TRIGGER VEHICLE ABATEMENT OPERATED BY DELINQUENT OFFENDERS AND UPDATE THE DEFINITION OF TRAFFIC FINE, [KNOWN AS THE "SCOFFLAW LAW," AND MAKING CONFORMING AMENDMENTS TO AMC CHAPTER 9.28].

WHEREAS, the Municipality of Anchorage enacted its first iteration of the "Scofflaw" Law" with passage of AO 2007-060 with a delayed effective date, and soon after repealed and rewrote its law by AO 2007-161 enacting Anchorage Municipal Code section 9.28.035 to be consistent with nascent state legislation that authorized municipalities to adopt ordinances allowing impoundment and forfeiture of motor vehicles driven on public streets if the driver has accumulated more than \$1,000 in delinguent fines for moving violations committed within the municipality; and

WHEREAS, the stated purpose of, the Municipality's Scofflaw code, in AMC section 9.28.035A., is: "The purpose of abatement is to remove motor vehicles operated by repeat traffic offenders who have not been subject to the deterrent and rehabilitative effects of sentencing, and who therefore pose a heightened danger to the public. The purpose of abatement is not to generate revenue."; and

23 **WHEREAS,** the Alaska Legislature later enacted a state statute amendment that 24 requires the Department of Motor Vehicles to "cancel a driver's license upon 25 determination that ... the licensee owes \$1,000 or more in unpaid fines for offenses 26 involving a moving motor vehicle and failed to (A) pay the fines in full as required by the court; or (B) make payments in good faith on the unpaid balance of the fines 27 28 under a payment plan established by the department." AS 28.15.161(a)(7). The 29 statute change was part of House Bill 49 passed in 2019 as a response to the crime rates in the wake of passage of Senate Bill 91 passed in 2016, as one of the tools 30 31 to address repeat offenders; and

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> WHEREAS, the Municipal Ombudsman analyzed the utility and effect of the Scofflaw code in a February 5, 2020 memorandum, finding that the "alleged public safety purpose of the scofflaw program has not been achieved," concluded that it is "not fair, equitable or reasonable," and recommended it be repealed; now, therefore,

THE ANCHORAGE ASSEMBLY ORDAINS:

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40 Section 1. [Anchorage Municipal Code section 9.28.035 is hereby repealed in its entirety. In accordance with AMC section 1.05.050B., a copy of the 41 existing text of the section being repealed is attached as Attachment A.1 42

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	Anchorage	Municipal Code 9.28.035 is hereby amended to read as follows (the
	remainder o	of the section is not affected and therefore not set out):
	0.00/	25 Abstement of vehicles energied by delinguent offenders
	<u>9.28.0</u>	35 Abatement of vehicles operated by delinquent offenders.
	<u>A</u> .	Any motor vehicle operated by a person who accumulates
	_	delinguent traffic fines totaling more than \$2,500.00 [\$1,000.00] is
		a public nuisance subject to abatement as provided in this
		section. The purpose of abatement is to remove motor vehicles
		operated by repeat traffic offenders who have not been subject
		to the deterrent and rehabilitative effects of sentencing, and who
		therefore pose a heightened danger to the public. The purpose of abatement is not to generate revenue.
		abatement is not to generate revenue.
	<u>B</u> .	Definitions. The following words, terms and phrases, when used
	—	in this section, shall have the meanings ascribed to them in this
		subsection, except where the context clearly indicates a
		different meaning:
		*** *** ***
		Traffic fine means a fine issued by the municipality for a
		<u>Traffic fine means a fine issued by the municipality for a</u> moving violation, which is any violation of vehicle laws that is
		committed by the driver of a vehicle while the vehicle is moving,
		including not having proof of insurance. Moving violations shall
		not include equipment violations or paperwork violations
		relating to registration, licensing, and inspection. Traffic fine
		does not include fines for parking violations.
		*** *** ***
		(AO No. 2007-161, § 5, 12-11-07; AO No. 2010-76, § 7, 10-26-10;
		AO No. 2010-81(S-1), § 10, 12-7-10, eff. 1-1-11)
	Section 2.	[Anchorage Municipal Code section 9.28.026 is hereby amended
	a <u>s tollows (</u> o <i>ut</i>):]	the remainder of the section is not affected and therefore not set
	Julj.]	
	[9.28	026 Impoundment and forfeiture of vehicle.]
	<u> </u>	
	***	*** ***
	<u>[F].</u>	[Definitions. The following words, terms and phrases, when used
		in this section, shall have the meanings ascribed to them in this
		subsection, except where the context clearly indicates a different
		meaning:]
	***	*** ***
		[Legally unjustified means there was:]

1	[1.] [No reasonable suspicion for the stop of the vehicle
2	leading to an arrest for soliciting, driving without a valid
3	<u>license, driving under the influence, [OPERATING A</u>
4	MOTOR VEHICLE THAT IS PUBLIC NUISANCE UNDER
5	SECTION 9.28.035,] or operating without the required
6	security based on the individual allegedly operating,
7	driving, or being in actual physical control of the vehicle;
8	<u>or]</u>
9	[2.] [No probable cause for the arrest of an individual for
10	soliciting, driving without a valid license, driving under the
11	influence, [OPERATING A MOTOR VEHICLE THAT IS
12	PUBLIC NUISANCE UNDER SECTION 9.28.035,] or
13	operating without the required security based on the
14	individual allegedly operating, driving, or being in actual
15	physical control of the vehicle.]
16	*** *** ***
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18 19	<u>[(AO No. 82-205; AO No. 83-168, 10-17-83; AO No. 93-87(S-2), 1-1-94; AO</u> No. 94-71(S), § 1, 4-26-94; AO No. 95-84(S-1), § 18, 4-27-95; AO No. 95-
19 20	163(S), §§ 10—19, 8-8-95; AO No. 97-87, § 3, 6-3-97; AO No. 2001-51, §
20	1, 2-27-01; AO No. 2001-72, § 1, 7-1-02; AO No. 2001-139, § 2, 7-1-02; AO
22	No. 2001-150, § 6, 8-28-01; AO No. 2003-73, §§ 12—14, 4-22-03; AO No.
23	2003-106, §§ 7, 8, 7-1-03; AO No. 2003-152S, § 2, 1-1-04; AO No. 2003-
24	155, § 2, 6-1-04; AO No. 2004-61, § 1, 3-2-04; AO No. 2006-89(S), § 1, 6-
25	6-06; AO No. 2006-115, § 1, 9-12-06; AO No. 2007-60, § 2, 11-1-07; AO
26	No. 2007-161, § 3, 12-11-07; AO No. 2008-126, § 1, 1-6-09; AO No. 2010-
27	76, § 4, 10-26-10; AO No. 2010-81(S-1), § 8, 12-7-10, eff. 1-1-11; AO No.
28	2012-16, § 3, 2-14-12, retro eff. 12-22-11; AO No. 2012-55, § 1, 7-10-12;
29	AO No. 2015-126, § 2, 1-1-16)]
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31	[Section 3. Anchorage Municipal Code section 9.28.027 is hereby amended
32	as follows (the remainder of the section is not affected and therefore not set
33	<u>out):]</u>
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35	[9.28.027 - Failure to return a vehicle released under a vehicle return
36	bond.]
37	[A] . It is unlowful for the nersen whe has secured the release of a
38	[A]. [It is unlawful for the person who has secured the release of a vehicle under a vehicle return bond under section 9.28.019.
39 40	9.28.020, 9.28.022, 9.28.026, 9.28.030, [9.28.035,] or 8.65.030 to
40 41	willfully fail to return that vehicle when ordered by a court. Each
41 42	day a vehicle is not returned constitutes a separate offense under
43	this section.]
44	*** *** ***
45	[(AO No. 95-84(S-1), § 19, 4-27-95; AO No. 2001-72, § 3, 7-1-02; AO No.
46	2001-139, § 3, 7-1-02; AO No. 2003-155, § 3, 6-1-04; AO No. 2004-61, § 1,
47	3-2-04; AO No. 2007-60, § 3, 4-10-07; AO No. 2007-161, § 4, 12-11-07; AO
48	No. 201-76, § 5, 10-26-10)]
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PASSED AND APPRC	OVED by the Anchorage Assembly this 23.	day o
ATTEST:	Chair of the Assembly	
Municipal Clerk		