Municipal Clerk's Office Approved

Date: October 1, 2020

Submitted by: Chair of the Assembly at the

Request of the Mayor

Prepared by: Finance Department For reading: September 15, 2020

ANCHORAGE, ALASKA AO No. 2020-98

AN ORDINANCE AMENDING ANCHORAGE MUNICIPAL CODE SECTION 6.50.060 TO MODIFY THE MOA TRUST FUND ANNUAL DIVIDEND CALCULATION METHODOLOGY AND TO BROADEN AUTHORIZED INVESTMENTS TO FURTHER DIVERSIFY THE MOA TRUST FUND RETROACTIVE TO JANUARY 1, 2020 SUBJECT TO THE OCCURRENCE OF THE MUNICIPAL LIGHT & POWER SALE CLOSING DATE.

WHEREAS, the anticipated final net sale proceeds from the sale of Municipal Light & Power (ML&P) to Chugach Electric Association (CEA) is expected to dramatically increase the value of the MOA Trust Fund; and

WHEREAS, without recalibration of the current MOA Trust Fund dividend calculation methodology, the resultant dividend calculation will produce a skewed and understated annual dividend calculation beginning in 2020; and

WHEREAS, the MOA Trust Fund's investment consultant and the Investment Advisory Commission recommend further diversification of portfolio managers and broadened authority to invest in alternative investment areas, in light of the more than doubling of the MOA Trust Fund's market value resulting from the sale of ML&P to CEA; now therefore

THE ANCHORAGE ASSEMBLY ORDAINS:

<u>Section 1.</u> Anchorage Municipal Code section 6.50.060, MOA Trust Fund, is hereby amended to read as follows (other portions of this section are not affected and therefore not set out):

6.50.060 - MOA Trust Fund.

A. *Definitions*. In this section, unless the context clearly indicates otherwise:

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Average asset balance means the market value of the pooled trusts' assets, including accrued investment interest and dividends, averaged [OVER THE 20 CONSECUTIVE QUARTERS ENDING MARCH 31 OF EACH FISCAL YEAR. DURING 2004 THE AVERAGE

ASSET BALANCE WILL BE BASED ON THE 19 QUARTERS ENDED MARCH 31, 2004] according to the following specified terms:

2020 annual dividend payment to be based on the average asset balance associated with the audited December 31, 2019 market value and the initial month end market value associated with the ML&P sale closing date, using the full amount of anticipated net ML&P sale proceeds, as assigned to the MOA Trust Fund in accordance with ML&P sale closing documents.

2021 annual dividend payment to be based on the average asset balance associated with the trailing 2 consecutive quarters ending March 31, 2021.

2022 annual dividend payment to be based on the average asset balance associated with the trailing 6 consecutive quarters ending March 31, 2022.

2023 annual dividend payment to be based on the average asset balance associated with the trailing 10 consecutive quarters ending March 31, 2023.

2024 annual dividend payment to be based on the average asset balance associated with the trailing 14 consecutive quarters ending March 31, 2024.

2025 annual dividend payment to be based on the average asset balance associated with the trailing 18 consecutive quarters ending March 31, 2025.

2026 and later years' annual dividend payment to be based on the average asset balance associated with the trailing 20 consecutive quarters ending March 31 of each fiscal year.

Corpus of the MOA Trust Fund (or corpus) means:

- 1. The aggregate of the following proceeds previously deposited by the assembly:
 - a. Proceeds from the sale of ATU after retirement of ATU debt; [AND]
 - b. Proceeds allocated from the police and fire retirement system settlement; and[.]

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c. Proceeds from the sale of ML&P determined in accordance with Anchorage Charter Section 13.11(a).

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- D. Controlled spending policy. No more than five percent of the average asset balance will be available for annual dividend distribution in Year 2020 only and the maximum payout percentage rate shall be reduced to four and one-half percent thereafter. The four and one-half [FIVE] percent cap is tied to an endowment method whereby long-term capital market projections for average annual investment return over the next ten to twenty years are netted against projected inflation (e.g., if long-term [IN JANUARY 2001] capital market projections in a given year indicated a[N] six and one half [8.25] percent average annual investment return less two [3.25] percent average annual inflation, this would lead to [FOR] a projected "net" average annual rate of return of four and one half [FIVE] percent).
 - [1. HOWEVER, EFFECTIVE JANUARY 1, 2017, NO MORE THAN FOUR AND ONE-QUARTER PERCENT OF THE AVERAGE ASSET BALANCE WILL BE AVAILABLE FOR ANNUAL DIVIDEND DISTRIBUTION UNTIL SUCH TIME AS THE TRUST'S MARKET VALUE RECOVERS TO A LEVEL EQUAL TO OR GREATER THAN THE TRUST'S MARKET VALUE AT DECEMBER 31, 2007, ADJUSTED FOR INFLATION AS MEASURED BY THE ANNUAL CHANGE IN THE UNITED STATES CONSUMER PRICE INDEX FOR ALL URBAN CONSUMERS (CPI-U).
 - 2. FOLLOWING SUCH RECOVERY, THE TRUST MAY RESUME DISTRIBUTING A MAXIMUM OF FIVE PERCENT OF THE AVERAGE ASSET BALANCE FOR ANNUAL DIVIDEND DISTRIBUTION PURPOSES.]

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I. Authorized investments. In addition to the investments authorized by section 6.50.030, but subject to the investment restriction of this section, the assets of the pooled trusts may be invested in the following types of investments:

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3. Real estate investments in a diversified portfolio of institutional quality, <u>predominantly</u> income producing properties held in a

collective investment vehicle which limits the pooled trusts' liability;

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J. *Investment restrictions*. Notwithstanding any other provision of this title, investment of the assets of the pooled trusts shall be restricted as follows:

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- 3. Real estate. No more than:
 - a. <u>Ten</u> [FIVE] percent (<u>10</u>[5]%) of the overall pooled trusts' portfolio value at time of purchase may be invested in real estate investments cited above in subsection I.3.
- 4. Basket clause flexibility. No more than:
 - a. <u>Ten [FIVE]</u> percent (<u>10[5]</u>%) of the overall pooled trusts' portfolio value at time of purchase may be used to provide basket clause flexibility in:
 - i. Extending investment parameters in any of the asset classes cited in this section; or
 - ii. Utilizing investment vehicles such as limited partnerships or special purpose trusts to provide access to well-diversified alternative investment portfolios or strategies. Examples of such limited liability investments include, but are not limited to, hedge fund of funds (absolute return strategy), private equity, private debt [FUND OF FUNDS], and various real return and/or inflation hedge products.

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(AO No. 99-50(S), § 1, 4-6-99; AO No. 99-156, § 1, 1-11-00; AO No. 2000-89, § 1, 6-13-00; AO No. 2000-162(S), § 1, 11-21-00; AO No. 2002-10, § 1, 4-16-02; AO No. 2003-167, § 1, 1-6-04; AO No. 2006-146, § 1, 10-31-06; AO No. 2009-3, § 1, 1-20-09; AO No. 2016-127, § 1, 11-1-16)

<u>Section 2.</u> This ordinance shall be effective retroactive to January 1, 2020, subject to the occurrence of the ML&P sale closing date.

PASSED AND APPROVED by the Anchorage Assembly this 1st day of October, 2020.

Docusigned by:

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Chair

ATTEST:

— Docusigned by: Jennifer Veneklasen

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Municipal Clerk



MUNICIPALITY OF ANCHORAGE Assembly Memorandum

No. AM 544-2020

Meeting Date: September 15, 2020

From:

MAYOR

Subject:

AN ORDINANCE AMENDING ANCHORAGE MUNICIPAL CODE SECTION 6.50.060 TO MODIFY THE MOA TRUST FUND ANNUAL DIVIDEND CALCULATION METHODOLOGY AND TO BROADEN AUTHORIZED INVESTMENTS TO FURTHER DIVERSIFY THE MOA TRUST FUND RETROACTIVE TO JANUARY 1, 2020 SUBJECT TO THE OCCURRENCE OF THE MUNICIPAL LIGHT &

POWER SALE CLOSING DATE.

The Municipality anticipates the final closing and transfer of the designated portion of net sales proceeds from the sale of Municipal Light & Power (ML&P) to Chugach Electric Association (CEA) in 2020. The designated portion of net sales proceeds which ultimately are transferred to the MOA Trust Fund ("Trust") will result a significant increase to the Trust's value (i.e., assuming upper estimate of \$230 million). Historically, the Trust's annual dividend calculation has been based on a specified percentage applied to the average market value of the Trust over the trailing 20 calendar quarters ended March 31 of each fiscal year.

The designated portion of net sales proceeds are expected to be received by the Trust during the second half of 2020. Given that the Trust's value is expected to increase by 140% once transferred monies are received, continued use of the current dividend calculation methodology would result in a skewed, understated annual dividend amount. To rectify this situation, the proposed Ordinance recalibrates the calculation to recognize the maximum effect of the added funds in the year 1 by modifying the definition of average asset balance in the definitions section of Anchorage Municipal Code (AMC) Section 6.50.060. The dividend calculation is then smoothed out in years 2 through 6 such that by year 2026 the average asset value is restored back to an average of the Trust's market value over the 20 consecutive quarters ending March 31 of each fiscal year.

The long-term dividend payout percentage is proposed to increase from 4.25% to 4.50% since the ML&P sales proceeds have helped the Trust regain its inflation-proofed status based on its prior market value at 12/31/07, the last calendar year prior to the 2008/2009 market crash. For calendar year 2020 only, the dividend payout percentage is proposed to be 5.00%, in order to generate a dividend amount in-line with the dollar amount approved in a Q1 2020 general government operating budget revision that the Assembly proposed and approved on April 28, 2020.

In addition, the proposed ordinance broadens investment authority to allow greater exposure to direct real estate investments and to increase the basket clause percentage cited in AMC to allow for increased allocations to more diversified types of investments. This broadened authority is in response to the Trust more than

doubling in size with the receipt of ML&P sale proceeds.

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The proposed code changes governing the Trust were made in close consultation with the Trust's investment consultant and the Investment Advisory Commission, after significant review and discussion in late 2019 and 2020. The changes are expected to provide further diversification benefits within the Trust while maintaining risk objectives.

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10 11 The attached Summary of Economic Effects (S.E.E.) specifically addresses the projected increase in annual revenues to the General Government Operating Budget as a result of this proposed change in the annual dividend calculation methodology.

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THE ADMINISTRATION RECOMMENDS APPROVAL.

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Prepared by: Daniel Moore, Municipal Treasurer

18 Approved by: Alexander Slivka, CFO

19 Concur: Lance Wilber, Director, Office of Management and

Budget

Concur: Kathryn R. Vogel, Municipal Attorney
 Concur: William D. Falsey, Municipal Manager

Respectfully submitted: Ethan A. Berkowitz, Mayor

MUNICIPALITY OF ANCHORAGE Summary of Economic Effects -- General Government

AO Number: 2020-98 Title: AN ORDINANCE AMENDING ANCHORAGE MUNICIPAL CODE SECTION 6.50.060 TO

MODIFY THE MOA TRUST FUND ANNUAL DIVIDEND CALCULATION METHODOLOGY AND TO BROADEN AUTHORIZED INVESTMENTS TO FURTHER DIVERSIFY THE MOA TRUST FUND RETROACTIVE TO JANUARY 1, 2020 SUBJECT TO THE OCCURRENCE OF

Sponsor: MAYOR

Preparing Agency: FINANCE / TREASURY

Others Impacted:

CHANGES IN EXPENDITURES AND REVENUES:				(In Thousands of Dollars)							
	FY20		FY21		FY22		FY23		FY24		
Operating Expenditures 1000 Personal Services 2000 Non-Labor 3900 Contributions 4000 Debt Service		- -		-		- -		-		- -	
TOTAL DIRECT COSTS:	\$	-	\$	-	\$	-	\$	-	\$	-	
Add: 6000 Charges from Others Less: 7000 Charges to Others	\$	-	\$	-	\$	-	\$	-	\$	-	
FUNCTION COST:	\$	-	\$	-	\$	-	\$		\$	-	
REVENUES:	\$	-	\$	3,600	\$	300	\$	200	\$	200	
CAPITAL:	\$	-	\$	-	\$	-	\$	-	\$	-	
POSITIONS: FT/PT and Temp	0			0		0		0		0	

PUBLIC SECTOR ECONOMIC EFFECTS:

The proposed Ordinance would allow for an increased annual dividend, from \$6.5M to \$14.0M, starting in year 2020 as a result of a recalibrated formula to account for the designated portion of net sales proceeds going into the MOA Trust Fund ("Trust") from the sale of ML&P to Chugach Electric (i.e., assuming upper estimate of \$230M). The change in calculation methodology will gradually return to the average market value of the Trust for the 20 consecutive trailing calendar quarters by year 2026. The additional funds from the MOA Trust Fund annual dividend can be used to help fund operating budget priorities without the need to rely solely on property taxes as a revenue source. The above revenue projections factor in the ramped up average market value time periods cited in the Ordinance and assumes a 5.00% payout rate in 2020 only, in accordance with a 2020 1Q budget revision proposed and approved by the Assembly, and a 4.50% dividend payout rate thereafter, with the dividend calculated consistently at March 31 beginning in year 2021 and with the dividend assumed to be paid out by December 15 of each year per existing Code requirement. The 4.50% payout rate is consistent with recommendation provided by the Trust's investment consultant based on long-term capital market assumptions.

PRIVATE SECTOR ECONOMIC EFFECTS:

There is no direct projected effect on the Private Sector other than City services will have additional non-property tax revenues from the MOA Trust Fund, in the form of investment income and return, to pay for priority public services that broadly support the community.

Prepared by: Daniel Moore, Municipal Treasurer Telephone: 343-4092