



**Municipality of Anchorage
Historic Preservation Commission**

A G E N D A

Thursday, December 21, 2023

5:30 – 7:00 p.m.

**Regular Meeting
(Hybrid format)**

In-Person Physical Location

Planning Conference Room 170
Planning and Development Center
4700 Elmore Road
Anchorage, Alaska

or

via Microsoft Teams

[Click here to join the meeting](#)

[Download Teams | Join on the web:](#)

Meeting ID: 298 641 117 118, Passcode: dP2Qka

Or Join by Conference Call:

Dial-in Number: 907-519-0237

Conference ID: 668 786 538#

I. CALL TO ORDER

- A. Establishment of Quorum/Roll Call
- B. Land Acknowledgement
- C. Introductions -- Guests
- D. Disclosures

II. APPROVAL OF AGENDA

III. APPROVAL OF THE MINUTES

- A. October 26, 2023
- B. November 30, 2023

IV. UNFINISHED BUSINESS

- A. Government Hill Wireless Station
- B. Historic Preservation Plan (HPP) Subcommittee
- C. Section 106 Consultation: Alaska Railroad MP 127.5 Bridge Replacement
- D. Section 106 Consultation: Mounting of Sign to JBER Building 11540
- E. HPC Regular Meeting Dates in 2024
- F. Discussion of HPC Priorities in 2024
- G. New CLG Grant Opportunity in 2024

V. NEW BUSINESS

- A. Section 106 Consultation: 4th Avenue Signal and Lighting Upgrades
- B. Section 106 Consultation: JBER Runway 06 Clear Zone Vegetation Removal

VI. PERSONS TO BE HEARD (3-minute limit)

VII. OTHER BUSINESS / STAFF REPORTS

VIII. ADJOURNMENT

Land Acknowledgement:

The Historic Preservation Commission would like to acknowledge that we gather today on the traditional lands of the Dena'ina Athabascans. For thousands of years the Dena'ina have been and continue to be the stewards of this land. It is with gratefulness and respect that we recognize the contributions, innovations, and contemporary perspectives of the upper Cook Inlet Dena'ina.

Public Hearing Procedure:

The procedure by which the public may speak to the Commission at its meeting is:

1. After the staff presentation is completed on public hearing items, the Chair will ask for public testimony on the issue.
2. Persons who wish to testify will follow the time limits established in the Commission Rules of Procedure.
 - a. Petitioners (including all his/her representatives) - 10 minutes. (Part of this time may be reserved for rebuttal.)
 - b. Representatives of groups (community councils, PTA's etc.) - 5 minutes.
 - c. Individuals - 3 minutes.
3. When your testimony is complete you may be asked questions by the Commission. You may only testify once on any issue unless questioned by the Commission.
4. After there is no further public testimony, the chair declares the public hearing is closed.

Commenters or Persons to Be Heard:

If possible, please email tom.davis@anchorageak.gov prior to the meeting.

Procedure for Disclosures:

1. The chair asks for disclosures.
2. The member makes a disclosure regarding one or more specific items on the agenda.¹
3. For each agenda item that the member has made a disclosure, the chair (or acting chair) asks, and the commissioner responds to, the following questions:²

Does the member have a substantial financial interest or substantial private interest in the business item before the body and is that interest:³

- *A substantial part of the present action of the commission on this item?*
- *One that varies directly and substantially with the outcome of the commission's action?*
- *Immediate and known or inconclusive (conjectural) and dependent on factors beyond the commission's action?*
- *Significant monetarily?*
- *Generally possessed by a large group, or only by the individual member? (If there is an interest, is it by a large group or by an individual? If you have a large interest, then specify that limited interest is of a general nature.)*

4. The chair will ask for a motion from another commissioner to direct that the member to participate in the business item.⁴
 - Motion: *I move to direct _____ to participate in business item _____.*
 - Second the motion.
 - Commissioners (not including the member) vote, yes or no.
5. If the member has made a disclosure on more than one agenda item, repeat steps 3 and 4 for each additional agenda item for which the member has made a disclosure. **Repeat the procedure for each member who makes a disclosure.**

¹ If the chair has a disclosure to make, the chair first gives the other commissioners the opportunity to make any disclosures. The chair discloses last, after the commission has addressed disclosures from other members. After making the disclosure, the chair gives control of the meeting over to the vice-chair. The vice-chair becomes the acting chair for the purpose of carrying out the disclosure procedure to determine if the chair can participate in discussions and actions for that item. Once the vice-chair has completed the procedure to determine if the chair has a conflict or not, the vice-chair returns control of the meeting to the chair.

² In practice, as an alternative to step 3, upon listening to the disclosure by the member, if the chair believes there is no direct conflict, the chair may state that they think there is no direct conflict and unless there are any objections from other members can direct the member to participate in discussions of the agenda item, without asking the bulleted questions in 3 or undergoing a motion and vote.

³ The chair asks each bulleted question individually and has the member respond before moving on to the next bulleted question.

⁴ The motion in step 4 is always stated in the positive, to direct the member to participate. This motion enables the commission to vote on the matter. A "no" vote excuses the member from participating in the agenda item.

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Historic Preservation Commission

December 21, 2023, Meeting Packet TOC

** Asterisk indicates item contains sensitive information and is not included.*

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Municipality of Anchorage
Anchorage Historic Preservation Commission

MEETING SUMMARY

Thursday, October 26, 2023
 5:30 p.m.

Regular Meeting

Hybrid Meeting – In-person and Virtual via Teams
 Planning Conference Room 170, 4700 Elmore Road

I. CALL TO ORDER

The meeting was called to order at 5:36 p.m.

A. Establishment of Quorum/Roll Call

A quorum was present.

Present: Darrick Howard *
 Jeremy Karchut
 Bryce Klug, *Chair* *
 Marc Lamoreaux
 Loren Leman, *Secretary* *
 Connor Scher, *Vice-Chair*

Excused: Brandy Pennington
 David Reamer

Ex-Officio Members and Staff:

Tom Davis, Senior Planner/Historic Preservation Officer, Planning Department
 Ryan Yelle, Long-Range Planning Division Manager, Planning Department
 Maria Lewis, Architectural Historian/CLG Program Coordinator, Alaska State Historic
 Preservation Office *

B. Land Acknowledgement *(delivered)*

C. Introductions – Guests

Guests: Greg Stewart, Alaska Native Heritage Center

D. Disclosures (*none*)

II. APPROVAL OF AGENDA

Commissioner Leman moved to approve the agenda. *Commissioner Lamoreaux* seconded.

The agenda was approved unanimously.

III. APPROVAL OF THE MINUTES

A. September 28, 2023.

Commissioner Scher moved to approve the September 28, 2023, minutes as presented and distributed. *Commissioner Howard* seconded.

The September 28, 2023, minutes as presented were approved unanimously.

IV. UNFINISHED BUSINESS

A. Nomination of Alaska Native Heritage Center to the Local Landmark Register

Chair Bryce Klug pointed to the draft HPC Resolution 2023-01, provided in the meeting packet, conveying the recommendations of the Commission regarding the nomination of the Alaska Native Heritage Center to the Local Landmark Register. He explained the action this evening is for Commissioners to review and potentially adopt the Resolution. He asked for questions or comments regarding the draft Resolution.

Commissioner Leman moved to adopt Resolution 2023-01 recommending approval of the Alaska Native Heritage Center to the Local Landmark Register. *Commissioner Scher* seconded the motion.

The motion to adopt the Resolution 2023-01 as presented passed unanimously.

B. Government Hill Wireless Station

Tom Davis reported on the status of the Government Hill Wireless Station report preparation. TNSDS is incorporating the individual sections and appendices prepared by the Municipality and its structural engineer subconsultant into a Master document. TNSDS will review and edit the report in its entirety and submit to the Municipality. TNSDS intends to start the sections of the report that are intended to be a collaboration between the Municipality and TNSDS.

Mr. Davis reported that he and Commissioner Scher and Chair Klug have contributed in-kind services that will be counted toward the 40% match requirement of the \$40,000 CLG Grant. Staff is determining what the State of Alaska's accepted hourly rate for volunteer and staff time is. They plan

to contribute more time in reviewing the draft report once TNSDS provides that, and that there will also be outreach to Government Hill Community Council.

Commissioner Scher asked about the schedule. *Mr. Davis* responded that the project is two months behind its original schedule. He anticipated receiving the draft report soon, and that a final version will be submitted to the State of Alaska. *Maria Lewis* with the State of Alaska responded that if the Municipality finds itself behind schedule, it may ask for an amendment to the grant agreement to extend the deadline; she recommended to contact Kathleen Tarr, the grant administrator at the state.

C. Historic Preservation Plan (HPP) Subcommittee

Chair Bryce Klug explained that the HPP subcommittee has not met and is awaiting news of the when the Municipality will receive final approval of the CDBG-DR grant agreement from the State of Alaska. *Tom Davis* reported that the Assembly has passed a resolution appropriating the funding, such that when the State of Alaska approves the grant agreement and tenders the funds, the funding will be appropriated. He thought that the Municipality and HPC could scope the project and complete an RFP by the end of this year.

Chair Klug provided staff and Commissioners with an update on the status of the existing draft plan, which was prepared in 2018. The public review draft was going through a series of reviews. A marked-up version incorporates the former Planning Director's comments. Another version incorporates the former HPO's comments. Chair Klug and Commissioner Scher have intended to review these and determine if they find those comments acceptable and if they have additional changes. *Commissioner Scher* added that the former HPO indicated to him that she may have begun working on a draft to incorporate the comments, and that there were also working drafts of all the context statements for the neighborhoods.

Commissioner Scher said that when it comes time to scope the remaining project work and write the RFP, it will be important to determine what the consultant should work on and what to do with all the context statements. There will be a need to discuss how much to deviate from 2018 public review draft HPP and if the Municipality should restart the public engagement process.

V. NEW BUSINESS (none)

VI. PERSONS TO BE HEARD (none)

VII. OTHER BUSINESS / STAFF REPORTS

Tom Davis reported the following two Section 106 project consultation requests. State and federal agencies are asking for the HPC's feedback regarding any potential impacts of the proposed projects on historic and cultural resources. *Mr. Davis* pointed to the summary memo and the project letters and information in the meeting packet. In response to a question from the Chair, *Mr. Davis* clarified that he was requesting the Commissioners to make a separate motion and recommendation regarding each of the two projects.

A. Alaska Railroad MP 127.5 Bridge Replacement Project

Chair Klug and *Commissioners Scher* and *Lamoreaux* commented that there should be a request for more information regarding where the bridge replacement project site is located. That information seems to be incomplete.

Commissioner Lamoreaux did not see any information that there was a new site survey of cultural, archeological, or historic resources within the site impact area. The State and Alaska Railroad seem to be depending on existing (previous) survey information. However, he believed that a new survey specific to the project are should be conducted for a project like this. As is, there is not enough information provided with the consultation letter for the AHPC to make a motion to concur with a finding on no significant impact.

Commission Scher agreed the request for consultation from the Alaska Railroad was lacking in basic information that would allow the AHPC to weigh in. He surmised that it is possible the Railroad or State could have left some of the information out because of a sensitive site, but the Commission can discuss sensitive information in executive (closed) session. Based on the consultation letter it seems there are additional resources that could be affected. It would be helpful to see the project location, its impact area, and all resources on a map or have a new survey completed. The Section 106 Act does identify what information should be provided, and the party consulted can ask for more information, or comment that it would like to see a new survey conducted.

Ryan Yelle explained that all Commissioners need to be provided the same information. A request for more information is appropriate if all Commissioners receive access to that information. Commissioners discussed their respective levels of access to the AHRS inventory of historic resources. *Maria Lewis* supported the Commission's need for more information, and suggested that the Municipality request a state Section 106 consultation expert provide training.

Commissioner Lamoreaux moved that the Commission request that the applicant provide more information to the Commission, including maps, of the following:

- Where is the location of the project site?
- Was a new site survey of historic and cultural resources conducted and if not then why?
- Where is the area of potential effects (A.P.E.)? and
- Clarify what additional resources may be affected, and where those are located.

Commissioner Scher seconded the motion.

The motion to request more information passed unanimously.

B. Mounting of Sign to JBER Building 11540.

Chair Klug commented at first that the determination of no significant impact seemed acceptable. The sign seems related to the history of the building and is reversible. *Commissioner Scher* also had no initial objection to the project plan or staff recommendation. His concern was if it is questionable if the mounting is reversible. Anchoring into the resource could potentially lead to degradation of the wall. He wondered if they had explored the idea of a post mounted sign next to the building instead of drilled into its concrete façade.

Chair Klug responded that there is a possibility that depending on the type of anchor that something could prevent the hole being filled. Also, the patch material may also deteriorate differently from the concrete. He agreed that a post-mounted sign can be placed up against the building and avoid causing the removal of historic material. *Commissioner Scher* added there are different ways of anchoring into a concrete wall. The fastener is not always easily removed. Wall patch can fail. Concrete develops a protective layer on the air facing surface as it ages.

Chair Klug recommended that the Commission does find some impact with respect to anchoring into the concrete and suggested exploring an alternative approach such as a post-mounted sign or different kind of adhesive that could be against the building but not drilled into the building.

Maria Lewis explained that Building 11540 is eligible for nomination to the National Register under both criteria A and C. Criterion C is for buildings. The historic preservation review criteria for impacts are more stringent buildings. It also depends on which façade of the building may be affected. If the sign is to be attached to the main elevation rather than the side elevation, it is potentially a bigger impact. Adding a post-mounted sign rather than attaching to the concrete seems like a good idea to suggest. *Commissioner Scher* responded that it would be helpful to understand if this is the primary elevation or not. *Commissioner Karchut* explained that a ground-mounted post may cause need to survey for archeological resources, including pre-historical or historical (e.g., WWII-era) resources.

Commissioner Lamoreaux moved the Commission determine there is a potential impact from anchoring the sign directly into the concrete façade and suggest exploring an alternative approach such as a post-mounted sign or different kind of adhesive that could be against the building but not drilled into the building. *Commissioner Scher* seconded.

The motion was passed unanimously.

Commissioners discussed how the Municipality and Commission conducted Section 106 reviews under the previous HPO, and a good process moving forward for getting information to Commissioners. For example, staff could forward the consultation letters to Commissioners as staff receives them, which would give Commissioners earlier opportunity to direct questions and comments to the HPO, so that the HPO can follow up with the requesting agencies prior to the Commission meeting. They also asked regarding how formalized the comments or questions from the Commission must be.

IV. ADJOURNMENT

Commissioner Lamoreaux moved to adjourn the meeting. *Commissioner Howard* seconded.

The motion was approved unanimously, and the meeting was adjourned at 6:56 p.m.

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Municipality of Anchorage
Anchorage Historic Preservation Commission

MEETING SUMMARY

Thursday, November 30, 2023
 5:30 p.m.

Regular Meeting

Hybrid Meeting – In-person and Virtual via Teams
 Planning Conference Room 170, 4700 Elmore Road

I. CALL TO ORDER

The meeting was called to order at 5:32 p.m.

A. Establishment of Quorum/Roll Call

A quorum was present.

Present: Darrick Howard
 Jeremy Karchut *
 Bryce Klug, *Chair*
 Marc Lamoreaux *
 Connor Scher, *Vice-Chair* *

Absent: Loren Leman, *Secretary*
 Brandy Pennington

Ex-Officio Members & Staff:

Tom Davis, Senior Planner/Historic Preservation Officer, Planning Department
 Maria Lewis, Architectural Historian/CLG Program Coordinator, Alaska State
 Historic Preservation Office *

B. Land Acknowledgement (*delivered*)

C. Introductions – Guests

Guests: No guests attended.

D. Disclosures (*none*)

II. APPROVAL OF AGENDA

Commissioner Lamoreaux moved to approve the agenda with a change to move New Business item V.B. to come before all other business items and to add item IV.C under Old Business to discuss the two Section 106 projects reviewed by the HPC in October. *Commissioner Howard* seconded.

The agenda as amended was approved unanimously.

III. APPROVAL OF THE MINUTES *(postponed to December)*

IV. UNFINISHED BUSINESS

A. Government Hill Wireless Station

Tom Davis reported on the status of the preparation of the Government Hill Wireless Station report, as follows:

- The Planning Department received the draft report materials from contractor TNSDS last week. The draft main report is included in the meeting packet. Staff will distribute the appendices items separately. *Mr. Davis* shared the following list of report items and remaining tasks:

Report Item	MOA/HPC Tasks
Final Draft Report	Review edit; Add certain sections
Appendix A: Sources	Add any of our own sources to the list
Appendix B: Correspondence	Compile all of Appendix B
Appendix C: Drawings	Review/edit
Appendix D: Agreements	Compile all of Appendix D
Appendix E: Structural Report	Review/edit
Notes, Photos, and Logs	Review

- The SHPO has granted a 3-month extension of the final product submission deadline, from December 31 to March 31. This will give the Municipality through the end of December to complete its in-kind services as match and submit a final draft report to the SHPO. The SHPO will then need at least 30-days to review and comment. *Mr. Davis* shared the following anticipated schedule:

MOA Task	Deadline
Review draft report materials	December 31
Add our remaining content	December 31
Identify preferred future uses	January 12
Submit final draft to SHPO	January 12
SHPO review period and feedback	February 28
MOA revisions and submission of final product	March 31
Final Reporting Date	April 30

- *Mr. Davis* reported that TNSDS has suggested which tasks municipal staff and Commissioners should focus their in-kind labor on for completing the final draft report submission to the SHPO:

1. Identify a preferred future use (with Government Hill Community Council).
 2. Estimate a rough order-of-magnitude cost of rehabilitation (with Facilities Maintenance).
 3. Prepare a pre-planning summary for a phase II report project, which would provide more specific rehabilitation costs/plan.
 4. Add paragraphs regarding next steps to the “Summary of Study Results” report section.
 5. Update/improve the AutoCAD drawings if we see anything we would like to improve.
 6. Read and conduct a technical edit review of the draft report.
- The Municipality is responsible for contributing a 40% (\$16,000) match to the grant funding, in the form of in-kind labor and volunteer services. *Mr. Davis* provided the following estimate of our progress on spending down this grant and contribution to our match:
- Volunteer contributions by Commissioner Scher and Chair Klug: \$4,800
 - Staff labor contributions (Tom Davis): \$1,000
 - **In-Kind Match Still Needed: \$10,200; or approx. 100 hours.**

Commissioners discussed the information from staff and next steps. *Chair Klug* requested all Commissioners to read the report and email any comments and questions to staff. *Tom Davis* agreed to compile a consolidated mark-up version of the report incorporating comments from individual Commissioners. *Chair Klug* encouraged any commissioners who are interested in taking on additional tasks to participate with him and Commissioner Scher on the project subcommittee.

Chair Klug next suggested the project subcommittee and staff should contact Government Hill Community Council (GHCC). Tom Davis to contact GHCC and check their meeting dates for scheduling a potential appearance regarding the report findings and preferred future for this property.

Commissioner Scher, in response to the proposed remaining tasks for staff and commissioners, expressed concern regarding TNSDS’ suggestion that the Municipality create a rough order-of-magnitude cost estimate for rehabilitation but agreed with TNSDS’ suggestion to develop a game plan of next steps for the Wireless Station. He found the draft report identified critical shortcomings of the existing building materials of the buildings. The engineer’s report indicates that Building A is impractical to shore up structurally. Without knowing what future use or design the community wants for this site, it is difficult to estimate rehabilitation costs. Dollar estimates can also quickly become outdated. *Commissioner Scher* supported meeting with the GHCC and presenting a bullet summary of the report and its findings about the reality of the situation and encouraging neighborhood discussion about what to do with this site. *Chair Klug* agreed with his assessment.

Commissioner Scher asked what percentage completion the TNSDS draft report is. *Mr. Davis* responded that the TNSDS product is a complete draft including all its items under the contract.

Tom Davis requested that Commissioners review the report in the next few weeks, and to document the date(s) and amount of time taken in reviewing the document or any other project tasks. *Chair Klug* planned to send out an email to the project subcommittee to plan the review and tasks.

B. Historic Preservation Plan (HPP) Subcommittee

Tom Davis reported that the Planning Department has received the \$97,000 in funds to begin the HPP project. The approved scope of work for the use of the grant funds is included in the Commission's meeting packet. The overall scope of work for the HPP project can be larger but must at least include the approved scope for this grant funding. *Mr. Davis* concluded that the Planning Department and AHPC may begin preparation of a project plan and an RFP for consultant services, but this will probably not begin until 2024 because of the need to focus on completing the Wireless Station report.

Chair Klug shared two hardcopies of the most recent draft versions of the HPP, containing handwritten edit comments by former municipal Planning staff. He requested staff to input the comments as tracked changes to create an updated master draft of the HPP. Commissioners could then determine if they agree with the proposed changes. *Mr. Davis* committed to begin this work in December but that it would likely be January before a tracked-changes version would be complete.

Tom Davis reported that staff had found what may be the most recent draft version of the context statements document. He indicated that he would share that with Commissioners by December. *Chair Klug* explained that context statements are typically information that provide a basis for an HPP. He explained that the project team developed context statements for every community council in the Municipality. The former HPO brought the draft context statements to at least some of the community councils for input. The current staff and Commission now must determine if completion of the context statements can fit within the HPP project scope, and if so how to format them, and whether include them in the main HPP plan document or keep them in a separate document.

C. Section 106 Project Consultation Requests from October

Tom Davis reported that he had not yet forwarded the HPC's October comments to the requesting agencies and will do so ASAP.

Commissioner Lamoreaux relayed follow up information from *Ms. Grober*, the JBER archeologist and Alaska Native liaison, that supported the Commission's position from October that the Alaska Railroad project impact area needs to be surveyed. *Commissioner Scher* added that he had also investigated the Railroad project further and found that there was no mention of the Iditarod Historic Trail in its letter. He expressed that the Alaska Railroad should acknowledge this historic resource. That portion of the trail route is not mapped by AHRS; it is mapped by a different federal agency. He agreed there is a lack of archeological information, and that project mitigation should include additional surveys of that area.

IV. NEW BUSINESS

A. Discussion of HPC Priorities in 2024

Tom Davis explained that the purpose of this new business item is to begin discussing what the Commission's priorities for its activities in 2024 will be. He anticipated this conversation would

continue through the December HPC meeting. The final action on this item would be for the HPC to vote and approve a final list of goals and priorities.

A memorandum containing a starter draft list of potential activities in 2024 is provided in the meeting packet under item IV.A. (pages 107-8 in the packet.) The list is organized by the categories of the State's *Annual Certified Local Government Report*. Minimum requirements for Certified Local Governments are underlined.

Commissioners discussed the list of potential priorities. *Chair Klug* proposed adding a priority under the public education category to promote the Local Landmark Register as sites get added to the Register and promote the sites in the Register, possibly through a social media platform that is more accessible than the standard web page. *Commissioners Howard* and *Klug* discussed arranging with the UAA History Department to retain student interns to assist in creating and maintaining a presence on social media, possibly targeting the summer or fall 2024 UAA semester. *Commissioner Howard* offered to assist planning. *Tom Davis* to check municipal regulations regarding hiring interns.

Commissioner Scher proposed adding a priority to nominate municipally owned properties already listed on the National Register, and cultural resource sites on public land that have been identified by Commissioner Lamoreaux and the Native Village of Eklutna, to the Local Landmark Register.

Commissioner Scher asked about the suggested priority (B.1. on page 107 in the packet) to establish HPC rules of procedure. *Tom Davis* responded that municipal code requires commissions to maintain rules of procedure. Staff cannot find record of these for the HPC. Rules of procedure can save a lot of time in Commission meetings. Also, the Commission determines, through its rules of procedures, when it meets. Such rules are a helpful reference and empowering for commissions. *Mr. Davis* explained that staff would develop draft rules of procedure for the Commission's consideration, using the Geotechnical Advisory Commission and Planning and Zoning Commission as model examples and referring to the SHPO guidance for CLG HPC rules for procedure. *Chair Klug* recommended also referring to the enabling ordinance for the HPC to ensure consistency with the municipal code.

This item was continued to the December meeting.

Commissioner Scher moved to extend the meeting to 7:15 p.m. *Commissioner Karchut* seconded. ***The motion to extend the meeting was approved unanimously.***

B. New CLG Grant Opportunity (*This item was discussed at the beginning of the business agenda.*)

Tom Davis and *Maria Lewis* reported that the SHPO has announced another round of CLG grants. The SHPO is accepting grant applications from CLGs for 60-40 HPF matching grant projects. Staff proposed that the Commission begin to consider potential projects.

Maria Lewis explained there are two grant opportunities. The first is CLG Grants, with awards of up to \$50,000 per grant, with a 40% match requirement. The deadline for applying is January 22, 2024.

Tom Davis explained that SHPO staff has suggested several CLG Grant project possibilities for Anchorage (page 108 in the meeting packet). Any or all the suggested activities on page 108 in the meeting packet or other project ideas could be eligible. Applying for two or more would be ok.

Mr. Davis and *Ms. Lewis* focused the Commissioners' attention on one of the suggested projects, to create a local GIS inventory of historic and cultural resources that would be compatible with the state's AHRS inventory. Its initial data source could be to download the state's AHRS data on resources within the Municipality. There would need to be quarterly updates in which the municipal and State inventories could be populated with one another's latest records and new sites. Creating and maintaining such a local inventory is one of the requirements for CLGs. The Mat-Su Borough recently created such a local inventory. One of the biggest advantages of having a local inventory is greater accessibility of the data. *Ms. Lewis* suggested that if the Municipality pursues the inventory project, to have a consultation with Jeff Weinberger, who maintains the AHRS at the SHPO. Commissioners and staff discussed data access and the number of inventory sites.

The other grant program is more competitive and \$300,000, with a 50-50 grant match requirement. *Ms. Lewis* recommended applying instead for a CLG Grant.

This item was continued to the December meeting.

C. HPC Regular Meeting Dates in 2024

Tom Davis explained that the Planning Department is recommending that the HPC move its regular meeting date to the third week of each month, beginning in January. This was the historical meeting time of the HPC, and current staff is not sure how that was changed. The current meeting time during the fourth week of the month conflicts with the other two commissions that the Long-Range Planning Division supports, which meet the same week, and it is overwhelming secretarial staff.

Mr. Davis explained that the Commission determines when it meets. Staff is requesting the HPC to vote on and approve the proposed meeting dates listed on page 31 of the meeting packet, or to move to approve another time/date during the third week of the month. Approving dates for the year still leaves flexibility for the Commission to move a meeting date later.

Chair Klug and *Commissioner Howard* did not think moving to the third week would be a problem for their calendars. *Mr. Davis* requested that Commissioners check their calendars and confirm by the December HPC meeting if the third week will work for them, or if a different week or day of the week would work better.

This item was continued to the December meeting.

VII. PERSONS TO BE HEARD (none)

VIII. OTHER BUSINESS / STAFF REPORTS

Tom Davis reported on Commissioner seats and reappointments:

- **Commissioner Reappointments:** The terms of Commissioners Howard and Lamoreaux are up for reappointment. *Mr. Davis* expressed the Municipality's appreciation if each can reapply to stay on for another term. Their current terms technically expired in mid-October; however, the Mayor's Office is several months behind schedule in completing reappointments for municipal boards and commissions. Commissioners whose terms expired in October will remain seated for a 120-day grace period (until the end of January 2024). That will give the Mayor's Office time to catch up with the reappointments.
- **Commissioner Seat for a Historian:** David Reamer, whose term also came up for reappointment in October, decided not to reapply. Staff is working with the UAA History Dept. to find a professional historian to fill the empty seat.
- **Commissioner Seat for a Building Contractor or Structural Engineer:** Staff and the Mayor's Office are still seeking a candidate to fill the seat designated for a member with professional experience in building construction, such as a building contractor or structural engineer.
- **Commissioner Seat with Experience in Real Estate:** Commissioner Pennington was appointed to the municipal Platting Board and will transition off the HPC by the end of January, so the seat for the member with experience in real estate, such as a real estate developer, appraiser, or broker, will be vacant. Staff plans to reach out to the real estate industry.
- **Alaska Native Heritage Center Nomination to the Local Landmark Register:** The Planning Department intends to compile the nomination application, HPC resolution, and related materials into a Planning and Zoning Commission (PZC) case packet, and release that for public review, in December. Based on the PZC review process and schedule this would result in the nomination reaching the Anchorage Assembly for final action next spring.

IV. ADJOURNMENT

Commissioner Lamoreaux moved to adjourn the meeting. *Commissioner Howard* seconded.

The motion was approved unanimously, and the meeting was adjourned at 7:15 p.m.

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From: [Remington, Barney \(FTA\)](#)
To: [Davis, Tom G.](#)
Cc: [Jeanette Holt](#); [Meitl, Sarah J \(DNR\)](#); [Lewis, Maria A \(DNR\)](#)
Subject: RE: Alaska Railroad Corporation - MP 127.5 Bridge Replacement Project - NHPA Section 106 Continuing Consultation
Date: Wednesday, December 13, 2023 5:36:27 AM
Attachments: [image001.png](#)
[AttachmentA_20230206_BR127.5_CulturalResourcesSurvey.pdf](#)
[20230512_ARRC_BR127-5_EE_AnchHistPresComm.pdf](#)

[EXTERNAL EMAIL]

Hi Tom,

Thank you for your response! I believe the answers to your questions are included in the initial consultation and cultural report for this project, sent in May 2023; I've attached both to this email. Please let me know if you have any questions once you've had a chance to review them.

You should be receiving another letter this month detailing the results of new investigation which has been performed for the project, so there will be an additional opportunity to provide comments.

Respectfully,

Barney Remington
 Environmental Protection Specialist
 Federal Transit Administration - Region X | U.S. Department of Transportation
Barney.Remington@dot.gov | 206-220-7966

From: Davis, Tom G. <tom.davis@anchorageak.gov>
Sent: Tuesday, December 12, 2023 5:17 PM
To: Remington, Barney (FTA) <barney.remington@dot.gov>
Cc: Jeanette Holt <HoltJ@akrr.com>; Meitl, Sarah J (DNR) <sarah.meitl@alaska.gov>; Lewis, Maria A (DNR) <maria.lewis@alaska.gov>
Subject: RE: Alaska Railroad Corporation - MP 127.5 Bridge Replacement Project - NHPA Section 106 Continuing Consultation

CAUTION: This email originated from outside of the Department of Transportation (DOT). Do not click on links or open attachments unless you recognize the sender and know the content is safe.

Hi, Barney,

Apologies for the belated response to this request for any comments or questions. Because of turnover in HPO staff at the Municipality, I am new to this role have been a little slower to start with in turning around responses from the Anchorage Historic Preservation Commission (AHPC) to these Section 106 consultation requests. We are speeding back up and should not have this issue in the future.

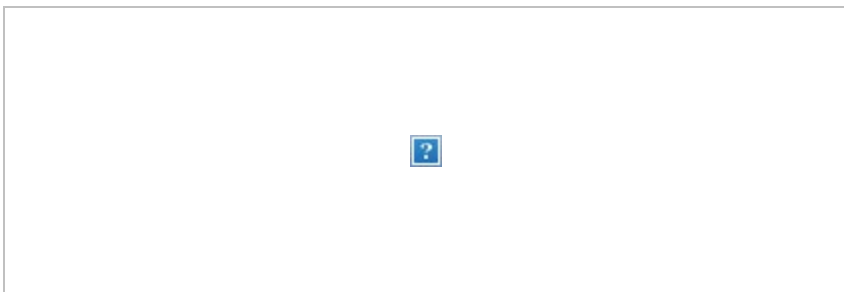
The AHPC reviewed this Section 106 consultation request at its regular meeting in late October. The AHPC found that the October 3 letter regarding Alaska Railroad Corporation MP 127.5 Bridge Replacement Project did not include enough information for the AHPC to be able to concur with the proposed finding of no adverse effect on historic or cultural resources. The AHPC voted on a motion to request the following information of the project applicant:

- Where is the location of the project site? (Could the applicant provide a map?)
- Where is the area of potential effects (A.P.E.)? (Such as a map showing a radius area.)
- Was a new site survey of historic and cultural resources conducted, and if not then why?
- Please clarify what additional resources may be affected, such as the telegraph poles mentioned in the October 3 letter, and where those are located.

The AHPC is keeping this Section 106 project consultation as a carried-over unfinished business item, and we will provide as timely a response as possible if the applicant could provide the information above.

Thank you,

Tom



From: Remington, Barney (FTA) <barney.remington@dot.gov>
Sent: Wednesday, October 4, 2023 8:37 AM
To: Davis, Tom G. <tom.davis@anchorageak.gov>
Cc: Jeanette Holt <HoltJ@akrr.com>; Meitl, Sarah J (DNR) <sarah.meitl@alaska.gov>
Subject: FW: Alaska Railroad Corporation - MP 127.5 Bridge Replacement Project - NHPA Section 106 Continuing Consultation

[EXTERNAL EMAIL]

Hi Mr. Davis,

I received a bounceback on the below email; sorry for the mixup, I wasn't aware that Ms. Bunnell had retired.

Please let me know if you have any questions about this project or the attached consultation letter.

Thank you,

Barney Remington
Environmental Protection Specialist
Federal Transit Administration - Region X | U.S. Department of Transportation
Barney.Remington@dot.gov | 206-220-7966

From: Remington, Barney (FTA)
Sent: Tuesday, October 3, 2023 4:59 PM
To: kristine.bunnell@anchorageak.gov
Cc: Jeanette Holt <HoltJ@akrr.com>; Meitl, Sarah J (DNR) <sarah.meitl@alaska.gov>
Subject: Alaska Railroad Corporation - MP 127.5 Bridge Replacement Project - NHPA Section 106 Continuing Consultation

Dear Ms. Bunnell,

Please see the attached Section 106 continuing consultation letter for the Alaska Railroad Corporation – MP 127.5 Bridge Replacement Project.

Please let me know if you have questions or comments regarding the project.

Thank you,

Barney Remington
Environmental Protection Specialist
Federal Transit Administration - Region X | U.S. Department of Transportation
Barney.Remington@dot.gov | 206-220-7966



U.S. Department
of Transportation
**Federal Transit
Administration**

REGION X
Alaska, Idaho, Oregon,
Washington

915 Second Avenue
Federal Bldg. Suite 3192
Seattle, WA 98174-1002
206-220-7954
206-220-7959 (fax)

May 12, 2023

Anchorage Historic Preservation Commission
Municipality of Anchorage
c/o Planning Department
Attn: Kristine Bunnell, Senior Planner
PO Box 196650
Anchorage AK 99519-6650

**Subject: Alaska Railroad Corporation
MP 127.5 Bridge Replacement Project
National Historic Preservation Act, Section 106
Effects Determination Consultation**

Dear Ms. Bunnell:

The Federal Transit Administration (FTA), in cooperation with Alaska Railroad Corporation (ARRC), is proposing the MP 127.5 Bridge Replacement Project (Project). The Project would replace the existing 308-foot steel bridge with a new 360-foot steel bridge and widen the embankment for a track shift associated with the bridge replacement. Replacement of the bridge will maintain the safety and reliability of the ARRC's rail operations. ARRC intends to apply for federal funds administered by FTA for the Project, making it an undertaking subject to the provisions of Section 106 of the National Historic Preservation Act (Section 106), and its implementing regulations at 36 Code of Federal Regulations (CFR) Part 800. This letter initiates Section 106 consultation and requests feedback on the proposed Area of Potential Effects (APE) and the proposed Effects determinations for the Project.

The Project is located at the Alaska Railroad mainline track between MP 126.8 and MP 128 near the city of Eagle River, within the Municipality of Anchorage, Alaska; Township 14 North, Range 2 West, Sections 3, 9-10, and 16, Seward Meridian and Township 15 North, Range 2 West, Sections 26, and 34-35, Seward Meridian. Figure 1 of Attachment A shows the project location and proposed area of potential effect (APE), which includes the railway right of way between MP 126.8 and MP 128 and several areas adjacent to the right of way.

Project activities include replacing the existing bridge structure, widening the embankment, clearing and grubbing, construction of work pads, and temporary trestle bridge and fill for an access road on the northeast banks of Eagle River. The APE for the project includes all areas of potential ground disturbance for the repair project being considered and consists of an area of 85.5 acres of ARRC right-of-way (ROW), JBER, and Eklutna, Inc. land. Construction related activities outside of the ARRC ROW will be coordinated with Joint Base Elmendorf-Richardson (JBER) and Eklutna, Inc. with temporary construction easements/access authorizations acquired.

In support of FTA's regulatory obligations under Section 106, ARRC contracted HDR Engineering, Inc., to conduct a cultural resources desktop survey in order to document potential and documented cultural resources and historic properties within the Project APE and vicinity to comply with federal regulations. The survey effort included a desktop survey of 85.5 acres and review of previous cultural resources surveys in the area. The resulting report entitled *Alaska Railroad Bridge Replacement, Bridge 127.5: Cultural Resources Desktop Study*, dated February 2023, is enclosed with this letter as Attachment A for your review.

Based on the results of the field survey, the following sites are located in/near the APE:

- ANC-00076, Kuney: This site has not been evaluated for eligibility to listing on the National Register of Historic Places (NRHP). It is located approximately 120 feet outside of the proposed APE and will be avoided by project activities.
- ANC-00099, existing railroad bridge at MP 127.5, over Eagle River: The bridge will be replaced as part of this project. Constructed in 1924, the bridge was determined not eligible for listing on the NRHP in 1984.
- ANC-01177, Foxholes over Trestle Site: The site was determined not eligible for listing on the NRHP in 2001. The site is located within the APE, near the edge of the existing cut bank on the east side of the track through the area of track that is being shifted. While the track shift and corresponding embankment excavation will likely impact the site, the site is not considered a historic property for which adverse effects must be considered under Section 106 of the NHPA and its implementing regulations, 36 CFR 800.
- ANC-00668, Historic Remains: This site was determined not eligible for listing on the NRHP in 1984. A 2018 cultural resources survey could not locate the site at its plotted Alaska Heritage Resources Survey (AHRS) location. Extensive military activity in the area indicates the site may have been destroyed. The site is not considered a historic property for which adverse effects must be considered.
- ANC-04411, Artillery Road: This site has not been evaluated for eligibility to the NRHP. Artillery Road is an actively used roadway as part of Joint Base Elmendorf-Richardson (JBER) operations. The ARRC may use portions of the road, with permission from JBER, but the activities will be in-kind to the normal use of the roadway. Project use of the road will not cause an adverse effect to the road.
- Telegraph/Telephone Line: An ARRC engineer documented a line of 12 previously undocumented telegraph/telephone poles (associated with AHRS cards ANC-03653 and SEW-01068). Eight of the poles fall outside of the APE and four lie either on or fall within the APE. ARRC will avoid the poles during project activities; therefore, the project will not cause an adverse effect to the line.

May 12, 2023

Page 3

The Alaska Railroad is also located within the project area. While the railroad is potentially eligible for the NRHP as an historic resource, such a determination is beyond the scope of this project. However, if it were assumed eligible for the purposes of this undertaking, there would be no adverse effect. The proposed project would serve to preserve the continuity and integrity of the rail system, and it does not represent an alteration that would diminish the integrity of the resource as a whole.

Based on the aforementioned documentation, FTA has made the following determination:

- The Project would have no adverse effect on resources listed on, or eligible for, the NRHP.

Pursuant to 36 CFR Part 800, FTA requests your feedback on the proposed APE and effects determination within 30 days of receipt of this letter. Should you require additional information or have questions, please contact Barney Remington at (206) 220-7966 or Barney.Remington@dot.gov.

Thank you for your consultation on the Project.

Sincerely,

Susan Fletcher
Acting Regional Administrator

cc: Sarah Meitl, Review and Compliance Coordinator, Alaska State Historic Preservation
Office, Office of History and Archaeology, Department of Natural Resources
Jeanette Holt, Environmental Analyst II, Alaska Railroad Corporation

Enclosures: Attachment A *Alaska Railroad Bridge Replacement, Bridge 127.5: Cultural Resources Desktop Study*, dated February 2023.



Alaska Railroad Bridge Replacement – Bridge 127.5: Cultural Resources Desktop Study

Eagle River, Alaska

February 2023

PREPARED FOR

Alaska Railroad Corporation
327 West Ship Creek Ave
Anchorage, AK 99510



PREPARED BY

HDR Engineering, Inc.
582 E 36th Ave Suite 500
Anchorage, AK 99503

AUTHOR

Robyn Miller, M.A., R.P.A.

RESTRICTED: Not For Public Distribution

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Davis, Tom G.

From: Remington, Barney (FTA) <barney.remington@dot.gov>
Sent: Wednesday, October 4, 2023 8:37 AM
To: Davis, Tom G.
Cc: Jeanette Holt; Meitl, Sarah J (DNR)
Subject: FW: Alaska Railroad Corporation - MP 127.5 Bridge Replacement Project - NHPA Section 106 Continuing Consultation
Attachments: 20231003_ARRC_BR127-5_EE_AnchHistPresComm.pdf

[EXTERNAL EMAIL]

Hi Mr. Davis,

I received a bounceback on the below email; sorry for the mixup, I wasn't aware that Ms. Bunnell had retired.

Please let me know if you have any questions about this project or the attached consultation letter.

Thank you,

Barney Remington
 Environmental Protection Specialist
 Federal Transit Administration - Region X | U.S. Department of Transportation
Barney.Remington@dot.gov | 206-220-7966

From: Remington, Barney (FTA)
Sent: Tuesday, October 3, 2023 4:59 PM
To: kristine.bunnell@anchorageak.gov
Cc: Jeanette Holt <HoltJ@akrr.com>; Meitl, Sarah J (DNR) <sarah.meitl@alaska.gov>
Subject: Alaska Railroad Corporation - MP 127.5 Bridge Replacement Project - NHPA Section 106 Continuing Consultation

Dear Ms. Bunnell,

Please see the attached Section 106 continuing consultation letter for the Alaska Railroad Corporation – MP 127.5 Bridge Replacement Project.

Please let me know if you have questions or comments regarding the project.

Thank you,

Barney Remington
 Environmental Protection Specialist
 Federal Transit Administration - Region X | U.S. Department of Transportation
Barney.Remington@dot.gov | 206-220-7966



U.S. Department
of Transportation
**Federal Transit
Administration**

REGION X
Alaska, Idaho, Oregon,
Washington

915 Second Avenue
Federal Bldg. Suite 3192
Seattle, WA 98174-1002
206-220-7954
206-220-7959 (fax)

October 3, 2023

Anchorage Historic Preservation Commission
Municipality of Anchorage
c/o Planning Department
Attn: Kristine Bunnell, Senior Planner
PO Box 196650
Anchorage AK 99519-6650

**Subject: Alaska Railroad Corporation
MP 127.5 Bridge Replacement Project
National Historic Preservation Act, Section 106
Continuing Consultation**

Dear Ms. Bunnell:

The Federal Transit Administration (FTA), in cooperation with Alaska Railroad Corporation (ARRC), is continuing consultation under Section 106 of the National Historic Preservation Act (Section 106), and its implementing regulations at 36 Code of Federal Regulations (CFR) Part 800 for the MP 127.5 Bridge Replacement Project (Project). The Project would replace the existing 308-foot steel bridge with a new 360-foot steel bridge and widen the embankment for a track shift associated with the bridge replacement. Replacement of the bridge will maintain the safety and reliability of the ARRC's rail operations. On May 12, 2023, in correspondence to the Alaska State Historic Preservation Officer (SHPO), FTA determined that the Project would result in no adverse effect on resources listed on, or eligible for, the National Register of Historic Places (NRHP). FTA received SHPO concurrence with this determination on June 8, 2023. On July 5, 2023, FTA received correspondence from SHPO providing additional information regarding the eligibility of Site ANC-00668. This letter continues Section 106 consultation and feedback on proposed avoidance commitments and proposed Effects determination for the Project.

In their initial June 8, 2023 response, SHPO had requested the completion of an Alaska Heritage Resources Survey (AHRS) card for a line of 12 previously undocumented telegraph/telephone poles associated with AHRS cards ANC-03653 and SEW-01068. ARRC completed an AHRS

October 3, 2023

Page 2

card for this site and submitted it to SHPO; this segment of telegraph/telephone poles has been assigned the AHRS number ANC-04773.

During consultation, cultural resource staff from Joint Base Elmendorf-Richardson (JBER) brought to FTA's attention that the previous desktop study did not include consideration of the information included in the report *2021-2022 Phase II Identification and Evaluation of Archaeological Sites at Joint Base Elmendorf-Richardson, Alaska*, Northern Land Use Research Alaska, LLC, dated September 2022. This report provides additional information regarding Site ANC-00668, indicating that it is potentially eligible for the NRHP and likely extends into ARRC right-of-way. ARRC assumes this site extends onto ARRC right-of-way, and has committed to avoiding the site during all project activities.

In a response dated Jun 20, 2023, the Chickaloon Village Traditional Council commented that some historic sites such as ANC-01177, Foxholes over Trestle Site, may be built over the remains of preexisting Indigenous sites. To address the event of encountering cultural materials during Project construction, an Inadvertent Discovery Plan (IDP) will be implemented by ARRC during construction of the Project.

Based on the aforementioned commitments, FTA has determined that the previous finding of no adverse effect on resources listed on, or eligible for, the NHRP remains valid.

Pursuant to 36 CFR Part 800, FTA requests your feedback on the proposed avoidance commitments and effects determination within 30 days of receipt of this letter. Should you require additional information or have questions, please contact Barney Remington at (206) 220-7966 or Barney.Remington@dot.gov.

Thank you for your consultation on the Project.

Sincerely,

(for) Susan Fletcher
Regional Administrator

cc: Sarah Meitl, Review and Compliance Coordinator, Alaska State Historic Preservation
Office, Office of History and Archaeology, Department of Natural Resources
Jeanette Holt, Environmental Analyst II, Alaska Railroad Corporation

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From: [GROVER, MARGAN A CIV USAF PACAF 673 CES/CEIEC](#)
To: [DNR, Parks OHA Review Compliance \(DNR sponsored\)](#)
Cc: [Marc Lamoreaux; THP Officer; ORTIZ, ELIZABETH M CIV USAF PACAF 673 CES/CEIEC; cbrophil@eklutna.org; Richard Martin; Davis, Tom G.](#)
Subject: Sec 106 notification - mount sign on Building 11540 (ANC-00926), JBER
Date: Tuesday, September 19, 2023 8:49:37 AM
Attachments: [Bldg 11540 sign SHPO Letter signed.pdf](#)

[EXTERNAL EMAIL]

Good morning,

A notification under Section 106 of the National Historic Preservation Act is attached regarding installation of a unit patch (sign) on Building 11540 (Photography Lab, ANC-00926) on Joint Base Elmendorf-Richardson. Building 11540 is eligible for the NRHP under Criteria A and C and is a contributing property to the Elmendorf Flightline Historic District. The method proposed to mount the sign is reversible and will not affect the integrity of the building, nor will the patch cause visual effects to nearby historic properties or the historic district. JBER recommends that this project will result in no adverse effects to historic properties. The attached letter provides additional information.

Let me know if you have any questions or concerns. Thank you!

Margan Grover
Cultural Resource Manager
673 CES/CEIEC Environmental Conservation
Joint Base Elmendorf-Richardson, Alaska
Office: 907-384-3467 (DSN: 317-384-3467)
Mobile: 907-244-9188
I live and work on Dena'ina land.

MEMORANDUM FOR ALASKA DEPARTMENT OF NATURAL RESOURCES
OFFICE OF HISTORY AND ARCHAEOLOGY
ATTENTION: MS. JUDITH BITTNER

FROM: 673 CES/CEI
6326 Arctic Warrior Drive
JBER AK 99506-3240

SUBJECT: Install Unit Patch to Exterior of Building 11540 (Photography Lab, ANC-00926)

1. **Purpose and Need:** The Joint Base Elmendorf-Richardson (JBER) Civil Engineering Squadron (673d CES) is coordinating consultation for installation of a unit patch (sign) on Building 11540 (Photography Lan, ANC-00926; Figure 1; USGS quadrangle Anchorage A-8, T13N, R3W, Section 4). Building 11540 has been determined eligible for the National Register of Historic Places (NRHP) and is a contributing feature to the Elmendorf Flight Line Historic District (ANC-02766). The purpose of this letter is to inform you of the undertaking, provide an assessment of effect, and to seek your concurrence.

2. **Project Description:** The proposed undertaking is to mount a metal unit patch on the southwest façade of Building 11540 (Figure 2). The patch is a circular metal sign displaying the official insignia of the 3rd Maintenance Squadron with their motto, “Force of the North” (Figure 3). The patch will be mounted using brackets and bolts affixed to the concrete with anchors in the concrete. It is about four feet in diameter.

3. **Historic Properties and the Area of Potential Effect:** The area of potential effect (APE) for the proposed undertaking is limited to the exterior of Building 11540. Building 11540 was built in 1943 as the Photography Lab during World War II. It is a one-and-a-half-story, Neo-Georgian style building similar to the 3rd Wing Headquarters next door (ANC-00924). The foundation and walls are concrete. The hip roof is covered with aluminum, which was replaced in 2011. There are original arch-roof dormer projections on the northeast and southwest roof slopes and a single arch-roof dormer on the southeast roof slope. A two-story gable-roofed addition was built at the west end of the building at an unknown date, which enclosed the dormer on that slope. The original windows have been replaced, although the dormer windows retain an original feel. The enclosed entrances are not original but have historic precedent. The concrete walls are grooved with horizontal bands that are part of the building’s historic appearance. The JBER Historic Building Maintenance and Repair Plan recommends that despite changes, the windows and doors (both materials and placement), concrete siding, and roof shape and materials should be retained to preserve Building 11540’s historic integrity.

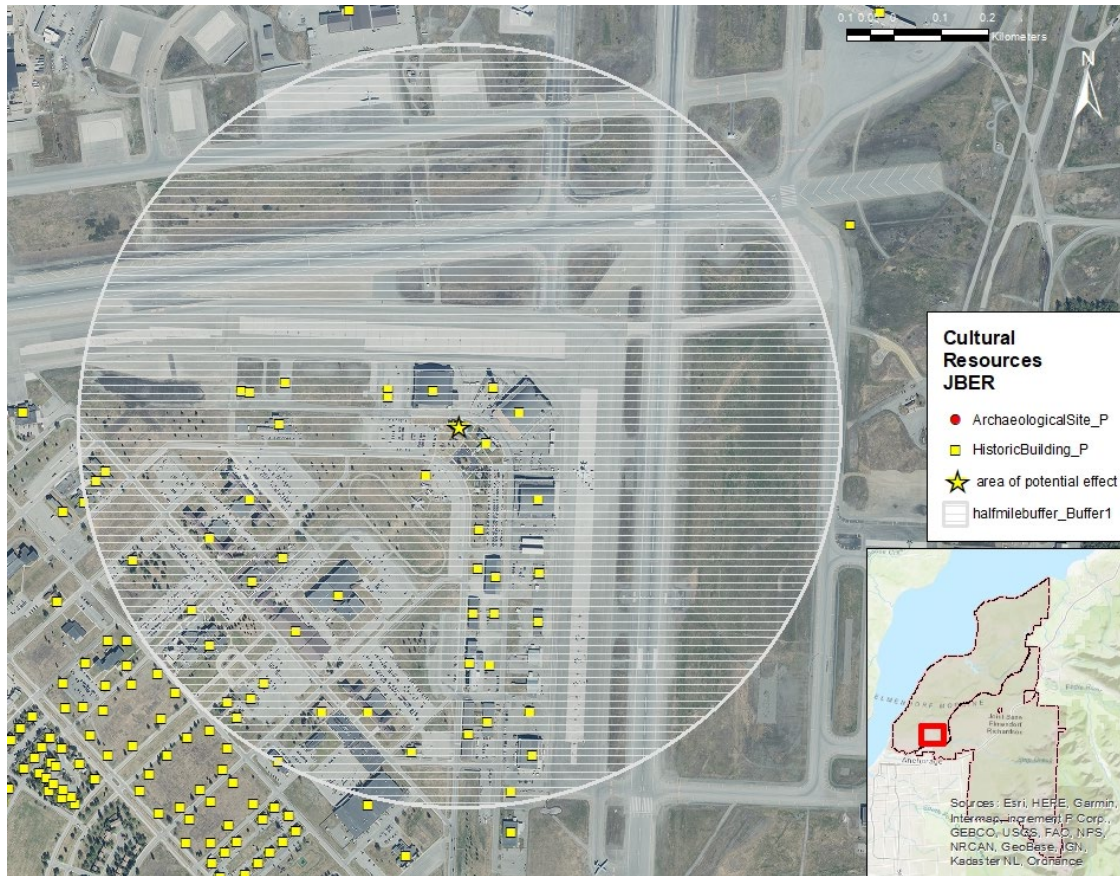


Figure 1. Area of potential effect and cultural resources within 1/2-mile.



Figure 2. Building 11540 with placement of unit patch indicated.



Figure 3. Metal unit patch to be installed on Building 11540.

There are 19 known cultural resources within approximately ½-mile of the area of potential effect (Table 1). Thirteen of these buildings are within the Flightline Historic District and are contributing features that were built during World War II. Eight were found eligible for the NRHP. Two buildings were constructed during the Cold War, but only the Davis Headquarters building was found eligible for the NRHP. The proposed undertaking will not affect any of these resources. One resource is a restored P-38G Lightning aircraft from the Temnac Valley on Attu Island. Its NRHP eligibility is undetermined.

Table 1. Known resources within 0.5 miles of area of potential effect.

AHRS no.	Description	NRHP eligibility	Affected by undertaking?
ANC-00655	Elmendorf White Alice System (1956)	No	No
ANC-00790	Building 8535, Family Support Center (1942)	No	No
ANC-00818	Building 9480, Davis Headquarters Building (1948)	Yes	No
ANC-00913	Building 8549, Jet Engine Shop (1942)	No	No
ANC-00914	Building 8574, Jet Engine Shop (1943)	No	No
ANC-00915	Building 8565, Hangar 4 Cope Thunder (1941)	Yes	No
ANC-00916	Building 9549, 3 rd OSS Operations (1943)	Yes	No
ANC-00917	Building 9560, Cold Storage (1942)	No	No
ANC-00918	Building 9551, Life Support (1943)	Yes	No
ANC-00919	Building 10547, Dry Cleaning (1945), demolished	No	No
ANC-00920	Building 9570, Medical Supply Warehouse (1943), demolished	No	No
ANC-00921	Building 10550, Heating Facility (1942)	Yes	No
ANC-00922	Building 10549, Laundry Facility (1941), demolished	No	No
ANC-00923	Building 10571, Hangar 3 (1942)	Yes	No
ANC-00924	Building 11550, Headquarters (1942)	Yes	No
ANC-00926	Building 11540, Photography Lab (1943)	Yes	No
ANC-00927	Building 11551, Hangar 1 (1942)	Yes	No
ANC-01048	Building 8561, Family Housing (1942)	No	No
ANC-01234	Temnac P-38G Lightning (aircraft)	TBD	No

The Flight Line District includes buildings associated with the development and construction of the first air base in Alaska (Ladd Field, although constructed before Elmendorf Air Field, was designed primarily for cold weather testing). Ranging from large hangars to blocky warehouses to Neo-Georgian structures, the buildings of the Flight Line are varied and represent the original, encompassing defense mission of Elmendorf Air Field. The Photography Lab and Post Headquarters are distinguished from other buildings in the district in their architectural style.

4. **Assessment of Effect:** Installation of the metal unit patch on the exterior of Building 11540 (Photography Lab, ANC-00926) will not affect the physical characteristics of the historic property. The method proposed to mount the sign is reversible and will not affect the integrity of the building, nor will the patch cause visual effects to nearby historic properties or the Flight Line Historic District. Therefore, JBER recommends that the proposed project will result in ***no adverse effect to historic properties***. We request your concurrence with this assessment of effect.

Copies of this letter will be sent to federally recognized tribes (Native Village of Eklutna Traditional Council, Native Village of Tyonek, Knik Tribal Council, and the Chickaloon Village Traditional Council) and the Anchorage Historic Preservation Commission. If you have any questions, please contact Liz Ortiz CES/CEIEC, 907-384-2444 or elizabeth.ortiz.10@us.af.mil.

JEANNE L. DYE-PORTO, GS-14, DAF
Chief, Installation Management

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Municipality of Anchorage

Historic Preservation Commission

2024 Regular Meeting Schedule

January 18, 2024
February 15, 2024
March 21, 2024
April 18, 2024
May 16, 2024
June 20, 2024
July 18, 2024
August 15, 2024
September 19, 2024
October 17, 2024
November 21, 2024
December 19, 2024

The Historic Preservation Commission (HPC) usually meets every third Thursday of the month, 5:30 to 7:00 p.m. **Meetings are conducted in person and virtually until further notice.** (Refer to [MOA Public Notice page](#) for current meeting information.)

Planning Department
Long-Range Planning Division
Planning and Development Center
4700 Elmore Road
Anchorage, Alaska 99507

Staff Support: Tom Davis, tom.davis@anchorageak.gov, 907-343-7916

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Municipality of Anchorage

Planning Department



IV.F.

Date: December 21, 2023

To: Historic Preservation Commission

From: Tom Davis, AICP, Historic Preservation Officer

Subject: Revised Draft List of HPC Priorities for 2024

The following revised draft list of HPC priority activities for 2024 is for the Commission to discuss, revise, and potentially approve. It incorporates the Commission's discussion from November 30 in items B.1., F.3., and G.3., a suggested addition from the HPO in item F.4., and clarification edits. Priorities are listed according to the categories in the State's *Annual Certified Local Government Report*. Certified Local Government (CLG) requirements are underlined.

A. LOCAL PRESERVATION ORDINANCES

1. Amend the LLO to clarify nominations criteria and approval process, per HPC Resolution 2023-01 regarding the ANHS nomination.

B. LOCAL HISTORIC PRESERVATION COMMISSION

1. Establish HPC rules of procedure, consulting with the HPC enabling ordinance.
2. Participate in training opportunities including NAPC Forum 2024 (7-31 to 8-4).

C. SURVEY AND INVENTORY OF HISTORIC PROPERTIES

1. Establish an MOA inventory of historic resources, compatible with the AHRs.

D. PRESERVATION PLANNING ACTIVITIES

1. Complete the local Historic Preservation Plan (HPP).

E. NATIONAL REGISTER PROGRAM PARTICIPATION

1. Prepare to review nominations to the National Register by establishing procedures and amending the MOA historic preservation ordinance if necessary.
2. Review any proposed nominations to the National Register.

F. PROTECTION OF HISTORIC PROPERTIES

1. Participate in Section 106 consultations as requested.
2. Get final approval of the nomination of ANHS to the Local Landmark Register.
3. Nominate municipal properties on the National Register and Alaska Native cultural resources on public lands to the Local Landmark Register.
4. Support the municipal Real Estate and Facilities Maintenance Departments' effort to repaint and reroof the Oscar Anderson House Museum.

PUBLIC PRESERVATION EDUCATION PROJECTS

1. Submit an annual report of HPC activities and accomplishments to the Assembly.
2. Give out local historic preservation awards for Historic Preservation Month.
3. Promote the Local Landmark Register as sites get added to the Register, and promote the sites on the Register, such as on an accessible social media platform.

G. HISTORIC PRESERVATION GRANT ACTIVITIES

1. Complete the Government Hill Wireless Station assessment report.
2. Propose a rehabilitation plan for the Wireless Station.
3. Propose to supplement the HPP project funding for specific tasks creating the HPP.
4. Propose to hire GIS contractors to carry out inventory activity C.1. above.

H. OTHER PRESERVATION ACTIVITIES

From: [Rollins, Mark W \(DOT\)](#)
To: [Davis, Tom G.](#)
Subject: 4th Avenue Signal and Lighting Upgrades, ADOT&PF Project #CFHWY00555, Consultation Initiation
Date: Tuesday, November 28, 2023 8:50:50 AM
Attachments: [CFHWY00555 Enclosures.pdf](#)
[CFHWY00555 AMATS 4th Ave Initiation MOA.pdf](#)

[EXTERNAL EMAIL]

Good morning Tom,

Attached for your review is the initiation of consultation letter for the subject project, in accordance with Section 106 of the National Historic Preservation Act. If you have any questions or comments, please let me know.

Thank you,

-Mark

Mark W. Rollins, MA
Cultural Resources Specialist - Archaeologist (PQI)
Alaska Dept. of Transportation & Public Facilities
Preliminary Design and Environmental Section
P.O. Box 196900, Anchorage, Alaska 99519-6900
Office (907) 269-0527 | Email: mark.rollins@alaska.gov

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THE STATE
of **ALASKA**
GOVERNOR MIKE DUNLEAVY

DESIGN & ENGINEERING SERVICES
PRELIMINARY DESIGN & ENVIRONMENTAL

PO Box 196900
Anchorage, Alaska 99519-6900
Main: 907.269.0542
Toll Free: 800.770.5263
TDD: 907.269.0473

In Reply Refer To:
4th Avenue Signal and Lighting Upgrades
ADOT&PF Project #CFHWY00555
Consultation Initiation
November 28, 2023

Tom Davis, Senior Planner – Urban Designer
Historic Preservation Officer/Senior Planner
Municipality of Anchorage
PO Box 196650
Anchorage, Alaska 99519
Tom.Davis@anchorageak.gov

Dear Mr. Davis:

The Alaska Department of Transportation and Public Facilities (DOT&PF) has assumed the responsibilities of the Federal Highway Administration (FHWA) under 23 U.S.C. 327, and is proposing to modernize the signal and lighting hardware on 4th Avenue between Cordova and Ingra Streets in Anchorage, Alaska under the 4th Avenue Signal and Lighting Upgrades Project, #CFHWY00555. The project is in downtown Anchorage, Alaska (Figure 1). It is located within Sections 17 and 18 of Township 13 North, Range 3 West of the Seward Meridian and within the USGS Anchorage A-8 NW, Alaska topographic quadrangle. Enclosed are location and vicinity maps and the *Desktop Review and Workplan for the AMATS: 4th Avenue Signal and Lighting Upgrades Design Service State/Federal Project Number CFHWY00555 Located in Anchorage, Alaska*. The environmental review, consultation, and other actions required by applicable Federal environmental laws for this project are being, or have been, carried out by DOT&PF pursuant to 23 U.S.C. 327 and a Memorandum of Understanding dated April 13, 2023, and executed by FHWA and DOT&PF.

For purposes of the National Historic Preservation Act, the DOT&PF, acting as a Federal agency, is initiating this consultation with you to assist us in identifying historic properties that may be affected by the proposed project. Consultation is being conducted in accordance with the 2017 *First Amended Programmatic Agreement...for the Federal-Aid Highway Program in Alaska*.

Project Description

The project will install pedestrian and roadway lighting along the 4th Avenue corridor between Cordova and Ingra Streets, and modernize the signal and lighting hardware at the Gambell Street and Ingra Street intersections. Where necessary, sidewalk and curb ramps will be replaced. Project activities will include signing, striping, drainage, paving, pedestrian amenities consistent with the Americans with Disabilities Act (ADA), utility relocation, and installation of roadside hardware.

Project Study Area

The proposed direct area of potential effects (APE) is identified as the area that will be directly impacted by construction activities, including the areas of the right-of-way (ROW) that will be subject to the actual construction work being proposed. The proposed direct APE measures approximately 0.44 miles of public ROW, stretching east to west along 4th Avenue from its intersection with Cordova Street extending just past its intersection with Ingra Street. To accommodate for the upgrades themselves and any areas of construction, staging, or possible pedestrian or vehicle traffic impacts during construction, the stretch along 4th Avenue also extends northward and/or southward at the various traffic intersections. At Denali Street, the direct APE stretches south one-half block; it stretches north one-half block at Hyder Street. At Eagle, Gambell, and Ingra Streets, the direct APE stretches north one-half block and south one-half block (Figure 2).

The indirect, or visual APE is identified as the area that could potentially be affected visually by the signal and lighting upgrades. The APE for visual effects is defined as the geographic area in which an undertaking has the potential to introduce visual elements that diminish or alter the setting, including the landscape, where the setting is a defining and/or qualifying characteristic of a historic property that makes it eligible for inclusion on the National Register of Historic Places (NRHP). The proposed indirect APE includes all the tax parcels that abut the direct APE (Figure 3). It encompasses an outward extension of the project's direct footprint to accommodate for any potential visual changes in the project's vicinity.

Identification to Date

To date, identification efforts include a desktop review of previous cultural resource investigations in the project location. OHA's Integrated Business Suite (IBS) portal, National Parks Service's NRHP database, other online archives, and libraries were searched to identify any relevant cultural resources investigations or reports within and around the proposed APEs. The Municipality of Anchorage's Property Tax Information database revealed which properties' construction predates 1978, the 45-year cut-off age for NRHP evaluation. The Alaska Heritage Resource Survey (AHRs) module of the IBS database was searched to identify previously documented sites, buildings, structures, and/or districts located within the proposed APEs.

Background research and current AHRs data indicates that there are no recorded cultural resources within the project's proposed direct APE, and eight previously recorded cultural resources recorded within or adjacent to the proposed indirect APE (Figure 4). Of the eight AHRs sites within the proposed indirect APE, one resource has a determination of eligibility. ANC-01422, McKinley Tower Apartments, was determined eligible for inclusion in the NRHP under Criteria A and C in 2004 and was listed in 2008; the other seven AHRs sites have no determinations of eligibility (Table 1).

Table 1. Cultural Resources within APE.

AHRs #	Site Name	Resource Type	DOE Status	NRHP Status
ANC-00311	Gus Seaburg House	Building	None	None
ANC-00312	Hans Elvig House	Building	None	None

AHRS #	Site Name	Resource Type	DOE Status	NRHP Status
ANC-00334	430 East 4 th Avenue	Building	None	None
ANC-00355	Old Suomi Hall	Building	None	None
ANC-00406	334 East 4 th Avenue	Building	None	None
ANC-01422	McKinley Tower Apartments	Building	Eligible – 2004	Listed – 2008
ANC-02250	730 East 4 th Avenue, The Raven Bar	Building	None	None
ANC-02255	704 East 4 th Avenue	Building	None	None

**Data synthesized from AHRS Database (OHA 2023).*

The 1964 Good Friday Earthquake split 4th Avenue, displacing and shifting the earth horizontally and vertically within the project area. It forced the reconstruction of much of downtown Anchorage and the roadbed of 4th Avenue itself, efforts which took more than a decade to complete. Thus, downtown Anchorage, and therefore 4th Avenue, has not been subject to much previous cultural resources investigations, as much of the built environment within the proposed APEs has only come of age for consideration within the past decade or so. As such, previous cultural resources investigations were searched in an expanded search area that considers an expansion of four city blocks from the proposed APEs (Figure 5). From this search, the IBS database identified 12 previous cultural resources investigations in the project area of downtown Anchorage (Table 2). Within the expanded search area, the AHRS identified 75 previously identified historic resources, three of which have been determined eligible for listing to the NRHP, six of which have been determined not eligible for NRHP listing, and two which are listed on the NRHP. The attached *Desktop Review and Workplan for the AMATS: 4th Avenue Signal and Lighting Upgrades Design Service State/Federal Project Number CFHWY00555 Located in Anchorage, Alaska* summarizes these findings.

Table 2. Previous Cultural Resources Investigations within 4-block expanded search area.

Record ID	Report Title	Source Author(s)	Date	Prepared For
16117972	Pioneer School House National Register of Historic Places Nomination	Michael E. Carberry	1979	MOA Historic Landmarks Preservation Commission
N/A	Patterns of the Past: An Inventory of Anchorage's Historic Resources	Michael Carberry and Donna Lane	1986	MOA
16112465	Anchorage Cemetery National Register of Historic Places Nomination	John P. Bagoy	1993	MOA
3772	Alaska Native Medical Center National Register of Historic Places Nomination	Paula M. Poncho	1997	Indian Health Service, Alaska Area Native Health Service

Record ID	Report Title	Source Author(s)	Date	Prepared For
16068544	Determination of Eligibility for Houses on Lots 1, 7, and 8 of Block 47, Anchorage Original Townsite	Rogan Faith, Amanda Welsh, and Michael Yarborough	2002; revised 2003	Herrera Environmental Consultants
4484	Glenn Highway Rehabilitation Project: Gambell Street to McCarrey Street	Edrie Vinson	2005	DOT&PF
4487	Documentation for Determinations of Eligibility for Merrill Field (ANC-01946), The East Runway (ANC-01936), and the North-South Runway (ANC-01937)	Rogan Faith, Michael R. Yarborough, and Catherine Pendleton	2005	HDR Alaska, Inc.
7856	An Evaluation of Buildings in the Lower Yard, Anchorage, Alaska	Rogan Faith and Historic Walrussia	2006	Alaska Area Native Health Service/Indian Health Service
15917422	McKinley Tower Apartments National Register of Historic Places Nomination	William G. MacRostie	2008	EGAE, LLC and Marlow Manor Downtown, LLC
	Alaska Railroad Ship Creek Fencing Project	Linda Gehrke	2010	DOT&PF
N/A	Cultural Resources Assessment Survey of the Proposed Telecommunications Site Verizon Wireless AK Ranger Station and Determination of Eligibility for the Cordova Building (ANC-03742), located at 555 Cordova Street, Anchorage, Alaska 99501	Robert L. Meinhardt and Amy Ramirez	2012	TriLeaf Environmental and Property Consultants
16268575	Cultural Resources Literature Survey for Inlet Towers Telecommunications Tower, Anchorage, Alaska	DOWL HKM	2015	Alaska Wireless Network, LLC

**Data synthesized from AHRS Database (OHA 2023).*

Proposed Identification Efforts

The Alaska Department of Transportation and Public Facilities (DOT&PF) contracted Kinney Engineering, LLC, to provide services for the 4th Avenue Signal and Lighting Project Number CFHWY00555 (Project). Kinney Engineering, LLC, subcontracted True North Sustainable Development Solution, LLC, (TNSDS) to

provide cultural resource management support for Section 106 compliance of the National Historic Preservation Act (NHPA) of 1966, as amended, and its implementing regulations found in 36 CFR §800.

In the attached *Desktop Review and Workplan for the AMATS: 4th Avenue Signal and Lighting Upgrades Design Service State/Federal Project Number CFHWY00555 Located in Anchorage, Alaska*, TNSDS proposes further identification efforts beyond the desktop review and outlines their proposed methods, protocols, analysis, and reporting.

Following the completion of permitting, TNSDS conducted a Phase I Cultural Resources Survey, which included both architectural and archaeological survey. Because the proposed APE is located within a previously disturbed and built environment, archaeological survey included visual inspection of the ground surface and an intensive pedestrian survey of the proposed APEs to identify any exposed ground. The architectural survey encompassed both the direct and indirect APEs and included a windshield survey for all properties within the proposed APEs. Properties over 45 years of age underwent an intensive survey and TNSDS applied the National Register Criteria for Evaluation and evaluated properties for historic significance and integrity. Following survey, TNSDS conducted further archival and in-depth historic research, particularly for properties with the potential to be eligible for listing on the NRHP. Further research included investigations of newspaper archives, historical photographs, and the Alaska State Library system. Given 4th Avenue's entire reconstruction in the 1960s, the street itself may warrant even further research and consideration.

TNSDS is developing a comprehensive final cultural resources survey report that describes in detail the results of the architectural survey and archaeological survey, including any ground disturbing activities, within the proposed APE. Background research from the attached desktop review and workplan will be included again in the final report. The final report will contain a project description, background research, prehistoric and historic context statements, and results of both the architectural and archaeological survey. The daily survey reports will be included in the appendices, along with all field forms utilized during survey. The report is currently in the review phase with DOT&PF.

Consulting Parties

Initiation letters have been sent to the following consulting parties: the State Historic Preservation Officer (SHPO); Municipality of Anchorage; Cook Inlet Region, Inc. (CIRI); Cook Inlet Tribal Council; Chickaloon Moose Creek Native Association, Inc (CMCNA); Eklutna, Inc.; Native Village of Eklutna; Chickaloon Village Traditional Council (CVTC). Anchorage Community Development Authority; Anchorage Downtown Partnership; Downtown Community Council; Alaska Historical Society; Cook Inlet Historical Society; Library and Archives; Alaska Association for Historic Preservation; EGAE, LLC; McKinley Tower Apartments; JBG Memorial, LLC; Office of Children's Services, Regional Offices; Southwest Regional Council of Carpenters; Carpenters Local 1281; Fourth & Gambell, LLC; Alpha Quest Inc.; and Fourth Avenue Boutique.

If you have questions or comments related to this proposed project, I can be reached at the address above, by telephone at 907-269-0527, or by e-mail at mark.rollins@alaska.gov.

We request your input on our proposal so that we can incorporate your concerns into project development. Your timely response will greatly assist our compliance efforts and the preparation of any required environmental documentation. For that purpose, we request that you respond within thirty days of your receipt of this correspondence.

Sincerely,

Mark W. Rollins

Mark W. Rollins, MA
Cultural Resources Specialist – Archaeologist (PQI), DOT&PF CR

Enclosures:

Figure 1: Location Map
Figure 2: Proposed Direct APE
Figure 3: Proposed Direct and Indirect APE
Figure 4: AHRs Sites within Proposed Indirect APE
Figure 5: AHRs Sites within Expanded Search Area

Office of History and Archaeology Coversheet

*Desktop Review and Workplan for the AMATS: 4th Avenue Signal and Lighting Upgrades Design
Service State/Federal Project Number CFHWY00555 Located in Anchorage, Alaska*

Electronic cc w/ enclosures:

Julia Hanson, P.E., DOT&PF Central Region, Project Manager
Brian Elliot, DOT&PF Central Region, Regional Environmental Manager
Matt Dietrick DOT&PF Statewide NEPA Manager
Molly Proue, DOT&PF Statewide Cultural Resource Manager
Roy Dahlstrom, DOT&PF Central Region, Environmental Analyst

From: [GROVER, MARGAN A CIV USAF PACAF 673 CES/CEIEC](#)
To: [DNR, Parks OHA Review Compliance \(DNR sponsored\)](#)
Cc: [Marc Lamoreaux; THP Officer; ORTIZ, ELIZABETH M CIV USAF PACAF 673 CES/CEIEC; cbrophil@eklutna.org; Richard Martin; Davis, Tom G.](#)
Subject: Sec 106 notification and report submittal, Runway 06 Vegetation Removal, JBER
Date: Tuesday, December 12, 2023 3:12:41 PM
Attachments: [Runway 06 veg removal Area 1 SHPO notification signed.pdf](#)
[Archaeo report West Runway Expansion JBER reduced.pdf](#)

[EXTERNAL EMAIL]

Good afternoon,

A notification under Section 106 of the National Historic Preservation Act is attached regarding the removal of vegetation within the glide-slope of Runway 06 (west runway) on Joint Base Elmendorf-Richardson. We notified you of this undertaking in February 2023 and we agreed that the undertaking would be reviewed separately based on priority areas. The attached report provides you with the results of an archaeological survey in Priority Area #1 with a determination of eligibility and assessment of effect for vegetation removal in that area. JBER recommends that this project will result in no historic properties affected.

Let me know if you have any questions or concerns. Thank you!

Margan Grover
Cultural Resource Manager
673 CES/CEIEC Environmental Conservation
Joint Base Elmendorf-Richardson, Alaska
Office: 907-384-3467 (DSN: 317-384-3467)
Mobile: 907-244-9188
I live and work on Dena'ina land.

17 July 2023

MEMORANDUM FOR ALASKA DEPARTMENT OF NATURAL RESOURCES
OFFICE OF HISTORY AND ARCHAEOLOGY
ATTENTION: MS. JUDITH E. BITTNER

FROM: 673 CES/CEI
6326 Arctic Warrior Drive
JBER AK 99506-3240

SUBJECT: Vegetation Removal within the Clear Zone of Runway 06, Priority Area #1, Joint Base Elmendorf-Richardson

1. Purpose and Need: The Joint Base Elmendorf-Richardson (JBER) Environmental Section (673d CES/CEIEC) initiated consultation with your office to remove hazardous vegetation from the approach/departure corridor and clear zone at the west end of Runway 06 on February 24, 2023. Normally, this type of undertaking would have one review. Because JBER must complete the vegetation removal and environmental surveys across multiple years while allowing the vegetation removal to begin, we requested separate reviews for separate priority areas. Your office agreed on March 21, 2023. The purpose of this letter is to provide your office with the first survey results and request your concurrence on a determination of eligibility for the National Register of Historic Places and an assessment of effect pursuant to Section 306108 of the National Historic Preservation Act (NHPA) and its implementing regulations at 36 CFR Part 800. The attached report provides results of the archaeological survey in Priority Area #1.

2. Project Description and Area of Potential Effect: JBER will remove vegetation as required using a phased approach to reduce hazards from wildlife and glideslope obstructions that pose a danger to aircraft. For the first phase (Priority Area #1), vegetation that penetrates the 50:1 glideslope minus 10 feet will be removed. Removal methods will be by chainsaw and mastication. Stumps will be left in place and branches and debris will be masticated and scattered in place. Marketable timber will be salvaged and sold as firewood. Figure 1 illustrates Area #1 area of potential effect.

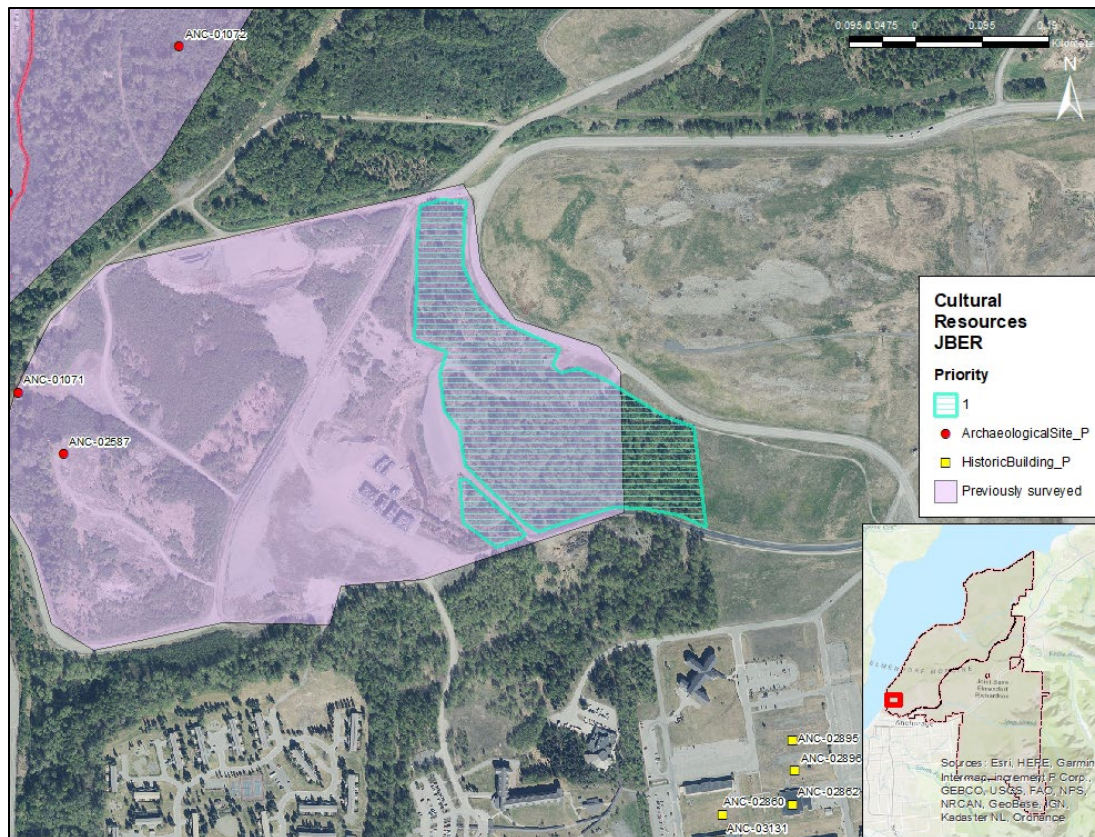


Figure 1. Area of potential effect and priority areas for vegetation removal (turquoise hatch).

The removal of vegetation will be phased based on consideration of aircraft hazard, accessibility, availability, work approvals, and other factors such as presence of bald eagles or status of archaeological surveys. JBER submitted our 2023 archaeological survey work plan to your office on May 16, 2023. This survey followed methods provided in that plan and as outlined in the JBER *Integrated Cultural Resource Management Plan 2023-2027* and Operations, Maintenance, and Development Programmatic Agreement.

3. Historic Properties and the Area of Potential Effect: Area #1 is approximately 23 acres. Vegetation in this area will be selectively removed as described above by chainsaw, feller buncher, and mastication. Marketable timber will be salvaged. Most of Area #1 was surveyed by archaeologists in 2006 as part of the Port Intermodal Expansion Project.¹ That survey included systematic pedestrian transects and judgmental subsurface testing. No cultural resources were reported in the area of potential effect. In 1939, historic aerial imagery indicates that the area was not heavily forested. Most of the southern portion of Area #1 was cleared by 1950. This area #1 also had several roads and clearings in 1974, but by 1999 the majority of the area was forested. The LiDAR imagery shows areas that have been disturbed. The potential for cultural resources and culturally modified trees is low in most of this area.

¹ Stephen R. Braund & Associates. 2006. Port Intermodal Expansion Project: Cultural Resource Initial Site Reconnaissance: Cherry Hill Borrow Site. Prepared for Anchorage Port Expansion Team. Anchorage, Alaska.

Table 1. Cultural resources in Figure 1.

AHRS no. ANC-	Location	National Register Status
01071	Pill Box (location needs verification)	TBD
01072	Anti-Aircraft Defense (gun emplacement, location needs verification)	TBD
02587	Possible Grave	TBD

Sites in the vicinity that are outside the area of potential effect are included on Table 1. ANC-02587 (Possible Grave) was re-examined in 2021 and a more accurate location was recorded. No subsurface or remote testing was completed, and the site remains unevaluated for the NRHP. ANC-01071 is a concrete pill box that has not been verified. ANC-01072 is a concrete anti-aircraft gun emplacement. It's location was verified in May 2023 and a NRHP evaluation will be completed in the coming winter. During that survey, a previously unrecorded homestead site was encountered. This site is not in the area of potential effect. A site number and NRHP evaluation will be completed later this year. The proposed undertaking will not affect these resources.

The enclosed report provides the results of the current survey of Area #1, which encountered two “Fun N Fitness Trail™” structures (Figure 2). When this area was surveyed in 2006, they reported seven of these structures. They were not evaluated for the National Register or given site numbers. The first fitness structure is made of wood and has been heavily degraded. The type of fitness structure cannot be determined. The second fitness structure was constructed in a similar style and with identical materials. The structure was used as an overhead traverse section of the Fun N Fitness Trail™. Research was conducted for the significance of the Fun N Fitness Trail™, but no information pertaining to the structures on JBER was found. The entire area is heavily forested with alder, cottonwood, and birch with an understory of grasses and other brush.



Figure 2. Fun N Fitness™ Physical Training Features Identified During Survey

The attached report recommends that the Fun N Fitness Trail™ structures are ***not eligible for the NRHP***. There is no indication that the Fun N Fitness Trail™ structures are associated with events that contribute to broad patterns of military, state, or local history (Criterion A) or with the life a person significant in the past (Criterion B). The design of the workout equipment used along the fitness trail is not notable of a specific period or style (Criterion C) nor are they likely to yield information important to our understanding of the past (Criterion D).

4. Assessment of effect: Provided your office agrees with the determination of eligibility for the Fun N Fitness Trail™ structures, JBER requests your concurrence that the proposed undertaking will result in ***no historic properties affected*** by the selective removal of hazardous vegetation in Area #1.

Copies of this letter will be sent to federally recognized tribes (Native Village of Eklutna Traditional Council, Native Village of Tyonek, Knik Tribal Council, and the Chickaloon Village Traditional Council) and the Anchorage Historic Preservation Commission. If you have any questions, please contact Margan Grover, 673 CES/CEIEC, at 384-3467.

JEANNE L. DYE-PORTO, GS-14, DAF
Chief, Installation Management Flight

Attachment: *Cultural Resource Survey: Archaeological Survey for West Runway 06 Hazardous Vegetation Removal, Joint Base Elmendorf-Richardson, Alaska.*

MUNICIPALITY OF ANCHORAGE
HISTORIC PRESERVATION COMMISSION
RULES OF PROCEDURE

ARTICLE I – OFFICERS

1. The commission shall annually organize and elect a Chair and Vice-Chair at its first meeting in January.
2. The Chair shall preside over the meetings of the Commission and shall exercise all the powers usually incident to the office and shall be a voting member with full right to have their vote recorded in all deliberations of the Commission. The Chair or a designated appointee shall attend Anchorage Assembly and other Municipal Board or Commission meetings at which important Commission recommendations are presented and shall speak on behalf of the Commission.
3. The Vice-Chair shall assume the duties of the Chair in their absence. In case of the absence of the Chair and Vice-Chair, the members present may elect for the meeting a Temporary Chair, who shall during such meeting have full powers of the Chair.
4. The Planning Director shall be the Secretary. In the Planning Director's absence, the Historic Preservation Officer or other member of the planning staff shall act as Secretary. The Secretary shall keep a record of all meetings of the Commission and shall keep such files as may be required.

ARTICLE II - MEETINGS

11. Regular meetings of the Commission shall be held on the third Thursday of the month at 5:30 p.m., unless notice of postponement is given each member at least twenty-four hours prior to that time. If the regular meeting shall occur on a holiday observed by the Municipality, the meeting shall be rescheduled at the discretion of the Chair or Secretary to a date that is not a Saturday, Sunday, or holiday observed by the Municipality. Should

MUNICIPALITY OF ANCHORAGE
HISTORIC PRESERVATION COMMISSION
RULES OF PROCEDURE

the Commission be unable to complete all the required business at a regular meeting, the Commission shall continue the meeting to a designated date not later than four weeks from the scheduled date.

12. Special meetings may be called by the Chair or Secretary, provided that at least twenty-four hours notice of special meeting is given each member at their established business or residence.
13. Meeting of the Commission shall be held at a designated place unless notice of another meeting place is given to each member at least twenty-four hours prior to the meeting and a public posting is made at the regular meeting place informing the public of the change of meeting location.
14. All meetings of the Commission shall be open to the public, except that any question permitted by law may be discussed in an executive session, which is closed to the public, provided that no final action is taken on any question in that session.
15. A majority of the membership of the Commission shall constitute a quorum for the transaction of business. Action by the Commission shall require the favorable vote of a majority of the full membership of the Commission. Full membership means a majority of nine, less the number of Commissioners excused for conflicts of interest.
16. Any member who has a substantial direct or indirect financial interest in any question being voted shall identify their interest but shall not be excused from voting hereon except with the concurrence of the majority of the other members present.
17. Any member of the Commission anticipating an extended period of absence from Commission meetings shall so advise the Commission at a prior meeting. A member

MUNICIPALITY OF ANCHORAGE
HISTORIC PRESERVATION COMMISSION
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who misses three consecutive regular meetings without prior excuse shall automatically be recommended to the Mayor and Assembly for replacement.

18. In all matters not covered by these rules, Roberts Rules of Order, Revised, shall govern.
19. All recommendations by the Commission to the Anchorage Assembly, or other Municipal Board or Commission, shall be made by resolution. Resolutions shall be numbered consecutively within each year, according to the sequence of approval, shall be signed by the Chair and the Secretary. The minutes of the meeting at which the resolution is adopted shall show the vote of each member.
20. The agenda for each regular meeting of the Commission shall be prepared by the Secretary and shall be distributed to each member at least twenty-four hours prior to the meetings.

The order of business at all meetings of the Commission shall be as follows:

1. Roll Call
 2. Minutes
 3. Special Order of Business
 4. Consent Agenda
 5. Old Business
 6. New Business
 7. Persons to Be Heard
 8. Committee Reports
 9. Staff Report
 10. Adjournment
21. The deadline for adjournment of all meetings shall be as designated by a majority vote of the members present.

ARTICLE III - CHANGE OF RULES

MUNICIPALITY OF ANCHORAGE
HISTORIC PRESERVATION COMMISSION
RULES OF PROCEDURE

1. The Rules of Procedure may be amended at any regular or special meeting of the Commission by a majority vote of the membership of the Commission.

Approved: **DATE**

WORKING DRAFT 12-21-2023

MUNICIPALITY OF ANCHORAGE
HISTORIC PRESERVATION COMMISSION
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Anchorage Municipal Code
Title 4 (current 2023)

4.60.030 - Historic preservation commission.

A. *Purpose.* There is established an historic preservation commission to encourage and further the interests of historic preservation by identifying, protecting, and interpreting the municipality's significant historic and cultural resources for the economic and social benefit of the community.

B. *Composition and terms of members.*

1. The commission shall consist of nine voting members, appointed by the mayor subject to confirmation by the assembly. Members of the commission serve at the pleasure of the mayor.
2. Each member shall be appointed pursuant to chapter 4.05 or for the unexpired portion of a predecessor's term.
3. Unless otherwise provided in this section, the commission shall be governed by the provisions of Chapter 4.05.

C. *Ex-officio members.* To assist the commission, there shall be three ex-officio members:

1. The Planning Director, or designee;
2. The Real Estate Department Director, or designee; and
3. The Alaska State Historic Preservation Officer (SHPO).

D. *Qualifications.* At a minimum, each voting member of the commission shall have a demonstrated interest, competence or knowledge of:

1. The history of Anchorage;
2. Architecture, design, history, real estate, construction or other matters relevant to judging the economic and cultural value of particular historic preservation activities;
or
3. Historic preservation.

MUNICIPALITY OF ANCHORAGE
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4. To the extent available in the municipality, commission members shall include:
- a. One architect, art historian or historic preservation architect;
 - b. One member with experience in building construction, such as a building contractor or structural engineer;
 - c. One member with experience in the real estate, such as a real estate developer, appraiser or broker;
 - d. One historian;
 - e. One archeologist;
 - f. One Native Culture Advisor with knowledge of local indigenous history and culture;
 - g. One member with legal expertise in historic preservation, land use, or real estate;
 - h. Two citizens-at-large members.
5. If upon written documentation that a reasonable effort has been made to fill a position from a professional discipline that is not represented on the commission, the commission shall seek expertise in this area from consultants meeting the Secretary of the Interior's professional qualifications standards.

E. *Powers and duties of commission.* The commission shall:

- 1. Prepare regulations and submit to the assembly for approval establishing standards, definitions, and procedures for identification of, designation of, and review of actions pertaining to historic resources.
- 2. Prepare and maintain a comprehensive inventory of historic and cultural resources. The local Historic Inventory shall be compatible with Alaska Heritage Resources Survey categories. A digital file shall be submitted annually to the State of Alaska Office of History and Archeology.

MUNICIPALITY OF ANCHORAGE
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3. Prepare and submit to the assembly, mayor, and planning and zoning commission for approval by ordinance, a procedure for designating, without changing or modifying the underlying zoning classification:
 - a. Resources on the Historic Inventory with "HI"; and
 - b. Properties listed in the Alaska Landmark Register, the National Register of Historic Places and/or the Municipality of Anchorage Local Landmark Register with "HR".
4. Formulate an Historic Preservation Plan, and submit to the assembly, mayor, and planning and zoning commission for incorporation into the 2020 Comprehensive Plan.
5. Review applications for designation of Historic and Cultural Resources, including nominations to the Alaska Landmark Register and National Register of Historic Places, and under applicable federal and state laws, nominate such resources to the Municipality of Anchorage Local Landmark Register:
 - a. The commission may nominate municipal properties including those listed on the Alaska Landmark Register and National Register of Historic Places for the Anchorage Local Landmark Register.
6. Under the Alaska Historic Preservation Act and the National Historic Preservation Act of 1966, 54 USC 300101 et seq.:
 - a. Serve as the historic preservation review commission for the municipality for the purpose of maintaining the municipality as a certified local government;
 - b. Serve as the local historical district commission for the municipality under AS 29.55 and AS 45.98, and maintain the Municipality of Anchorage Local Landmark Register.
 - c. Under federal and state law, recommend eligible properties to the state historic preservation officer for nomination to the National Register of Historic Places.
7. Recommend to the Mayor and the Assembly resources and potential incentives to assist historic property owners in the preservation, restoration, rehabilitation and repair of historic property.

MUNICIPALITY OF ANCHORAGE
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8. Advise the assembly and planning and zoning commission concerning historic preservation planning and its implementation, and recommend appropriate amendments to the Comprehensive Plan, Title 21, and other local development regulations to promote the purposes of this chapter.
9. Recommend to the Assembly and the Planning and Zoning Commission maintenance programs for municipally-owned Historic Properties, Historic Resources or properties within Historic Districts.
10. Make recommendations to the mayor and assembly concerning:
 - a. Acquisition of property or interests in property;
 - b. Availability and use of public or private funds to promote the preservation of properties and districts within the municipality;
 - c. Enactment of legislation, regulations and codes to encourage the use and adaptive reuse of historic properties.
11. Provide information, in the form of pamphlets, newsletters, workshops or similar activities, to historic property owners on methods of maintaining and rehabilitating historic resources.
12. Officially recognize excellence in the rehabilitation of historic buildings, structures, sites and districts, and new construction in historic areas.
13. Develop and participate in public information, educational and interpretive programs and activities to increase public awareness of the value of historic preservation.
14. Establish liaison, support, communication and cooperation with federal, state and municipal governmental entities and departments, as well as boards and commissions, to further historic preservation objectives, including public education.

F. Historic Preservation Officer.

1. The Director of Community Development shall appoint a municipal employee as an Historic Preservation Officer (HPO).

MUNICIPALITY OF ANCHORAGE
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2. The HPO shall have a demonstrated interest in historic preservation and be a qualified professional in one or more pertinent fields, such as historic preservation, architecture, archeology, architectural history, cultural anthropology, history, historic architecture or a closely related field.
3. The duties of the HPO shall include:
 - a. Act as staff support for the commission.
 - b. Act as intermediary between the commission and municipal departments, including notification of appropriate officials of Historic Inventory (HI) and Historic Register (HR) properties.
 - c. Receive and present applications, with comments and evaluation as appropriate, to the commission for review.
 - d. Provide technical and background information to the commission.
 - e. Perform such other duties as required by the commission.

G. *Local landmark register.* There is established a Municipality of Anchorage Local Landmark Register.

1. *Purpose.* The purpose of this section is to establish the Municipality of Anchorage Local Landmark Register. Local landmark registers are a foundational element in historic preservation programs throughout the world. The purpose of the local landmark register is to document the buildings, districts, structures, sites, landscapes, travel routes, traditional cultural properties and objects significant to the history and culture of Anchorage, and the communities within.
2. *Qualification.* The local landmark register is a voluntary program available to anyone seeking to document and recognize a resource by this nomination process. Resources listed in the local landmark register neither supersede nor limit National Register of Historic Places, or Alaska Landmark Register eligibility and listing. To be qualified for listing on the local landmark register, a resource must be identified as at least 30 years old and must be both "significant" and retain sufficient "integrity" to convey the significance, as those terms are defined in Anchorage Municipal Code of Regulations Chapter 4.60.

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3. *Nomination and designation process.* Anyone may file an application to initiate the designation of a resource to the local landmark register, provided they have obtained the owner's permission. The historic preservation officer shall review the application and refer completed applications to the historic preservation commission in accordance with Anchorage Municipal Code of Regulations Chapter 4.60.

H. The sunset provisions in section 4.05.150 shall not apply to this board.

(CAC 2.64.680—2.64.690; AO No. 77-304; AO No. 82-49; AO No. 83-44; AO No. 86-154; AO No. 87-96; AO No. 2004-96, § 1, 6-8-04; AO No. 2006-175, § 1, 1-9-07; AO No. 2011-64(S-1), § 5, 6-28-11; AO No. 2011-81, § 3, 8-30-11; AO No. 2015-97, § 1, 9-15-15 ; AO No. 2021-32 , § 1, 4-14 21)

Charter reference— Boards and commissions, § 5.07.

Cross reference— Naming of municipal buildings, other fixed facilities and public places, ch. 3.97; historic preservation project fund, ch. 6.100; land use planning, supplementary district regulations, ch. 21.45; building regulations, ch. 23.05; public lands, tit. 25.

State Law reference— Historical commissions, AS 29.55.010; historical district revolving loan fund, AS 45.98.