# MUNICIPALITY OF ANCHORAGE, ALASKA



# COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended December 31, 2008

Mark Begich Mayor

Prepared by: Finance Department

Sharon Weddleton, CPA CFO

Teresa L. Peterson, CPA Controller

# MUNICIPALITY OF ANCHORAGE, ALASKA

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# **Introductory Section**



# Municipality of Anchorage

P.O. Box 196650 • Anchorage, Alaska 99519-6650 • Telephone: (907) 343-6576 • Fax: (907) 343-4400 http://www.muni.org

# Department of Finance Controller Division

June 11, 2009

Honorable Mayor, Members of the Assembly, and Citizens of the Municipality of Anchorage:

The Comprehensive Annual Financial Report (CAFR) of the Municipality of Anchorage (Anchorage) for the year ended December 31, 2008, is hereby submitted in accordance with Anchorage Home Rule Charter and Anchorage Municipal Code. These laws require an annual report on financial and administrative activities with an independent audit of all municipal accounts by a certified public accountant. Mikunda, Cottrell & Co. performed the independent audit. Management is responsible for the accuracy, completeness and fairness of the presentation including all disclosures.

Accounting principles generally accepted in the United States of America require management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. Anchorage's MD&A can be found in the Financial Section of the CAFR immediately following the report of the independent auditors.

The CAFR is presented in three sections - Introductory, Financial and Statistical. The Introductory section, which is unaudited, includes this letter of transmittal, a certificate of achievement for excellence in financial reporting for Anchorage's 2007 CAFR, a list of principal elected and appointed officials, and an organization chart. The Financial section includes the MD&A, the independent auditor's report on the financial statements and schedules, the basic financial statements, additional required supplementary information, and the combining financial statements. The unaudited Statistical Section includes a broad range of selected trend data and non-financial information.

As a recipient of federal grant awards, Anchorage is required to undergo an audit in accordance with the provisions of the U.S. Office of Management and Budget's (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations* and associated *Compliance Supplement*. A schedule of expenditures of federal awards, the independent auditor's reports on internal controls and compliance with applicable laws and regulations, and a schedule of findings and questioned costs will be included in a separately issued audit in accordance with OMB Circular A-133.

As a recipient of state grant awards, Anchorage is also required to undergo an audit in accordance with the provisions of Alaska State Regulation 2 AAC 45.010 and *Audit Guide and Compliance Supplement for State Single Audits*. A state financial assistance schedule, the independent auditor's reports on internal controls and compliance with applicable laws and regulations, and a schedule of findings and questioned costs will be included in separately issued State Financial Assistance Reports.

Mikunda, Cottrell & Co. was retained to perform both the financial and the compliance audits of Federal and State financial assistance programs for the year ended December 31, 2008. These audits were performed in accordance with federal and state regulations and Government Auditing Standards.

Mikunda, Cottrell & Co. audited all 2008 financial records except for those of one component unit, Alaska Center for the Performing Arts, Inc., and the Police & Fire Retirement Pension Trust Funds. Mikunda, Cottrell & Co.'s reports are included in the financial section of the CAFR and in both financial assistance reports. The excluded component unit and pension trust funds were audited by certified public accountants who issued unqualified reports.

#### **Government Profile**

The City of Anchorage was originally incorporated in 1920 and unified with the Greater Anchorage Area Borough in 1975 to create the Municipality of Anchorage. Anchorage encompasses approximately 1,955 square miles.

Anchorage is operated under a strong mayoral system with an eleven member Assembly serving as the legislative branch. Leading the executive branch, the Mayor is responsible for appointing top executives and running the day to day governmental activities. The Assembly is responsible for approving ordinances, municipal contracts, budgets, and certain appointments. A compilation of municipal ordinances can be reviewed on-line in the Anchorage Municipal Code at <a href="https://www.muni.org">www.muni.org</a>.

Anchorage provides a full range of services, including police, fire, emergency medical protection, health and human services, construction/maintenance of infrastructure, recreation activities, and public transportation. Many of these services are provided on a service area basis with taxpayers residing in different taxing districts paying for only those services they authorize and receive.

The Assembly and administration are responsible for and committed to establishing and maintaining an internal control structure designed to provide reasonable assurance that Anchorage's assets are protected from loss, theft or misuse, and that adequate accounting records are maintained for preparation of financial statements in conformity with accounting principles generally accepted in the United States of America. The concept of reasonable assurance recognizes that the cost of controls should not exceed the benefit likely to be derived and that valuation of costs and benefits requires the use of estimates and judgments.

The Assembly approves operating budgets and appropriations of direct costs at the department level, and revenues, direct costs and indirect costs at the fund level. During the year, the Assembly may approve supplemental appropriations to increase or decrease the budget, or to transfer all or part of any unencumbered balance from one appropriation to another. The Assembly by ordinance may authorize a contract, lease or other obligation requiring financing from future appropriations. A lease purchase agreement with respect to acquisition of a capital improvement valued in excess of \$1 million is not valid until approved by the voters. The Mayor may transfer all or part of an unencumbered balance between categories within an appropriation. No obligation involving the expenditure of money may be made unless the Chief Fiscal Officer has certified that the funds required have been appropriated and are available for that purpose.

The accounting records are maintained on a budgetary basis whereby encumbrances are recorded for budgetary control. However, year-end financial statements present actual amounts in conformity with accounting principles generally accepted in the United States of America which excludes encumbrances.

The financial reporting entity includes the following component units for which Anchorage is financially accountable - Anchorage School District (ASD), Alaska Center for the Performing Arts, Inc., Cooperative Services Authority, CIVICVentures, and Anchorage Community Development Authority. Additional information on all five of these component units can be found in the notes to the financial statements.

Anchorage owns and operates several utilities and other enterprise activities including electric, water, wastewater, refuse collection, solid waste disposal, port, and Municipal airport. Anchorage contracts out management of its sports arena, convention center, ice arenas, golf courses and equestrian center.

Additional information regarding Anchorage's government, services, current events, economic indicators and other statistics is located on its municipal web site at <a href="https://www.muni.org">www.muni.org</a>.

## **Major Initiatives**

#### Port Expansion

The \$700 million expansion project of the Port of Anchorage (Port) is underway. This is the first project of its kind, with the Federal Maritime Administration Agency (MARAD) overseeing the construction of the expansion project. As MARAD completes the construction of capital assets and turns them over to Anchorage over the next few years, the assets will be recorded on the Port's financial statements.

# Convention Center

Construction of the Dena'ina Civic and Convention Center (Center) was completed on schedule and placed into service in September 2008. The construction of the Center is funded through the lodging tax and is overseen by Anchorage's blended component unit, CIVICVentures.

# **Local Economy**

The information presented in the financial statements is better understood when it is considered from the broader perspective of the specific environment within which Anchorage operates.

Anchorage has an approximate population of 285,000 and has been experiencing growth at a rate of 0.4% annually over the last few years. As the largest city in Alaska, Anchorage is home to approximately 42% of the state's residents.

As of June 30, 2008, the ASD had 48,440 students enrolled for the 2007-2006 academic year, a slight decrease from prior year. Anchorage is also home to the University of Alaska Anchorage, a state operated university, and Alaska Pacific University, a private independent university. They have combined enrollments in excess of 20,000 students.

Employment growth in Anchorage has increased for the past twenty years, although the growth was slight in 2008 at less than 1%. The average unemployment rate in 2008 of 5.3% increased slightly from the 2007 rate, but was slightly under the national average of 5.8%.

Anchorage has several major sectors that drive the local economy, including oil/gas, construction, transportation, and tourism. These sectors, along with the supporting businesses that have developed around these core sectors, have provided twenty years of consecutive economic growth, although the growth has slowed. Statewide, mining and mineral production has continued to do well, although due to a sharp decline in commodity prices in late 2008, the industry has slowed. Although most of the mining employment is outside of the Anchorage area, the overall statewide economic growth indirectly benefits Anchorage as one of the largest retail centers in the state. The addition of the 240,000 square-foot Glenn Square retail development, and the 900,000 square-foot Tikahtnu Commons retail development, which both opened in 2008, have attracted new retailers to the area, such as Target. These developments will continue into 2009.

For most of 2008, the oil/gas sector continued to experience record high prices, which benefited the economy in many ways, including employment. Major oil/gas companies, such as ConocoPhillips and BP,

are continuing to invest billions in exploration and development projects. This is reflected in the record number of workers on the North Slope during 2008, increasing by 300 jobs over the prior year. The outlook for 2009 anticipates no significant changes in employment in the Anchorage. The industry also anticipates continued progress on the in-state gas line Denali, the joint venture between BP and ConocoPhillips, and also on the TransCanada natural gas pipeline project.

Anchorage has a large and growing military presence with the location of three main operating posts: Elmendorf Air Force Base, Fort Richardson Army Post, and Kulis Air National Guard base. Although the Kulis Air National Guard base is slated for closure, the command and air assets will be transferred to Elmendorf Air Force Base. Thousands of military personnel are employed by these three military posts and, along with their family members, aid the local economy by supporting local businesses. The deployment in early 2009 of 3,500 soldiers from Fort Richardson will have an impact on the economy.

The transportation sector consists of air cargo activity at the Ted Stevens Anchorage International Airport; in-state freight and passenger transportation by the State of Alaska owned Alaska Railroad; and maritime transportation through the municipal-owned Port. The Ted Stevens Anchorage International Airport continues to be one of the busiest cargo airports in the world, although transit cargo volume decreased by 15% from the previous year. It was ranked fifth in tonnage volume in 2008, down from third in 2007. This sector of the local economy is expected to decline in 2009. The Alaska Railroad continued to have another year of growth during 2008, reporting \$12.6 million in net income. The Port is ice free year round and is served by two major maritime carriers, Totem Ocean Trailer Express and Horizon Lines. With approximately 90% of all consumer goods arriving in Alaska through the port facilities, servicing 80% of the population of Alaska, the Port has begun construction of a \$700 million expansion project involving road/rail extensions and marine terminal redevelopment. Improving cargo flow through expanded berth capacity, accommodating larger ships with deeper drafts, supporting new military rapid deployment requirements, and upgrading cruise ship facilities are the major objectives of this expansion project.

The tourism sector is a major economic driver for Anchorage that offers a central location, available transportation infrastructure, and abundant recreational opportunities. In addition to the Anchorage region's sport fishing and tourism destinations, visitors often use Anchorage as the gateway to other Alaska destinations. As a result of the slowdown in the national and international economies, tourism activities slowed during 2008 with lodging tax revenues exceeding \$22 million, a slight increase from 2007. The anticipation for 2009 is that this sector of the local economy will be affected considerably by the national economic situation. On a brighter note, the new Dena'ina Convention Center has booked numerous future national conventions. The 215,000 square foot Center will significantly increase the size and number of conventions that can be held locally. Anchorage's hotel industry continues to expand with the construction of three new hotels expected to open in 2009, adding over 400 rooms to Anchorage's approximate 8,000 existing rooms.

# Long-term Financial Planning

Anchorage has no legal debt limit mandated by its Charter, Code or State law. Anchorage continues to maintain outstanding credit ratings on all outstanding debt. Current long-term Municipality General Obligation bond ratings are AA by Standard and Poor's (S&P) and AA by Fitch Ratings (Fitch). These ratings were unchanged in 2008. The Anchorage Water Utility bond ratings are AA by S&P and AA- by Fitch. The Anchorage Wastewater Utility bond ratings are AA Stable by S&P and AA- Stable by Fitch. In January 2009, the Anchorage Water and the Wastewater Utility bond ratings were upgraded from AA- to AA for the Water and from A+ to AA for the Wastewater Bonds. The Anchorage Municipal Light & Power Senior Lien and Junior Lien Electric revenue bond ratings are A+Stable by S&P and A+Stable by Fitch. The Port was assigned the rating of A by S&P in March 2008. Revenue bond covenants stipulating debt service coverage requirements were met in 2008.

Anchorage's percentage of net general obligation debt to assessed valuation and bonded debt per capita are useful indicators to citizens and investors of Anchorage's debt position. The percentage of net direct general obligation debt, exclusive of ASD debt, to assessed valuation was 1.56% as of December 31, 2008, and the net direct general obligation debt per capita was \$1,669. The respective amounts as of December 31, 2007 were 1.51% and \$1,557. When ASD debt is included, net direct general obligation debt to assessed value is 3.65% (3.21% in 2007) and the net direct general obligation debt per capita is \$3,918 (\$3,308 in 2007).

# Awards and Acknowledgements

Anchorage and its employees are committed to the goal of making Anchorage a better place to live, work, and raise families.

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Anchorage for its CAFR for the fiscal year ended December 31, 2007. This was the twenty-first consecutive year that Anchorage has received this prestigious award. In order to be awarded a Certificate of Achievement, the government must publish an easily readable and efficiently organized CAFR. Our 2007 report satisfied both Generally Accepted Accounting Principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. It is believed that our current report continues to conform to the Certificate of Achievement program requirements. The report will be submitted to GFOA to determine its eligibility for another certification.

The preparation of the CAFR was made possible by the dedicated efforts of the entire Controller Division staff. We express sincere appreciation to our employees for their contribution to this report whether it was in processing daily transactions or in report preparation. We also express our appreciation to all other individuals who assisted in this effort.

Respectfully submitted:

Sharon Weddleton, CPA

additon

**CFO** 

Teresa L. Peterson, CPA

Jeresa LPoterson

Controller

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Municipality of Anchorage Alaska

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2007

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

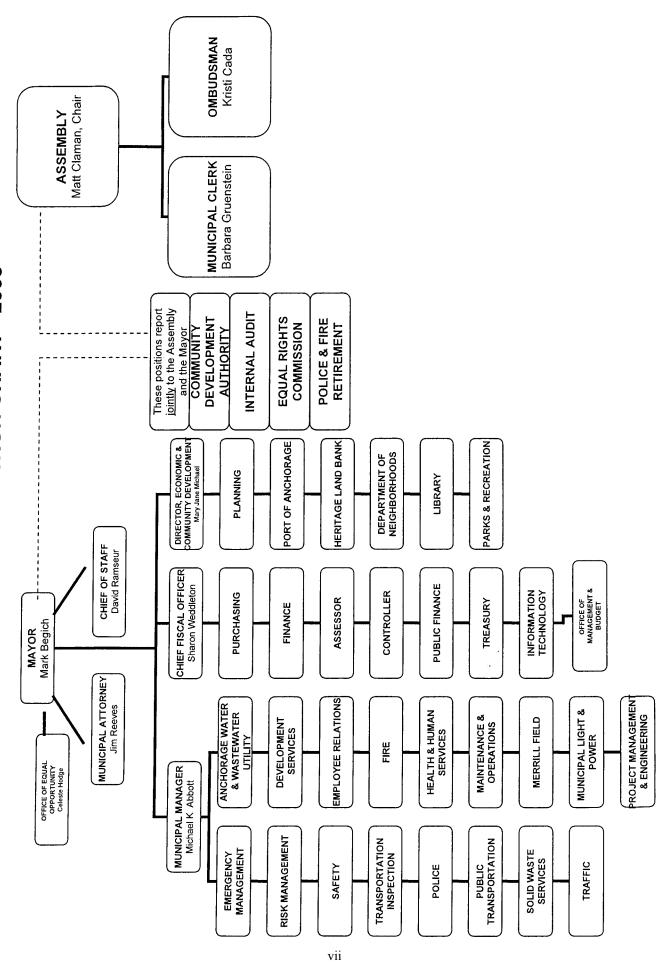
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Ki L. Put

President

**Executive Director** 

# **MOA ORGANIZATION CHART - 2008**



# MUNICIPALITY OF ANCHORAGE

# 2008

# PRINCIPAL OFFICIALS

# **ASSEMBLY**

The legislative power of Anchorage is vested in an eleven member elected assembly. The Assembly, by Charter, is required to meet twice each month. The body meets on Tuesdays in the Assembly Chambers at 3600 Denali Street (Z.J. Loussac Library). Numerous special meetings and work sessions are scheduled throughout the year. At December 31, 2008, the following citizens were elected to serve on the Assembly.

# Matt Claman, Chair

Chris Birch Dan Coffey
Harriet Drummond, Vice Chair
Elvi Gray-Jackson Mike Gutierrez
Jennifer Johnston Debbie Ossiander
Sheila Selkregg Bill Starr

Barbara Gruenstein, Municipal Clerk

# **ADMINISTRATION**

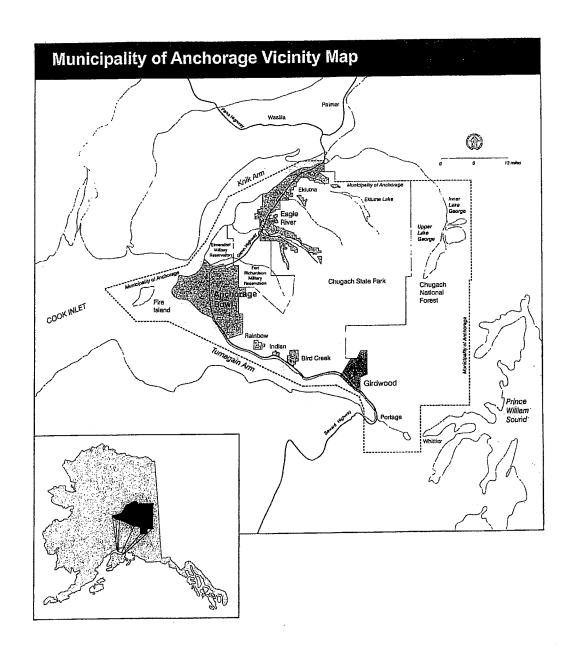
Mark Begich, Mayor

Michael K. Abbott, Municipal Manager

Jim Reeves, Municipal Attorney

Sharon Weddleton, CFO

Mary Jane Michael, Director Economic & Community Development



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# **Financial Section**





Offices in Anchorage & Kenai

# INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of the Assembly Municipality of Anchorage, Alaska

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Municipality of Anchorage, Alaska (the Municipality) as of and for the year ended December 31, 2008, which collectively comprise the Municipality's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Municipality's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Police/Fire Retirement System fiduciary funds which represent 50% and 55% of the assets and net assets/fund balance, respectively, of the aggregate remaining fund information. We also did not audit the financial statements of the Alaska Center for the Performing Arts which represents 0.1%, 0.2%, and 0.2% of the assets, net assets, and revenues, respectively, of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the Police/Fire Retirement System fiduciary funds and the Alaska Center for the Performing Arts, is based on the report of the other auditors. The prior year summarized comparative information has been derived from the Municipality of Anchorage's 2007 financial statements. Those statements, before they were restated for the matter discussed in Note 6 to the financial statements, were audited by other auditors whose report, dated July 28, 2008, expressed unqualified opinions on the respective financial statements of the governmental activities, business-type activities, aggregate discretely presented component units, each major fund, and the aggregate remaining fund information.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. The financial statements of the Police/Fire Retirement System trust funds (part of the aggregate remaining fund information opinion unit), the Alaska Center for the Performing Arts and the Anchorage Community Development Authority (both part of the aggregate discretely presented component units) were not audited in accordance with Government Auditing Standards. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of the other auditors provide a reasonable basis for our opinions.

Honorable Mayor and Members of the Assembly Municipality of Anchorage, Alaska

In our opinion, based on our audits and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Municipality of Anchorage, Alaska, as of December 31, 2008, and the respective changes in financial position and the cash flows where applicable thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 11, 2009 on our consideration of the Municipality of Anchorage's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis, the schedule of funding progress in note 12, the budgetary comparison schedule – General Fund, and the condition rating of Anchorage's road network, as listed in the table of contents, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Municipality's basic financial statements. The supplementary General Fund budgetary schedules, combining and individual nonmajor fund financial statements and budgetary comparison schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole. The introductory section and statistical tables, as listed in the table of contents, have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Mikunda, Cottrell & Co.

Anchorage, Alaska June 11, 2009

# MUNICIPALITY OF ANCHORAGE MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Municipality of Anchorage (Anchorage), we offer readers of Anchorage's Comprehensive Annual Financial Report (CAFR) this narrative overview and analysis of the financial activities for the fiscal year ended December 31, 2008. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal. All monetary amounts are in thousands of dollars, unless otherwise indicated.

# **Financial Highlights**

- The assets of Anchorage exceeded its liabilities at the end of 2008 with reported net assets of \$3.318.917.
- Anchorage's total net assets increased by \$59,539 or approximately .04% for 2008. The
  increase reflects a change in net assets of governmental activities of \$7,136 and a change
  in business-type activities of \$52,403.
- During the year, the business-type activities generated \$270,302 in revenues (excluding special items), which were offset by expenses and transfers of \$221,997.
- As of December 31, 2008, Anchorage's governmental funds reported a combined ending fund balance of \$254,829, a decrease of \$107,932. Of the fund balance, \$234,616 is reserved. The remaining \$20,213 is unreserved, although \$19,782 is designated for bond rating/emergency operations.
- Anchorage wrote off the net pension and other postemployment healthcare benefit (OPEB) liability in the amount of \$27,085 as of June 30, 3008, due to a change in the State of Alaska Public Employees' Retirement System to a cost-sharing plan.
- The Port Fund and the Capital Projects Roads and Drainage Fund met the eligibility criteria for the first time as major funds for 2008. The MOA Trust did not meet the eligibility criteria, but because of its significance to Anchorage taxpayers, it has been included as a major fund.
- Anchorage has established a formal fund balance designation policy for its general funds. The policy sets forth a bond rating designation equal to 8.25% of general fund revenues. Additionally, the policy sets forth an operating emergency designation for general fund unreserved fund balances of the five major general fund sub groups managed within a range of 2% to 3% of general fund revenues through the annual budget process. Unreserved general fund balance designated through the fund balance designation policy was \$19,782. As of December 31, 2008 and 2007, general fund unreserved fund balance was 4.4% and 8.0% of general fund revenues, respectively.

As of December 31, 2008, all five major general fund sub-funds' fund balances were lower than required by the policy and were adjusted back into compliance through the 2009 budgetary process. The operating emergency designation range was set at 1%.

#### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to Anchorage's CAFR. The financial section of the annual report consists of four parts – management's discussion and analysis, the basic financial statements, required supplementary information, and an optional section that presents combining statements for nonmajor governmental funds, nonmajor enterprise funds, internal service funds, and fiduciary funds.

The basic financial statements include two kinds of statements that present different views of Anchorage:

- The first two statements are government-wide financial statements that provide both long-term and short-term information about Anchorage's overall financial status, in a manner similar to a private-sector business.
  - The statement of net assets presents information on all of Anchorage's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of Anchorage is improving or deteriorating.
  - The statement of activities presents information showing how Anchorage's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement on an accrual basis, with related cash flows in future fiscal periods.

Both of the government-wide financial statements distinguish functions of Anchorage that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of Anchorage include general government, fire services, police services, health and human services, economic and community development, public transportation, public works, education, maintenance and operations of roads and facilities, and debt service. Governmental activities also include information from CIVICVentures, a blended component unit. The business-type activities of Anchorage include water services, wastewater services, electric generation and distribution, port services, Municipal airport services, solid waste disposal services, refuse collection services, and Cooperative Services Authority (CSA), a blended component unit.

The government-wide financial statements include not only Anchorage itself, but also the following discretely presented component units for which Anchorage is financially accountable – the Anchorage School District (ASD), Anchorage Community Development Authority (Authority or ACDA), and the Alaska Center for the Performing Arts (ACPA). Financial information for discrete component units is reported separately from the financial information presented for the primary government itself. CIVICVentures and CSA, although legally separate, function for all practical purposes as an integral part of the primary government and therefore have been included with the primary government as blended component units.

The remaining statements are fund financial statements that focus on individual parts of the local government, reporting Anchorage's operations in more detail than the government-wide statements. A fund is a grouping of related accounts used to maintain control over resources segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance related legal requirements.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, governmental fund financial statements focus on short-term inflows and outflows of spendable resources and balances of spendable resources available at the end of the fiscal year. This information may be useful in evaluating a government's short-term financing requirements.

Anchorage maintains twenty-five individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balance for the general fund, MOA Trust Fund and Capital Projects Roads and Drainage Fund, which are considered major funds. Information from the other

twenty-two governmental funds is combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

Anchorage adopts an annual appropriated budget for its general fund. The Assembly approves operating budgets and appropriations of direct costs at the department level, and revenues, direct costs and indirect costs at the fund and subfund level. In addition to the budgetary comparison schedule by function, two budgetary comparison schedules at the department level and at the fund and subfund level for the general fund have been added as additional supplementary information to demonstrate compliance with this budget.

**Proprietary funds** provide the same type of information as the government-wide financial statements, only in more detail. Anchorage maintains two different types of proprietary funds - enterprise funds and internal service funds.

Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. Anchorage uses enterprise funds to account for its water services, wastewater services, electric generation, electric transmission, electric distribution, port services, Municipal airport services, solid waste disposal services, refuse collection services, and CSA.

Internal service funds are an accounting device used to accumulate and allocate costs internally among Anchorage's various functions. Anchorage uses internal service funds to account for vehicle operations and maintenance, risk management, self insurance, unemployment compensation, and information technology services. Because these services predominantly benefit governmental rather than business-type activities, they have been included within governmental activities in the government-wide financial statements, with the exception of the portion allocated to enterprise funds.

The proprietary fund financial statements provide separate information for the electric generation/distribution services, water services, wastewater services, and port services, all of which are considered to be major enterprise funds of Anchorage. Information from the other three proprietary enterprise funds and one blended component unit is combined into a single, aggregated presentation. Individual fund data for each of these non-major proprietary enterprise funds is provided in the form of combining statements elsewhere in this report. All proprietary internal service funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major proprietary internal service funds is provided in the form of combining statements elsewhere in this report.

**Fiduciary funds** are used to account for resources held for the benefit of parties outside the government, such as the retirement and retiree medical plans for police and fire employees, in which Anchorage acts solely as a trustee. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support Anchorage's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning Anchorage's disclosure of information relating to its paved road infrastructure network (accounted for under the modified approach) and general fund budgetary comparison schedules.

In addition to these required elements, the combining statements referred to earlier in connection with non-major governmental, proprietary, and fiduciary funds are presented as supplementary information immediately following the required supplementary information. A summary of selected statistical information is also provided.

### **Government-wide Financial Analysis**

#### Net Assets

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. Anchorage's total assets exceeded liabilities by \$3,318,917 and \$3,259,378 at the fiscal years ended December 31, 2008 and 2007 respectively (reference Table A-1).

The net assets for governmental activities were \$2,712,756 and \$2,705,620, with \$124,957 and \$103,725 classified as unrestricted deficits in 2008 and 2007, respectively. The significant portion (96%) of Anchorage's net assets for governmental activities reflects its investment in capital assets such as infrastructure, land, buildings, machinery and equipment, net of the debt on these assets. Anchorage uses capital assets to provide both present and future services to citizens and therefore these assets are not available for future spending. Restricted net assets of \$244,061 and \$259,806 in 2008 and 2007, respectively, result from restrictions imposed legally or externally by creditors, debt covenants or grantors. The deficit in unrestricted net assets represents accrued liabilities in excess of unrestricted assets.

Table A-1
Anchorage's Net Assets
(in thousands)

	Gove	ernmental	Busi	iness-type				
	ac	tivities	a	ctivities	Total			
				As Restated		As Restated		
	2008 2007		2008	2007	2008	2007		
Current and other assets	\$ 457,545	\$ 555,080	\$ 407,591	\$ 326,103	\$ 865,136	\$ 881,183		
Capital assets	3,194,105	3,068,479	1,286,247	1,244,184	4,480,352	4,312,663		
Total assets	3,651,650	3,623,559	1,693,838	1,570,287	5,345,488	5,193,846		
Long term liabilities	822,502	810,854	514,433	521,417	1,336,935	1,332,271		
Other liabilities	116,392	107,085	573,244	495,112	689,636	602,197		
Total liabilities	938,894	917,939	1,087,677	1,016,529	2,026,571	1,934,468		
Net assets (deficit):								
Invested in capital assets,								
net of related debt	2,593,652	2,549,539	416,812	397,163	3,010,464	2,946,702		
Restricted	244,061	259,806	124,717	101,772	368,778	361,578		
Unrestricted	(124,957)	(103,725)	64,632	54,823	(60,325)	(48,902)		
Total net assets	\$ 2,712,756	\$ 2,705,620	\$ 606,161	\$ 553,758	\$ 3,318,917	\$ 3,259,378		

Current and other assets include \$206,652 and \$235,366 of unrestricted cash and investments held for governmental activities at December 31, 2008 and 2007, respectively. Governmental activities' long term liabilities increased by \$11,648 or approximately 1%. The increase in long term liabilities was primarily the result of general obligation bonds issued in the amount of \$60,789, offset by the debt service payments of \$26,665. General obligation bonds represent 58% of the total long-term debt for governmental activities (including CIVICVentures). Revenue bonds (including CIVICVentures) represent 19% of the debt outstanding for governmental activities.

For business-type activities, unrestricted net assets of \$64,632 (11% of total net assets) and \$54,823 (10% of total net assets), may be used to meet the ongoing needs of these organizations

at December 31, 2008 and 2007, respectively. This represents an increase of \$9,809 (18%). The primary contributor to the increase was the increase in the unrestricted net assets of the wastewater utility of \$10,170. The most significant portion of net assets for the business-type activities, \$416,812 (69%) and \$397,163 (72%) as of December 31, 2008 and 2007 respectively, are invested in capital assets which are used to provide customers with services. Net assets invested in capital assets, net of related debt, increased \$19,649 or approximately 5% in 2008. Net assets of business-type activities subject to external restrictions were \$124,717 (21%) and \$101,772 (18%) in 2008 and 2007, respectively. External restrictions were related to debt service and construction acquisition requirements.

#### **Governmental Activities**

During 2008, Anchorage's net assets increased \$7,137 for governmental activities (reference Table A-2). Highlights of governmental activities' net asset changes are as follows:

- Operating grants and contributions increased by \$13,239. Included in the overall increase in operating grants and contributions was an increase in grants from the State of Alaska of \$2,332, as well as PERS retirement relief of \$8,994.
- Capital grants were \$6,364 higher in 2008 than in 2007, a 10% increase. Included in the increase were \$9,125 in federal transit grants to reimburse bus overhaul expenditures and the purchase of new buses.
- Education expenses increased by \$12,238 in 2008 to \$212,267 from \$200,029 in 2007.
- The total property tax levy for 2008 less property tax relief from the State of Alaska of \$15,636 was \$429,874, an increase from the 2007 tax levy of \$375,220 (less property tax relief of \$42,495). (Of the 2007 property tax relief, \$22,035 was received in 2006 to be applied towards the 2007 tax levy).
- Investment earnings (losses) decreased by \$80,368 in 2008 from \$33,099 in 2007 to \$(47,270) due to a sharp and historical decline in the global equity markets.
- The net pension and other postemployment benefits obligation was written-off and recognized as a Special Item \$(22,987), due to a change in State of Alaska Public Employees' Retirement System to a cost-sharing plan. Refer to Note 13 for more detail.

# Table A-2 Anchorage's Changes in Net Assets (in thousands)

	Governmental activities				ss-type vities	Total			
•	2008	2007	_	2008	2007	2008		2007	
Revenues:									
Program revenues:									
Charges for services	\$ 65,764	\$ 73,976	\$	227,755	\$ 215,858		,519 \$	289,834	
Operating grants & contributions	47,770	34,531		1,615	1,600		,385	36,131	
Capital grants & contributions	68,209	61,845		39,136	5,667	107	,345	67,512	
General revenues:									
Property taxes	435,203	381,996		-	-		,203	381,996	
Other taxes	51,455	48,837		-	-	51	,455	48,837	
Grants and entitlements not									
restricted to specific programs	15,113	13,536		-	-		,113	13,536	
Investment earnings	(47,270)	33,099		1,796	12,399	(45	,474) _	45,498	
Total revenues	636,244	647,820	_	270,302	235,524	906	,546	883,344	
Expenses:									
General government	34.056	40,463		-	-	34	.056	40,463	
Fire services	78,741	72,221		-	_		, ,741	72,221	
Police services	99,834	87,247		_	-	99	,834	87,247	
Health and human services	26,458	25,973		-	_		458	25,973	
Economic and community dev.	74,829	70,058		-	_		,829	70,058	
Public transportation	28,522	27,580		-	-		.522	27,580	
Public works	53,203	80,368		~	_		,203	80,368	
Education	212,267	200,029		_	-		,267	200,029	
Maintenance and operations	35,405	30,326		-	_		405	30,326	
Interest	29,822	29,613		-	_		,822	29,613	
Water	20,022	20,010		39.389	36,270		,389	36,270	
Wastewater	_	_		31,804	28,458		,804	28,458	
Electric	_	_		90,760	78,901		760	78,901	
Port	_	-		11,533	10,711		,533	10,711	
Municipal airport	_	-		3,230	2,981		,230	2,981	
Solid waste	_	_		15,556	17,261		,556	17,261	
Refuse	_	_		7,368	6,548		,368	6,548	
CSA		-		1,315	1,255		,315	1,255	
Total expenses	673,137	663,878	_	200,955	182,385	874	,092	846,263	
Change in net assets prior to									
special items and transfers	(36,893)	(16,058)		69,347	53,139	32	,454	37,081	
Transfers	21,042	20,573		(21,042)	(20,573)		-	-	
Special Item - NPO/OPEB write-off	22,987		_	4,098			,085		
Change in net assets	7,136	4,515		52,403	32,566	59	,539	37,081	
Net assets, beginning of year, as restated	2,705,620	2,701,105	_	553,758	521,192	3,259	,378	3,222,297	
Net assets, end of year	\$ 2,712,756	\$ 2,705,620	\$	606,161	\$ 553,758	\$ 3,318	<u>,917</u> \$	3,259,378	

Figure A-1
Governmental Activities Revenues by Type

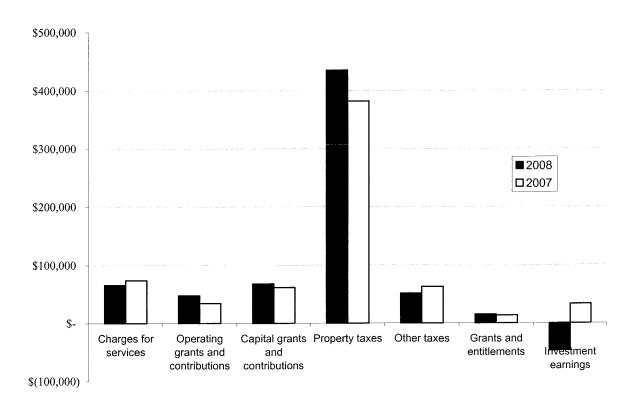


Figure A-2 2008 Program Revenue vs Expense by Governmental **Activities** Maintenance and Operations Public Works **Public Transportation** ■ Program Revenues **Economic and Community Dev** □Expenses Health and Human Services Police Services Fire Services General Government \$120,000 \$150,000 \$180,000 \$-\$30,000 \$60,000 \$90,000

Refuse Solid Waste Municipal Airport Port Electric Wastewater Interest Maintenance and Operations Education Public Works Public Transportation Economic & Community Dev Health and Human Services Police Services Fire Services General Government

\$100,000 \$125,000 \$150,000 \$175,000 \$200,000 \$225,000

Figure A-3
2008 Expense by Functional Activity

#### **Business-type Activities**

\$-

Business-type activities increased Anchorage's net assets by \$52,403 in 2008. Key elements of the change in net assets are as follows:

\$75,000

Electric change in net assets was \$9,225.

\$25,000

\$50,000

- Change in net assets for Water and Wastewater was \$1,463 and \$1,407, respectively.
- Capital contributions to the Port were \$36,938, related to the expansion project.

# Financial Analysis of Anchorage's Funds

As noted earlier, Anchorage uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

#### **Governmental Funds**

The focus of Anchorage's governmental funds is to provide information on the short-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing Anchorage's financial requirements.

As of December 31, 2008, Anchorage's governmental funds reported a combined ending fund balance of \$254,829, a decrease of \$107,932 in comparison to the prior year. Of the total fund balance, \$234,616 is reserved and not available for additional spending because it has already been committed either to liquidate contracts and purchase orders of the prior period (\$84,816), to meet debt service requirements (\$46,163), to generate income for perpetual care of the municipal cemetery (\$353), to recognize prepaid items, deposits and inventory (\$2,567), to satisfy long-term loan principal payments (\$4,345), or is otherwise reserved in the MOA Trust Fund (\$96,372).

Approximately 7.9% of total fund balance (\$20,213) is classified as unreserved fund balance. Of the unreserved fund balance, \$12,302 is reported in Special Revenue Funds to be used for grant specified projects and a deficit of \$16,859 is reported in the Capital Projects Funds as a result of

encumbrances approved before bonds are issued. The remaining unreserved fund balance of \$24,771 is reported in the General Fund. Of that amount \$19,782 is designated for bond rating and operating emergencies under Anchorage's Fund Balance Designation Policy.

The General Fund is the primary operational fund for Anchorage. At December 31, 2008 and 2007, respectively, the unreserved fund balance was \$24,771 and \$41,143 while total fund balance was reported at \$26,068 and \$42,353 for 2008 and 2007, respectively. Investment losses of \$105 were reported for 2008, which was a decrease of \$12,147 from the 2007 investment income. Property tax revenue increased in 2008 by \$55,457, but because of the investment losses and increase in overall expenditures, fund balance decreased by \$16,285.

In measuring the General Fund's liquidity, one may compare both the unreserved fund balance and the total fund balance to total expenditures. At December 31, 2008, unreserved fund balance represents 4.1% of total General Fund expenditures and total fund balance represents 4.3% of the same amount. Unreserved fund balance was 7.5% of total General Fund expenditures and total fund balance was 7.7% of the same amount at December 31, 2007.

Investment losses in the MOA Trust Fund were \$37,225. This was a decrease of \$47,100 from the prior year income of \$9,875. This decrease in market return was attributable to a sharp and historical decline in the global equity markets.

The Capital Projects Roads and Drainage Fund is being included as a major fund in 2008, as a result of meeting the eligibility criteria for a major fund. In 2007, this fund was presented as a non-major governmental fund. Capital outlay in this fund increased in 2008 by \$37,660 over the prior year. This was primarily due to the E Street and F Street connectivity projects. Combined, the Capital Projects Roads and Drainage Fund and the other nonmajor governmental funds (in aggregate) reported a decrease in fund balance of \$47,126 in 2008, for an overall increase in spending of \$26,752 over 2007.

Overall, the net change in fund balance for governmental funds was a decrease of \$107,932, in part for the reasons described above.

# **Proprietary Funds**

Anchorage's proprietary funds provide the same type of information found in the government-wide business-type activities financial statements, but in more detail.

- The Electric Utility's net capital assets increased by \$12,003 or 4% in 2008, while increasing by \$14,385, or 4% in 2007. During 2008, the Utility completed several major capital projects, including Beluga River Unit gas wells.
- The Electric Utility's net assets increased by \$9,225 or 4% in 2008 compared to an increase of \$17,421 or 9% in 2007. The increase in net assets was affected largely because of investment earnings which decreased by \$5,138 from 2007 to 2008.
- In 2006 the Regulatory Commission of Alaska (RCA) issued Order Number 2 (Order) in Docket U-06-89 concerning the use of the funds received in settlement of the 2005 gas underlift that resulted in recognizing a deferred credit in the amount of \$23,804 to be used for future gas purchases. The deferred credit consisted of the 2005 settlement of \$22,950 (final adjusted settlement) plus interest of \$854. The Order also agreed with the Electric Utility's proposal to loan the electric fund the gas underlift proceeds to construct a new generating unit with the condition that as the funds are returned, the loan amount plus interest will be restricted for future gas purchases. As of December 31, 2008 the deferred credit account has a balance of \$26,041.
- In 2008, the Electric Utility paid a dividend of \$5,192 to Anchorage based on 2007 revenues confirmed after audit. The dividend consists of a revenue distribution to

general government of 5% of the Utility's gross revenues excluding restricted revenues and payment of a gross receipts tax considered supplemental Municipal Utility Service Assessment (MUSA) at 1.25% times actual gross operating revenues (\$1,231). In addition to these MUSA payments, the Electric Utility paid MUSA on its net plant in service (\$3,083).

- The Electric Utility entered into a participation agreement with Chugach Electric Association, Inc. on August 28, 2008 to proceed with the joint development, construction and operation of the Southcentral Power Project ("the Project"). The approximate capacity of the Project is 180MW, of which the Utility's proportionate share will be 54MW, or 30%. The Utility's estimated share of the cost of the project at this time is \$110,561, including interest during construction. The Electric Utility has recorded capital expenditures of \$2,035 as of December 31, 2008. The Project is anticipated to enter commercial operation by January 1, 2014.
- The Water Utility's net capital assets increased by \$18,117 or 4.2% in 2008 compared with an \$18,784 or 4.6% increase in 2007. The increase is mostly due to additions to transmission and distribution systems, including the Anchorage Water Loop IV project (\$19,000).
- The Water Utility's net assets increased by \$1,463 or 2% during 2008. Operating revenues increased slightly \$430 due to modest customer growth. The decrease in non-operating revenues of \$1,100 due to lower return on investments and special items of \$1,331 due to the write-off of net pension and net OPEB obligations were contributing factors to the Water Utility's change in net assets.
- The Wastewater Utility's net capital assets increased by \$11,855 or 4.0% in 2008 compared with an \$11,876 or 4.2% increase in 2007. The increase is due to asset additions of \$21,600 but offset by accumulated depreciation of \$12,400.
- The Wastewater Utility's net assets increased \$1,407 or 2.6% during 2008. Operating revenues were steady in 2008, while operating expenses increased by \$1,978 in part due to a \$995 increase in depreciation expense associated with increased capital assets in service. Special items of \$1,239 due to the write-off of net pension and net OPEB obligations also contributed to the Utility's change in net assets.
- During 2008, the Port's total assets increased by \$76,068. Non-current assets increased by \$81,582 million due to an increase in advances to the Maritime Administration (MARAD) for the Port's intermodal expansion projects. Current and other assets decreased by \$5,514 due mostly to a decrease in both the general cash pool and construction cash pool.
- The Port has been presented as a major enterprise fund for 2008 because it met the major fund eligibility criteria.
- The Port's net assets increased by \$36,938 or 32% during 2008, due primarily from capital contributions of \$35,974 for the expansion project, largely from the State of Alaska.
- The Port's liabilities increased by \$39,130 in 2008, primarily from the issuance of \$40,000 of subordinate lien port revenue notes (commercial paper) for the expansion project.

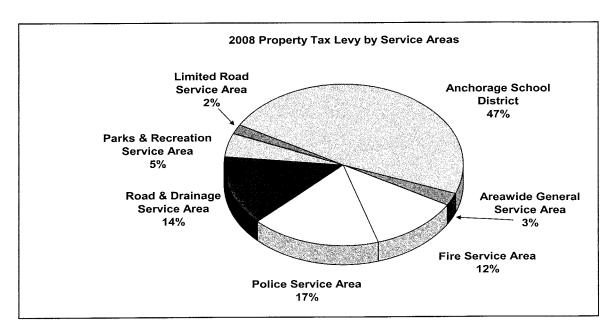
# **General Fund Budgetary Highlights**

The 2008 approved budget (adopted in late 2007) includes projected funding sources.

In early May 2008, the rate of tax levy was established and taxes levied for general purposes that included all service areas of Anchorage and the Anchorage School District (ASD). With the benefit of actual fiscal year end financial data, the general purpose operating budget for 2008 was revised, including a calculation of the total amount of property tax revenue requirement. In addition to the revised general purpose operating budget, the annual operating budget for ASD had been approved for its fiscal year, July 1 – June 30. Based on the combination of the property tax revenue requirement of the two budgets, the property tax levy was set, net of State revenues shared with Anchorage and applied as tax relief.

Throughout the year supplemental appropriations are requested for unanticipated, high priority needs. The following were major revisions to the approved budget during 2008 (in thousands):

- Five Major Service Areas Areawide, Fire, Roads and Drainage, Police, Parks and Recreation:
  - \$212,166 contribution to Anchorage School District for property taxes collected on their behalf by general government.
  - \$2,890 debt service associated with Tax Anticipation Notes.
  - \$1,000 to Areawide Capital Improvement program for Eagle River Town Center project.
  - \$1,808 to Development Services for Permitting Inspection and Licensing system.
  - \$1,258 to Heritage Land Bank Capital Fund for land purchases and capital projects.
  - \$1,700 to Anchorage Roads and Drainage Service Area for energy efficient roadway light fixtures.
  - \$674 to Anchorage Fire Department for emergency response fire apparatus.
  - \$1,826 to General Government Operating Budget and Anchorage Fire Service area to commensurate with 2008 expenditure projections for various departments and funds.
  - \$436 reimbursed cost revenues to Anchorage Fire Department Operating Budget Fire Service Area fund.
  - \$1,223 to various service areas for road maintenance and miscellaneous operational needs.



In 2008 the original tax requirement was \$233,344; however \$15,636 was dedicated to tax relief, reducing the actual levy to \$217,708.

### **Capital Asset and Debt Administration**

# **Capital Assets**

At the end of 2008 and 2007, Anchorage had invested \$4,480,352 and \$4,312,663 in a broad range of capital assets, including police and fire equipment, buildings, land, and infrastructure (reference Table A-3). More detailed information about Anchorage's capital assets is presented in Note 5, Capital Assets, in the basic financial statements.

Table A-3
Municipality of Anchorage's Capital Assets
(net of accumulated depreciation, in thousands)

	Govern Acti	Busine Acti	ess-ty ivities	•	Total			
	2008	2007	 2008	As	Restated 2007	2008	2007	
Land	\$ 1,222,791	\$ 1,216,469	\$ 51,044	\$	51,120	\$ 1,273,835	\$1,267,589	
Buildings and building								
improvements	270,419	166,457	246,540		232,031	516,959	398,488	
Art	16,808	16,007	-		-	16,808	16,007	
Equipment	55,511	50,134	-		-	55,511	50,134	
Distribution and collection								
systems	-	-	932,309		899,628	932,309	899,628	
Infrastructure	1,482,854	1,484,811	-		-	1,482,854	1,484,811	
Construction work-								
in-progress	145,722	134,601	56,354		61,405	202,076	196,006	
Total	\$ 3,194,105	\$ 3,068,479	\$ 1,286,247	\$	1,244,184	\$ 4,480,352	\$4,312,663	

In 2008, total governmental activities capital asset additions were \$335,711, with the majority of the additions in construction work-in-progress, buildings and building improvements. Anchorage also purchased and traded land for various projects in 2008.

Significant additions to governmental activities capital assets during 2008 were \$119,773 of building and improvement additions, \$21,690 of equipment, and \$7,569 of infrastructure additions.

Business-type activities capital assets increased by \$211,689 during 2008 primarily due to distribution and collection system additions of \$83,825 and construction work-in-progress additions of \$99,256.

# Long-term Debt

At December 31, 2008 Anchorage had \$1,133,951 in debt outstanding, an increase of 2.7% from 2007 debt outstanding of \$1,105,629 (reference Table A-4). More detailed information about Anchorage's long-term debt liabilities is presented in Note 10, Long Term Obligations, in the basic financial statements.

Table A-4

Municipality of Anchorage's Outstanding Debt

(in thousands of dollars)

	Governmental Activities					Business-type Activities				Total			
		2008		2007		2008		2007		2008		2007	
General obligation bonds	\$	475,781	\$	441,657	\$	970	\$	1,402	\$	476,751	\$	443,059	
Revenue bonds		45,565		48,255		375,390		396,391		420,955		444,646	
CIVICVentures revenue bonds		110,615		110,920		-		-		110,615		110,920	
Special assessment debt with													
governmental commitment		-		335		-		40		-		375	
Capital leases		4,089		1,559		-		-		4,089		1,559	
Long-term contracts		4,960		5,060		114,647		98,010		119,607		103,070	
HUD loans		1,934		2,000		-		-		1,934		2,000	
Total	\$	642,944	\$	609,786	\$	491,007	\$	495,843	\$	1,133,951	\$ 1	1,105,629	

New debt in governmental activities resulted from the issuance of general obligation bonds in the amount of \$60,789.

Anchorage's general obligation bonds are rated AA Stable by both Standard & Poor's and Fitch.

# Infrastructure Modified Approach

Anchorage manages its paved road network using its Pavement Management Plan and accounts for it using the modified approach. The condition of road pavement is measured based upon an assessment of the longitudinal profile (International Roughness Index) and rut depth provided by the Dynatest Road Surface Profiler. The measurement system is an algorithm that combines the international roughness index, rut depth, and road profile to determine a condition index from 2 for pavement in excellent condition to 7 for pavement in poor condition. The condition index is used to classify paved roads in good or better condition (4 or less) and fair condition (5 or more). It is Anchorage's policy to maintain 60% or more of the total paved road miles in good or better condition. The most recent condition assessment shows that the condition of Anchorage's paved road network is in accordance with its policy. Condition assessments are updated every three years.

A comparison of estimated to actual maintenance and preservation expense is presented in Required Supplementary Information. During 2008 actual road infrastructure maintenance and preservation expense was 13% more than estimated.

A condition assessment was performed in 2008 and indicated approximately 80.18% of total paved roads as being in good or better condition. This assessment result increased slightly from the assessment results of 80.01% received during the 2005 assessment. The current assessment exceeds Anchorage's policy to maintain 60% of total paved roads in good or better condition. The next scheduled assessment is in 2011.

# **Economic Factors and Next Year's Budgets and Rates**

Anchorage's population rose 0.41% from July 1, 2007 to July 1, 2008; and preliminary unemployment data stands at 6.6%, which is above the national average of 5.8%.

The Property Tax Cap allows for both economic growth (inflation and population) and for a number of other factors including new construction, debt service, voter-approved new services, special taxes, operations and maintenance costs of voter-approved projects, and judgments. In 2009, the property tax levy represents 54% of the General Government Operating Budget

(GGOB) revenue. However, an areawide tax credit in the amount of \$18,000,000 brings the total property tax support down to 53%. Local taxes and program revenues account for the majority of the remaining revenues (33%) with intra-governmental charges outside of general government (5%) and Federal and State revenues (5%) forming the balance.

The 2009 GGOB as revised at first quarter is \$9 million less than the revised budget approved at first quarter for 2008. This includes a \$1.9 million increase in debt service for voter-approved bonds. Thirteen police positions were postponed in the 2009 operating budget. Property taxes supporting the 2009 budget increased from \$217.7 million in 2008 to \$232.3 million in 2009 primarily due to a reduction of property tax relief appropriations from the State. This resulted in an increase in property tax support for General Government from 50% in 2008 to 51% in 2009.

In 2008, the investments for the Police & Fire Retirement Pension Trust fund sustained substantial losses of \$(115,668) to its investment portfolios. In April 2009, the Police & Fire Retirement Board adopted the actuary's recommendation to recover the underfunding that occurred in 2008. The Retirement Board approved a 15 year amortization period that will require annual Municipal contributions of \$12 million beginning in 2010. If the Plan I, II, and III investments recover during 2009, it is possible that the required 2011 contribution may be reduced.

The 2009 Anchorage Utilities' operating budgets total \$248,303 and Utilities' capital budgets total \$299,743.

Anchorage adopted a change in the formula used to calculate MUSA. Beginning in 2004, payments are calculated on net plant in service. This change treats the Utilities, for MUSA purposes, similar to the private sector and in the manner in which business personal property taxes are calculated. In past years, the Water Utility and Wastewater Utility paid MUSA on the net non-contributed portion of plant in service, but prior to 1989 MUSA was calculated on net plant in service. The change in the formula has been legally challenged as discussed in more detail below:

On September 2, 2005, the RCA issued an order establishing a revenue requirement for the Water's and Wastewater's Utility rates that excluded MUSA expense associated with the contributed portion of the Utilities' plant balances. The Utilities filed an appeal with the Alaska Superior Court in 2005 where the Superior Court upheld the Commission decision. The Superior Court decision was appealed to the State of Alaska Supreme Court. On May 8, 2009, the Supreme Court issued a unanimous decision finding no reasonable basis for the 2005 exclusion of MUSA from the Utilities' revenue requirement. The Court remanded the case to the RCA for further proceedings to make a determination on the merits of the reasonableness of the Utility's proposed rate increase. Revenue collected subject to refunds approximated \$15 million and \$9.5 million through December 31, 2008 for Water and Wastewater, respectively, and approximately \$3 million and \$2.5 million of which was associated with revenues collected in 2008. In light of the May 8<sup>th</sup> Supreme Court decision, the Utilities believe that it is unlikely that they will be required to refund the revenue collected, and therefore have not recorded a liability for refunds payable.

For more information on current rate cases, see the notes to the financial statements.

# **Contacting Anchorage's Financial Management**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of Anchorage's finances and to demonstrate our accountability for the monies we receive. If you have questions about this report or need additional financial information, please contact the Municipality of Anchorage, Controller Division, 632 W. 6<sup>th</sup> Avenue, P.O. Box 196650, Anchorage, AK 99519-6650.

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# **Basic Financial Statements**

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Statement of Net Assets

December 31, 2008

(With summarized financial information at December 31, 2007)

	Primary Government						Component Units	
Assets		Governmental Activities	i	Business-Type Activities		Total		Anchorage School District
Current assets:								
Cash Cash in central treasury Master lease agreement Investments Interest receivable Receivables (net of allowance for uncollectibles)	\$	24,623 180,858,871 1,265,125 24,503,166 — 24,676,987	\$	5,025 59,952,000 — 510,687 32,440,833	\$	29,648 240,810,871 1,265,125 24,503,166 510,687 57,117,820	\$	216,700,632 348,282 19,060,769
Due from primary government Due from component unit Inventories Prepaid items and deposits Deferred charges		229,824 1,334,715 2,203,319		25,021,026 56,498 177,584		229,824 26,355,741 2,259,817 177,584		109,196,480 — 2,911,107 8,329,851 6,889,363
Restricted assets: Investments Investments in TCH, LLC Investment, art collection		118,882,426 395,691 —				118,882,426 395,691 		
Customer deposits Restricted deposits Bond acquisition and construction Bond operation and maintenance Debt service accounts Landfill post closure cash reserve		= = = = = = = = = = = = = = = = = = = =		1,202,234 44,529,449 83,766,466 8,412,337 4,914,157 1,383,415		1,202,234 44,529,449 83,766,466 8,412,337 4,914,157 1,383,415		
Mitigation reserve investment Interest receivable Receivables Intergovernmental receivables		974,721 — 50,841,118		3,692,107 — 336,748 969,429		3,692,107 974,721 336,748 51,810,547		
Total current assets		406,190,586		267,369,995		673,560,581		363,436,484
Noncurrent assets:  Deferred charges and other assets Internal balances Loans and leases receivable, net Restricted assets:		4,787,920 (5,737,147) 52,303,223		8,745,877 5,737,147 13,185		13,533,797 — 52,316,408		=
Customer deposits Advances to Marad Revenue bond reserve investments Capital assets, not being depreciated Capital assets, being depreciated, net				780,987 98,800,001 26,143,690 107,397,851 1,178,849,122		780,987 98,800,001 26,143,690 2,807,598,354 1,672,753,891		274,004,402 916,300,202
Total noncurrent assets		3,245,459,268		1,426,467,860		4,671,927,128		1,190,304,604
Total assets	\$	3,651,649,854	\$	1,693,837,855	\$	5,345,487,709	\$	1,553,741,088
Liabilities and Net Assets								
Current liabilities:								
Accounts payable Accrued expenses Accrued interest payable Accrued payroll liabilities Current portion of long-term obligations Notes payable Due to primary government	\$	16,363,492 6,815,214 11,017,646 51,627,637 —	\$	17,938,465 5,049,619 2,134,781 33,994,353 40,000,000	\$	34,301,957 — 11,864,833 13,152,427 85,621,990 40,000,000	\$	14,778,143 — 11,955,144 10,058,096 65,703,680 —
Due to component unit Unearned revenue Liabilities payable from restricted assets		72,657,237 8,101,013 874,665		113,914 6,978,443		72,657,237 8,214,927 7,853,108		109,642,132
Total current liabilities		167,456,904		106,209,575	_	273,666,479		212,137,195
Noncurrent liabilities:  Liabilities payable from restricted assets  Deferred credits  Noncurrent portion of long-term obligations		561,878 770,875,144		780,987 500,247,097 480,439,050		780,987 500,808,975 1,251,314,194		
Total noncurrent liabilities		771,437,022		981,467,134		1,752,904,156		789,326,962
Total liabilities		938,893,926	_	1,087,676,709	_	2,026,570,635	_	1,001,464,157
Net assets (deficit): Invested in capital assets, net of related debt		2,593,651,856		416,812,027		3,010,463,883		459,600,531
Restricted for: Debt service		39,374,953		30,636,683		70,011,636		2,709,623
Maintenance and operations Acquisition and construction Convention center operating reserve Grant activity Heritage land bank Perpetual care:		85,634,865 4,386,055 17,226,072 713,705		94,080,439 — — —		179,715,304 4,386,055 17,226,072 713,705		20,687,437 — — —
Nonexpendable		352,673		_		352,673		_
MOA trust: Nonexpendable Expendable		89,372,426 7,000,000		=		89,372,426 7,000,000		_
Endowment Unrestricted				64,631,997		(60,324,680)		69,279,340
Total net assets		2,712,755,928		606,161,146		3,318,917,074		552,276,931
Total liabilities and net assets	\$	3,651,649,854	<u>\$</u>	1,693,837,855	\$	5,345,487,709	\$	1,553,741,088

Component Units

	(Continued)				Total Reporting Entity					
	Anchorage		Alaska							
	Community		Center for							
	Development		the Performing		December 31,		December 31,			
	Authority	_	Arts		2008		2007			
_		_				_				
\$	2,797,424	\$	1,237,532	\$	4,064,604 240,810,871	\$	4,639,070 271,928,506			
	_		_		1,265,125					
			_		241,203,798		197,514,410			
	 242,111		 27,147		858,969 76,447,847		2,392,475 70,610,404			
	242,111		27,147		109,196,480		104,074,207			
			_		229,824		173,161			
	 15,983		47,869		29,266,848 10,653,520		24,546,135 5,202,944			
	10,300		47,005 —		7,066,947		7,236,133			
	_		_		118,882,426 395,691		196,747,331			
	_		127,042		127,042		_			
	_		_		1,202,234		1,093,868			
	20,507		658,887		45,208,843		19,210,544			
	_		_		83,766,466 8,412,337		45,562,272 89,202,738			
	_		_		4,914,157		4,542,531			
	_		_		1,383,415		_			
	_				3,692,107 974,721		1,036,636			
					336,748		498,639			
					51,810,547	_	28,406,465			
_	3,076,025		2,098,477		1,042,171,567	_	1,074,618,469			
	3,578,546				17,112,343		17,592,670			
	2,975,000		_		55,291,408		58,965,935			
			_		780,987		825,818			
	_				98,800,001		17,039,618			
	11,059,217		_		26,143,690 3,092,661,973		27,275,837 3,045,076,452			
	17,203,521		_		2,606,257,614		2,468,849,854			
	34,816,284				5,897,048,016		5,635,626,184			
		_	2,098,477	\$	6,939,219,583	\$	6,710,244,653			
\$	37,892,309	•	2,030,411	φ						
_\$	37,892,309	\$	2,090,477	Ψ.	0,000,210,000	<u>Ψ</u>				
\$	37,892,309 654,877 —	\$	417,333	\$	50,152,310	\$	38,268,070 4,200,578			
					50,152,310 		38,268,070			
					50,152,310  23,819,977 23,210,523		38,268,070 4,200,578 21,024,780			
					50,152,310 		38,268,070 4,200,578			
					50,152,310 23,819,977 23,210,523 151,325,670 40,000,000 203,645		38,268,070 4,200,578 21,024,780 ————————————————————————————————————			
	654,877 — — — — — 119,977		417,333    83,668		50,152,310 23,819,977 23,210,523 151,325,670 40,000,000 203,645 72,657,237		38,268,070 4,200,578 21,024,780 — 143,546,055 — 153,892 68,786,620			
	654,877 — — — —		417,333    		50,152,310 23,819,977 23,210,523 151,325,670 40,000,000 203,645		38,268,070 4,200,578 21,024,780 ————————————————————————————————————			
	654,877 — — — — — 119,977		417,333    83,668  435,356		50,152,310 —- 23,819,977 23,210,523 151,325,670 40,000,000 203,645 72,657,237 118,454,135		38,268,070 4,200,578 21,024,780 143,546,055 153,892 68,786,620 113,161,205			
	654,877 — — — — 119,977 — 161,720		417,333 		50,152,310 23,819,977 23,210,523 151,325,670 40,000,000 203,645 72,657,237 118,454,135 7,914,399 487,737,896		38,268,070 4,200,578 21,024,780 — 143,546,055 — 153,892 68,786,620 113,161,205 9,182,820 398,324,020			
	654,877 — — — — 119,977 — 161,720		417,333 		50,152,310 23,819,977 23,210,523 151,325,670 40,000,000 203,645 72,657,237 118,454,135 7,914,399 487,737,896		38,268,070 4,200,578 21,024,780 ————————————————————————————————————			
	654,877 ———————————————————————————————————		417,333 		50,152,310 23,819,977 23,210,523 151,325,670 40,000,000 203,645 72,657,237 118,454,135 7,914,399 487,737,896		38,268,070 4,200,578 21,024,780 — 143,546,055 — 153,892 68,786,620 113,161,205 9,182,820 398,324,020 944,443 474,406,325			
	654,877 		417,333 		50,152,310 23,819,977 23,210,523 151,325,670 40,000,000 203,645 72,657,237 118,454,135 7,914,399 487,737,896 780,987 500,808,975 2,041,449,156		38,268,070 4,200,578 21,024,780 — 143,546,055 — 153,892 68,786,620 113,161,200 9,182,820 398,324,020 944,443 474,406,325 2,023,332,360			
	654,877 		417,333 		50,152,310 23,819,977 23,210,523 151,325,670 40,000,000 203,645 72,657,237 118,454,135 7,914,399 487,737,896 780,987 500,808,975 2,041,449,156 2,543,039,118		38,268,070 4,200,578 21,024,780 ————————————————————————————————————			
	654,877 		417,333 		50,152,310 23,819,977 23,210,523 151,325,670 40,000,000 203,645 72,657,237 118,454,135 7,914,399 487,737,896 780,987 500,808,975 2,041,449,156		38,268,070 4,200,578 21,024,780 — 143,546,055 — 153,892 68,786,620 113,161,200 9,182,820 398,324,020 944,443 474,406,325 2,023,332,360			
	654,877 ———————————————————————————————————		417,333 		50,152,310 23,819,977 23,210,523 151,325,670 40,000,000 203,645 72,657,237 118,454,135 7,914,399 487,737,896 780,987 500,808,975 2,041,449,156 2,543,039,118 3,030,777,014		38,268,070 4,200,578 21,024,780 — 143,546,055 — 153,892 68,786,620 113,161,205 9,182,820 398,324,020 944,443 474,406,325 2,023,332,360 2,498,683,128 2,897,007,148			
	654,877 		417,333 		50,152,310 23,819,977 23,210,523 151,325,670 40,000,000 203,645 72,657,237 118,454,135 7,914,399 487,737,896 780,987 500,808,975 2,041,449,156 2,543,039,118 3,030,777,014		38,268,070 4,200,578 21,024,780 — 143,546,055 — 153,892 68,786,620 113,161,205 9,182,820 398,324,020 — 944,443 474,406,325 2,023,332,360 2,498,683,128 2,897,007,148 — 3,421,653,389			
	654,877 ———————————————————————————————————		417,333 		50,152,310 23,819,977 23,210,523 151,325,670 40,000,000 203,645 72,657,237 118,454,135 7,914,399 487,737,896 780,987 500,808,975 2,041,449,156 2,543,039,118 3,030,777,014 3,498,327,152 72,721,259		38,268,070 4,200,578 21,024,780 — 143,546,055 — 153,892 68,786,620 113,161,205 9,182,820 398,324,020 944,443 474,406,325 2,023,332,360 2,498,683,128 2,897,007,148 3,421,653,389 85,495,587			
	654,877 ———————————————————————————————————		417,333 		50,152,310 23,819,977 23,210,523 151,325,670 40,000,000 203,645 72,657,237 118,454,135 7,914,399 487,737,896 780,987 500,808,975 2,041,449,156 2,543,039,118 3,030,777,014 3,498,327,152 72,721,259 658,887 200,402,741		38,268,070 4,200,578 21,024,780 — 143,546,055 — 153,892 68,786,620 113,161,205 9,182,820 398,324,020 — 944,443 474,406,325 2,023,332,360 2,498,683,128 2,897,007,148 — 3,421,653,389			
	654,877 ———————————————————————————————————		417,333 		50,152,310  23,819,977 23,210,523 151,325,670 40,000,000 203,645 72,657,237 118,454,135 7,914,399 487,737,896  780,987 500,808,975 2,041,449,156 2,543,039,118 3,030,777,014  3,498,327,152 72,721,259 658,887 200,402,741 4,386,055		38,268,070 4,200,578 21,024,780 — 143,546,055 — 153,892 68,786,620 113,161,205 9,182,820 398,324,020 944,443 474,406,325 2,023,332,360 2,498,683,128 2,897,007,148 3,421,653,389 85,495,587 600,690 116,024,668 3,888,946			
	654,877 ———————————————————————————————————		417,333 		50,152,310 23,819,977 23,210,523 151,325,670 40,000,000 203,645 72,657,237 118,454,135 7,914,399 487,737,896 780,987 500,808,975 2,041,449,156 2,543,039,118 3,030,777,014 3,498,327,152 72,721,259 658,887 200,402,741		38,268,070 4,200,578 21,024,780 143,546,055 — 153,892 68,786,620 113,161,205 9,182,820 398,324,020 944,443 474,406,325 2,023,332,360 2,498,683,128 2,897,007,148 3,421,653,389 85,495,587 600,690 116,024,668 3,888,946 18,540,428			
	654,877 ———————————————————————————————————		417,333 		50,152,310  23,819,977 23,210,523 151,325,670 40,000,000 203,645 72,657,237 118,454,135 7,914,399 487,737,896  780,987 500,808,975 2,041,449,156 2,543,039,118 3,030,777,014  3,498,327,152 72,721,259 658,887 200,402,741 4,386,055 17,226,072		38,268,070 4,200,578 21,024,780 — 143,546,055 — 153,892 68,786,620 113,161,205 9,182,820 398,324,020 944,443 474,406,325 2,023,332,360 2,498,683,128 2,897,007,148 3,421,653,389 85,495,587 600,690 116,024,668 3,888,946			
	654,877 ———————————————————————————————————		417,333 		50,152,310 23,819,977 23,210,523 151,325,670 40,000,000 203,645 72,657,237 118,454,399 487,737,896  780,987 500,808,975 2,041,449,156 2,543,039,118 3,030,777,014  3,498,327,152 72,721,259 658,887 200,402,741 4,386,055 17,226,072 713,705 352,673		38,268,070 4,200,578 21,024,780 ————————————————————————————————————			
	654,877 ———————————————————————————————————		417,333 		50,152,310 23,819,977 23,210,523 151,325,670 40,000,000 203,645 72,657,237 118,454,135 7,914,399 487,737,896  780,987 500,808,975 2,041,449,156 2,543,039,118 3,030,777,014  3,498,327,152 72,721,259 658,887 200,402,741 4,386,055 17,226,072 713,705 352,673 89,372,426 7,000,000		38,268,070 4,200,578 21,024,780 143,546,055 — 153,892 68,786,620 113,161,205 9,182,820 398,324,020 944,443 474,406,325 2,023,332,360 2,498,683,128 2,897,007,148 3,421,653,389 85,495,587 600,690 116,024,668 3,888,946 18,540,428 1,530,258 346,486 134,193,845 6,700,000			
	654,877		417,333 		50,152,310 23,819,977 23,210,523 151,325,670 40,000,000 203,645 72,657,237 118,454,235 7,914,399 487,737,896  780,987 500,808,975 2,041,449,156 2,543,039,118 3,030,777,014  3,498,327,152 72,721,259 658,887 200,402,741 4,386,055 17,226,072 713,705 352,673 89,372,426 7,000,000 58,214		38,268,070 4,200,578 21,024,780 ————————————————————————————————————			
	654,877		417,333 		50,152,310 23,819,977 23,210,523 151,325,670 40,000,000 203,645 72,657,237 118,454,213 7,914,399 487,737,896  780,987 500,808,975 2,041,449,156 2,543,039,118 3,030,777,014  3,498,327,152 72,721,259 658,887 200,402,741 4,386,055 17,226,072 713,705 352,673 89,372,426 7,000,000 58,214 17,223,385		38,268,070 4,200,578 21,024,780 — 143,546,055 — 153,892 68,786,620 113,161,205 9,182,820 398,324,020  944,443 474,406,325 2,023,332,360 2,498,683,128 2,897,007,148  3,421,653,389 85,495,587 600,690 116,024,668 3,888,946 18,540,428 1,530,258 346,486  134,193,845 6,700,000 59,296 24,203,912			
	654,877		417,333 		50,152,310 23,819,977 23,210,523 151,325,670 40,000,000 203,645 72,657,237 118,454,235 7,914,399 487,737,896  780,987 500,808,975 2,041,449,156 2,543,039,118 3,030,777,014  3,498,327,152 72,721,259 658,887 200,402,741 4,386,055 17,226,072 713,705 352,673 89,372,426 7,000,000 58,214		38,268,070 4,200,578 21,024,780 ————————————————————————————————————			

Statement of Activities

Year ended December 31, 2008

(With summarized financial information for the year ended December 31, 2007)

Net (Expense), Revenue and Changes in Net **Program Revenues** Assets **Primary Government** Operating Capital Grants and **Grants and** Charges for Governmental Functions/Programs Contributions Contributions Activities Expenses Services Primary government: Governmental activities: General government 34,055,394 16,169,865 6,640,486 \$ 5,200,543 \$ (6,044,500) 2,675,060 2,610,699 (64,591,386) Fire services 78,741,178 8,864,033 99,833,510 18,649,891 5,838,859 (74,984,790) Police services 359.970 Health and human services 26,458,471 3,669,266 11,677,887 (11,111,318) Economic & community development 74,829,162 5,406,449 9,207,445 5,819,603 (54,395,665) 28,522,303 4,545,387 3,286,559 12,692,430 (7,997,927) Public transportation 53,203,163 8,256,833 6,981,122 39.563.578 1.598,370 Public works (212,266,737) 212,266,737 Education Maintenance and operations of roads and facilities 35,404,978 202,171 1,462,578 1,962,654 (31,777,575)29,822,096 Interest on long-term debt (29,822,096) (491,393,624) Total governmental activities 673,136,992 65,763,895 47,769,996 68,209,477 Business-type activities: 39,388,902 Water 43,613,176 664,439 31,803,895 35,151,553 637,983 Wastewater Electric 90,760,462 108,272,636 Port 11,533,424 12,574,534 57,205 35,974,275 3,229,657 1,289,585 29,234 Municipal Airport 3,161,649 Solid Waste 15,555,914 18,197,048 139,709 7,367,979 8,013,803 86,480 Refuse 642,496 Cooperative Services Authority 1,314,503 Total business-type activities 200,954,736 227,754,831 1,615,050 39,135,924 Total primary government \$ 874,091,728 293,518,726 49,385,046 107,345,401 (491,393,624) Component Units: Anchorage School District \$ 695,345,258 7,700,114 \$ 171,431,127 41,082,316 Anchorage Community Development Authority 7,912,964 6,970,057 Alaska Center for the Performing Arts 268,833 2,545,752 2,359,302 171,699,960 **Total Component Units** \$ 705,803,974 17,029,473 41,082,316 General revenues: Property taxes 435,202,824 Motor vehicle taxes 10,535,938 22,173,862 Lodging taxes Tobacco taxes 16,658,407 Assessments in lieu of taxes 2,086,576 Grants and entitlements not restricted to specific programs 15,112,751 Appropriation from Municipality of Anchorage Investment income (losses) (47,269,808) Other Transfers from (to) other funds 21,042,141 Special item: NPO/OPEB write-off 22,986,984 498,529,675 Total general revenues, transfers, and special item Change in net assets 7,136,051

See accompanying notes to basic financial statements.

Net assets, beginning of year, as restated

Net assets, end of year

2,705,619,877 2,712,755,928

Net (Expense), Revenue and Changes in Net Assets (Continued)

	(Con	tinue	d)										
F	rimary (	Gover	nment				onent Units						
					Anchorage		inchorage community		Alaska enter for	Total Reporting Entity			
Dualman	. T				School		evelopment		Performing		Total Nep	orung	Litacy
Business Activit			Total		District		Authority	uie r	Arts		2008		2007
ACUVI	ues		Total		District		Authority		AIW	_			
												_	
\$	_	\$	(6,044,500)	\$	_	\$	_	\$		\$	(6,044,500)	\$	(8,311,213)
			(64,591,386)		-		_		_		(64,591,386)		(62,456,061)
	_		(74,984,790)						_		(74,984,790)		(68,439,611)
	•		(11,111,318)		_		_		_		(11,111,318)		(11,213,976)
	_		(54,395,665)								(54,395,665)		(44,815,975)
	_		(7,997,927)		*****		_				(7,997,927)		(17,467,969)
	_		1,598,370		_		_				1,598,370		(26,552,797)
	_		(212,266,737)				_		_		(212,266,737)		(200,028,978)
	_		(31,777,575)		_				_		(31,777,575)		(24,624,886)
			(29,822,096)	_						-	(29,822,096)		(29,613,108)
			(491,393,624)			_					(491,393,624)		(493,524,574)
4,88	8,713		4,888,713		_		_		_		4,888,713		8,278,688
3,98	5,641		3,985,641		_				_		3,985,641		7,351,109
17,51	2,174		17,512,174		_		_				17,512,174		21,704,868
37,07	2,590		37,072,590				_				37,072,590		2,073,848
1,25	0,811		1,250,811		_		-				1,250,811		2,980,659
	0,843		2,780,843		*****		_		_		2,780,843		(1,647,932)
	2,304		732,304		_		-				732,304		704,700
(67)	2,007)		(672,007)		_						(672,007)		(705,838)
67,55			67,551,069						_		67,551,069		40,740,102
\$ 67,55	1,069	\$	(423,842,555)	\$		\$		\$	_	\$	(423,842,555)	\$	(452,784,472)
				•	(475 404 704)	•		•		\$	(475 424 704)	\$	(472,872,719)
				\$	(475,131,701)	\$	(042.007)	\$	_	Ф	(475,131,701) (942,907)	φ	1,159,266
					****		(942,907)		82,383		82,383		(402,301)
				\$	(475,131,701)	\$	(942,907)	\$	82,383	- <del></del>	(475,992,225)	- <del></del>	(472,115,754)
				<u> </u>	(473,131,701)	<u></u>	(942,907)		02,303	<u> </u>	(473,332,223)	<u> </u>	(472,110,704)
	_		435,202,824		_				_		435,202,824		381,995,766
	_		10,535,938		_		_		_		10,535,938		10,291,028
	_		22,173,862		_		_				22,173,862		20,209,303
	•		16,658,407		_				-		16,658,407		16,560,416
	_		2,086,576		_		_		_		2,086,576		1,775,622
	_		15,112,751		293,416,067		_		_		308,528,818		303,901,289
	_		-		206,359,861						206,359,861		191,602,288
1 79	6,671		(45,473,137)		8,523,023		301,594		41,934		(36,606,586)		53,679,181
1,10			(10,110,101)		2,794,520				_		2,794,520		1,861,280
(21,04	2,141)		_				_		_		· · · —		, , <u> </u>
4 ∩9	7,662		27,084,646		_		220,978				27,305,624		_
(15,14		. —	483,381,867		511,093,471	_	522,572		41,934		995,039,844		981,876,173
52,40			59,539,312		35,961,770	_	(420,335)		124,317	-	95,205,064		56,975,947
553,75			3,259,377,762		516,315,161		36,568,070		976,512		3,813,237,505		3,756,261,558
\$ 606,16	1,146	\$	3,318,917,074	\$	552,276,931	\$	36,147,735	\$	1,100,829	\$	3,908,442,569	\$	3,813,237,505

Balance Sheet Governmental Funds

December 31, 2008

(With summarized financial information at December 31, 2007)

				Other	Total Gover	nmental Funds	
Assets	General	MOA Trust	Capital Projec Roads & Drains	ts Governmental	December 31, 2008	December 31, 2007	
Cash	\$ —	\$ —	\$ —	\$ 24,623	\$ 24,623	\$ 31,603	
Cash in central treasury	101,840,027	Ψ	10,875,63		153,849,205	174,900,593	
Master lease agreement escrow	154,863		70,070,00		154,863	· · · · · · · · · · · · · · · · · ·	
Investments	120,000	_		24,383,166	24,503,166	36,511,623	
Due from other funds	1,414,031		12,650,99		14,112,339	12,802,047	
Receivables (net of allowance	, ,						
for uncollectibles)	20,319,693		1,020,00		23,348,240	22,836,106	
Interest receivable	_	-	_	4	4	4	
Special assessments receivable	1,007,046			321,701	1,328,747	1,655,151	
Due from component units	146,156			83,668	229,824	173,161	
Inventories	973,023			4 500 704	973,023	1,012,982	
Prepaid items and deposits	93,196	****	_	1,500,734	1,593,930	1,284,807	
Advances to other funds	421,526			_	421,526	_	
Restricted assets:		96,615,703		16,416,489	113,032,192	192,370,480	
Investments	_	90,013,703		395,691	395,691	192,570,460	
Investments in TCH, LLC	1,058,135		15,615,70		50,841,118	28.406.465	
Intergovernmental receivables Interest receivables	1,056,155	34,248	13,013,70	2 54,167,251	34,248	33,320	
Loans receivable, net	45,565,000	04,240	*****	6,738,223	52,303,223	54.051.441	
,		\$ 96,649,951	\$ 40,162,33		\$ 437,145,962	\$ 526,069,783	
Total assets	\$ 173,112,696	\$ 90,049,951	\$ 40,162,33	3 127,220,960	\$ 437,145,362	\$ 320,009,783	
Liabilities and Fund Balances							
1 * 1 * 100							
Liabilities:	\$ 6.760.046	\$ 76,739	\$ 4,094,88	6 \$ 4,212,193	\$ 15,143,864	\$ 20,987,406	
Accounts payable and retainages Accrued payroll liabilities	10,096,976	φ /0,/39 	Ψ 4,054,00	394,573	10,491,549		
Due to other funds	10,030,370	200,786		13,911,553	14,112,339	2,655,153	
Due to other failus  Due to component unit	72,657,237	200,700			72,657,237	68,786,620	
Unearned revenue and deposits	57,530,047	_		7,844,012	65,374,059	66,956,036	
Advances from other funds	-			4,537,779	4,537,779	3,923,402	
Total liabilities	147,044,306	277,525	4,094,88		182,316,827	163,308,617	
i Otal nabilities	147,044,000		4,004,00	33,033,113			
Fund balances:							
Reserved:	231.362		44,974,43	3 39,610,473	84,816,268	49,487,815	
Encumbrances	973,023	_	44,974,43	3 39,610,473	973.023	1,012,982	
Inventories	973,023	_		1,500,635	1,593,831	1,284,708	
Prepaid items and deposits Long-term loans	33,130	_		4,344,600	4.344.600	5,341,722	
Perpetual care			_	352,673	352,673	346,486	
MOA trust	_	96,372,426	_		96,372,426	140,893,845	
Debt service		-		46,163,122	46,163,122	57,375,154	
Unreserved, designated:					, ,	, ,	
Bond rating and operating emergenc	ies						
reported in General Fund	19,782,164	_			19,782,164	28,613,168	
Special revenue funds	· · · · · · · · · · · · · · · · · · ·	_	_	11,549,708	11,549,708	10,849,891	
Capital projects funds		_	_	9,105,715	9,105,715	51,719,855	
Unreserved, undesignated, reported in:							
General fund	4,988,645	_	_	<del>-</del>	4,988,645	12,529,965	
Special revenue funds		_	_	752,158	752,158	837,020	
Capital projects funds			(8,906,98	4) (17,058,214)	(25,965,198)	2,468,555	
Total fund balances	26,068,390	96,372,426	36,067,44	9 96,320,870	254,829,135	362,761,166	
Total liabilities and fund balances	\$ 173,112,696	\$ 96,649,951	\$ 40,162,33	5 \$ 127,220,980	\$ 437,145,962	\$ 526,069,783	

Reconciliation of Net Assets Between the Government-wide and Fund Financial Statements December 31, 2008

Amounts reported as fund balance on the governmental fund balance sheet		\$ 254,829,135
Amounts reported for governmental activities in the statement of net assets are different because:  Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		3,194,105,272
Property taxes HUD 108 receivable Long term loan receivable, net activity	46,505,469 8,836,225 1,585,624 1,329,665 4,787,920	63,044,903
Net of amounts included in:	35,391,257 30,056,409) 1,107,236	
Long term liabilities, including bonds payable and accrued interest,		6,442,084
are not due and payable in the current period and, therefore, are not reported in the funds: General obligation bonds Revenue bonds Master lease agreement Notes and contracts CIVICVentures revenue bonds Compensated absences Police and fire postemployment healthcare benefits liability	75,781,420) 45,565,000) (175,000) (7,707,203) 10,615,000) 20,387,555) 38,662,444) (6,771,844)	(805,665,466)
Net assets of governmental activities		\$ 2,712,755,928

Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

Year ended December 31, 2008

(With summarized financial information for the year ended December 31, 2007)

				Other	Total Governmental Funds		
	General	MOA Trust	Capital Projects Roads & Drainage	Governmental Funds	2008	2007	
Revenues:							
Taxes	\$ 471,351,448	\$ —	\$ —	\$ 12,855,890	\$ 484,207,338	\$ 427,597,302	
Payments in lieu of taxes	2,086,576	_		_	2,086,576	1,775,622	
Special assessments	221,069	_	_	938,559	1,159,628	1,250,564	
Licenses and permits	10,950,551				10,950,551	12,288,396	
Intergovernmental	35,951,964	-	27,028,592	61,444,657	124,425,213	102,611,734	
Charges for services	28,674,872			5,437,268	34,112,140	31,845,148	
Fines and forfeitures	8,721,712			274,758	8,996,470	10,043,220	
Investment income (loss)	(104,761)	(37,224,595)	129	(9,959,303)	(47,288,530)	31,072,851	
Restricted contributions	560		495,705	2,829,921	3,326,186	1,855,989	
Other .	3,467,394		45,753	1,289,313	4,802,460	5,004,863	
Total revenues	561,321,385	(37,224,595)	27,570,179	75,111,063	626,778,032	625,345,689	
Expenditures: Current:							
General government	22,424,879	696.824		1,927,853	25,049,556	25,927,198	
Fire services	73.862.934			2,459,692	76,322,626	69,692,211	
Police services	97,561,988			3,975,594	101,537,582	90,424,063	
Health and human services	14,400,872			11,552,267	25,953,139	25,043,484	
Economic and community development	48,310,565		_	13,325,165	61,635,730	54,158,211	
Public transportation	21,914,102	_		2,711,659	24,625,761	21,512,366	
Public works	24,304,052			2,132,143	26,436,195	23,556,542	
Education	212,165,785			100,952	212,266,737	200,028,978	
Maintenance and operations of roads and facil	ities 35,830,185			_	35,830,185	29,719,944	
Debt service:					00.074.070	00.400.004	
Principal	26,941,078	_	_	3,430,000	30,371,078	29,432,234	
Interest	21,601,653	_		7,667,386	29,269,039	29,342,270	
Bond issuance costs		_	398,602	42,556	441,158	102,345	
Capital outlay			97,307,683	74,791,660	172,099,343	151,545,463	
Total expenditures	599,318,093	696,824	97,706,285	124,116,927	821,838,129	750,485,309	
Excess (deficiency) of revenues over					//05 000 0071	//05 /00 000	
expenditures	(37,996,708)	(37,921,419)	(70,136,106)	(49,005,864)	(195,060,097)	(125,139,620)	
Other financing sources (uses):			=====		74 750 040	47.000.077	
Transfers from other funds	32,648,365		11,173,354	27,930,921	71,752,640	47,630,377	
Transfers to other funds	(11,146,111)	(6,600,000)	(534,264)	(28,499,240)	(46,779,615)	(27,207,181)	
General obligation bonds issued		_	54,212,000	5,788,000	60,000,000	54,630,000	
Refunding bonds issued		_	710 000	70.400	700 075	32,245,000	
Premium on bond sale	_	_	712,866	76,109	788,975	1,437,390 (98,813)	
Discount on refunding bonds  Payment to refunded bond escrow agent to		_	_	_		(90,013)	
extinguish debt	_					(31,902,070)	
Loan proceeds	175,000		_	_	175.000	(81,502,676)	
Insurance recoveries	4,523		34,197		38,720	22,316	
Gain on disposition of capital assets	30.058		<del>-</del>	1,122,288	1,152,346	1,071,446	
Total other financing sources (uses)	21,711,835	(6,600,000)	65,598,153	6,418,078	87,128,066	77,828,465	
Net change in fund balances	(16,284,873)	(44,521,419)	(4,537,953)	(42,587,786)	(107,932,031)	(47,311,155)	
Fund balances, beginning of year	42,353,263	140,893,845	40,605,402	138,908,656	362,761,166	410,072,321	
Fund balances, end of year	\$ 26,068,390	\$ 96,372,426	\$ 36,067,449	\$ 96,320,870	\$ 254,829,135	\$ 362,761,166	

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

Year ended December 31, 2008

	•	(407.000.004)
Net change in fund balance – total governmental funds	\$	(107,932,031)
Amounts reported for governmental activities in the statement of		
activities are different because:  Governmental funds report capital outlays as expenditures.		
However, in the statement of activities the cost of those assets		
is allocated over their estimated useful lives and reported as		
depreciation expense: Capital outlay and equipment purchases \$ 155,946,242		
Capital outlay and equipment purchases \$ 155,946,242 Contributed assets 3,340,824		
Depreciation expense (34,296,800)		
		124,990,266
The net effect of miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and donations) is to decrease net assets.		(880,136)
(i.e., sales, trade-ins, and donations) is to desired to het deserte.		(333,133)
Revenues in the statement of activities that do not provide		
current financial resources and are deferred in the funds:		
Property taxes 305,991		
Jail lease receivable, net activity (2,752,843) HUD 108 receivable (339,768)		
(555,755)		(2,786,620)
The issuance of long-term debt provides current financial		
resources to governmental funds, while the repayment of the		
principal of long-term debt consumes the current financial		
resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report		
the effects of issuance costs, premiums, discounts, and similar		
items when debt is first issued, whereas these amounts are		
deferred and amortized in the statement of activities:		
New issuance of general obligation bonds (60,000,000)  Master lease agreement loan proceeds (175,000)		
Principal repayment 30,371,078		
Net change in premium/discount (788,975)		
Net change in bond issuance costs (45,748)  Net change in interest accrual (46,333)		
Net change in interest accrual (46,333)		(30,684,978)
Some expenses and revenues reported in the statement of activities do not		• • •
require the use of current financial resources and, therefore,		
are not reported as expenditures or revenues in governmental funds.		// <b>=</b> 00.000
Compensated absences		(1,790,309) (308,824)
Net pension obligation  Net other postemployment benefits obligation		(39,651)
HUD rehabilitation Loans payable		(29,720)
HUD section 108 loan payable, net activity		22,630
Police and fire postemployment healthcare benefits liability, net activity		2,436,802 21,934,338
Special Item - NPO/OPEB write-off		21,004,000
Internal service funds are used by management to charge the costs of insurance, fleet management and information technology		
to individual funds. The net revenue (expenses) of certain activities		
of internal service funds is reported with governmental activities.		2,204,284
Change in net assets of governmental activities	\$	7,136,051

Statement of Net Assets Proprietary Funds December 31, 2008

(With summarized financial information at December 31, 2007)

#### Business-Type Activities – Enterprise Funds

Assets	Electric Utility	Water Utility	Wastewater Utility	Port
Current assets:				
Cash	\$ 1,600	\$ <del></del>	\$	\$ 150
Cash in central treasury	11,080,187	17,122,430	15,626,317	8,461,888
Master lease agreement escrow	· · · · ·	· · · · · ·		_
Due from other funds	_	_	-	_
Due from component units		_		_
Receivables (net of allowance				
for uncollectibles)	21,694,653	3,657,960	2,894,138	570,746
Interest receivable	424,634	25,579	24,437	34,014
Current portion of lease receivable	_		****	224,622
Inventories	22,735,241	1,553,233	402,509	330,043
Prepaid items and deposits	· · · · —			31,922
Special assessments receivable		97,676	125,934	
Unbilled reimbursable projects	203,778	375,701	278,940	
Deferred charges and other assets	177,584	_	. —	
Restricted assets:				
Customer deposits	1,202,234	_		
Restricted deposits	44,529,449	_		_
Receivables	_		-	_
Intergovernmental receivables	_	<del>-</del>	-	969,429
Bond and acquisition and				
construction accounts	_	36,861,520	14,207,631	15,505,292
Landfill post closure cash reserve	_	_	· —	<del>-</del>
Mitigation reserve investment	_	_	_	3,692,107
Revenue bond operations and				
maintenance accounts	8,000,000	_	_	
Debt service accounts	2,193,273	2,720,647	237	
Total current assets	112,242,633	62,414,746	33,560,143	29,820,213
Noncurrent assets:				
Loans receivable, net	_	_	_	_
Advances to other funds	4,116,253			_
Deferred charges and other assets	3,575,683	2,483,584	2,672,812	13,596
Restricted assets:				
Customer deposits	_	354,958	426,029	. —
Advances to Marad	_			98,800,001
Revenue bond reserve investments	26,143,690			_
Capital assets, net	359,710,904	446,033,545	307,075,272	63,939,588
Total noncurrent assets	393,546,530	448,872,087	310,174,113	162,753,185
Total assets	\$ 505,789,163	\$ 511,286,833	\$ 343,734,256	\$ 192,573,398

## Business-Type Activities Enterprise Funds

	ontinued)	. ,		Total Proprietary Funds			Funds
Other Enterprise Funds	Total Enterprise Funds		Sovernmental Activities – Internal Service Funds	December 31, 2008			ecember 31, 2007
\$ 3,275 7,661,178	\$ 5,025 59,952,000	\$	— 27,009,666	\$	5,025 86,961,666	\$	330,069 97,027,913
	_		1,110,262 1,626,255		1,110,262 1,626,255 —		908,016 707,804
	_		<del></del>		_		
2,316,685 2,023	31,134,182 510,687				31,134,182 510,687		22,049,732 807,798
	224,622				224,622		266,023
<del></del>	25,021,026		361,692		25,382,718		19,705,799
24,576	56,498		609,389		665,887		577,452
_	223,610		_		223,610 858,419		190,122 804,881
_	858,419 177,584		_		177,584		187,160
_	1,202,234		_		1,202,234		1,093,868
_	44,529,449		_		44,529,449		18,593,058
336,748	336,748		_		336,748		498,639
_	969,429		_		969,429		
17,192,023	83,766,466		5,850,234		89,616,700		49,939,123
1,383,415	1,383,415		_		1,383,415		
_	3,692,107		_		3,692,107		<del></del>
412,337	8,412,337 4,914,157				8,412,337 4,914,157		89,202,738 4,542,531
 29,332,260	267,369,995		36,567,498		303,937,493	-	307,432,726
 				_			
13,185	13,185		_		13,185		14,102
_	4,116,253		3,382,176		7,498,429		8,447,368
202	8,745,877		_		8,745,877		9,179,871
_	780,987		_		780,987		825,818
_	98,800,001		_		98,800,001		17,039,618
_	26,143,690		<del></del>		26,143,690		27,275,837
 109,487,664	1,286,246,973		30,056,409		1,316,303,382		1,272,724,712
 109,501,051	1,424,846,966		33,438,585		1,458,285,551		1,335,507,326
\$ 138,833,311	\$ 1,692,216,961	<u>\$</u>	70,006,083	<u>\$</u>	1,762,223,044	\$	1,642,940,052

Statement of Net Assets Proprietary Funds

December 31, 2008

(With summarized financial information at December 31, 2007)

#### Business-Type Activities – Enterprise Funds

Liabilities and Net Assets		Electric Utility		Water Utility	١	Wastewater Utility		Port
O Bellikking.								
Current liabilities: Accounts payable and retainages	\$	15,798,365	\$	1,143,451	\$	403,004	\$	175,887
Accounts payable and retainages Accrued payroll liabilities payable	Φ	920,670	φ	569,876	Ψ	512,711	Ψ	175,667
Compensated absences payable		2,004,853		972,807		932,210		179,241
Claims payable		2,004,033		912,001		332,210		113,241
Claims incurred but not reported				_				_
Notes payable		_		_				40,000,000
Due to other funds				_				
Accrued interest payable		833,501		2,775,748		1,250,842		
Long-term obligations maturing		030,001		2,170,140		1,200,042		
within one year		17,270,000		6,244,755		3,976,018		
Unearned revenue and deposits		17,270,000						
Current liabilities payable from restricted asset	te.							
Customer deposits payable	ισ.	1,705,217		_		*****		-
Capital acquisition and construction		1,700,217						
accounts and retainage payable				2,450,283		2,377,509		6,123
Total current liabilities		38,532,606	_	14,156,920		9,452,294		40,361,251
		00,002,000		1,,100,020				
Noncurrent liabilities:								
General obligation bonds payable (net of								
unamortized discounts, premiums,						400 477		
deferred gain or loss on refunding)				_		490,177		
Revenue bonds payable (net of								
unamortized discounts, premiums,		110 105 701		440.040.500		00 000 040		
deferred gain or loss on refunding)		142,135,791		143,942,582		66,993,046		_
Special assessment bonds payable								
(net of unamortized discounts)		_		_		_		_
Advances from other funds				46,964,219		43,615,100		_
Alaska water loan payable		<del></del>		46,964,219		43,615,100		
Capital leases payable Unearned revenue		_		_				
=		_		 193,541		185,465		_
Compensated absences payable  Net pension obligation		_		193,541		103,403		_
Net other postemployment benefits obligation		_						
Liabilities payable from restricted assets:						_		<del>_</del>
Customer deposits				354,958		426,029		
Deferred credits and other liabilities:				334,330		420,023		
Pollution remediation obligation				155,000		102,500		-
Future landfill closure costs				100,000		.02,000		
Other deferred credits		70,731,758		19,575				
Contributed capital		30,671,798		230,983,679		167,840,287		
Total noncurrent liabilities		243,539,347		422,613,554	· —	279,652,604		
								40.264.254
Total liabilities		282,071,953	_	436,770,474		289,104,898		40,361,251
Net assets (deficit):								
Invested in capital assets, net of related debt		169,633,315		54,759,830		38,368,275		63,939,588
Restricted for debt service		27,503,462		2,720,647		237		
Restricted for acquisition and construction		_		_		_		77,991,277
Unrestricted		26,580,433		17,035,882		16,260,846		10,281,282
Total net assets		223,717,210		74,516,359		54,629,358		152,212,147
TOTAL TIEL ASSELS	_	223,111,210		17,010,000		57,023,000		102,212,171
Total liabilities and net assets	\$	505,789,163	\$	511,286,833	\$	343,734,256	\$	192,573,398

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds. Net assets of business-type activities.

## Business-Type Activities Enterprise Funds

 •	rise Funds ntinued)	Governmental	Total Proprietary Funds			
Other Enterprise Funds	Total Enterprise Funds	Activities – Internal Service Funds	December 31, 2008	December 31, 2007		
\$ 417,758 131,524	\$ 17,938,465 2,134,781	\$ 1,271,802 526,097	\$ 19,210,267 2,660,878	\$ 8,353,230 —		
607,599	4,696,710		4,696,710	5,747,330		
<del></del>	_	8,128,823 12,327,800	8,128,823 12,327,800	6,469,858 12,363,657		
_	40,000,000	12,321,000	40,000,000	12,303,037		
_		1,626,255	1,626,255	11,762,714		
189,528	5,049,619	_	5,049,619	4,120,049		
1,806,870	29,297,643	731,940	30,029,583	27,136,545		
113,914	113,914	43,468	157,382	143,867		
	1,705,217	_	1,705,217	1,104,514		
 439,311	5,273,226	874,665	6,147,891	8,824,126		
 3,706,504	106,209,575	25,530,850	131,740,425	86,025,890		
	490,177		490,177	946,428		
	400,177		100,171	2 12, 122		
(1,123)	353,070,296		353,070,296	373,931,269		
			2 292 176	40,000 4,523,966		
17,570,898	108,150,217	3,382,176	3,382,176 108,150,217	93,788,707		
	100,100,217	2,411,792	2,411,792	-		
_		561,878	561,878	740,441		
_	379,006	1,107,236	1,486,242	78,404		
	_		_	4,485,702		
		_	_	664,606		
_	780,987	_	780,987	825,818		
_	257,500	_	257,500			
18,091,854	18,091,854	_	18,091,854	16,596,153		
_	70,751,333	_	70,751,333	43,458,540		
 35,661,629	429,495,764 981,467,134	7,463,082	<u>429,495,764</u> 988,930,216	429,889,270 969,969,304		
 39,368,133	1,087,676,709	32,993,932	1,120,670,641	1,055,995,194		
20,000,100	1,001,010,100	02,000,002	1,120,0,0,011			
90,111,019	416,812,027	21,904,246	438,716,273	420,271,295		
412,337	30,636,683		30,636,683	29,146,974		
16,089,162 (7,147,340)	94,080,439 63,011,103	5,850,234 9,257,671	99,930,673 72,268,774	72,625,042 64,901,547		
99,465,178	604,540,252	37,012,151	641,552,403	586,944,858		
\$ 138,833,311		\$ 70,006,083	\$ 1,762,223,044	\$ 1,642,940,052		

1,620,894 \$ 606,161,146

Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Funds

Year ended December 31, 2008

(With summarized financial information for the year ended December 31, 2007)

#### Business-Type Activities - Enterprise Funds

	Electric Utility	Water Utility	Wastewater Utility	Port
Operating revenues: Charges for services Other	\$ 104,525,117 2,682,686	\$ 38,231,695 4,825,193	\$ 33,269,254 1,311,881	\$ 5,237,696 4,691,702
Total operating revenues	107,207,803	43,056,888	34,581,135	9,929,398
Operating expenses: Operations Amortization of future landfill closure costs Depreciation and amortization	52,422,067 	22,626,828 — 7,442,828	21,393,562 — 6,230,703	4,646,195 — 4,649,017
Total operating expenses	78,354,821	30,069,656	27,624,265	9,295,212
Operating income	28,852,982	12,987,232	6,956,870	634,186
Nonoperating revenues (expenses): Investment income (loss) Other revenues Intergovernmental revenue Interest expense Allowance for funds used during construction Gain on disposition of assets Amortization of deferred charges Other expenses	345,022 494,080 — (11,798,016) 570,753 — (238,856) (506,664)	990,083 45,358 664,439 (8,759,667) 510,930 — (705,980)	217,437 ————————————————————————————————————	254,721 2,645,136 57,205 — — — — — — — (2,254,587)
Net nonoperating revenues (expenses)	(11,133,681)_	(7,254,837)	(2,856,015)	702,475
Income before capital contributions transfers and special item	17,719,301	5,732,395	4,100,855	1,336,661
Capital contributions Transfers from other funds Transfers to other funds Special item - NPO/OPEB write-off	93,205 (9,508,030) 920,985	162,315 (5,762,882) 1,331,430	155,951 (4,088,967) 1,239,409	35,974,275 13,855 (480,867) 93,773
Change in net assets	9,225,461	1,463,258	1,407,248	36,937,697
Total net assets – beginning, as restated	214,491,749	73,053,101	53,222,110	115,274,450
Total net assets – ending	\$ 223,717,210	\$ 74,516,359	\$ 54,629,358	\$ 152,212,147

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds. Change in net assets of business-type activities.

## Business-Type Activities Enterprise Funds

	(Coi	ntinued)		Total Proprietary Funds					
	Other Enterprise Funds	Total Enterprise Funds	Governmental Activities – Internal Service Funds	2008	2007				
\$	27,521,768 457,419	\$ 208,785,530 13,968,881	\$ 88,473,685 —	\$ 297,259,215 13,968,881	\$ 278,237,073 16,447,229				
_	27,979,187	222,754,411	88,473,685	311,228,096	294,684,302				
	19,969,054 1,495,701 5,745,830 27,210,585	121,057,706 1,495,701 50,001,132 172,554,539	77,863,596 — 6,301,771 84,165,367	198,921,302 1,495,701 56,302,903 256,719,906	178,948,499 3,684,778 54,271,341 236,904,618				
	768,602	50,199,872	4,308,318	54,508,190	57,779,684				
	(10,592) 95,188 255,423 (345,274)	1,796,671 3,279,762 1,615,050 (25,053,107) 1,652,101	81,565 76,835 640,396 (399,329)	1,878,236 3,356,597 2,255,446 (25,452,436) 1,652,101	14,479,404 2,033,017 2,613,874 (23,622,043) 3,442,874				
	68,557	68,557	201,373	269,930	143,931				
	_	(1,076,539) (2,761,251)	_	(1,076,539) (2,761,251)	(970,834) (2,321,505)				
	63,302	(20,478,756)	600,840	(19,877,916)	(4,201,282)				
	831,904	29,721,116	4,909,158	34,630,274	53,578,402				
	3,161,649 475,404 (2,102,125) 512,065	39,135,924 900,730 (21,942,871) 4,097,662	— 664,064 (3,930,884) 1,052,646	39,135,924 1,564,794 (25,873,755) 5,150,308	5,666,752 (1,298,063) (19,125,133)				
	2,878,897	51,912,561	2,694,984	54,607,545	38,821,958				
	96,586,281	• • •	34,317,167	586,944,858	548,122,900				
\$	99,465,178		\$ 37,012,151	\$ 641,552,403	\$ 586,944,858				
-		490,700							
		\$ 52,403,261							

Statement of Cash Flows Proprietary Funds

Year ended December 31, 2008

(With summarized financial information for the year ended December 31, 2007)

Business-Type Activities – Enterprise Funds

	Electric Utility		Water Utility		Wastewater Utility		Port
Cash flows from operating activities: Receipts from customers and users Payments to employees Payments to vendors	\$ 136,193,316 (23,463,414) (36,981,683)	\$	42,190,770 (13,890,297) (7,857,640)	\$	34,279,181 (12,822,250) (7,571,179)	\$	12,612,288 (2,265,892) (4,815,928)
Net cash from operating activities	 75,748,219		20,442,833		13,885,752		5,530,468
Cash flows from noncapital and related financing activities: Transfers to other funds Transfers from other funds Loan proceeds from interfund loans Loan payments on interfund loans Interest payments on interfund loans Due to other funds Intergovernmental revenue	(9,700,880) 93,205 — — — —		(5,762,882) 162,315 — — — — — 664,439		(4,088,967) 155,950 — — — — — 637,983		(480,867) 13,855 — — — 57,205
_	 - Introduction		004,439		037,903	_	37,203
Net cash from noncapital and related financing activities	(9,607,675)		(4,936,128)		(3,295,034)		(409,807)
Cash flows from capital and related financing activities: Proceeds from issuance of long-term obligations Principal payments on long-term obligations Loan proceeds from interfund loans Loan payments on interfund loans Loan proceeds from line of credit Payments to MARAD Interest payments on long-term obligations Acquisition and construction of capital assets Landfill post closure cash reserve Principal payments on interfund loans Interest payments on interfund loans Intergovernmental revenue Proceeds from issuance of debt Proceeds from disposition of capital assets Capital contributions – customers Capital contributions – intergovernmental  Net cash from capital and related financing activities	(17,295,000)	_	9,174,912 (5,450,244) ———————————————————————————————————		12,111,434 (3,086,745) (8,929,611) — — (3,800,724) (20,102,448) — — — — — 842,664 797,334		(81,760,383) (5,292,711) ———————————————————————————————————
<u> </u>	 (30,442,320)		(55,156,716)		(22,100,000)	_	(11,001,101)
Cash flows from investing activities:  Proceeds from (payments for) purchase or sales and maturity of investments  Proceeds from investment in direct financing leases Purchase of investments Unrealized gains Investment income (loss)		,	14,899,397 — — — 1,221,506		13,468,336 — — — 269,793	. <u></u>	266,023 (1,283,387) — 230,389
Net cash from investing activities	(25,990,533)	_	16,120,903		13,738,129		(786,975)
Net increase (decrease) in cash	 (18,292,515)		(1,523,108)		2,160,751		(7,657,451)
Cash, beginning of year	30,576,536		19,000,496		13,891,595		31,624,781
Cash, end of year	\$ 12,284,021	\$	17,477,388	\$	16,052,346	\$	23,967,330
Cash Cash in central treasury Capital acquisition and construction accounts	\$ 1,600 11,080,187 —	\$	 17,122,430 	\$	 15,626,317 	\$	150 8,461,888 15,505,292
Customer deposits	 1,202,234	_	354,958		426,029	_	
Cash, December 31	\$ 12,284,021	\$	17,477,388	<u>\$</u>	16,052,346	<u>\$</u>	23,967,330

#### Business-Type Activities Enterprise Funds

	Enterp	rise Fu			overnmental	Total Proprietary Funds			
Other Enterprise Funds	e 	E	Total nterprise Funds		Activities – Internal Service Funds	_	2008		2007
\$ 26,806,8	130	\$	252,082,394	\$	88,476,001	\$	340,558,395	\$	327,944,836
(10,431,4		Ψ	(62,873,257)	*	(13,309,219)	•	(76,182,476)	•	(71,118,190)
(9,393,4			(66,619,894)		(62,143,681)		(128,763,575)		(148,488,606)
6,981,9	71		122,589,243		13,023,101		135,612,344		108,338,040
(2,102,1	25)		(22,135,721)		(3,543,919)		(25,679,640)		(21,435,795)
475,4	04		900,729				900,729		1,012,599
•	_		_		1,087,575		1,087,575		673,052
-			_		(343,185) (162,782)		(343,185) (162,782)		(963,312) —
			_		(884,904)		(884,904)		(2,694,734)
331,6	26		1,691,253		469,887		2,161,140		2,022,440
(1,295,0	95)		(19,543,739)		(3,377,328)		(22,921,067)		(21,385,750)
	_		21,286,346		_		21,286,346		124,337,856
(1,786,8	70)		(27,618,859)		(26,815)		(27,645,674)		(27,227,015)
			(8,929,611)				(8,929,611)		(12,585,610)
			(194,445)		-		(194,445)		_
•			(81,760,383)				— (81,760,383)		_
(272,3	46)		(23,165,201)		(10,943)		(23,176,144)		(21,080,720)
(6,078,2			(96,379,892)		(6,994,249)		(103,374,141)		(120,134,447)
(1,383,4			(1,383,415)				(1,383,415)		_
(845,7			(845,738)		(423,551)		(1,269,289)		_
(22,2	243)		(22,243)		(225,604)		(247,847)		_
			444,119 40,000,000		170,509 2,067,757		614,628 42,067,757		_
546,4	131		1,421,962		283,560		1,705,522		100,114
540,4			2,310,084				2,310,084		4,785,895
3,204,2	234	<del></del>	42,446,555				42,446,555		15,017,244
(6,638,2	246)		(132,390,721)		(5,159,336)		(137,550,057)	. <u>-</u>	(36,786,683)
	_		28,367,733				28,367,733		(94,484,248) 304,265
	_		266,023 (27,504,576)				266,023 (27,504,576)		(1,452,721)
	_		(27,304,370)				(27,504,576)		41,358
(16,1	167)		1,936,177		74,093		2,010,270		14,345,404
(16,1	67)		3,065,357		74,093		3,139,450		(81,245,942)
(967,5	37)		(26,279,860)		4,560,530		(21,719,330)		(31,080,335)
25,824,0	)13		120,917,421	_	28,299,370	_	149,216,791		180,297,126
\$ 24,856,4	176	\$	94,637,561	\$	32,859,900	\$	127,497,461	\$	149,216,791
\$ 3,2	275	\$	5,025	\$	_	\$	5,025	\$	330,069
7,661,1		•	59,952,000	•	27,009,666	•	86,961,666		97,027,913
17,192,0			32,697,315 1,983,221		5,850,234		38,547,549 1,983,221		49,939,123 1,919,686
\$ 24,856,4	176	\$	94,637,561	\$	32,859,900	\$	127,497,461	\$	149,216,791

(Continued)

Statement of Cash Flows Proprietary Funds

Year ended December 31, 2008

(With summarized financial information for the year ended December 31, 2007)

Business-Type Activities – Enterprise Funds

Reconciliation of change in net assets to net cash provided by operating activities:  Operating income \$ 28,852,982 \$ 12,987,232 \$ 6,956,870 \$ 634,186 Adjustments to reconcile operating income to net cash provided by operating activities:  Description and amortization 25,932,754 7,442,828 6,230,703 4,649,017		Electric Utility		Water Utility			Wastewater Utility	 Port
Operating income \$ 28,852,982 \$ 12,987,232 \$ 6,956,870 \$ 634,186 Adjustments to reconcile operating income to net cash provided by operating activities:	Reconciliation of change in net assets to net cash							
Adjustments to reconcile operating income to net cash provided by operating activities:	provided by operating activities:							
cash provided by operating activities:		\$	28,852,982	\$	12,987,232	\$	6,956,870	\$ 634,186
Depreciation and amortization 25 932 754 7 442 828 6 230 703 4 649 017								
	Depreciation and amortization		25,932,754		7,442,828		6,230,703	4,649,017
Amortization of future landfill closure costs — — — —			_		_			
Allowance for uncollectible accounts 48,946 38,752 (16,254) —	The figure of the contract of		48,946		38,752		(16,254)	
			_					(728,753)
· · · · · · · · · · · · · · · · · · ·			_		_			(1,525,834)
Security fees — — 1,541,818			_				_	
Right-of-way fees — — 177,083			_				_	
Reimbursable costs — 873,765			_				_	873,765
Other revenues / expenses (12,584) 45,358 — —								
Special item - NPO/OPEB write-off 920,985 1,331,430 1,239,409 93,773			920,985		1,331,430		1,239,409	93,773
Changes in assets and liabilities which increase								
(decrease) cash:								
Accounts receivable (7,927,633) (130,940) 60,934 90,224								90,224
Accrued payroll liabilities 920,670 569,876 512,711 —	Accrued payroll liabilities		920,670		569,876		512,711	
Notes receivable — — — —			****		_			
Unbilled reimbursable projects (174,902) 20,058 101,306 —			(174,902)		20,058		101,306	
Prepaid items and deposits — — 2,227					<b>—</b>			2,227
Inventories (5,592,113) (194,240) 77,689 —			(5,592,113)					_
Customer deposits — 2,036 (46,867) —								_
Deferred charges and other assets 380,064 (404,598) (123,584) —								
7.000anto payable and retaining of			5,488,392		(176,737)		(36,198)	(217,156)
Claims payable — — — — —								_
Deferred credits and other liabilities 27,273,217 19,575 — —			27,273,217		19,575		_	_
Due to other funds — — — — —					_			_
Unearned revenue and deposits 600,703 — — — —					——————————————————————————————————————			
(1) (1) (1) (1) (1) (1) (1) (1) (1) (1)								(85,241)
The table period project and the same and th			(119,420)					(8,532)
Pollution remediation obligation — 155,000 102,500 —			_					
Compensated absences payable (42,277) 68,633 65,942 33,891	Compensated absences payable		(42,277)		68,633		65,942	 33,891
Total cash provided by operating activities \$\frac{\\$75,748,219}{\}\$\$ \$\frac{20,442,833}{\}\$\$ \$\frac{13,885,752}{\}\$\$ \$\frac{\$\$5,530,468}{\}\$\$	Total cash provided by operating activities	\$	75,748,219	\$	20,442,833	<u>\$</u>	13,885,752	\$ 5,530,468
Noncash investing, capital, and financing activities:	loncash investing, capital, and financing activities:							
Capital purchases on account \$ 5,514,488 \$ 1,228,177 \$ 1,093,564 \$ —		\$	5,514,488	\$	1,228,177	\$	1,093,564	\$ 
Contributed capital and equipment — 2,553,338 2,561,489 —					2,553,338		2,561,489	_
Portion of plant from AFUDC 570,753 —			570,753		_			 
\$ 6,085,241 <u>\$ 3,781,515</u> <u>\$ 3,655,053</u> <u>\$ —</u>	·	\$	6,085,241	\$	3,781,515	\$	3,655,053	\$ 

## Business-Type Activities Enterprise Funds

	ontinu		overnmental	Total Proprietary Funds			
 Other Enterprise Funds		Total Enterprise Funds	 Activities – Internal Service Funds		2008		2007
\$ 768,602	\$	50,199,872	\$ 4,308,318	\$	54,508,190	\$	58,277,200
5,745,830 1,495,701 —		50,001,132 1,495,701 71,444	6,301,771 — —		56,302,903 1,495,701 71,444		54,271,340 3,684,779 (5,735)
<u>-</u>		(728,753) (1,525,834) 1,541,818	_		(728,753) (1,525,834) 1,541,818		— (1,619,796) 1,586,553
95,188 512.065		177,083 873,765 127,962 4,097,662			177,083 873,765 130,192 5,150,308		181,227 — (591,914) —
(1,281,922)		(9,189,337)	86		(9,189,251)		(1,165,335)
131,524 872 —		2,134,781 872 (53,538)	526,097 — —		2,660,878 872 (53,538)		 (17,139) (165,831)
78,192 —		80,419 (5,708,664) (44,831)	(178,264) 31,787		(97,845) (5,676,877) (44,831)		34,478 (3,278,052) 473,226
(134,799)		(148,118) 4,923,502	(169,153) 415,360		(317,271) 5,338,862 1,623,108		(675,775) (18,780,981) 702,217
13,515 —		27,306,307	1,623,108 — —		27,306,307 —		14,043,566 (137,934)
(451,360) (60,705)		600,703 (3,591,422) (506,240)	(894,280) (158,366)		600,703 (4,485,702) (664,606)		(319,383) 1,025,799 661,906
 69,268		257,500 195,457	 161,761		257,500 357,218		153,624
\$ 6,981,971	\$	122,589,243	\$ 13,023,101	\$	135,612,344	\$	108,338,040
\$ 	\$	7,836,229 5,114,827 570,753	\$ 173,645 — —	\$	8,009,874 5,114,827 570,753	\$	8,916,847 3,833,916 1,631,778
\$ 	\$	13,521,809	\$ 173,645	\$	13,695,454	\$	14,382,541

Statement of Fiduciary Net Assets Fiduciary Funds

December 31, 2008

(With financial information at December 31, 2007)

					2007				
Assets		Pension and Other Post Employee Benefits Trust Funds	Employee Benefits Agency Fund			Pension and Other Post Employee Benefits Trust Funds		Employee Benefits Agency Fund	
Cash in central treasury	\$	58,040	\$	_	\$	124,316	\$	12,763,390	
Cash, cash equivalents held under securities lending program		48,327,142		_		50,071,815		***********	
Investments, at fair value:									
Investment in master group trust		277,585,071		_		413,804,396		_	
Other investments		9,504,565				9,688,143			
Total investments		287,089,636				423,492,539			
Capital assets, net		3,901				4,789			
Total assets	\$	335,478,719	\$		_\$_	473,693,459		12,763,390	
Liabilities									
Accounts payable	\$	103,774	\$	-	\$	133,133	\$	98,952	
Payable under securities lending program		48,327,142		_		50,071,815		<u></u>	
Due to employees		TO,527, 172				-		7,595,529	
Due to employees' retirement systems						<del></del>		3,380,267	
Payroll liabilities								1,688,642	
Total liabilities		48,430,916				50,204,948		12,763,390	
Net Assets									
Held in trust for:									
Employees' pension benefits		277,541,506		_		413,798,622			
Employees' post employment healthcare benefits		9,506,297		<del></del>		9,689,889			
Total net assets		287,047,803				423,488,511		<del></del>	
Total liabilities and net assets	\$	335,478,719	\$		\$	473,693,459	\$	12,763,390	

## Statements of Changes in Fiduciary Net Assets Fiduciary Funds

Year ended December 31, 2008

(With financial information for the year ended December 31, 2007)

## Pension and Other Post Employment Benefit Trust Funds

	2008	 2007
Additions:		
Contributions from other funds	\$ 2,352,982	\$ 2,210,941
Investment income (loss):	0.700.450	0.500.570
Interest	6,788,450	6,523,572
Dividends	2,637,578	3,286,994
Net increase (decrease) in fair value of investments	(117,006,047)	13,496,151
Less: investment expense	 (1,764,853)	 (1,770,318)
Total additions	 (106,991,890)	 23,747,340
Deductions:		
Regular benefit payments	28,477,943	27,560,584
Administrative expenses	970,875	933,808
Total deductions	29,448,818	 28,494,392
Change in net assets	(136,440,708)	(4,747,052)
Net assets – beginning	423,488,511	 428,235,563
Net assets – ending	\$ 287,047,803	\$ 423,488,511

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# Notes to Basic Financial Statements December 31, 2008

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Notes to Basic Financial Statements

December 31, 2008

#### **NOTE 1 Summary of Significant Accounting Policies**

#### (a) Reporting Entity

The Municipality of Anchorage, Alaska (Anchorage) operates under an elected nonpartisan Mayor-Assembly form of government. The Mayor is elected at large for a three-year term. Legislative power is vested in the Assembly with executive and administrative power vested in the Mayor. The financial statements of the reporting entity include those of Anchorage (primary government) and its component units. The component units discussed below are included in the reporting entity because of the significance of their operational or financial relationships with the primary government.

#### **Blended Component Units**

CIVICVentures is a nonprofit corporation created to finance and construct a new convention center for Anchorage, as well as upgrades and improvements to the existing Egan Center. As of December 31, 2008, two of CIVICVentures' five-member board of directors were executive employees of Anchorage. All of the board is appointed by the Mayor. CIVICVentures is reported as a debt service fund and as a capital projects fund.

The Cooperative Services Authority (CSA) was a purchasing cooperative created to obtain savings through pooled purchasing power and managed vendor negotiation. Although CSA was legally separate from Anchorage, CSA was reported as part of the primary government because its primary customer was Anchorage. CSA's governing board and executive director were appointed by the Anchorage Mayor. CSA was fiscally dependent upon Anchorage to fund its operations and for approval of its annual budget. CSA is reported as an enterprise fund. As of December 31, 2008, CSA has ceased operations.

#### **Discretely Presented Component Units**

The Anchorage School District (ASD) is responsible for elementary and secondary education within Anchorage. Members of the School Board are elected by the voters; however, the ASD is fiscally dependent upon the primary government because the Assembly approves the total budget of the ASD, levies the necessary taxes, and approves the borrowing of money and the issuance of bonds. The ASD has a June 30 fiscal year end; therefore, the financial information presented in these financial statements is as of and for the year ended June 30, 2008.

The Anchorage Community Development Authority (Authority or ACDA) is a legally separate public corporation created to operate and manage on-street and off-street parking, and purchase, develop, and sell properties and engage in other economic development activities. The voting majority of the board is composed of members appointed by the Anchorage Mayor. The Authority provides services to the general public.

The Alaska Center for Performing Arts, Inc. (ACPA) is a legally separate non-profit entity that operates, maintains and promotes the performing arts center, which is owned by the primary government. The budget is required to be approved annually by the primary government, and the entity is fiscally dependant upon the primary government. ACPA manages the performing arts center and provides facility management services for Anchorage to the general public.

Notes to Basic Financial Statements

December 31, 2008

Complete financial statements of individual component units other than CSA can be obtained from their respective administrative offices in the following locations:

Anchorage School District 5530 East Northern Lights Boulevard Anchorage, Alaska 99504-3135

Anchorage Community
Development Authority
700 West 6<sup>th</sup> Avenue, Suite 206
Anchorage, Alaska 99501

CIVICVentures c/o Municipality of Anchorage P.O. Box 196650 Anchorage, Alaska 99519-6650

Alaska Center for the Performing Arts, Inc. 621 West 6<sup>th</sup> Avenue Anchorage, Alaska 99501

## (b) Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### (c) Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Agency Funds only report assets and liabilities, thus they do not have a measurement focus. However, they do use the accrual basis of accounting to recognize receivables and payables. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property and other taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the

Notes to Basic Financial Statements

December 31, 2008

current period. For this purpose, the government considers revenues to be available if they are collected within six months of the end of the current fiscal period, except for property taxes which must be collected within 60 days following year end. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, lodging and other taxes, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual. Only the portion of special assessment receivable due within the current period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

Anchorage reports the following major governmental funds, based on the major fund eligibility criteria:

- The General Fund is the government's primary operating fund. It is used to account for resources that are not required legally or by sound management to be accounted for in any other fund.
- The Roads and Drainage Capital Projects Fund accounts for capital projects in the Anchorage, Eagle River, Chugiak and Birchwood Road Service Area.

Additionally, Anchorage has elected to present the following fund as a major governmental fund because of its significance to the public:

 The MOA Trust Fund accounts for investments and related income from proceeds of the sale of Anchorage Telephone Utility and any other amounts the Assembly may add to the fund.

Anchorage reports the following major proprietary funds:

- The Electric Utility Fund accounts for the operations of the Municipal owned Electric Utility.
- The Water Utility Fund accounts for the operations of the Municipal owned Water Utility.
- The Wastewater Utility Fund accounts for the operations of the Municipal owned Wastewater Utility.
- The Port Fund accounts for operations of the Municipal owned port.

Additionally, the government reports the following fund types:

- The *Internal Service Funds* account for the management and maintenance of general government equipment and vehicles, information technology, and for general liability, workers' compensation, medical/dental and unemployment compensation insurance coverage provided to other departments on a cost-reimbursement basis.
- The *Pension and Post-employment Benefit Trust Funds* account for the Police and Fire Retirement Systems Pension plans and the Police and Fire Retiree Medical plan for eligible Police and Fire retirees.

Notes to Basic Financial Statements

December 31, 2008

 The Agency Fund was previously used to account for payroll related liabilities. As of the December 31, 2008, the ending balances have been reclassified to their respective funds.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. Anchorage has elected not to follow subsequent private-sector guidance.

The Electric, Water, and Wastewater Utilities meet the criteria, and accordingly, follow the accounting and reporting requirements of Financial Accounting Standards Board Statement No. 71, Accounting for the Effects of Certain Types of Regulation (SFAS 71). The Utilities' rates are regulated by the Regulatory Commission of Alaska (RCA), and as a result revenues intended to recover certain costs are provided either before or after the costs are incurred, resulting in regulatory assets or liabilities. The Utilities receive contributions in aid of construction (CIAC) which the Utilities record as contributed plant in service and deferred liability. For rate-making purposes, the Utilities amortize contributed plant over the life of the respective utility plant as a reduction of depreciation expense and a reduction of deferred liability. Consequently, CIAC are recorded as a regulatory liability in the accompanying basic financial statements. The Utilities' rates also include an allowance for the cost of funds used during construction (AFUDC), which is capitalized in the accompanying financial statements. The Statement of Revenues, Expenses and Changes in Fund Net Assets - Proprietary Funds includes AFUDC as an item of nonoperating revenues in a manner that indicates the basis for the amount capitalized.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between Anchorage's various business-type functions and various other functions of Anchorage. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary Funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a Proprietary Fund's principal ongoing operations. The principal operating revenues of the Proprietary Funds are charges to customers for sales and services. Operating expenses for Enterprise Funds and Internal Service Funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. Revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is Anchorage's policy to use unrestricted resources first, and then restricted resources, as they are needed.

#### (d) Assets, Liabilities, and Fund Equity

#### **Cash and Cash Equivalents**

To obtain flexibility in cash management, Anchorage uses a central treasury. Pooled cash is invested in various securities to maximize return while maintaining reasonable liquidity to meet maturing obligations. Investments in securities to satisfy bond reserve and other requirements are maintained in separate accounts.

#### **Investments**

Investments at December 31, 2008 are reported at fair value. Investment income on cash pool investments is allocated to the various funds based on their month-end cash pool equity balances.

Notes to Basic Financial Statements

December 31, 2008

Funds that have negative balances in the cash pools are charged interest; the interest income is allocated to those funds having equity in the cash pools.

### Receivables and Payables

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

All trade and property taxes receivable, including those business-type activities, are shown net of an allowance for uncollectibles. Trade accounts receivable in excess of 180 days comprise the trade accounts receivable allowance for uncollectibles, including those related to business-type activities.

#### **Property Taxes**

Property taxes attach a lien on property on the first day of the tax year in which taxes are levied. For 2008, real property taxes were levied on April 29. Real property taxes were payable in two installments on June 15 and August 15, and personal property taxes in two installments on August 31 and October 31. ASD had accrued taxes and deferred revenue of \$108,985,854 for financing half of the 2008-2009 budget as of June 30, 2008. Taxes receivable of \$11,480,995 at December 31, 2008, include interest and penalties of \$1,620,276 and is net of an allowance for uncollectible property taxes receivable of \$105,474.

#### **Inventories and Prepaid Items**

Inventories are valued at cost (specific identification), except inventories of the Utilities, which are valued at the lower of average cost or market. All primary government inventories are recorded as expenditures or expenses when used (consumption method).

#### **Restricted Assets**

Assets restricted for specific uses by bond covenants, grant provisions or other requirements are classified as restricted assets. The "bond operation and maintenance account" is used to report resources set aside to subsidize potential deficiencies from Anchorage's operations that could adversely affect debt service payments. The "bond acquisition and construction account" is used to report those proceeds of bond issuances that are restricted for use in construction. The "debt service account" is used to segregate resources accumulated for debt service payments. "Intergovernmental receivables" represent grant receivables due from state and federal governments. "Restricted assets," excluding customer deposits, are considered investments, and as such, are excluded from cash for the purposes of the statement of cash flows. Liabilities payable from such restricted assets are separately classified.

#### Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, sidewalks, drainage systems, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by Anchorage as assets with an estimated useful life in excess of one year and an initial, individual cost of more than \$5,000 for equipment or \$1,000 for computer hardware and software.

Notes to Basic Financial Statements

December 31, 2008

Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

Although Anchorage holds title to capital assets of the ASD, ASD has the risk and benefits of ownership associated with its capital assets. ASD, under Alaska law, cannot legally hold title to real property nor incur long-term debt. However, Anchorage has delegated the construction management of school projects to ASD. In order to reflect all of the capital assets used for school purposes and the related obligations serviced by ASD, real property and the associated obligations have been reported in ASD's financial statements.

The Utilities capitalize interest on construction work in progress in accordance with regulatory requirements. Interest was capitalized in 2008 in the amounts of \$1,631,778, \$510,930, and \$570,418 for the Electric, Water and Wastewater Utilities, respectively.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

For all regulated utility property replaced or retired, the average cost of the property unit, plus removal cost less salvage value, is charged to accumulated depreciation. Gain or loss on the sale or retirement of plant is not recognized, except for extraordinary retirement. For all other proprietary fund types, gain or loss on the sale or retirement is recognized.

Property, plant, and equipment of the primary government are depreciated using the straight line method over the following estimated useful lives:

Buildings and Improvements	3-47 years
Production, Treatment, General Plant, Transmission and Reservoirs	5-90 years
Lift Stations, Interceptor, Trunks and Laterals	50-85 years
Equipment Containers	14 years
Office Equipment and Vehicles	3-25 years
Infrastructure (other than roads)	30-75 years

Anchorage has elected to use the modified approach for its paved road infrastructure network. Anchorage has elected to depreciate all other infrastructure networks. Under this election, Anchorage does not depreciate paved road infrastructure assets that are part of a network or subsystem of a network that meet two specific requirements. First, Anchorage manages the paved road infrastructure network using an asset management system that has certain specified characteristics; second, Anchorage documents that the paved road infrastructure network is being preserved approximately at (or above) a condition level established and disclosed by Anchorage.

#### **Compensated Absences**

It is Anchorage's policy to permit employees to accumulate earned but unused annual leave benefits. All annual leave pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they are due and payable, for example, as a result of employee resignations or retirements.

#### **Long-Term Obligations**

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable statements of net assets. Bond premiums, discounts, gains and losses on bond

Notes to Basic Financial Statements

December 31, 2008

refundings, and issuance costs, are deferred and amortized over the life of the bonds using the straight line method. Bonds payable are reported net of the applicable bond premiums, discounts, gains and losses on bond refundings.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **Contributed Capital**

The Utilities receive CIAC, which they record as contributed plant in service and deferred liability. For rate-making purposes the Utilities amortize contributed plant over the life of the respective Utility plant as a reduction of depreciation expense and a reduction of deferred liability. Consequently, CIAC are recorded as liabilities in the accompanying financial statements. The Utilities' rates also include an AFUDC, which is capitalized in the accompanying financial statements. At December 31, 2008, Electric, Water and Wastewater Utility deferred liability balances were \$30,671,798, \$230,983,679, and \$167,840,287, respectively.

#### **Fund Equity**

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### (e) Utility Revenues

Utility revenues (excluding gas revenues) are based on cycle billings rendered monthly to customers. The Water and Wastewater Utilities accrue an estimate of revenues at the end of the fiscal year for services sold but not billed at such date. All other utilities do not accrue revenue of any fiscal period for services sold but not yet billed at such date as such amounts are not material.

### (f) Statement of Cash Flows

For the purposes of the statement of cash flows, Anchorage has defined cash as the demand deposits and all investments maintained in the central treasury (regardless of maturity period), because the funds use the pool essentially as a demand deposit account.

#### (g) Reclassifications

Certain amounts previously reported have been reclassified to conform to the current year's presentation. The reclassification had no effect on previously reported changes in net assets or fund balances. A prior period adjustment has also been included as discussed in Note 6.

## NOTE 2 Stewardship, Compliance, and Accountability - Related Party Transactions

#### (a) Excess of expenditures over appropriations

The Assembly approves operating budgets and appropriations of direct costs at the department level, and revenues and direct costs at the fund or sub-fund level.

Notes to Basic Financial Statements

December 31, 2008

For the year ended December 31, 2008, no departments had expenditures that exceeded their appropriations. For the year ended December 31, 2008, expenditures exceeded appropriations in the following funds: Former City Service Area by \$345 and Metropolitan Police Service Area by \$679,921.

These over-expenditures were funded by fund balance appropriations approved by the Assembly in first quarter 2009 budget revisions.

## (b) Related Party Transaction

**Authority:** The primary government has leased 600 spaces located on four sites to the Authority for a period of 35 years at \$10 per year per lot.

**TCH, LLC:** In 2008, Anchorage entered into an agreement with the Alaska Club Partners, LLC to form Town Center Holdings, LLC (TCH), a limited liability company, to purchase and renovate the Valley River Center in Eagle River. Under this agreement, Anchorage is a fifty percent owner, and its interest in TCH is recorded in the Areawide Capital Projects Fund using the equity method of accounting. Anchorage is a member of the board of directors but does not have a controlling interest in the LLC.

Notes to Basic Financial Statements

December 31, 2008

#### NOTE 3 Cash and Investments

At December 31, 2008, Anchorage had the following cash and investments, with fixed income maturities as noted:

	Fixed Income Investment Maturities (in years)								
	Fair		Less					More	
Investment Type	 Value		Than 1		1 - 5		6 - 10	Than 10	
Petty Cash	\$ 29,948								
Master Lease Agreement	1,265,125								
Restricted Central Treasury									
Cash & Money Market Funds	12,178,947								
Repurchase Agreements	251,997		251,997		-		-	-	
Certificates of Deposit	8,845,240		8,845,240		-		-	-	
Bankers' Acceptances	456,426		456,426		-		-	-	
U.S. Treasuries	9,809,609		-		6,383,294		2,780,854	645,461	
U.S. Agencies	70,793,478		60,490,484		5,151,790		1,301,081	3,850,123	
Commercial Paper	13,025,430		13,025,430		-		-	-	
Corporate Securities	41,333,438		20,380,274		11,801,385		1,946,473	7,205,306	
Unrestricted Central Treasury									
Cash & Money Market Funds	15,589,131								
Repurchase Agreements	1,232,405		1,232,405		-		-	-	
Certificates of Deposit	_		-		-		-	-	
Bankers' Acceptances	1,029,436		1,029,436		_		-	-	
U.S. Treasuries	47,974,408		-		31,217,833		13,599,914	3,156,661	
U.S. Agencies	89,706,565		55,784,362		8,729,969		6,363,006	18,829,228	
Commercial Paper	7,364,806		7,364,806		-		-	-	
Corporate Securities	102,063,384		10,461,500		46,844,627		9,519,329	35,237,928	
•	\$ 421,654,700	\$	179,322,360	\$	110,128,898	\$	35,510,657	\$ 68,924,707	
MOA Trust Fund									
Cash & Money Market Funds	\$ 177,414								
Fixed Income Funds	37,176,438		-		-		37,176,438	-	
Domestic Equities	10,626,162								
Domestic Equity Funds	28,197,768								
American Depositary Receipts	1,356,876								
International Equity Funds	12,352,381								
Real Estate Funds	6,761,834								
	\$ 96,648,873	\$	-	\$	-	\$	37,176,438	\$ -	

# Notes to Basic Financial Statements December 31, 2008

				Fixe	ed Inc	ome Investme	nt Ma	iturities (in yea	rs)	
		Fair		Less						More
Investment Type		Value		Than 1		1 - 5		6 - 10		Than 10
Police & Fire Retiree Medical Trust F		6 226 560								
Cash & Money Market Funds Fixed Income Funds	\$	6,336,560 1,190,052						1,190,052		_
		1,379,348		-		_		1,130,032		
Domestic Equity Funds		598,605								
International Equity Funds	\$	9,504,565	\$	_	\$		\$	1,190,052	\$	
	φ	3,304,303	Ψ	_	Ψ	-	Ψ	1,100,002	Ψ	
Police & Fire Retiree Medical Liability	/ Fund									
Cash & Money Market Funds		158,230								
Fixed Income Funds		7,039,669		-		-		7,039,669		-
Domestic Equities		3,368,333								
Domestic Equity Funds		5,831,488								
American Depositary Receipts		467,659								
International Equity Funds		3,826,527								
Real Estate Funds		3,255,436								
	\$	23,947,342	\$		\$		\$	7,039,669	\$	
HUD Section 108 Loan Program Inve	estment									
Cash & Money Market Funds		88,645								
U.S. Treasuries		322,997		322,997		-		-	_	-
	\$	411,642	\$	322,997	\$	-	\$	-	\$	-
CIVICVentures Component Unit										
Cash & Money Market Funds		3,585,559								
U.S. Agencies		12,830,930		12,830,930		_		-		_
o.o. rigorialoo	\$	16,416,489	\$	12,830,930	\$	-	\$		\$	-
Police and Fire Retirement Pension	Γrust Fι									
Cash & Money Market Funds		2,285,403								
Fixed Income Funds		3,133,828		3,133,828		- 		-		-
U.S. Treasuries		4,833,124		-		1,555,632		<u>-</u>		3,277,492
U.S. Agencies		35,566,455		-		58,438		35,508,017		-
Corporate Fixed Income Securities		33,789,199		476,463		9,423,436		20,530,520		3,358,780
Foreign Government Debt Securities		1,199,172		512,108		281,136		-		405,928
Balanced Funds		26,306,433								
Domestic Equities		96,792,227								
International Equity Funds		40,160,813								
Real Estate Funds		33,518,417								
	\$	277,585,071	\$	4,122,399	\$	11,318,642	\$	56,038,537	\$	7,042,200
Total Cash & Investments	<u> </u>	847,463,755	\$	196,598,686	\$	121,447,540	\$	136,955,353	\$	75,966,907
FOIGH CASH & HIVESHITCHES	Ψ	UT1, TUU, 1 UU	<b>—</b>	.00,000,000	<del>Ψ</del>	121,171,010	====	.50,000,000	<del>*</del>	. 5,555,551

Notes to Basic Financial Statements

December 31, 2008

Governmental Activities	\$ 325,534,211
Business-Type Activities	234,781,868
Fiduciary Funds	 287,147,676
	\$ 847,463,755

#### Anchorage Central Treasury

Anchorage manages its Central Treasury in four portfolios; one internally managed portfolio and three externally managed duration portfolios based on liability duration and cash needs: working capital, contingency reserve and strategic reserve.

Both externally and internally managed investments are subject to the primary investment objectives outlined in Anchorage Municipal Code (AMC) 6.50.030, in priority order as follows: safety of principal, liquidity, return on investment and duration matching. Consistent with these objectives, AMC 6.50.030 authorizes investments that meet the following rating and issuer requirements:

- Obligations issued or guaranteed by the U.S. government, U.S. agencies or U.S. government-sponsored corporations and agencies.
- Commercial paper, including asset-backed commercial paper, rated at least A-1 by Standard & Poor's Rating Service (S&P) or P-1 by Moody's Rating Service (Moody's) or F-1 by Fitch.
- Bank debt obligations, including unsecured certificates of deposit, notes, time deposits, and bankers' acceptances (with maturities of not more than 365 days), and deposits with any bank, the short-term obligations of which are rated at least A-1 by S&P or P-1 by Moody's or F-1 by Fitch and is either:
  - Incorporated under the laws of the United States of America, or any state thereof, and subject to supervision and examination by federal or state banking authorities; or
  - b. Issued through a foreign bank with a branch or agency licensed under the laws of the United States of America, or any state thereof, or under the laws of a country with a Moody's sovereign rating for bank deposits of Aaa, or an S&P sovereign rating of AAA, or a Fitch national rating of AAA, and subject to supervision and examination by federal or state banking authorities.
- Repurchase agreements secured by obligations of the U.S. government, U.S. agencies, or U.S. government-sponsored corporations and agencies.
- Dollar denominated corporate debt instruments rated BBB- or better by S&P (investment grade) or the equivalent by another nationally recognized rating agency.
- Dollar denominated corporate debt instruments, rated below BBB- by S&P (investment grade) or the equivalent by another nationally recognized rating agency, including emerging markets.

## Notes to Basic Financial Statements December 31, 2008

- Asset Backed Securities (ABS), other than commercial paper, collateralized by: credit cards, automobile loans, leases and other receivables which must have a credit rating of AA- or above by S&P or the equivalent by another nationally recognized rating agency.
- Mortgage Backed Securities, including generic mortgage-backed pass-through securities issued by GNMA, FHLMC, FNMA, Non-agency mortgage-backed securities, Collateralized Mortgage Obligations (CMO), or Commercial mortgage-backed securities, which must have a credit rating of AA- or better by S&P or the equivalent by another nationally recognized rating agency.
- Fixed income derivative instruments used in an un-levered manner to implement Portfolio strategies.
- Money Market Mutual Funds rated Am or better by S&P, or the equivalent by another nationally recognized rating agency.
- Alaska Municipal League Investment Pool (AMLIP).
- Mutual Fund Investments consisting of a diversified mutual fund, registered under the Securities Act of 1933 and Investment Company Act of 1940.
- Interfund Loans from a Municipal Cash Pool to a Municipal Fund.

Notes to Basic Financial Statements

December 31, 2008

The Investment Management Agreement (IMA) for each external manager and the policy and procedures (P&P) applicable to the internally managed investments provide additional guidelines for each portfolio's investment mandate. The IMA and P&P limit the concentration of investments for the working capital portfolio and the internally managed portfolio at the time new investments are purchased as follows:

		Working Capital Portfolio	Internally Managed Portfolio
Investment Type	Concentration Limit	Holding % at 12/31/2008	Holding % at 12/31/2008
U.S. Government Securities	50% to 100% of investment portfolio	58%	55%
Repurchase Agreements	0% to 50% of investment portfolio	0%	1%
Certificates of Deposit*	0% to 50% of investment portfolio Maximum 5% per issuer	0%	8%
Bankers' Acceptances	0% to 25% of investment portfolio Maximum 5% per issuer	0%	0%
Commercial paper	0% to 15% of investment portfolio Maximum 5% per issuer	8%	10%
Corporate Bonds	0% to 15% of investment portfolio Maximum 5% per issuer	10%	17%
AMLIP**	0% to 25% of investment portfolio	0%	0%
Money Market Mutual Funds	0% to 25% of investment portfolio	24%	9%
Dollar Denominated Fixed Income Securities, other than those listed herein, rated by at least one nationally recognized rating agency	0% to 15% of investment portfolio Maximum 5% per issuer	0%	0%
least one nationally recognized rating agency		100%	100%

<sup>\*</sup>The policy limits CDs that are not secured by U.S. Government securities to 20% of the internally managed portfolio.

Anchorage's internal portfolio exceeded the concentration limit for corporate securities by 2% at December 31, 2008. Concentration limits are reviewed at the time investments are made, but because of significant cash flow activity, market volatility and varying investment maturities, compliance may fall outside of the diversification requirements at times. Steps are taken to move the internal portfolio to within the target limits as existing securities mature and new investments are

<sup>\*\*</sup>The Working Capital Portfolio may not be invested in AMLIP

Notes to Basic Financial Statements

December 31, 2008

compliance may fall outside of the diversification requirements at times. Steps are taken to move the internal portfolio to within the target limits as existing securities mature and new investments are made. The contingency reserve and strategic reserve portfolios have no specific limitations on concentration of assets.

#### **MOA Trust Fund**

The MOA Trust Fund (MOA Trust) has a long term investment horizon and accepts near term market volatility to maximize rates of return through a balanced investment approach utilizing both equity and fixed income instruments.

To preserve the purchasing power of the corpus and to maximize the rates of return over time, the MOA Trust is authorized to invest in the following equity and fixed income instruments pursuant to Anchorage Municipal Code 6.50.030, 6.50.060, and the MOA Trust investment policy:

- All investments eligible for purchase by the Anchorage Central Treasury.
- Publicly traded equity investments.
- Debt instruments issued by the U.S. Government, its agencies and instrumentalities, and debt instruments that have been issued by domestic entities rated BBB- or above by S&P or the equivalent by another nationally recognized rating agency, and dollar denominated debt instruments of comparable quality issued by non-domestic entities. The weighted average quality rating of the fixed income portfolio shall be AA- or better, as determined by S&P or the equivalent by another nationally recognized rating agency.
- Real Estate investments in a diversified portfolio of institutional quality, income producing properties held in a collective investment vehicle which limits the pooled trusts' liability.
- Alternative, basket clause investments utilizing special purpose investment vehicles.
- Fixed income derivative instruments used in an unlevered manner to implement portfolio strategies consistent with other authorized investments.
- Cash and cash equivalents including but not limited to repurchase agreements, certificates
  of deposit and shares of money market or short-term investment fund that consist of
  securities of the type and quality as other authorized investments.
- Mutual funds or other commingled investment vehicles that consist of securities predominantly of the type and quality as those listed above.

Notes to Basic Financial Statements

December 31, 2008

The MOA Trust investment policy limits the concentration of investments as follows:

Investment Type	Lower Limit	Upper Limit	Investment Holding % at 12/31/2008
Domestic equities	40%	50%	42%
International equities	12%	18%	13%
Fixed income	30%	40%	38%
Real Estate	3%	7%	7%
Cash equivalents	0%	15%	0%
			100%

The MOA Trust provides further diversification within the domestic equity allocation by using a passive core position indexed to the S&P 500 index, with separate growth and value portfolios. The aggregation of all the large capitalization portfolios is balanced to avoid any produced style bias, and a separate small cap portfolio is utilized. The investment policy states that:

- Within the domestic equity portfolio, holdings in any one company should not exceed the greater of 5% of the respective portfolio or 1.5 times the stock's weighting in the S&P 500 (or other appropriate stock index) at the time of purchase.
- Within the international equity portfolio, holdings in any one company should not exceed more than 5% of the international equity portfolio. Countries represented by the Morgan Stanley Capital International Europe, Australia, Far East Index (MSCI-EAFE), as well as emerging markets, are available for investment. Allocations between countries are expected to be diversified.
- Investments in fixed income instruments may not exceed 5% for a single issuer, excluding securities issued by the U.S. Government or agencies thereof.

#### Police and Fire Retiree Medical Trust Fund

The Police and Fire Retiree Medical Trust Fund (Medical Trust) investment objective is to earn a rate of return on fund assets that exceeds the rate of inflation by at least five percent in order to maintain funding of accrued liabilities and enhance member health benefits. The Medical Trust investment objective is based upon a 5 - 10 year investment horizon and short term market volatility is to be viewed with an appropriate perspective.

In accordance with its investment policy, participant allocated funds of the Medical Trust must be invested in cash equivalents. The Medical Trust's general funds may be invested in the following instruments:

- Domestic equities.
- International equities.
- Fixed income securities rated at least BBB by S&P or Baa by Moody's.
- Cash and money market instruments.

Notes to Basic Financial Statements

December 31, 2008

The Medical Trust investment policy ensures that its portfolio remains sufficiently diversified by stipulating that:

- An individual equity investment shall not exceed 7% of the aggregate equity portfolio.
- The fixed income portfolio is required to have an average rating of A or better by Moody's or S&P, with no more than 10% of the portfolio invested in the lowest allowable rating of BBB by S&P or Baa by Moody's.
- The fixed income portfolio is required to maintain an average maturity of 12 years or less.

The Medical Trust investment policy limits the concentration of investments as follows:

Investment Type	Lower Limit	Upper Limit	Investment Holding % at 12/31/2008
General Funds:			
Domestic equities - large cap	31%	41%	33%
Domestic equities - small cap	6%	12%	10%
International equities	19%	27%	19%
Fixed income	28%	36%	38%
Cash equivalents	0%	5%	0%
			100%
Member Allocated Funds:			
Cash equivalents	100%	100%	100%
•			100%

At December 31, 2008, the Medical Trust's fixed income portfolio exceeded its concentration limit by 2%. The Medical Trust's asset allocation is periodically reviewed and rebalanced as needed to meet the concentration limits mandated by its investment policy.

## Police and Fire Retiree Medical Liability Fund

The Police & Fire Retiree Medical Liability Fund's investment objectives reflect the long-term nature of the Fund as well as its shorter-term liquidity needs. Its investment policy seeks growth of assets by combining equity, fixed income, and real estate for a balanced approach that emphasizes total return while avoiding excessive risk.

In accordance with its investment policy, the Police & Fire Retiree Medical Liability Fund may invest in the following investment instruments:

- Domestic equities.
- International equities.
- Fixed income securities.
- Real estate equities.

Notes to Basic Financial Statements

December 31, 2008

The Police & Fire Retiree Medical Liability Fund investment policy limits the concentration of investments as follows:

Investment Type	Lower Limit	Upper Limit	Investment Holding % at 12/31/2008
Domestic Equity - Mid/Large Cap	31%	41%	30%
Domestic Equity - Small Cap	6%	12%	8%
International Equity	16%	22%	18%
Fixed Income	22%	30%	29%
Real Estate	6%	14%	14%
Cash & Cash Equivalents	N/A	N/A	1%
·			100%

At December 31, 2008, the Police & Fire Retiree Medical Liability Fund's domestic equity portfolio was 1% below its minimum concentration limit. Asset allocations are reviewed quarterly and when monies are transferred to and from the Fund, and are rebalanced when they are found to be outside the limits established by the policy.

#### Police and Fire Retirement Pension Trust Fund

The Police and Fire Retirement Pension Trust Fund's (Retirement Trust) investment objectives are to be viewed over the long term with investments in both equity and fixed income instruments utilized to maximize return within the acceptable risk parameters outlined in its investment policy.

In accordance with its investment policy, the Retirement Trust may invest in the following instruments:

- Domestic equities.
- International equities.
- Fixed income securities, including commercial paper that is rated at least P-1 by Moody's and/or A-1 by S&P.
- Cash and money market instruments.
- Collateralized mortgage securities or mortgage-backed securities which have a Flow Uncertainty Index score of 15 or less.

The Retirement Trust investment policy further states that no security may be purchased unless it is traded on one of the major security exchanges or over-the-counter market, and that the average credit rating for the total fixed income portfolio must be maintained at an A rating by both Moody's and S&P.

Notes to Basic Financial Statements

December 31, 2008

The Retirement Trust limits the concentration of its investments as follows:

Investment Type	Lower Limit	Upper Limit	Investment Holding % at 12/31/2008
Investment Type	LOWEL LITTLE	Opper Limit	12/01/2000
Domestic equities			
Large Cap Core	6%	10%	7%
Large Cap Growth	9%	15%	11%
Large Cap Value	5%	10%	8%
Small Cap Growth	3%	7%	4%
Small to Mid Cap Value	3%	7%	5%
International equities			
Equity EAFE	6%	10%	8%
Growth	6%	10%	7%
Balanced Allocation	7%	13%	9%
Fixed income	20%	26%	28%
Real Estate funds			
Equity REIT	4%	9%	4%
RESA Open-end	4%	8%	8%
Cash equivalents	0%	10%	1%
•			100%

At December 31, 2008, the Retirement Trust's fixed income portfolio exceeded its concentration limit by 2%. Investment concentrations are evaluated quarterly and assets are rebalanced when they are found to be outside the limits established by the policy.

The Retirement Trust establishes further diversification for its portfolio through the following investment policy guidelines:

- No individual security shall constitute more than 5% of the market value of the assets of a specific managed portfolio unless specifically authorized by the trust investment board.
- Non-income producing issues shall not constitute more than 35% of a specific portfolio with the exception of small and mid cap portfolios.
- No group or industry sectors shall constitute more than 25% of the market value of the assets controlled by any fund manager.
- American Depositary Receipts shall constitute no more than 20% of the market value of the assets controlled by any fund manager.
- No more than 15% of the fixed income portfolio may be in issues rated lower than Baa by Moody's or BBB by S&P at the time of purchase. The total bond weighted average duration should not exceed 120% of the bond market's duration utilizing the Barclays Aggregate Bond Index (formerly the Lehman Aggregate Bond Index).

Notes to Basic Financial Statements

December 31, 2008

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The externally managed portfolios of the Anchorage Central Treasury and the Police and Fire Retirement Pension Fund utilize the duration method to measure exposure to interest rate risk. The Police and Fire Retirement Medical Liability Fund measures interest rate risk by the weighted average maturity of its fixed income investments, and all other funds disclose interest rate risk through the segmented time distribution tables within this note, which categorize investments according to their maturities.

Duration is a measure of an investment's sensitivity to interest rate changes, and represents the sensitivity of an investment's market price to a 1% change in interest rates. The effective duration of an investment is determined by its expected future cash flows, factoring in uncertainties introduced through options, prepayments, and variable rates. The effective duration of a pool is the average fair value weighted duration of each security in the pool.

The effective durations of the externally managed portfolios of the Anchorage Central Treasury (working capital, contingency reserve and strategic reserve) at December 31, 2008, were 0.38 years, 2.82 years, and 3.79 years, respectively.

The Medical Trust's investment policy requires that the weighted average maturity of its fixed income portfolio not exceed 12 years. At December 31, 2008, the Medical Trust had fixed income investments with an average maturity of 6.10 years.

The Retirement Trust's investment policy states that the total fixed income portfolio's weighted average duration cannot exceed 120% of the market's duration utilizing the Barclays Aggregate Bond Index. At December 31, 2008, the effective duration of the Barclays Aggregate Bond Index was 3.71 years, and the effective duration of the Retirement Trust's fixed income portfolio was 3.50 years.

At December 31, 2008, the Retirement Trust had fixed income securities with variable and step terms as follows:

## Notes to Basic Financial Statements December 31, 2008

Terms	 air Value
Variable interest yield based upon underlying commercial mortgage investments with an average life of 7.5 years; expected maturity of October 12, 2015.	\$ 1,165,824
5/1 hybrid loans with a weighted average reset date of December 2011; at reset date, CMO becomes floating, indexed to 12 month LIBOR plus 1.77%; matures February 25, 2037.	925,797
5/1 hybrid loans with a weighted average reset date of September 2011; at reset date, CMO becomes floating, indexed 60% to 1 year CMT plus 2.49% and 40% to 12 month LIBOR plus 2%; matures February 25, 2047.	833,004
Fixed rate of 6.189% until April 15, 2011; thereafter, quarterly resets at 3 month LIBOR plus 1.02%, with a floor of 3.5%; may be called any time after April 15, 2011.	229,456
Fixed rate of 6.35% until May 15, 2017; thereafter, quarterly resets at 3 month LIBOR plus 2.21%; may be called at par + 0.3% prior to May 15, 2017, and at par thereafter; matures May 15, 2067.	136,531
Fixed rate of 5.853% until December 15, 2011; thereafter, quarterly resets at 3 month LIBOR plus .645%, with a floor of 4%; may be called any time after December 15, 2011.	135,650
amo ano. 2000201	 3,426,262

#### **Credit Risk**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. For fixed income securities, this risk is generally expressed as a credit rating.

At December 31, 2008, the Anchorage Central Treasury's investment in commercial paper totaled \$20,390,236, and was rated A-1 by S&P and P-1 by Moody's. All commercial paper is purchased with a maturity of 270 days or less. The Anchorage Central Treasury's investment in marketable debt securities, excluding U.S. Treasury and Agency securities, totaled \$143,396,822 at December 31, 2008. The distribution of ratings on these securities was as follows:

Mood	ly's	S&F	)
Aaa	33%	AAA	43%
Aa	16%	AA	7%
Α	25%	Α	33%
Baa	14%	BBB	9%
Ba	0%	ВВ	1%
Not Rated	12%	Not Rated	7%_
_	100%		100%

Notes to Basic Financial Statements

December 31, 2008

At December 31, 2008, Anchorage's Central Treasury was invested in Asset and Mortgage Backed Securities valued at \$4,705,702 which fell below the minimum S&P rating of AA- required by AMC 6.50.030. These circumstances resulted from the downgrade of investments held in the contingency reserve and strategic reserve portfolios. Securities falling outside of compliance are divested as soon as it is prudent to do so.

Repurchase agreement investments were collateralized through tri-party collateral agreements with securities issued, or fully insured or guaranteed as to payment of principal and interest, by the United States of America, an agency thereof or a United States government sponsored corporation and in an amount having a market value not less than the repurchase agreement investment amounts.

At December 31, 2008, 99.9% of securities in the MOA Trust's \$37,176,438 fixed income portfolio were rated, with a weighted average quality rating of A+.

At December 31, 2008, the Medical Trust investment of \$1,190,052 in mutual fixed income funds had a 5-star Morningstar rating and a weighted average credit quality rating of AAA.

At December 31, 2008, the Police & Fire Retiree Medical Liability Fund investment of \$7,039,669 in mutual fixed income funds had a 3-star Morningstar rating and a weighted average credit quality rating of AAA.

At December 31, 2008, the Retirement Trust's total fixed income portfolio had a weighted average rating of Aa2 by Moody's. The Trust's investment in marketable debt securities, excluding U.S. Treasury and Agency securities, totaled \$34,988,371, with ratings distributed as follows:

Mood	dy's	S&	Ρ
Aaa	35%	AAA	41%
Aa	9%	AA	9%
Α	22%	Α	27%
Baa	22%	BBB	21%
Not Rated	12%	Not Rated	2%
_	100%		100%

At December 31, 2008, the Retirement Trust's balanced mutual fund investment of \$26,306,433 had a 3-star Morningstar rating. The real estate mutual fund investment of \$10,394,764 had a 3-star Morningstar rating.

At December 31, 2008, the Retirement Trust's real estate mutual fund investment of \$23,123,653 is a limited partnership, consisting of both open- and closed-end commingled funds managed by real estate firms. These real estate investments are not rated.

#### **Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of an entity's investment in a single issuer. GASB Statement No. 40 requires disclosure when the amount invested in a single issuer exceeds 5% or more of net assets excluding U.S. Government, mutual funds, or other pooled investments.

Notes to Basic Financial Statements

December 31, 2008

At December 31, 2008, all investments were in compliance with investment policies relating to concentration of credit risk. There were no investments in any single issuer exceeding 5% of the total portfolio market value.

#### **Custodial Credit Risk**

Custodial credit risk is the risk, in event of the failure of a depository institution, that an entity will not be able to recover deposits or collateral securities in the possession of an outside party. For investments, custodial credit risk is the risk, in event of the failure of the counterparty to a transaction, that an entity will not be able to recover the value of the investment or collateral securities in the possession of an outside party.

At December 31, 2008, the Anchorage Central Treasury had bank deposit carrying amounts of \$36,624,785, of which \$1,250,000 was covered by federal depository insurance. Additional bank balances of \$1,484,392 were invested in overnight repurchase agreements. Bank deposits of \$25,612,391 were secured by collateral held at the depository bank. Additional bank deposits totaling \$5,143,275 were secured by a tri-party collateral agreement, which requires collateral with a market value not less than the uninsured deposit balances be transferred to and held by the custodian of the tri-party agreement. The collateral is held by the custodian in the pledging bank's name on behalf of Anchorage. All collateral consists of obligations issued, or fully insured or guaranteed as to payment of principal and interest, by the United States of America, an agency thereof or a United States government sponsored corporation.

#### **Securities Lending**

During 2008 and 2007, the Retirement Trust lent securities in its investment portfolio to financial institutions through a securities lending program administered by the Retirement Trust's custodian. At December 31, 2008, the amount of the collateral provided by borrowers averaged 102.4% of the value of securities lent. The Retirement Trust is authorized by its investment policies, approved by the Board, to lend its investment securities. The lending is managed by the Retirement Trust's custodian. All loans can be terminated on demand by either the Retirement Trust or the borrowers, although the average term of loans is one week. The agent lends the Retirement Trust's U.S. Government and Agency securities and domestic corporate fixed income and equity securities for securities or cash collateral of 102%. The securities lending contracts do not allow the system to pledge or sell any collateral securities unless the borrower defaults. Cash collateral is invested in the agent's collateral investment pool, whose share values are based on the amortized cost of the pool's investments. At December 31, 2008, the pool had a weighted average maturity of 28 days. There are no restrictions on the amount of securities that can be lent at one time or to one borrower. The investments are classified in category one because the securities are held by the Retirement Trust's agent (which is not affiliated with or related to the investment brokers) in the Retirement Trust's name. The following represents the balances relating to the securities lending transactions at December 31, 2008 (amounts in thousands):

Fair Value of Underlying Securities	Collateral Received		sh Collateral nvestment Value
\$ 17,989,735	\$ 18,853,251	\$	18,853,251
5,312,460	4,724,479		4,724,479
25,024,947	25,920,357		25,920,357
\$ 48,327,142	\$ 49,498,087	\$	49,498,087
	Underlying Securities \$ 17,989,735 5,312,460 25,024,947	Securities         Received           \$ 17,989,735         \$ 18,853,251           5,312,460         4,724,479           25,024,947         25,920,357	Underlying Securities         Collateral Received         I           \$ 17,989,735         \$ 18,853,251         \$ 5,312,460         \$ 4,724,479           25,024,947         25,920,357         \$ 1,724,479         \$ 1,724,479         \$ 1,724,479

Notes to Basic Financial Statements

December 31, 2008

The lending agent provides indemnification if the borrowers fail to return the underlying securities (and the collateral is inadequate to replace the securities lent) or if the borrowers fail to pay income distributions on borrowed securities. There were no significant violations of legal or contractual provisions, no borrower or lending agent default losses, and no recoveries of prior period losses during the year. There are no income distributions owing on the securities lent.

#### Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely impact the fair value of an investment. Anchorage has no specific policy addressing foreign currency risk; however foreign currency risk is managed through the requirements of AMC 6.50.030 and the asset allocation policies of each portfolio.

Anchorage Central Treasury's exposure to foreign currency risk is limited by the AMC 6.50.030 requirement that all debt obligations be issued by companies incorporated in the United States or with a branch or agency licensed under the laws of the United States. At December 31, 2008 all debt obligations held in the Anchorage Central Treasury were payable in U.S. dollars with no foreign currency risk.

The MOA Trust's investments in international equity holdings do not exceed more than 5% of the international equity portfolio for any one company. At December 31, 2008 the MOA Trust's international equity holdings represented 14% of its aggregate portfolio. Exposure to foreign currency risk was as follows:

Investment Type	Underlying Currency	Fair Value (U.S. Dollars)
American Depositary Receipts	Euro Japanese Yen New Taiwan Dollar Pound Sterling Swedish Krona	\$ 267,867 58,896 124,474 155,939 78,100
International mutual equity funds	Various	12,352,381
, ,		\$13,037,657

The Medical Trust's investment in international mutual equity funds exposes it to exchange risk in various foreign currencies. At December 31, 2008, this investment totaled \$598,605 and represented approximately 19% of the Trust's portfolio.

At December 31, 2008, the Police & Fire Retiree Medical Liability Fund's exposure to foreign currency risk represents 17% of its aggregate portfolio, and consists of the following:

Notes to Basic Financial Statements
December 31, 2008

Investment Type	Underlying Currency	 air Value S. Dollars)
American Depositary Receipts	Canadian Dollar New Taiwan Dollar Pound Sterling Swiss Franc	\$ 75,636 76,354 96,458 17,838
International mutual equity funds	Various	3,826,526 1,092,812

At December 31, 2008, all of the Retirement Trust's fixed income securities, including those issued by foreign entities, were U.S. dollar denominated and not subject to foreign currency risk. Investments in international mutual equity funds totaled \$40,160,813, and exposed the Retirement Trust to exchange risk in various foreign currencies. These investments represent 14% of the Retirement Trust's aggregate portfolio.

## NOTE 4 Receivables (Including Loans and Leases Receivable)

Anchorage's receivables including the applicable allowance for uncollectible accounts were reported as follows at December 31, 2008:

			Business-	
	(	Governmental Activities	type Activities	 Total
Property taxes	\$	10,058,437	\$ 	\$ 10,058,437
Accomodations taxes		3,427,362	_	3,427,362
Unbilled reimbursable projects			858,419	858,419
Special assessments receivable		1,328,747	223,610	1,552,357
Port leases			224,622	224,622
Trade accounts, including internal				
service funds		12,857,696	31,772,813	 44,630,509
Total accounts receivable		27,672,242	33,079,464	60,751,706
Allowance for uncollectible accounts		(2,995,255)	(638,631)	(3,633,886)
	\$	24,676,987	\$ 32,440,833	\$ 57,117,820
Miscellaneous Ioans	\$	808,000	\$ 13,185	\$ 821,185
HUD loans (including section 108)		5,930,223	_	5,930,223
Jail lease		45,565,000		 45,565,000
Total loans and leases, net	\$	52,303,223	\$ 13,185	\$ 52,316,408
·	====		 	 

Special assessments, loans and leases are not expected to be collected within one year, except for minor portions due currently.

Notes to Basic Financial Statements

December 31, 2008

## NOTE 5 Capital Assets

Capital asset activity for the year ended December 31, 2008, was as follows (in thousands):

## (a) Primary Government

	Beginning Balance	Increase	Decrease	Ending Balance
Governmental Activities:				
Capital Assets, Not Being				
Depreciated:	<b>A.</b> 4.040.400	Φ 0050	<b>ሰ</b> (224)	ድ 4 <u>222 704</u>
Land	\$ 1,216,469	\$ 6,653 801	\$ (331)	\$ 1,222,791 16,808
Artwork	16,007	801	-	10,000
Construction	134,601	179,225	(168,104)	145,722
Work-in-Progress	•	179,220	(100,104)	1,314,879
Infrastructure	1,314,879			1,014,010
Total Capital Assets, Not Being Depreciated	2,681,956	186,679	(168,435)	2,700,200
being Depreciated	2,001,930	100,073	(100,400)	2,700,200
Capital Assets, Being				
Depreciated:				
Buildings & Imp	428,155	119,773	(739)	547,189
Equipment	165,152	21,690	(3,543)	183,299
Infrastructure	373,786	7,569	(93)	381,262
Total Capital Assets				
Being Depreciated	967,093	149,032	(4,375)	1,111,750
•				
Less Accumulated				
Depreciation for:				
Buildings & Imp	261,698	15,540	(468)	276,770
Equipment	115,018	15,616	(2,846)	127,788
Infrastructure	203,854	9,443	(10)	213,287
Total Accumulated			(5.00.1)	0.17.0.15
Depreciation	580,570	40,599	(3,324)	617,845
Total Capital Assets, Being	000 500	400 400	(4.054)	402 00E
Depreciated, Net	386,523	108,433	(1,051)	493,905
Tatal Carrage antal				
Total Governmental	¢ 2.068.470	\$ 295,112	\$ (169,486)	\$ 3,194,105
Activities, Net	\$ 3,068,479	φ 280,112	Ψ (103,400)	Ψ 0,107,100

Anchorage has elected to use the modified approach for its paved road infrastructure network and to depreciate all other infrastructure networks.

# Notes to Basic Financial Statements December 31, 2008

	Beginning Balance, As				Decrease		Ending	
	Restated Increase			Balance				
Business-Type Activities:								
Capital Assets, Not Being								
Depreciated:								
Land and Property held for future use	\$	51,120	\$	23	\$	(99)	\$	51,044
Construction	Ψ	31,120	Ψ	20	Ψ	(00)	Ψ	01,011
Work-in-Progress		61,405		99,256		(104,307)		56,354
Total Capital Assets, Not								
Being Depreciated		112,525		99,279		(104,406)		107,398
Capital Assets, Being Depreciated:								
Distribution and Collection								
Systems, Infrastructure		1,521,743		83,825		(22,914)		1,582,654
Buildings and Improvements		363,215		28,585		(8,120)		383,680
Total Capital Assets, Being		1,884,958		112,410		(31,034)		1,966,334
Depreciated	_	1,004,900		112,410		(01,004)		1,000,00+
Less Accumulated								
Depreciation for:								
Distribution and Collection						(00.005)		050.045
Systems, Infrastructure		622,115		48,855		(20,625)		650,345
Buildings and Improvements		131,184		14,052	_	(8,096)		137,140
Total Accumulated		753,299		62,907		(28,721)		787,485
Depreciation Total Capital Assets, Being		100,200		02,001		(20,121)	_	
Depreciated, Net		1,131,659		49,503		(2,313)		1,178,849
Total Business-Type								
Activities, Net	\$	1,244,184	\$	148,782	\$	(106,719)	\$	1,286,247

Notes to Basic Financial Statements

December 31, 2008

Depreciation expense was charged to the departments and functions of the primary government as follows (in thousands):

Governmental Activities: General Government Fire Services Police Services Health and Human Services Economic & Community Development Public Transportation Public Works Maintenance and Operations Total – Governmental Activities	\$ 2,983 3,689 2,091 1,126 12,619 3,665 10,158 4,268 40,599
Business-Type Activities:  Electric Water Wastewater Refuse Solid Waste Port Municipal Airport Cooperative Services Authority Total – Business-Type Activities	\$ 25,933 7,443 6,231 443 2,980 4,649 2,015 307 50,001
Depreciation expense offset by amortization of regulatory liability - contributed plant Gross increase in accumulated depreciation	\$ 12,906 62,907

The 2009 Utility construction budgets are \$131,519,000, \$34,000,000 and \$25,600,000 for Electric, Water, and Wastewater, respectively.

Notes to Basic Financial Statements

December 31, 2008

## (c) Discretely Presented Component Units – Anchorage School District – Capital Assets

The capital asset activity for the fiscal year ended June 30, 2008 is as follows:

	Balance July 1, 2007	Additions/ Transfers		
Governmental Activities:				
Capital Assets, not Being				
Depreciated:				
Land	\$ 31,426,615	\$ —	\$ —	\$ 31,426,615
Construction in Progress	208,108,982	52,313,007	(17,844,202)	242,577,787
Total Capital Assets				
not Being Depreciated	239,535,597	52,313,007	(17,844,202)	274,004,402
Capital Assets Being Depreciated:				
Land Improvements	42,699,201	4,043,709		46,742,910
Buildings and Equipment	1,237,637,213	14,120,899	(17,941,265)	1,233,816,847
Pupil Transportation				
Equipment	8,793,246	349,162		9,142,408
Total Capital Assets				
Being Depreciated	1,289,129,660	18,513,770	(17,941,265)	1,289,702,165
Less Accumulated				
Depreciation for:				
Land Improvements	31,803,123	1,407,345		33,210,468
Buildings and Equipment	316,949,018	27,721,341	(12,426,830)	332,243,529
Pupil Transportation				
Equipment	7,397,677	531,533	18,756	7,947,966
Total Accumulated				
Depreciation	356,149,818	29,660,219	(12,408,074)	373,401,963
Total Capital Assets,				
Being Depreciated,				
Net	932,979,842	(11,146,449)	(5,533,191)	916,300,202
Governmental Activities Capital				
Assets, Net	\$ 1,172,515,439	\$ 41,166,558	\$ (23,377,393)	\$ 1,190,304,604

Notes to Basic Financial Statements

December 31, 2008

## (c) Discretely Presented Component Units – Anchorage Community Development Authority

## - Capital Assets

The capital asset activity for the year ended December 31, 2008 is as follows:

	Balance January 1, 2008		Additions/ Transfers		Deduction/ Transfers		Balance December 31, 2008	
Business Type Activities:				·				
Capital Assets, not Being								
Depreciated:								
Land	\$	11,058,632	\$	585	\$	-	\$	11,059,217
Construction in Progress				42,082				42,082
Total Capital Assets								
not Being								
Depreciated		11,058,632		42,667				11,101,299
Capital Assets Being Depreciated:								
Parking Garages		36,375,030		570,839		(893,049)		36,052,820
Lot Improvements		477,811		168,116		(16,269)		629,658
Furniture and Fixtures		274,331		2,909		(177,464)		99,776
Equipment and Vehicles		2,685,833		263,301	_	(364,885)		2,584,249
Total Capital Assets								
Being Depreciated		39,813,005		1,005,165		(1,451,667)		39,366,503
Less Accumulated								
Depreciation for:								
Parking Garages		19,796,048		1,164,416		(893,049)		20,067,415
Lot Improvements		310,331		66,631		(16,269)		360,693
Furniture and Fixtures		243,840		15,369		(177,464)		81,745
<b>Equipment and Vehicles</b>		1,773,997		244,017		(364,885)		1,653,129
Total Accumulated								
Depreciation		22,124,216		1,490,433		(1,451,667)		22,162,982
Total Capital Assets,								
Being Depreciated,								
Net		17,688,789		(485,268)				17,203,521
Business Type								
Activities Capital Assets, Net	\$	28,747,421	\$	(442,601)	\$	_	\$	28,304,820
Assets, Net	Ψ	20,171,721	Ψ	(442,001)	Ψ		<u> </u>	20,001,020

## NOTE 6 Port Expansion and Prior Period Adjustment

In March 2003, Anchorage, the Port and the Federal Maritime Administration (MARAD) entered into a Memorandum of Understanding with respect to funding and administering the Port of Anchorage Intermodal Expansion Project. Under this unprecedented agreement, the Port is responsible for providing overall program requirements and direction for the Port Expansion to MARAD.

Notes to Basic Financial Statements

December 31, 2008

Because MARAD administers the construction of the project, the Port only recognizes capital assets upon transfer of the assets from MARAD. At such time, the Port recognizes non-operating revenue (contributed capital). In addition to the funds that the Port contributes to the expansion project, which are recorded as Advances to MARAD on the balance sheet, other federal agencies contribute funds directly to MARAD. Accordingly, those federal funds are not recorded on the Port's financial statements until such time that the completed asset is transferred to the Port from MARAD.

At the end of 2008, life-to-date transfers to MARAD total \$98,800,001 and are shown in the Proprietary Funds Balance Sheet in the Port Fund as "Advances to MARAD." The table below provides the detail of all life-to-date transfers to MARAD, as of December 31, 2008:

Source of Contribution	-	Amounts
State Grants	\$	21,290,165
Commercial Paper		40,000,000
Port Funds		37,509,836
Total Contributions	\$ ]	98,800,001

The Port discovered that inventory and capital assets constructed by MARAD had been transferred to the Port in 2006 but had not been recorded by the Port. The effect of the restatement was to increase 2007 beginning net assets as of December 31, 2007, by \$12,583,920. The 2007 statements were also adjusted for depreciation expense of \$411,899.

#### NOTE 7 Interfund Receivables, Payables, and Transfers

## (a) Interfund Receivables and Payables

A summary of interfund receivables and payables relating to short term operating advances is as follows:

Interfund payable to General Fund from:	
MOA Trust Fund	\$ 200,786
Nonmajor governmental funds	1,213,245
Total interfund payable to General Fund	 1,414,031
Interfund payable to Capital Projects Roads & Drainage Fund from:	
Nonmajor governmental funds	12,650,999
Interfund payable between nonmajor governmental funds	47,309
Total interfund payable, governmental funds	 14,112,339
Interfund payable between internal service funds for capital assets	1,626,255
Total interfund payable	\$ 15,738,594

All balances are expected to be settled within the next fiscal year, except for those interfund receivables and payables recorded as advances to/from other funds. Advances payable at 12/31/08 were as follows:

# Notes to Basic Financial Statements December 31, 2008

	Advance payable to Electric Enterprise Fund from nonmajor governmental fund for land acquisition	\$ 4,116,253
	Advance payable between internal service funds for capital assets	3,382,176
	Advance payable to General Fund from nonmajor governmental fund for capital assets	421,526
	Total advances payable	\$ 7,919,955
(b)	Interfund Transfers	
	A summary of interfund transfers is as follows:	
	From General Fund to: Capital Projects Roads and Drainage Fund for capital assets Nonmajor governmental funds for capital assets Nonmajor governmental funds for grant matching Nonmajor governmental funds to fund pension liability Nonmajor governmental funds for debt service Total transfers from General Fund	\$  3,037,350 4,931,667 1,108,094 1,869,000 200,000 11,146,111
	From MOA Trust Fund to: General Fund for annual operating subsidy	6,600,000
	From Capital Projects Roads and Drainage Fund to: General Fund for debt service Nonmajor governmental funds for capital assets Total transfers from Capital Projects Roads and Drainage Fund	 314,264 220,000 534,264
	From nonmajor governmental funds to: General Fund for debt service Nonmajor governmental funds for debt service Capital Projects Roads and Drainage Fund for capital assets Nonmajor governmental funds for capital assets Total transfers from nonmajor governmental funds	 762,576 5,827,392 8,136,004 13,773,268 28,499,240
	From Electric Enterprise Fund to: General Fund for annual revenue distribution Nonmajor fund for grant matching Total transfers from Electric Enterprise Fund	 9,506,530 1,500 9,508,030
	From Water Enterprise Fund to: General Fund for annual revenue distribution	5,762,882
	From Wastewater Enterprise Fund to: General Fund for annual revenue distribution	4,088,967
	From Port Enterprise Fund to: General Fund for annual revenue distribution	480,867

Notes to Basic Financial Statements

December 31, 2008

From nonmajor enterprise funds to: General Fund for annual revenue distribution Nonmajor enterprise funds for capital assets Total transfers from nonmajor enterprise funds	2,072,074 30,050 2,102,124
From internal service funds to:	
General Fund for distribution of net assets	3,060,205
Electric Enterprise Fund for distribution of net assets	93,205
Water Enterprise Fund for distribution of net assets	162,315
Wastewater Enterprise Fund for distribution of net assets	155,951
Port Enterprise Fund for distribution of net assets	13,855
Nonmajor enterprise funds for distribution of net assets	72,848
Nonmajor enterprise funds for dissolution	372,506
Total transfers from internal service funds	3,930,885
Transfer of governmental capital assets to internal service funds	664,064
Total transfers	\$ 73,317,434

#### NOTE 8 Lease Agreements

## (a) Operating Leases

Commitments under operating lease agreements for facilities provide for minimum annual rental payments as follows (in thousands):

Years:	
2009	\$ 4,663
2010	4,076
2011	3,940
2012	3,734
2013	3,567
2014-2018	18,751
2019-2023	20,681
2024-2028	 8,986
Total	\$ 68,398
2008 rent expense	\$ 6,099

#### (b) Capital Leases

Anchorage has various capital leases for equipment in its General Fund for the Fire Department. Anchorage has entered into a revolving Master Tax-Exempt Lease/Purchase (Master Lease) agreement with KeyBank to finance various capital expenditures by the Municipality. During 2008, Anchorage issued new leases in the amount of \$175,000 in governmental funds and \$3,170,548 in internal service funds.

Notes to Basic Financial Statements

December 31, 2008

Annual debt service requirements to maturity for capital leases are as follows:

		Governmental Activities						
	<u></u>	Principal		Interest		Total		
Years:								
2009	\$	945,273	\$	166,322	\$	1,111,595		
2010		996,198		115,396		1,111,594		
2011		888,473		73,514		961,987		
2012		682,757		41,303		724,060		
2013		575,863		12,478		588,341		
	\$	4,088,564	\$	409,013	\$	4,497,577		

At December 31, 2008, \$3,143,732 of the outstanding principal balance is recorded in internal service funds.

### (c) Investment in Direct Financing Leases

Anchorage has entered into direct financing leases for various capital assets located at the Port of Anchorage. Components of the investments in leases as of December 31, 2008 follow (in thousands):

	_	irect ancing
Total minimum lease payment to be received  Less unearned interest income	\$	250 (11)
Net investment in leases Amount due within one year		239 (225)
Total noncurrent investment – included in deferred charges and other assets in the accompanying financial statements	\$	14
Minimum lease payments to be received as follows:		
2009 2010		236 14
	\$	250

#### (d) Port of Anchorage Lease Agreements

The Port of Anchorage has leased to unrelated third parties 72.8 acres of space in the Port Industrial Park. The current carrying value of the leased assets is \$5,260,438, with a cost of \$9,073,238 and accumulated depreciation of \$3,812,800. The leases provide for five-year rental adjustment intervals. Future minimum payments to be received are as follows (in thousands):

Notes to Basic Financial Statements

December 31, 2008

	A	mount
Years:		
2009	\$	3,810
2010		2,769
2011		482
2012		136
2013		67
2014-2018		337
2019-2023		328
2024-2028		181
Total	\$	8,110
Lease revenue for 2008	\$	4,158

#### NOTE 9 Short Term Obligations

## (a) Tax Anticipation Notes

On February 7, 2008 Anchorage issued tax anticipation notes in the General Fund with a face value of \$95,000,000. The purpose of the issuance was to raise money to pay current expenditures in anticipation of the collection of property taxes.

Short-term debt activity for the year ended December 31, 2008 was as follows (in thousands):

	Beginning			Ending
	Balance	Issued	 Redeemed	 Balance
Tax Anticipation Notes	\$ -	\$ 95,000	\$ 95,000	\$ -

#### (b) Commercial Paper

In January 2008, the Anchorage Assembly authorized the issuance of Commercial Paper in one or more series in the aggregate principal amount not to exceed two hundred fifteen million dollars (\$215,000,000) as an interim financing program for the port expansion project until such time that the outstanding balance of commercial paper notes are refunded by long term Port Revenue Bonds. During 2008, commercial paper notes were issued in the amount of \$40,000,000 and are shown on the Port of Anchorage Enterprise Fund financial statements as a current liability since the lending term on commercial paper cannot exceed 270 days (less than one year). The expansion project is expected to continue until 2014. Anchorage anticipates reissuing notes as the previous ones mature during the construction phase of the expansion project. Because of the heightened liquidity crisis in the credit markets, the Anchorage Assembly passed an ordinance authorizing an interfund loan to the Port for a term of up to one year, only in the event that the Port is unable to reissue the commercial paper notes. The interfund loan authorization expires October 28, 2009. At December 31, 2008, the balance of the interfund loan was zero.

Short-term debt activity for the year ended December 31, 2008 was as follows (in thousands):

	Beginning	3					E	nding	
	Balance	Balance			Redeer	ned	Balance		
Commercial Paper	\$		\$	40,000	\$		\$	40,000	

Notes to Basic Financial Statements

December 31, 2008

#### NOTE 10 Long Term Obligations

## (a) General Obligation Bonds

Anchorage issues general obligation (GO) bonds to provide funds for capital acquisition and construction. GO bonds are direct obligations and pledge the full faith and credit of the government. They are generally issued as 20-year serial bonds with principal and interest payments due each year.

A portion of Anchorage's GO bonds are reported in the proprietary funds since they are expected to be repaid from proprietary fund revenues; such amounts total \$970,177 net of unamortized discounts and losses on refundings of \$14,823 at December 31, 2008. ASD GO bonds are reported as obligations of the component unit since they are expected to be repaid from ASD revenues; such amounts total \$789,375,000 at June 30, 2008. All other Anchorage GO bonds are reported in the government-wide financial statements.

Annual debt service requirements to maturity for general obligation bonds are as follows:

		Go	ve	rnmental Activi	ties	
	 Principal		Interest			Total
Years:						
2009	\$ 26,685,000		\$	20,800,000	(	\$ 47,485,000
2010	27,890,000			20,655,000		48,545,000
2011	28,415,000			19,232,000		47,647,000
2012	29,125,000			17,893,000		47,018,000
2013	29,415,000			16,499,000		45,914,000
2014-2018	150,270,000			61,573,000		211,843,000
2019-2023	124,415,000			27,771,000		152,186,000
2024-2028	 53,755,000			6,311,000	_	60,066,000
	469,970,000			190,734,000		660,704,000
Add unamortized premiums/						
(discounts), net	 5,811,420			<del></del>	_	5,811,420
	\$ 475,781,420		\$	190,734,000		666,515,420

		В	usiness	s-Type Activiti	es	<del></del>
Principal			Interest			Total
Years:						
2009	\$	480,000	\$	53,000	\$	533,000
2010		505,000		27,000		532,000
Add unamortized premiums/		985,000		80,000		1,065,000
(discounts), net		(14,823)				(14,823)
	\$	970,177	\$	80,000	\$	1,050,177

Notes to Basic Financial Statements

December 31, 2008

### (b) Revenue Bonds

On April 15, 2000, Anchorage issued \$60,440,000 in Revenue Bonds to construct and operate the new municipal jail facility that is leased to the State of Alaska. Jail revenue bond covenants require an "absolute net lease" pursuant to which Anchorage shall not be expected or required to make any payment of any kind under the Agreement of Lease. The State of Alaska Department of Administration (DOA) is required to make all payments under the Agreement of Lease. The DOA's obligation to make lease payments and to perform and observe all other covenants and agreements is absolute and unconditional except as expressly provided in the Agreement of Lease. In March 2005, Anchorage issued \$40,835,000 in Lease Revenue Refunding Bonds to refund \$39,585,000 of the 2000 Revenue Bonds.

Annual debt service requirements to maturity for revenue bonds are as follows:

		Governmental Activities - Excluding CIVICVentures										
	_	Principal		Interest		Total						
Years:												
2009	\$	2,830,000	\$	2,186,000	\$	5,016,000						
2010		2,985,000		2,035,000		5,020,000						
2011		3,150,000		1,885,000		5,035,000						
2012		3,300,000		1,734,000		5,034,000						
2013		3,470,000		1,565,000		5,035,000						
2014-2018		20,220,000		4,989,000		25,209,000						
2019-2023		9,610,000		479,000		10,089,000						
	\$	45,565,000	\$	14,873,000	\$	60,438,000						

On February 2, 2006, CIVICVentures, a blended component unit, issued \$110,920,000 in tax-exempt, non-recourse revenue bonds to finance the acquisition of land and construction of a new civic and convention center. Revenues pledged to pay the debt are those revenues identified in the Indenture of Trust between CIVICVentures and U.S. Bank National Association, consisting of Hotel, Motel, and Bed and Breakfast room taxes collected and remitted pursuant to agreement, by Anchorage. In the event room tax collections are not sufficient to pay the debt, Anchorage is not obligated in any way to pay the debt on behalf of CIVICVentures.

The bonds are due in semi-annual installments ranging annually from \$5,979,660 to \$8,448,825 including interest at 3.5% to 5.0% through 2038.

Notes to Basic Financial Statements

December 31, 2008

Annual debt service requirements to maturity for revenue bonds are as follows:

			С	IVICVentures			
		Principal		Interest	 Total		
Years:							
2009	\$	920,000	\$	5,060,000	\$ 5,980,000		
2010		1,070,000		5,027,000	6,097,000		
2011		1,180,000		4,990,000	6,170,000		
2012		1,300,000		4,946,000	6,246,000		
2013		1,425,000		4,897,000	6,322,000		
2014-2018		9,230,000		23,502,000	32,732,000		
2019-2023		13,580,000		21,121,000	34,701,000		
2024-2028		19,165,000		17,603,000	36,768,000		
2029-2033		26,565,000		12,400,000	38,965,000		
2034-2038	****	36,180,000		5,105,000	41,285,000		
	\$	110,615,000	\$	104,651,000	\$ 215,266,000		

Electric, Water, Wastewater, Solid Waste, Refuse Collection and Port revenue bond covenants require establishment of certain cash reserves. Revenue bond covenants further stipulate that operating income, as defined in the covenants, will be at least equal to 1.15 to 1.35 times the debt service requirement for that year.

Annual debt service requirements to maturity for revenue bonds are as follows:

	Business-Type Activities									
		Principal		Interest		Total				
Years:										
2009	\$	22,320,000	\$	19,757,000	\$	42,077,000				
2010		22,250,000		18,539,000		40,789,000				
2011		22,090,000		17,269,000		39,359,000				
2012		23,155,000		15,985,000		39,140,000				
2013		23,630,000		14,796,000		38,426,000				
2014-2018		85,145,000		56,672,000		141,817,000				
2019-2023		41,230,000		40,977,000		82,207,000				
2024-2028		40,885,000		29,620,000		70,505,000				
2029-2033		49,965,000		18,788,000		68,753,000				
2034-2038		49,860,000		5,142,000		55,002,000				
		380,530,000		237,545,000		618,075,000				
Less unamortized premiums/										
dis∞unts, net		(5,139,704)				(5,139,704)				
•	\$	375,390,296	\$	237,545,000	\$	612,935,296				

## (c) Special Assessment District Bonds

In 1989 Anchorage issued \$3,438,200 of Roads and Drainage Consolidated Special Assessment (CSA) District 1 Bonds. In 1990 Anchorage issued \$590,770 for Water Utility CSA District 2 and \$985,448 for Water and Wastewater Utility CSA District 3. In 1991 Anchorage issued \$728,721 for Roads and Drainage Special Assessment District 1P87. These bonds were issued to provide

Notes to Basic Financial Statements

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financing for improvements in certain identified special assessment districts. The bonds are backed only by the assessments levied in the identified districts and by the Roads and Drainage Guarantee Reserves and the Water and Wastewater Special Assessment Guarantee Reserves. The debt for Roads and Drainage bonds is included in the Governmental Activities while the debt for CSA Districts 2 and 3 bonds is included in the Business-type Activities.

All Special Assessment bonds outstanding were retired in 2008.

#### (d) Notes and Contracts

In September 2004, Anchorage entered into an agreement with the Alaska Municipal Bond Bank Authority for \$5,365,000 to provide funding for repairs to the Performing Arts Center roof. This loan will be repaid with revenues from a Performing Arts Center ticket surcharge.

Anchorage has various clean water and drinking water fund loans in its Solid Waste, Water, and Wastewater Utilities.

Annual debt service requirements to maturity for these notes and contracts are as follows:

	Governmental Activities									
	 Principal		Interest		Total					
Years:										
2009	\$ 105,000	\$	233,000	\$	338,000					
2010	110,000		229,000		339,000					
2011	115,000		224,000		339,000					
2012	120,000		220,000		340,000					
2013	125,000		215,000		340,000					
2014-2018	700,000		993,000		1,693,000					
2019-2023	865,000		832,000		1,697,000					
2024-2028	1,090,000		606,000		1,696,000					
2029-2033	1,405,000		299,000		1,704,000					
2034	325,000		16,000		341,000					
	\$ 4,960,000	\$	3,867,000	\$	8,827,000					

	 Principal	Interest	-	Total		
Years:						
2009	\$ 6,499,000	\$ 2,216,000	\$	8,715,000		
2010	7,365,000	1,653,000		9,018,000		
2011	7,409,000	1,512,000		8,921,000		
2012	7,452,000	1,400,000		8,852,000		
2013	6,848,000	1,289,000		8,137,000		
2014-2018	33,271,000	4,913,000		38,184,000		
2019-2023	26,822,000	2,553,000		29,375,000		
2024-2028	18,048,000	831,000		18,879,000		
2029-2033	933,000	 14,000		947,000		
	\$ 114,647,000	\$ 16,381,000	\$	131,028,000		

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## (e) HUD Section 108 Loan

Anchorage entered into an agreement with the U.S. Department of Housing and Urban Development (HUD) in August of 2005 to borrow up to \$5,000,000 in HUD Section 108 Loan funds. As of December 31, 2008 Anchorage has borrowed \$2,000,000 of these funds.

Annual debt service requirements to maturity for the HUD Section 108 Loan are as follows:

	 Governmental Activities								
	 Principal		Interest	Total					
Years:									
2009	\$ 70,000	\$	104,000	\$	174,000				
2010	74,000		101,000		175,000				
2011	78,000		97,000		175,000				
2012	83,000		93,000		176,000				
2013	88,000		89,000		177,000				
2014-2018	521,000		372,000		893,000				
2019-2023	687,000		215,000		902,000				
2024-2025	 333,000		29,000		362,000				
	\$ 1,934,000	\$	1,100,000	\$	3,034,000				

## (f) Bonds Authorized But Unissued

At December 31, 2008, Anchorage has the following authorized but unissued general obligation bonds (in thousands):

Purpose	Ordinance Date	Interest Limitation	_	Amount thorized	Amount Issued		maining thorized
Roads & Drainage upgrades and maintenance	April 2006	None	\$	44,150	\$	39,802	\$ 4,348
Anchorage Parks & Recreation	April 2007 April 2008	None None		4,995 2,000		2,500 500	2,495 1,500
Anchorage Roads & Drainage	April 2007 April 2008	None None		35,550 44,800		28,445 28,690	7,105 16,110
Public Facility Repairs	April 2008	None		6,900		1,500	5,400
Public Safety/Transportation	April 2008	None		1,688		1,438	250
Anchorage Fire Service Area	April 2008	None		3,622		2,350	 1,272
							\$ 38,480

In April 2009, Anchorage voters approved the issuance of \$37,325,000 in roads, public safety and fire protection bonds.

Notes to Basic Financial Statements

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## (g) Changes in Long-Term Liabilities

Long-term liability activity, net of related premium and discount amortizations, for the year ended December 31, 2008, was as follows (in thousands):

	Balance anuary 1, 2008	 Additions	_R	eductions_		Balance cember 31, 2008		ue Within Ine Year
Governmental activities:								
General Obligation Bonds	\$ 441,657	\$ 60,789	\$	(26,665)	\$	475,781	\$	26,685
Revenue Bonds	48,255			(2,690)		45,565		2,830
Special Assessment District								
Bonds	335	_		(335)		_		
CIVICVentures	110,920			(305)		110,615		920
Capital Leases	1,559	3,346		(816)		4,089		945
Long-Term Contracts	5,060	_		(100)		4,960		105
HUD Section 108 Loan	2,000	 		(66)		1,934		70
Total Debt Payable	609,786	64,135		(30,977)		642,944		31,555
Compensated Absences	18,435	15,404		(13,452)		20,387		11,891
Unfunded Pension Obligation	21,005	309		(21,314)				_
Unfunded Post Empl Obligation	1,633	40		(1,673)				
Post-employment Benefits	141,099			(2,437)		138,662		_
Claims payable and IBNR	 18,896	 51,227		(49,614)		20,509		8,181
Total Governmental								
Activities	\$ 810,854	\$ 131,115	<u>\$</u>	(119,467)	<u>\$</u>	822,502	\$	51,627
Business-type activities:								
General Obligation Bonds	\$ 1,402	\$ 		(432)	\$	970	\$	480
Revenue Bonds	396,391			(21,001)		375,390		22,320
Special Assessment District								
Bonds	40	24 206		(40)		 114,647		 6,497
Long-term Contracts	 98,010	 21,286		(4,649)				
Total Bonds Payable	495,843	21,286		(26, 122)		491,007		29,297
Compensated Absences	4,880	5,507		(5,311)		5,076		4,697
Unfunded Pension Obligation	3,591			(3,591)				
Unfunded Post Empl Obligation	506			(506)		-		_
Pollution Remediation		258		_		258		
Landfill Closure Liability	 16,596	 1,496				18,092		
Total Business-							_	
type Activities	\$ 521,416	\$ 28,547	\$	(35,530)	\$	514,433	\$	33,994

Governmental activities compensated absences are typically liquidated by the General Fund.

## (h) Unfunded Pension & Post-Employment Obligations

Anchorage recognized unfunded pension and post-employment obligations in 2008 as a result of the actuarially determined employer contribution rate for PERS being higher than the State of Alaska required contribution rate, as limited by regulations through June 30, 2008. Effective July 1,

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2008, the State of Alaska converted PERS to a cost-sharing plan. The net pension obligation and net OPEB obligation were written off as a special item as of July 1, 2008.

## (i) Refunded Bond Issues

There were no refunded bond issues in 2008.

#### (j) Defeasance of Debt

Anchorage defeased certain general obligation and revenue bonds by placing the proceeds of new bonds and other available funds in irrevocable trusts to provide for all future debt service payments on the old bonds. Accordingly, trust account assets and liabilities for defeased bonds are not included in Anchorage's financial statements. At December 31, 2008, the amount of general obligation and revenue bonds considered defeased was \$525,945,000, including \$18,700,000 of revenue bonds from the Wastewater Utility and \$23,415,000 of revenue bonds from the Water Utility.

## (k) ASD Debt

The following is a summary of long-term ASD debt transactions for fiscal year ended June 30, 2008 (in thousands):

		Balance ily 1, 2007	A	dditions	Re	ductions	_	Balance ne 30, 2008	ount Due hin 1 year
General Obligation Bonds Compensated Absences Workers Compensation Net Pension Obligation Medical Claims	\$	769,665 8,494 14,694 16,924 7,131	\$	63,790 8,920 6,635 1,699 18,418	\$	44,080 8,494 4,595 1,041 20,081	\$	789,375 8,920 16,734 17,582 5,468	\$ 46,630 8,920 4,686 — 5,468
	\$	816,908	\$	99,462	\$	78,291		838,079	\$ 65,704
Unamortized premium on G	O Bor	nds					\$	16,951 855,030	

Bonds payable at June 30, 2008 are comprised of the following individual issues (in thousands):

General Obligation Bonds	Amount		
\$60,000,000 1995 series A school construction serial bonds due in annual installments of \$3,490,000 to \$5,030,000 through October 2015;			
interest at 5.0% to 6.0%.	\$	16,935	
\$29,765,000 1995 series A school construction refunding serial bonds due			
in annual installments of \$3,300,000 to \$3,515,000 through October 2010; interest at 6.0%.		6,815	

## Notes to Basic Financial Statements December 31, 2008

General Obligation Bonds (continued)	Amount
\$20,735,000 1998 series A school construction refunding serial bonds	
due in annual installments of \$160,000 to \$5,120,000 through	
July 2014; interest at 4.2% to 5.0%.	19,580
\$55,900,000 1999 series A school construction serial bonds due in	
annual installments of \$2,630,000 to \$2,735,000 through	
December 2009; interest at 4.0% to 5.125 %.	5,365
\$35,000,000 2000 series A school construction serial bonds due in	
annual installments of \$1,460,000 to \$1,715,000 through	
December 2011; interest at 4.75% to 5.5 %.	6,340
\$77,900,000 2000 series B school construction serial bonds due in	
annual installments of \$3,260,000 to \$3,590,000 through	
December 2010; interest at 5%.	10,270
\$65,000,000 2001 series A school construction serial bonds due in	
annual installments of \$2,690,000 to \$2,995,000 through June 2011;	
interest at 5.5%.	8,525
\$51,805,000 2001 school construction refunding bonds due in	
annual installments of \$4,875,000 to \$10,345,000 through July 2013;	
interest 4.625% to 5.5%.	48,290
\$131,800,000 2002 series B school construction serial bonds due in	
annual installments of \$5,005,000 to \$6,350,000 through July 2022;	
interest 4.125% to 5.5%.	33,780
\$70,345,000 2002 school construction refunding bonds due in	
annual installments of \$4,700,000 to \$9,120,000 through July 2015;	
interest 3.75% to 5.5%.	53,885
\$126,770,000 2003 series B school construction serial bonds due in	
annual installments of \$1,145,000 to \$6,080,000 through September 2020;	
interest 3.0% to 4.8%.	42,550
\$80,735,000 2004 series B school construction refunding bonds due in	
annual installments of \$70,000 to \$27,390,000 through December 2017;	
interest 3.0% to 5.25%.	80,545
\$86,240,000 2004 series D school construction serial bonds due in annual	
installments of \$3,145,000 to \$4,385,000 through December 2016;	
interest 2.4% to 5.0%.	33,040
\$63,850,000 2005 series A school construction serial bonds due in	
annual installments of \$2,375,000 to \$3,050,000 through March 2016;	
interest 3.1% to 5.0%.	21,505
\$29,155,000 2005 series B school construction refunding bonds due in	
annual installments of \$45,000 to \$8,140,000 through December 2020;	
interest 3.1% to 5.0%.	29,020
\$14,790,000 2005 series E school construction refunding bonds due in	
annual installments of \$3,035,000 to \$4,110,000 through December	
2018; interest at 5.0%	14,790
\$48,495,000 2006 series A school construction serial bonds due in	
annual installments of \$1,645,000 to \$3,640,000 through October 2026;	
interest at 3.75% to 5.0%	46,910
\$28,885,000 2006 series B school construction refunding bonds due in	
annual installments of \$40,000 to \$7,075,000 through October 2020;	
interest at 3.75% to 5.0%	25,835

Notes to Basic Financial Statements

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General Obligation Bonds (continued)	 Amount
\$51,705,000 2006 series C school construction refunding bonds due in	
annual installments of \$65,000 to \$9,770,000 through July 2021;	
interest at 3.75% to 5.0%	51,550
\$171,155,000 2007 series B school construction refunding bonds due in	
annual installments of \$50,000 to \$29,530,000 through September 2024;	
interest at 4.0% to 5.0%	170,055
\$63,790,000 2007 series D school construction refunding bonds due in	
annual installments of \$1,995,000 to \$4,885,000 through August 2027;	
interest at 4.0% to 5.0%	 63,790
	\$ 789,375

The annual requirements to amortize all general obligation debt outstanding as of June 30, 2008, are as follows (in thousands):

	Principal	Interest	Total
2009	\$ 46,630	\$ 37,075	\$ 83,705
2010	48,570	34,976	83,546
2011	50,815	32,698	83,513
2012	53,070	30,243	83,313
2013	53,150	27,798	80,948
2014-2018	261,670	99,059	360,729
2019-2023	208,505	39,713	248,218
2024-2028	 66,965	 5,434	 72,399
	\$ 789,375	\$ 306,996	\$ 1,096,371

The amount of long-term liability that is due within one year as of June 30, 2008 is \$46,630,000.

The Debt Service Fund has \$2,709,624 available to service the general obligation bonds.

There are a number of restrictions contained in the various bond indentures. ASD is in compliance with all significant restrictions.

The amount available and to be provided by Debt Service Fund to repay long-term debt obligations, general obligation bonds at June 30, 2008 is \$789,375,000.

#### NOTE 11 Debt Issued Subsequent to Year End

On April 16, 2009, Anchorage issued \$126,000,000 of General Obligation Tax Anticipation Notes. The interest rate on the Notes is 0.75% with a maturity date of September 1, 2009.

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#### NOTE 12 Conduit Debt Obligations

#### (a) Nonrecourse Revenue Bonds – United Way of Anchorage

On November 1, 2000, Anchorage issued \$850,000 of Nonrecourse Revenue Bonds on behalf of the United Way of Anchorage. On July 30, 2001, Anchorage issued \$900,000 of Nonrecourse Revenue Bonds on behalf of the United Way of Anchorage. Anchorage has no direct involvement with the administration of these bonds except to allow their issuance under the name of Anchorage. These revenue bonds are issued under provisions of State and Federal law that provide that the bonds do not constitute an indebtedness of Anchorage. The bonds do not constitute a general obligation or pledge of the full faith and credit of Anchorage. Accordingly, the bonds and the related assets are not reflected in the accompanying financial statements.

A schedule of the remaining debt service on the 2000 issue bonds follows:

	 Principal
Years:	
2009	\$ 58,453
2010	62,514
2011	66,867
2012	71,513
2013	76,506
2014-2015	161,836
	\$ 497,689

A schedule of the remaining debt service on the 2001 issue bonds follows:

	F	Principal
Years:		
2009	\$	36,749
2010		39,199
2011		41,824
2012		44,612
2013		47,621
2014-2018		290,383
2019-2021		189,903
	\$	690,291

#### (b) Nonrecourse Revenue Bonds – Alaska Native Heritage Center

On February 13, 2001, Anchorage issued \$4,200,000 of Nonrecourse Revenue Bonds on behalf of the Alaska Native Heritage Center, Incorporated Project. Anchorage has no direct involvement with the administration of these bonds except to allow their issuance under the name of Anchorage. These revenue bonds are issued under provisions of State and Federal law that provide that the bonds do not constitute an indebtedness of Anchorage. The bonds do not constitute a general obligation or pledge of the full faith and credit of Anchorage. Accordingly, the bonds and the related assets are not reflected in the accompanying financial statements. At December 31, 2007 the outstanding balance was \$1,225,481. These revenue bonds were fully paid off in 2008.

Notes to Basic Financial Statements

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#### NOTE 13 Retirement Plans

Substantially all regular employees of Anchorage are members of a public employees' retirement system except for employees who are members of the International Brotherhood of Electrical Workers (IBEW) and International Union of Operating Engineers, Local 302 (Local 302) (effective July 1, 2004).

IBEW members participate in a union sponsored cost-sharing defined benefit plan. Employer contributions are determined from hours of work reported by participating employers and the contractual employer contribution rate in effect. The current agreement increased contributions during 2008 from \$3.67 to \$6.00 to the Plan for each hour worked by a covered employee. The total employer contributions for 2008, 2007, and 2006 were \$3,002,367, \$1,879,952, and \$1,889,527, respectively. One hundred percent (100%) of Anchorage's required contributions to the IBEW plan have been made through these contributions to the Alaska Electrical Trust Fund. Each year, IBEW issues audited financial statements that can be obtained by writing the plan administrator, Alaska Electrical Trust Fund, 2600 Denali Street, Suite 200, Anchorage, Alaska, 99503.

Local 302 members participate in a union sponsored cost-sharing defined benefit plan. Employer contributions are determined from compensable work hours and the contractual employer contribution rate in effect. The current agreement provides for contributions of \$4.00 per hour worked by a covered employee, up from \$3.67 in 2007 and 2006. Total employer contributions for 2008, 2007 and 2006 were \$1,092,171, \$943,863, and \$976,169, respectively. One hundred percent (100%) of Anchorage's required contributions to the Local 302 plan have been made through these contributions to the Local 302 International Operating Engineers Employers Construction Industry Retirement Fund. Each year, Local 302 issues audited financial statements that can be obtained by writing the plan administrator, Welfare and Pension Administration Service, Inc., P.O. Box 34203, Seattle, Washington, 98124.

All Anchorage employees who are members of a public employees' retirement system participate in the State of Alaska Public Employees' Retirement System (PERS) except for police officers hired prior to October 6, 1994, paramedics and fire fighters hired prior to July 18, 1994, and command officers hired prior to May 24, 1994, who participate in either Plan I, Plan II, or Plan III of the Anchorage Police and Fire Retirement System. Police officers, command officers, paramedics and fire fighters hired subsequent to these dates are in the State Plan. All pension and postemployment healthcare benefit obligations of Anchorage are included on the government-wide or proprietary financial statements.

## (a) State of Alaska Public Employees' Retirement System

#### **Plan Descriptions**

Employees hired prior to July 1, 2006, and employees hired after July 1, 2006 who have PERS enrollment from prior employment, participate in PERS Tiers I-III, a defined benefit public employee retirement system. Employees hired after July 1, 2006 who have no prior PERS participating employment participate in PERS Tier IV, a defined contribution plan with a component of defined benefit postemployment healthcare. The defined benefit plan was originally established as an agent multiple-employer plan, but was converted by legislation to a cost-sharing plan, effective July 1, 2008. Under the cost-sharing arrangement, the State of Alaska Division of Retirement and Benefits will no longer track individual employer assets and liabilities. Rather all plan costs and past service liabilities will be shared among all participating employers. Both plans are administered by the State of Alaska (State) to provide pension, postemployment healthcare, death and disability benefits to eligible employees.

Notes to Basic Financial Statements

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All full-time and regular part-time Anchorage employees not covered by the State of Alaska Teacher's Retirement System (TRS) or another retirement plan are eligible to participate in PERS. For both the defined benefit plan and the defined contribution plan, benefit and contribution provisions are established by State law and may be amended only by the State Legislature.

Each fiscal year, PERS issues publicly available financial reports that include financial statements and required supplementary information. They may be obtained by writing to the State of Alaska, Department of Administration, Division of Retirement and Benefits, P.O. Box 110203, Juneau, Alaska, 99811-0203 or by phoning (907) 465-4460.

## Funding Policy and Annual Pension and Postemployment Healthcare Cost - PERS Tier I-III Defined Benefit Plan

Employer contribution rates are established by state statute. Employer contribution rates are established annually by a state sanctioned management board. The funding policy for PERS provides for periodic employer contributions at actuarially determined rates that, expressed as a percentage of annual covered payroll, are sufficient to accumulate sufficient assets to pay benefits when due.

Under the newly adopted cost-sharing arrangement, the employer contribution rate is statutorily capped at 22% of annual covered salary. State legislation currently provides that the State of Alaska will contribute any amount over 22% such that the total contribution equals the Alaska Retirement Management Board adopted rate. This rate will be consistent with the actuarially determined rate.

Detailed information regarding rates for Anchorage and actuarial methods for the plan for the year ended 2008 are as follows:

	Pen	sion	Postemploym	ent Healthcare
	1/1/08 to <u>6/30/08</u>	7/1/08 to 12/31/08	1/1/08 to <u>6/30/08</u>	7/1/08 to 12/31/08
Contribution Rates:				
Employee Rate				
Police Officers and Firefighters	4.35%	2.35%	3.15%	5.15%
Other Employees	3.92%	2.09%	283%	4.66%
Actuarially Required Employer Rate				
Police Officers and Firefighters	12.37%	10.91%	8.95%	24.31%
Other Employees	21.23%	10.91%	15.38%	24.31%
Adjusted Actual Employer Rate				
Police Officers and Firefighters	12.37%	6.82%	8.95%	15.18%
Other Employees	12.76%	6.82%	9.24%	15.18%

The employer contribution rate for the fiscal year ended June 30, 2008 was established in the June 30, 2005 actuarial valuation using the projected unit credit actuarial funding method. Effective with the June 30, 2006 valuation, which established the fiscal year end June 30, 2009 rates, the Entry Age Actuarial Cost Method has been employed. Under both methods, the rates were determined as a level percentage of payroll.

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The projection of future benefits for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits in force at the valuation date and the pattern of sharing benefit costs between Anchorage and the plan members at that point. Actuarial calculations reflect a long-term perspective and employ methods and assumptions that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial values of assets.

Projected benefits for financial reporting purposes do not incorporate any potential effects of legal or contractual funding limitations.

The significant actuarial information and assumptions used in the most recent valuation of the plan follow:

Valuation Date	June 30, 2007
Actuarial Cost Method	Entry Age Normal, Level Percentage of Pay for Pension; Level Dollar for Healthcare
Amortization Method	Level dollar, closed
Equivalent Single Amortization Period	21 years
Asset Valuation Method	5-year smoothed market
Investment Rate of Return	8.25% for pension, 4.5% for healthcare
Projected Salary Increases	Peace Officer/Firefighter: Merit: 2.5% per year for first 6 years employment, 0.5% thereafter; Productivity: 0.5% per year
	Others: Merit: 5.5% per year grading down to 1.5% after 5 years, for more than 6 years of Service, 1.0% grading down to 0%. Productivity: 0.5% per year
Inflation	3.5%

The State of Alaska Public Employees' Retirement System retiree healthcare benefits are partially funded. The PERS plan uses the percentage of ARC methodology in the development of the investment rate of return.

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## Annual Pension and Postemployment Healthcare Cost - through June 30, 2008

Through June 30, 2008, the State of Alaska adopted contribution rates for each employer at an amount no less than 14.48% and no more than 22%. The Legislature then approved state funding in the form of an on-behalf payment for those amounts between the established employer rate and the actuarially determined rate. This on-behalf payment was transferred to the Alaska Division of Retirement and Benefits at July 1, but was allocated to the individual employer accounts on a prorata basis with each payroll reporting period. In accordance with GASB Statement Number 24, Anchorage has recorded \$8,192,950 in these financial statements as PERS relief and related PERS expenditures/expenses. The on-behalf payment is included in employer contributions for the purpose of calculating the ending net pension obligation and other postemployment benefit (OPEB) obligation as noted below.

Because of the conversion to cost-sharing, the net-pension obligation and net OPEB obligation will not be paid. As a result, these amounts have been written off as of July 1, 2008 as a special item.

Through June 30, 2008, Anchorage's annual pension and OPEB costs (in thousands) were as follows:

	Postemploy-					
	F	Pension	men	t Healthcare		Total
Annual Required Contribution (ARC)	\$	13,917	\$	10,078	\$	23,995
Interest on the Net Obligation (NPO/NOO)		1,201		176		1,377
Adjustment to the ARC		(799)		(70)		(869)
Annual Pension Cost (APC)		14,319		10,184		24,503
Contributions made		(14,010)		(10,145)		(24,155)
Increase in Net Obligation		309		39		348
Net Obligation, beginning of year		24,596		2,140		26,736
Net Obligation, July 1, Write-Off Special Item	\$	24,905	\$	2,179	\$	27,084

Three year trend information (in thousands) prior to conversion to cost-sharing is as follows:

				Percentage	
	Period			of APC	Net
	Ending		APC	Contributed	Obligation
Pension	12/31/2006	\$ _	23,469	57%	\$ 21,117
	12 <i>/</i> 31/2007		25,654	86%	24,596
	6/30/2008		14,319	98%	24,905
Postemployment	12/31/2006		N/A	N/A	N/A
Healthcare	12 <i>1</i> 31/2007		17,973	88%	2,140
	6/30/2008		10,184	99%	2,179

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### Annual Pension and Postemployment Healthcare Cost: July 1 - December 31, 2008

Effective July 1, 2008, the Plan has been converted to a cost-sharing arrangement. The statutorily established rate is 22% of covered payroll, subject to a wage floor. In addition, the State contributed approximately 13.22% of covered payroll to the Plan. In accordance with the provisions of GASB Statement Number 24, Anchorage has recorded the state contribution in the amount of \$11,878,367 as a PERS on-behalf payment. However, because Anchorage is legally responsible only for the payments of up to 22% of covered payroll, this amount has been excluded from pension and OPEB cost as described here. Pension and OPEB payments for the six months from July 1<sup>st</sup> to December 31<sup>st</sup> are shown in thousands below:

Booting of Caracter Continues of Caracter Co	2.1000		Total Benefit	Anchorage	% of TBC	
2008 \$ 5,035 \$ 11,874 \$ 16,909 \$ 16,909 100					Contributed 100%	

## **Funding Status and Funding Progress**

As of June 30, 2007, the pension plan is 77.8% funded and the post-employment health plan is 28.5% funded. The following schedule of funding progress presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits (in thousands).

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Lìability	Unfunded Liability	Funded Ratio	Covered Payroll	Unfunded Liability as Percentage of Covered Payroll
June 30, 2007:						
Pension	\$6,739,004	\$8,662,324	\$1,923,320	77.80%	\$1,605,819	119.80%
Postemployment						
healthcare	3,161,956	11,108,553	7,946,597	28.50%	1,605,819	494.90%
June 30, 2006:						
Pension	6,331,065	8,094,043	1,762,978	78.20%	1,590,693	110.80%
Postemployment						
healthcare	2 709 843	11 455 015	8.745.172	23.70%	1.590.693	549.80%

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## Funding Policy and Annual Pension and Postemployment HealthCare Costs – PERS Tier IV Defined Contribution Plan

Employees first enrolling into PERS after July 1, 2006 participate in PERS Tier IV. PERS Tier IV is a defined contribution retirement plan that includes a component of defined benefit post-employment health care. The plan requires both employer and employee contributions. Employees may make additional contributions into the plan, subject to limitations. Contribution rates are as follows:

	Police/Fire		Others	
	1/1 - 6/30	7/1 - 12/31	<u>1/1 - 6/30</u>	7/1 - 12/31
Employee Contribution	8.00%	8.00%	8.00%	8.00%
Employer Contribution				
Retirement	5.00%	5.00%	5.00%	5.00%
Health Reimbursement Arrangement *	3.00%	3.00%	3.00%	3.00%
Retiree Medical Plan	0.99%	0.99%	0.99%	0.99%
Death & Disability Benefit	<u>1.33%</u>	<u>1.33%</u>	<u>0.58%</u>	<u>0.58%</u>
Total Employer Contribution	10.32%	10.32%	9.57%	9.57%

\*Health Reimbursement Arrangement - AS 39.30.370 requires that the employer contribute "an amount equal to three percent of the employer's average annual employee compensation." For actual remittance, this amount is calculated as a flat rate per full time employee and a flat rate per hour for part time employees. Prior to July 1, 2008 a rate of \$58.89 per full time employee per pay period and \$0.98 per part time hour worked was paid. For pay periods ending after July 1, 2008, a rate of \$62.18 per full time employee pay period and \$1.04 per part time hour worked was paid.

For the year ended December 31, 2008, Anchorage contributed \$1,065,761 to PERS Tier IV for retirement and retiree medical, and it contributed \$476,107 to PERS Tier IV for Health Reimbursement Arrangement on-behalf of its employees. Employee contributions to the plan totaled \$1,255,322.

Under the newly adopted cost-sharing arrangement for the PERS defined benefit plan (Tiers I - III), the state statute employer contribution rate of 22%, includes Tier IV employees. In addition to the amounts above, Anchorage contributed 11.68% on Tier IV employee payroll. This amount was applied to the obligation of the PERS defined benefit plan and is included in the contributions (ARC) recorded in the defined benefit cost-sharing plan.

#### (b) Police and Fire Pension System Plans

Plans I, II and III are defined benefit single-employer plans established by Chapter 3.85 of the Code. The plans are administered by the Police and Fire Retirement Board (Retirement Board). The cost of administering the plans is financed by the Retirement System assets held in a trust account. The Board consists of nine members: three appointed by the Mayor, three elected by the Fire members, and three elected by the Police members.

All regular full-time police officers hired prior to October 6, 1994; paramedics and fire fighters hired prior to July 18, 1994; and command officers hired prior to May 24, 1994, are required to participate in a plan. No other person is eligible to participate. Membership is determined by date of initial employment or by employee election.

Plan I - Members employed on or before June 30, 1977

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- Plan II Members employed between July 1, 1977, and April 16, 1984, and
- Plan III Members employed between April 16, 1984, and July 18, 1994. Members of Plans I and II were also permitted to elect into Plan III at its inception.

Members of Plan I, II, and III are required to contribute an amount not to exceed 6% of compensation if the assets to liabilities ratio falls below 100%. Additionally, Anchorage is required to contribute 2.5:1 Anchorage/member contribution ratio and any additional contributions to ensure that Plans I, II, and III are adequately funded as determined by the actuary and approved by the Retirement Board.

Benefit and contribution provisions are established by Code and may be amended only by the Assembly. The January 1, 2008 actuarial valuation recommended contribution rates for Plans I, II and III are zero for both the employee and the employer. All past contributions were made in accordance with actuarial recommendations.

Benefits for all three plans include voluntary normal, early and deferred retirement benefits and occupational and non-occupational disability and death benefits. The extent of benefits varies by plan and basic benefit provisions are discussed in the following paragraphs. Benefits vest after five years of service for all plans, retirement benefits are paid monthly for life and are equal to 2.5% of average monthly compensation times years of credited service. A member may retire after 20 years of credited service and immediately begin receiving a monthly benefit. For Plans I and II average monthly compensation is the amount paid during the period of the highest three consecutive calendar years divided by the number of months for which compensation was received. For Plan III, final average compensation is the greater of the average of the two highest consecutive tax years of base compensation or average of total base compensation for the last 52 pay periods.

Plan I and II members may elect early retirement after five years of credited service and attainment of age 55 and receive a retirement benefit. Plan III members may elect early retirement after 15 years of credited service and either withdraw their contributions or start receiving a retirement benefit. All three plans have deferred retirement options for members who have at least five years credited service and have not reached age 55. Plan I and II members may either withdraw their contributions or remain in the plan and begin receiving a retirement benefit upon reaching age 55. Plan III members may either withdraw their contributions or receive a retirement benefit beginning the date on which he or she would have completed 20 years of credited service or upon reaching age 55. All benefits or refunds of the Plans are recognized when due and payable in accordance with the plan terms as noted. Disability benefits may be either occupational or non-occupational.

Benefits are payable for life, and are subject to certain restrictions. To be eligible for non-occupational benefits, a member must have five years credited service prior to date of disability. Plan I and II members receive an occupational benefit of 66 2/3% of gross monthly compensation at time of disability and a non-occupational disability of 50% of monthly compensation. Plan III members receive an occupational benefit of 50% of final average compensation at time of disability and a non-occupational disability of 25% of final average compensation at time of disability with more than five but less than ten years credited service. For each additional year of service up to 20 years, the benefit shall increase by 2.5% of final average compensation.

Plan III beneficiaries are entitled to receive limited cost of living adjustments and children's benefits for disabilitants and surviving spouses until dependent children reach age eighteen.

Information regarding the Plans is available upon request and may be obtained by writing to Anchorage Police and Fire Retirement System, 3650 E. Tudor Road, P.O. Box 196650, Anchorage, Alaska 99519-6650 or by phoning (907) 343-8400.

Notes to Basic Financial Statements

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#### **Funding Status and Contribution Requirements**

Annual pension cost for the current year and the related information is as follows:

	Police and Fire Retirement Systems							
	Plan I	Plan II	Plan III					
Contribution rates:								
Employee:								
Peace officers and firefighters	<del></del>		_					
Other employees			******					
Employer								
Annual pension cost (in thousands)	_	_						
Contributions made (in thousands)	_	_	_					
Actuarial valuation date	January 1, 2008	January 1, 2008	January 1, 2008 Modified					
Actuarial cost method	Modified Aggregate	Modified Aggregate	Aggregate					
Amortization period	15 years	15 years	15 years					
Asset valuation method	Market	Market	Market					
Actuarial assumptions:								
Inflation rate	3.0%	3.0%	3.0%					
Investment rate of return	8.0%	8.0%	8.0%					
Projected salary increase	3.5%	3.5%	3.5%					
Cost of living adjustment	N/A	N/A	0.75% to 1.50% *					

<sup>\* 0.75%</sup> for present retirees and after retirement for current active members after 20th anniversary of hire, and 1.50% after 25th anniversary of hire.

The aggregate actuarial cost method does not identify or separately amortize unfunded accrued liablitities.

#### (c) Investments

The State Plan and the Police & Fire Retirement System do not own any notes, bonds, or other instruments of Anchorage.

In May 2003, the Retirement Board elected to change the methodology for calculating contributions to the modified aggregate actuarial cost method, effective with the plan year beginning January 1, 2004. Based upon this methodology, there are currently no scheduled contributions for 2009.

In April 2009, the Retirement Board adopted the actuary's recommendation to recover underfunding that was created in 2008 as a result of substantial investment losses. The Retirement Board approved a 15 year amortization period that will require annual Municipal contributions of \$12 million beginning in 2010. If the Plan I, II, and III investments recover during 2009, it is possible that the required 2011 contribution may be reduced.

#### NOTE 14 Postemployment Healthcare Benefits

Members of the Police & Fire Retirement Plan participate in one of two post-employment health benefit plans.

Notes to Basic Financial Statements

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#### (a) Gentile Group

Members of the Police & Fire Retirement Plan who retired prior to January 1, 1995, and command personnel who were employed prior to that date, but not retired at that date, participate in the "Gentile Group" Plan. Anchorage pays 100% of a defined benefit insurance premium including health for all eligible retirees as well as dental, audio and vision coverage for police retirees. Optional dental, audio and vision coverage is paid by the fire and command retirees. The plan is accounted for on a "pay as you go" method with costs recognized as expenditures as premiums are paid. At December 31, 2008, there were 272 retiree participants. For 2008 the monthly contribution for each member ranged between \$1,452 and \$1,986 per member depending on age and years of service. Benefit costs totaled \$6,094,415, in 2008. There are no plans in place to terminate or discontinue this benefit for eligible members.

#### (b) Police & Fire Retiree Medical Group & Associated Prefunding Arrangement

Active duty and non-command personnel members who were employed prior to January 1, 1995, but who were scheduled to retire after that date, as well as non-represented command personnel appointed after January 1, 1995 participate in the Police & Fire Retiree Medical Plan. Established with both defined benefit and defined contribution characteristics, Anchorage contributes a fixed dollar contribution to each member on a monthly basis. Those funds are placed into individual member accounts and can be used to fund any qualifying medical costs or health insurance premiums. Additionally, members have access to Anchorage's health insurance program if they elect to pay the associated premium.

The significant terms of the agreement required Anchorage to contribute \$2,000,000 in 1994 and \$490 per month per retired employee in 1995 to the Police & Fire Retiree Medical Trust Fund. For all subsequent years, the amount to be contributed per retired employee is adjusted in accordance with the CPI factors indicated below:

Retirement Age	Service at Retirement	Annual Adjustment
60 or older	25 years	75% of medical CPI
55 <b>–</b> 59		50% of medical CPI
50 - 54	20 – 24 years	50% of medical CPI
		(with a maximum of 6%)
Less than 50	0 – 19 years	25% of medical CPI
		(with a maximum of 3%)

For 2008 the monthly contribution for each member ranges between \$501 and \$721 per member depending on age and years of service. Anchorage contributed \$2,352,982 to the Police & Fire Retiree Medical Trust Fund in 2008.

Anchorage has elected to recognize the capped ultimate cost of post-employment medical benefit for this group of employees. As such, a long-term obligation of \$138,662,444 has been recorded as a liability in Anchorage's financial statements based on a funding analysis performed in 2006.

Concurrent with the establishment of the plan, Anchorage initiated a "Prefunding" arrangement. The terms of the prefunding call for annual deposits through 2014 into a debt service fund for the purpose of accumulating resources to pay the annual required contributions to the Police & Fire Retiree Medical Plan beginning in 2014. Based on an actuarial report dated March 2006, Anchorage is required to contribute \$1,869,000 to the debt service fund on an annual basis in order

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to fully fund the actuarially determined liability by the target date. In 2008, Anchorage contributed the annual \$1,869,000 to the fund, based on the prefunding requirements. Anchorage will perform an actuarial funding study every three years and adjust the required annual contribution as needed and/or extend the final payment, though the latter would require a Code amendment.

Detailed information regarding rates and actuarial methods for the plan for the year ended 2008 are as follows:

	Postemployment Healthcare Plans					
	Gentile	Police and Fire				
Contribution Rates: Employee Contribution	_	_				
Employee Contribution	-	-				
Actuarial Valuation Date	January 1, 2007	January 1, 2007				
Actuarial Cost Method	Projected Unit Credit	Projected Unit Credit				
Amortization Method	Level Dollar, closed	Level Dollar, closed				
Amortization Period	30 Years	30 Years				
Asset Valuation Method Actuarial Assumptions:	Unfunded	Market				
Annual Discount Rate	5.00%	8.00%				

The components of annual postemployment health costs for the year ended 2008 (in thousands) are as follows:

_	Postemployment Healthcare							
	Ger	ntile Group	Reti	ce and Fire ree Medical Group				
Annual Required Contribution (ARC)	\$	5,687	\$	1,304				
Interest on the Net OPEB Obligation (NOO)				_				
Adjustment to the ARC								
Annual OPEB Cost (APC)		5,687		1,304				
Contributions made		(6,094)		(2,353)				
Decrease in NOO		(407)		(1,049)				
NOO, beginning of year								
NOO, end of year	\$		\$					
Percentage of Post-Employment Health Cost Contributed		107.16%		180.44%				

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#### **Schedule of Funding Progress**

Postemployment Healthcare Benefits (in thousands) (unaudited)

			Actuarial	Underfunded Actuarial	
	Actuarial	Actuarial	Accrued	Accrued	
	Valuation	Value of	Liability	Liability	Funded
	Year	Plan Assets	(AAL)	(UAAL)	Ratio
Gentile Group	2007	-	\$ 87,419	\$ 87,419	0%
·	2008	-	87,419	87,419	0%
Police & Fire	2007	\$ 32,800	\$ 41,986	\$ 9,186	78%
	2008	32,800	41,986	9,186	78%

#### State Public Employee Retirement Plan

Police officers and fire fighters hired after January 1, 1995 participate in the State Public Employee Retirement Plan, rather than the Police and Fire Retirement System Plan, thus, those individuals receive postemployment medical benefits as determined by that Plan.

#### **Deferred Compensation Plan**

Anchorage has determined that a fiduciary relationship does not exist between it and the Internal Revenue Code Section 457 deferred compensation plan. The deferred compensation plan is not reported in Anchorage's financial statements in accordance with GASB Statement No. 32.

#### NOTE 15 Risk Management and Self-Insurance

Anchorage is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; illness of and injuries to employees; unemployment; and natural disasters. The primary government utilizes three risk management funds to account for and finance its uninsured risks of loss.

The primary government provides coverage up to the maximum of \$2,000,000 per occurrence for automobile and general liability claims and \$1,000,000 for each workers' compensation claim. Coverage in excess of these amounts is insured by private carriers. Settled claims have not exceeded this commercial coverage in any of the past three years.

Unemployment compensation expense is based on actual claims paid by the State of Alaska and reimbursed by Anchorage.

All municipal departments participate in the risk management program and make payments to the risk management funds based on actuarial estimates of the amounts needed to pay prior and current year claims.

Claims payable represent estimates of claims to be paid based upon past experience modified for current trends and information. The ultimate amount of losses incurred through December 31, 2008, is dependent upon future developments. At December 31, 2008, claims incurred but not reported included in the liability accounts are \$12,327,800 in the General Liability/Workers' Compensation Fund and Medical/Dental Self Insurance Fund.

Notes to Basic Financial Statements

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Changes in the funds' claim liability amounts in 2007 and 2008 are as follows:

	Liability Balance January 1		alance Changes in			Claims Payment		Liability Balance December 31		
2007: General Liability/Workers' Compensation Medical/Dental Unemployment	\$	13,522,232 4,949,843 89,314	\$	6,943,260 39,907,930 236,905	\$	(5,755,821) (40,733,929) (264,766)	\$	14,709,671 4,123,844 61,453		
	\$	18,561,389	\$	47,088,095	\$	(46,754,516)	\$_	18,894,968		
2008: General Liability/Workers' Compensation Medical/Dental Unemployment	\$	14,709,671 4,123,844 61,453	\$	6,981,750 44,020,522 225,235	\$	(6,495,198) (42,883,966) (234,514)	\$	15,196,223 5,260,400 52,174		
	\$	18,894,968	\$	51,227,507	\$	(49,613,678)	\$	20,508,797		

#### NOTE 16 MOA Trust Fund

On April 2, 2002, Anchorage voters approved Proposition #4 which fundamentally changed distribution rules applicable to the MOA Trust Fund. Key excerpts from Proposition #4 include:

- "The trust fund shall be defined as an endowment fund with a controlled spending policy limiting dividend distributions..."
- "Any use of the corpus, or a portion of the corpus, separate from the controlled spending
  policy of the endowment, may only be used for purposes approved by a majority of the
  voters voting on a ballot proposition in a regular or special election."
- "Under the endowment's controlled spending policy an annual dividend may be appropriated by the assembly provided that the annual appropriation does not exceed 5% of the average asset balance of the trust."

Code was also revised to accompany the Municipal Charter change. The changes made to Code 6.50.060 further define and clarify the methodology to be used in paying out an annual dividend from the MOA Trust Fund each year.

Depending on the investment market conditions in any given year, the MOA Trust Fund may or may not generate sufficient realized and unrealized net earnings to cover the 5% dividend payout. Under the endowment model, however, up to 5% of the market value of the MOA Trust Fund for the twenty consecutive quarters ending on March 31 of each year is available for appropriation by the Assembly to help fund the general government budget. The endowment model is tied to an average market value, not to annual earnings, and it assumes a long-term investment return of 8% and inflation of 3%. During periods of market decline the MOA Trust Fund may experience a negative return; nonetheless the voter-approved endowment model for the MOA Trust Fund makes it possible for the Assembly to payout a 5% dividend by drawing from the fund's corpus. Over time the MOA Trust Fund is also expected to benefit from positive years in the market (i.e., years in which the real rate of return exceeds 5%); however the Assembly must abide by the 5% cap on annual distributions. This means that any excess returns generated during positive years in the market effectively are converted to corpus. The Municipal Treasurer is required by Code to

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determine whether the MOA Trust Fund's purchasing power is being maintained, by performing an analysis at least every five years beginning in year 2007. At December 31, 2008, \$6,600,000 of the MOA Trust Fund Balance was determined to be expendable.

Subsequent to December 31, 2008, the Assembly amended Code 6.50.060 in response to substantial 2008 investment losses. Effective January 1, 2010, no more than 4% of the market value of the MOA Trust Fund for the twenty consecutive quarters ending on March 31 of each year is available for appropriation by the Assembly to help fund the general government budget. This policy change will remain in effect until such time as the MOA Trust Fund's market value recovers to a level equal to or greater than the Trust's market value at December 31, 2007.

#### NOTE 17 Regulatory and Other Matters

#### (a) Electric Utility

Beluga River Unit (BRU) Underlift Cash Settlement: Each of the three participants in the BRU has a right to take one-third of the gas produced by the Unit each year. Imbalances between the Unit owners are resolved each year in accordance with the BRU Gas Balancing Agreement. "Overlifted" parties (parties that have taken more than one third of the Unit output) must offer to "underlifted" parties (parties that have taken less than one-third of the Unit output) the option to either accept a cash settlement for their underlift for the year, or accept a right to take the underlift in future years, subject to certain restrictions.

Settlements for 2003 and 2004 of \$17,136,139, (later reduced by \$1,200,615 due to adjustments by Conoco Phillips and Chevron Texaco) and \$19,852,555, respectively, were used first to reduce accrued regulatory assets, and then to fund BRU capital improvements. The Regulatory Commission of Alaska (RCA) approved these transactions in Order No. U-04-63(5), Order No. U-04-63(6) and Order No. U-05-97(1), which also required the Utility to maintain accounts demonstrating that the funds would be used for the approved purposes, which will reduce future rate payer costs for gas. At December 31, 2007 the amount remaining was \$11,024,070 and during 2008 that amount was depleted and funds for BRU construction were used from the Regulatory Liability Gas Sales account, as discussed in the Petition to Adjust Gas Transfer Price Methodology.

The Utility received monetary settlements totaling \$22,950,406 after lease burdens and taxes for the 2005 underlift in April 2006 were satisfied. The Utility proposed to use this money to fund future gas purchases beginning in approximately 2018, and to preserve the value of the cash until that time by setting up a loan from the Gas Fund to the Electric Fund for the purpose of replacing the retired generating unit 3. Repayment of the loan is scheduled to make funds available for gas purchases by the time those purchases are needed. The RCA approved this plan in Order No. U-06-89(2). The Utility recorded other deferred credits as of December 31, 2008 and 2007, which includes original principal plus interest earnings of \$26,041,413 and \$24,953,894, respectively.

**Regulatory Debits (Credits):** The revenue requirement methodology approved by the RCA for setting the gas transfer price the Utility uses to produce power requires an estimate for the current year revenue requirement along with the prior year under- or over-recovered costs be used to compute the price to be charged. The Utility records an asset or a liability for under-recovered or over-recovered costs by recording the difference between the revenue received and the actual revenue requirement. At December 31, 2008 and 2007, the Utility had under-recovered in the amount of \$9,156,806 and \$2,284,452 respectively.

**Petition to Adjust Gas Transfer Price Methodology**: On April 3, 2007, the Utility filed a petition with the RCA to adjust its gas transfer price methodology, which is the basis by which the gas price component in rates charged to customers is established. According to this methodology, the

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revenue requirement is reduced by revenue realized from third party gas sales to Chugach Electric Association and ENSTAR Natural Gas Company. The Utility's petition proposed to remove the third party gas sales from the revenue requirement calculation and instead use those proceeds for future BRU capital expenditures and future gas purchases when the BRU gas field no longer meets all of the Utility's gas requirements for thermal generation.

The RCA granted the Utility's petition on May 15, 2007 in Order No. U-07-45(2), reiterating that the revenue must be dedicated directly to the benefit of the Utility's rate payers. As of January 2007 the Utility recorded gas sales proceeds as a deferred credit, or Regulatory Liability Gas Sales, rather than revenue. This has resulted in the Utility recording other deferred credits as of December 31, 2008 and 2007, in the amount of \$45,710,190 and \$20,298,862, respectively.

Revenue Requirement Study: In Order No. U-06-6(3), dated December 29, 2006, the RCA accepted a stipulation between the Utility and the Attorney General regarding its electric depreciation study. In that order, the RCA required the Utility to file by June 30, 2008, a revenue requirement study and cost of service/rate design study using a 2007 test year. In compliance with that order, on June 30, 2008 the Utility filed a revenue requirement and cost of service study. The revenue requirement study showed a test-year revenue deficiency of \$1,417,560 or 1.4%. Given the Utility's overall financial health and the relatively minor level of test year revenue deficiency from base rates, the Utility did not consider it in the best interest of its customers to ask for a rate change in the filing. On October 28, 2008, the RCA accepted the compliance filings and closed the docket in Order No. U08-77(1).

**Eklutna Hydroelectric Project:** On October 2, 1997, the ownership of the Eklutna Hydroelectric Project was formally transferred from the Alaska Power Administration, a unit of the United States Department of Energy, to the three participating utilities: the Utility, Chugach Electric Association and Matanuska Electric Association. The project is jointly owned and operated by the participating utilities and each contributes their proportionate share for operation, maintenance, and capital improvement costs, as well as to the transmission line between Anchorage and the hydroelectric plant. The Utility has a 53.33% ownership interest in the project and recorded costs of \$718,380 and \$582,686 in 2008 and 2007, respectively.

Eklutna Project Transmission Line Upgrade: On November 5, 2002, the Utility received a grant from the State of Alaska, Alaska Energy Authority (AEA) in the amount of \$19,300,000. The grant was issued for the Eklutna Project Transmission Line Upgrade with a completion date due no later than December 31, 2006. The Utility requested and received an extension to the completion date of the grant. The completion date of the grant is now June 30, 2009. The Utility received an advance of 20% or \$3,860,000 on December 5, 2002. After the advance was expended the Utility issued a bill to the State each month for its expenditures up to the total amount of the grant. The advance was invested and earned interest of \$174,361, which was added to the authorized grant amount for a total spending limit of \$19,474,361, which was expended as of December 31, 2008. The transmission line was completed in May 2007. The Utility has recorded contributed plant of \$8,901,559 and an additional \$1,484,117 for cost of removal of the old transmission line or 53.33% of the capital spending as of December 31, 2008. The Utility is preparing to file the final grant report in 2009.

Bradley Lake Hydroelectric Project: The Utility agreed to acquire a portion of the output of the Bradley Lake Hydroelectric Project (Project) pursuant to a Power Sales Agreement (Agreement). The Agreement specifies that the Utility acquire 25.90% of the output of the Project. The Project went on line September 1, 1991. The Utility made payments to AEA of \$4,308,612 and \$4,245,710 in 2008 and 2007, respectively, for its portion of costs, and received 80,611 and 94,401 megawatt hours of power in 2008 and 2007, respectively, from the project. The Utility received a budget

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surplus refund in the amount of \$191,729 for 2008 and \$214,527 for 2007. The Utility's estimated cost of power from the project for 2009 is \$4,471,200.

AEA issued the Power Revenue Bonds, First and Second Series in September 1989 and August 1990, respectively for the long term financing of the construction costs of the Project. The total amount of debt outstanding as of December 31, 2008, is \$112,889,515. The pro rata share of the debt service costs of the Project, for which the Utility is responsible, given its 25.90% share of the Project, is \$29,238,384. In the event of payment defaults by other power purchasers, the Utility's share could be increased by up to 25%, which would then cause the Utility's pro rata share of project debt service to be a total of \$36,547,980; the Utility does not now know of or anticipate any such defaults.

Inter-Fund Loan: The Utility loaned the Municipality's Real Estate Services fund \$3,688,437 to acquire real property described as tract B, Muldoon Estates Subdivision. This loan was approved by Assembly Ordinance AO No. 2006 – 149(S) on October 24, 2006. The loan is not to exceed five years and will pay interest to the Utility based on the Municipality's Cash Pool Earnings Rate plus 50 basis points. The loan balance as of year end December 31, 2008 is \$4,116,253, including accrued interest.

**Southcentral Power Project:** The Utility entered into a participation agreement with Chugach Electric Association, Inc. on August 28, 2008 to proceed with the joint development, construction and operation of the Southcentral Power Project ("the Project"). The approximate capacity of the Project is 180MW, of which the Utility's proportionate share will be 54MW, or 30%. The Utility's estimated share of the cost of the project at this time is \$110,561,000, including interest during construction. The Utility has recorded capital expenditures of \$2,034,787 as of December 31, 2008. The project is anticipated to enter commercial operation by January 1, 2014.

#### (b) Water and Wastewater Utilities

#### **Water Utility**

Municipal Utility Service Assessment (MUSA) on Contributed Plant: On September 2, 2005, the RCA issued an order establishing a revenue requirement for the Utility's rates that excluded MUSA expense associated with the contributed portion of the Utility's plant balances. The Utility filed an appeal with the Alaska Superior Court in 2005 where the Superior Court upheld the Commission decision. The Superior Court decision was appealed to the State of Alaska Supreme Court. On May 8, 2009, the Supreme Court issued a unanimous decision finding no reasonable basis for the 2005 exclusion of MUSA from the Utility's revenue requirement. The Court remanded the case to the RCA for further proceedings to make a determination on the merits of the reasonableness of the Utility's proposed rate increase. Revenue collected subject to refunds approximated \$15 million through December 31, 2008 and approximately \$3 million of which was associated with revenues collected in 2008. In light of the May 8<sup>th</sup> Supreme Court decision, the Utility believes that it is unlikely that it will be required to refund the revenue collected, and therefore has not recorded a liability for a refund payable.

#### **Refund of Revenues**

**Collected during 2006**: The Utility collected revenues based on interim and refundable rates during the period from May 30, 2006 until December 31, 2006. The final approved revenue requirement was approximately \$0.9 million lower than the interim rates had been based on due to the disallowance of certain expense items. Because interim rates had been in effect for only the final seven months of 2006, the Utility refunded \$0.5 million to its customers during the month of May 2008.

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**2007 Test Year / 2009 Rates:** The Utility filed a revenue requirement study on November 14, 2008 requesting an interim and refundable rate increase of 7.0%. The RCA granted the requested interim rate increase effective January 1, 2009. The Utility anticipates a final order in this case by the first quarter of 2010.

#### Wastewater Utility

Wastewater Treatment Facilities Discharge Permits: The Environmental Protection Agency's National Pollutant Discharge Elimination System permits for all three wastewater treatment facilities expired in 2005. The Eagle River treatment facility's permit was reissued – effective May 1, 2006. This permit is valid for five years from the date of issuance. The Asplund and Girdwood treatment facilities' permits have been administratively extended. All requirements stay in effect indefinitely until the new permits are issued. Currently only the Asplund facility has a Section 301(h) waiver of secondary treatment.

MUSA on Contributed Plant: On September 2, 2005, the RCA issued an order establishing a revenue requirement for the Utility's rates that excluded MUSA expense associated with the contributed portion of the Utility's plant balances. The Utility filed an appeal with the Alaska Superior Court in 2005 where the Superior Court upheld the Commission decision. The Superior Court decision was appealed to the State of Alaska Supreme Court. On May 8, 2009 the Supreme Court issued a unanimous decision finding no reasonable basis for the 2005 exclusion of MUSA from the Utility's revenue requirement. The Court remanded the case to the RCA for further proceedings to make a determination on the merits of the reasonableness of the Utility's proposed rate increase. Revenue collected subject to refunds was approximated \$9.5 million through December 31, 2008, approximately \$2.5 million of which was associated with revenues collected in 2008. In light of the May 8<sup>th</sup> Supreme Court decision, the Utility believes that it is unlikely that it will ultimately be required to refund the revenue collected, and therefore has not recorded a liability for a refund payable.

**2004 Test Year / 2008 Rates:** On August 8, 2008, the RCA approved revised wastewater rates based on a cost of service study (COSS) and rate design that essentially increased rates to commercial and volumetric customers and decreased flat monthly usage charges paid by single-family residential customers. Although theoretically revenue neutral for the Utility, a decreasing rate of volumetric consumption during the year, in concert with the implementation of the new COSS acted to reduce the annual revenues of the Utility.

**2007 Test Year / 2009 Rates:** The Utility filed a revenue requirement study on November 14, 2008 requesting an interim and refundable rate increase of 6.5%. The RCA granted the requested interim rate increase effective January 1, 2009. The Utility anticipates a final order in this case by the first quarter of 2010.

#### NOTE 18 Contingencies

#### (a) Litigation

Anchorage, in the normal course of its activities, is involved in various claims and litigation. In the opinion of management and the Municipal Attorney, the disposition of these matters is not presently expected to have a material adverse effect on Anchorage's financial statements.

#### (b) Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by the grantor agencies. Any disallowed claims, including amounts already collected, would become a

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liability of the General or other applicable fund. In management's opinion, disallowances, if any, will be immaterial.

#### (c) Property Tax Limitation

On October 4, 1983, Anchorage voters approved a charter amendment limiting the amount of taxes Anchorage can levy except for debt service. With certain other exceptions, the amendment limits taxes to the amount levied in the previous year increased by Anchorage Consumer Price Index (CPI) and 5-year average population growth. In the opinion of management, Anchorage is in compliance with this limitation.

#### (d) Spending Limitation

On August 3, 1983, the Assembly adopted an ordinance limiting the amount of expenditures in the general government operating budget for tax-supported services. The amount is limited to the previous year's budget increased by amounts no more than the percentage increase in the July CPI over the previous July CPI and those additional increases necessary to provide voter and legally mandated services. In the opinion of management, Anchorage is in compliance with this limitation.

#### NOTE 19 Environmental Issues

Anchorage has adopted an aggressive proactive policy designed to identify and mitigate the potential effects of past, present and future activity that may result in environmental impact. It is accounting policy to record a liability when the likelihood of responsibility for an environmental impact is probable and the cost of mitigating the impact is estimable within reasonable limits. At December 31, 2008, there are environmental issues that meet both of these criteria and, accordingly, a provision has been made in the accompanying financial statements for the cost of mitigating environmental concerns of underground fuel and hazardous waste contamination. The following is a summary of environmental concerns at December 31, 2008.

#### (a) Solid Waste Landfill Sites

Anchorage's landfill at Merrill Field was closed during 1987 following approximately 50 years of usage. An active gas migration control system was constructed in 1992 and has since operated without fail. Operation of the gas control system has been effective in maintaining compliance with regulations pertaining to landfill gas and protecting public safety.

In 1996, a project was undertaken to improve existing groundwater controls and to construct a new system to control and collect groundwater from beneath the site for treatment in municipal wastewater system. This collection system has operated without fail, and has been effective in mitigating potential offsite migration of contaminants. Anchorage continues to maintain landfill gas and groundwater control systems and to perform monitoring of this site in compliance with state and federal regulations governing closure of solid waste facilities.

Anchorage is also responsible for postclosure care at two other closed landfill sites: the former landfill beneath Della Vega Park (closed in 1977) and the Peters Creek landfill (closed in 1987). Postclosure care requirements are limited to groundwater quality and landfill gas migration.

#### (b) Landfill Closure and Postclosure Care Cost

State and federal laws and regulations require Anchorage to place a final cover on its current regional landfill when it stops accepting solid waste and to perform certain maintenance and monitoring functions at the landfill for thirty years after closure. To properly account for these future closure and postclosure costs each year, Solid Waste Services (SWS) records an operating

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December 31, 2008

expense an amount based on landfill capacity. During 2005, the future closure and postclosure were reevaluated and adjusted to reflect current conditions. At December 2008, SWS had a recorded liability of \$18,091,854 associated with these future costs, based on the use of 35% of the landfill's estimated capacity. Based upon the 2005 study, it is estimated SWS will recognize an additional \$33,877,031 in liability expense between December 31, 2008 and 2043, the current estimated date the landfill is expected to reach full capacity. These amounts are based upon what it would cost to perform all the closure and postclosure functions in 2005. Future inflation costs and additional costs that might arise from changes in requirements (due to changes in technology or more rigorous environmental regulations, for example) may need to be covered by charges to future landfill users, taxpayers, or both.

State laws and federal regulations require Anchorage to provide financial assurances for future closure and postclosure costs by one of a number of allowable mechanisms available. Anchorage elected to use the "Local Government Test" financial assurance mechanism to comply with the regulation. Pursuant to A0-2008-46, the Anchorage Assembly amended municipal code to establish a restricted account to fund the liability for landfill closure and postclosure purposes. At December 31, 2008, \$1,383,415 of SWS assets are in the restricted account for payment of closure and postclosure care costs.

Activity in the long term liability of the landfill closure and postclosure care cost was as follows:

Balance January 1,			Balance December	Due Within
2008	Addition	Deletion	31, 2008	One Year
\$ 16,596,153	\$ 1,495,701	\$ -	\$ 18,091,854	\$ -

#### (c) Fuel/PCB Contaminated Site at Hank Nikkels Power Plant One

During the 1964 earthquake, approximately 250,000-400,000 gallons of diesel fuel spilled on the ground. According to numerous environmental investigations, the spill impacted soil and groundwater at the Hank Nikkels Power Plant One and properties west/northwest of the plant. In 2006-2007, the Electric Utility replaced generating unit 3 at the plant. During the subsurface investigation, in addition to diesel contamination known from the 1964 spill, PCBs were detected in the soil. All soil disturbing activities at the site are governed by the Risk-Based Disposal Plan administered by the Alaska Department of Environmental Conservation (ADEC) and the Environmental Protection Agency (EPA). The additional cost of compliance cannot be measured at this time.

#### (d) Spill Prevention Requirements

In accordance with its compliance plan submitted to ADEC in 2007, the Electric Utility will perform fuel oil piping modifications and construct secondary containment for the diesel fuel loading/unloading area. The cost of planned upgrades is estimated at \$635,000.

#### (e) New Air Regulations

On March 10, 2009, the EPA issued a proposed rule for mandatory reporting of greenhouse gas (GHG) emissions. According to the new rule, both Electric Utility power plants meet the reporting threshold and must quantify GHG emissions starting in January 2010. To implement the new requirements, Utility employees will be trained on the applicability of this rule, emissions quantification methodologies, fuel monitoring and testing requirements, quality assurance and

Notes to Basic Financial Statements

December 31, 2008

quality control procedures, and other applicable issues. Even though the proposed rule does not require the installation of emission monitoring or emission control devices, it mandates monthly fuel testing for carbon content as well as periodic calibration of fuel flow meters. The cost of compliance with the new rule cannot be estimated at this time.

#### (f) New Generation Permitting

Environmental permits will be obtained by the Electric Utility prior to construction of new generation units. Air quality assessments and modeling, soil contamination investigations, and wastewater treatment and discharge requirements are primary environmental permitting and compliance areas that will require a consultant's expertise. The additional cost of compliance cannot be measured at this time.

#### (g) Pollution Remediation Obligation

#### **Water Utility**

Beginning in 1993, in accordance with the ADEC regulations, the Utility commenced activities to remove three leaking underground fuel storage tanks and the surrounding contaminated soils. Additional contamination was identified on the affected property (unrelated to the tank leakage) requiring additional removal of soils. An ADEC report indicates the Utility performed some groundwater sampling at the site, but there is no documentation indicating a groundwater characterization had been completed. In 2009, the Utility's consultant submitted to the ADEC a plan for closing the case on this site. The Utility is awaiting the ADEC's input and or approval regarding the plan.

The Utility used the expected cash flow technique to measure the liability. The Utility estimated a reasonable range of potential outlays of \$75,000 to \$350,000 and multiplied those outlays by their probability of occurring to estimate a pollution remediation obligation of \$155,000. The potential for a material change in the estimate is possible depending upon the response received from ADEC.

#### Wastewater Utility

Beginning in 1992, in accordance with the ADEC regulations, the Utility commenced activities to remove two leaking underground fuel storage tanks and the surrounding contaminated soils. The Utility maintains monitoring wells and, performed soil and groundwater testing at the site. In 2009, the Utility's consultant submitted to the ADEC a plan for closing the case on this site. The Utility is awaiting the ADEC's input and or approval regarding the plan.

The Utility used the expected cash flow technique to measure the liability. The Utility estimated a reasonable range of potential outlays of \$75,000 to \$200,000 and multiplied those outlays by their probability of occurring to estimate a pollution remediation obligation of \$102,500. The potential for a material change in the estimate is possible depending upon the response received from ADEC.

#### NOTE 20 Subsequent Events

#### (a) 2009 Budget

As a result of 2008 fund balance shortfalls and anticipated 2009 budget shortfalls, among other cost reduction measures, Anchorage entered into discussions with each of its organized labor associations to negotiate possible wage concessions to reduce the likelihood and scope of personnel layoffs. Subsequent to year end, Anchorage and many of its various unions were reached agreements on certain contract amendments that will greatly assist in the balancing the 2009 budget. Many of these agreements have been ratified by the Anchorage Assembly.

Notes to Basic Financial Statements

December 31, 2008

#### (b) Property Taxes

In April 2009, Anchorage voters approved an amendment to the Municipal Charter changing the calculation of the property tax cap [refer to Note 18 (c) and (d)]. The amendment is required to be phased-in beginning in 2010.

#### (c) Environmental issues

In June of 2009, Anchorage was notified of certain potential environmental issues as follows:

The presence of PCBs exceeding applicable clean up levels was discovered in the soils on the Reeve Boulevard site, Parcel 3, Tract B, Municipal Industrial Subdivision (Site), owned by the Municipality. Those soils were transported to the Site by and under the supervision of potentially responsible third parties. The presence of PCBs on the Site has been reported to the ADEC and the EPA. Anchorage is working with ADEC and the EPA on proper characterization and remediation of the Site; the Municipality is also pursuing its rights and remedies against third parties. At this time, any range of expenditures that may be associated with the clean up are not reasonably estimable.

Kincaid Project Group, Inc., an Alaska nonprofit corporation (KPG), has undertaken certain projects to develop improvements within Kincaid Park, owned by Anchorage. During the course of such improvements, one or more contractors of KPG disturbed lead-contaminated soils at the site of the former biathlon range. The EPA issued a notice of violation to Anchorage. While KPG has essentially acknowledged responsibility for the violation and is working with EPA and the ADEC to remediate the site, Anchorage, as owner of the Park, remains as a potentially responsible party. At this time, any range of expenditures that may be associated with the clean up are not reasonably estimable.

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# **Required Supplementary Information**

Required Supplementary Information - Budgetary Comparison Schedule with Expenditures by Function for the General Fund and Sub-Funds

Year ended December 31, 2008

	Budget		Budget to Actual GAAP			Actual	Variance W	With	
	Original		Final	Budgetary Basis	Di	Difference GAAP Basis		Final Budget	
Revenues:								***	
Taxes	\$ 260,137,	831	\$ 469,480,061	\$ 471,351,448	\$		\$ 471,351,448	\$ 1,871,	387
Payments in lieu of taxes	1,752,		1,752,486	2,086,576	Ψ	-	2,086,576	334.	
Special assessments	1,132,		300,000	221.069		-	2,000,370		,931)
Licenses and permits	13,632,	-	13,392,970	10,950,551		-	10,950,551	(2,442,	
Intergovernmental	27,381,		29,358,157	24,073,577	(3)	11,878,387	35,951,964	(5,284,	
Charges for services	27,561, 27,599,		28,568,715	28,674,872	(3)	11,070,307	28,674,872	(5,264,	
Fines and forfeitures						-		,	•
	11,661,		11,661,700	8,721,712		-	8,721,712	(2,939,	
Investment income	8,709,	700	11,572,096	(104,761)		-	(104,761)	(11,676,	
Restricted contributions	0.074	-		560		-	560		560
Other revenues	3,371,		3,081,040	3,467,394		11.070.007	3,467,394	386,	
Total revenues	354,246,	882	569,167,225	549,442,998		11,878,387	561,321,385	(19,724,	227)
Expenditures: Current:									
General government	23,819,	342	23,934,108	20,565,473	(1), (3)	1,859,406	22,424,879	3,368,	,635
Fire services	70,625,	355	72,019,149	71,653,217	(1), (3)	2,209,717	73,862,934	365,	932
Police services	93,029,	320	94,231,584	94,802,896	(1), (3)	2,759,092	97,561,988	(571,	(312)
Health and human services	14,794,	318	14,832,726	13,852,821	(1), (3)	548,051	14,400,872	979.	
Economic and community development	49,443,		49,834,588	47,772,237	(1), (3)	538,328	48,310,565	2,062,	.351
Public transportation	20,923,		21,499,465	21,329,145	(1), (3)	584,957	21,914,102	170,	
Public works	22,174,		23,737,343	21,610,121	(1), (3)	2,693,931	24,304,052	2,127,	
Education	,,	_	212,165,785	212,165,785	(-1) (-1	-,,	212,165,785	-, ,	_
Maintenance and operations of roads			_,_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,,					
and facilities	32,967,	021	36,640,235	35,305,581	(1), (3)	524,604	35,830,185	1,334,0	654
Debt service:	,,		,,	,,	(-), (-)		,,	-11	
Principal	26,287,	170	26,991,193	26,941,078		_	26,941,078	50	115
Interest	19,924,		22,826,586	21,601,653		_	21,601,653	1,224,	
Total expenditures	373,989.		598,712,762	587,600,007		11.718.086	599,318,093	11,112,	
Excess (deficiency) of revenues	3,0,000,		000,7 72,702	001,000,001		11,110,000	000,010,000	,.,,	700
over expenditures	(19,742,	291)	(29,545,537)	(38,157,009)	· <del>- · -</del>	160,301	(37,996,708)	(8,611,	472)
Other financing sources (uses):	(10,142,		(20,040,007)	(00,107,000)		100,001	(01,000,100)	(0,011,	<del>412)</del>
Transfers in – from other funds	28,685,	864	32,502,245	32,648,365		_	32,648,365	146.	120
Transfers out – to other funds	(9,352,		(11,419,647)	(11,146,111)		_	(11,146,111)	273,	
Sale of capital assets	(0,002,	-	52,000	30,058			30,058		942)
Insurance recoveries		_	32,000	4,523		-	4,523		523
Loan proceeds		_	175,000	175,000		_	175,000	٠,٠	-
Total other financing sources (uses)	19,333,	224	21,309,598	21,711,835			21,711,835	402	237
Excess (deficiency) of revenues and other financing sources over expenditures	10,000,	_	21,000,000	21,711,000			21,711,000	402,	201
and other financing uses	(409,	067)	(8,235,939)	(16,445,174)		160,301	(16,284,873)	(8,209,	235)
Fund balance, beginning of year	37,750,		37,750,561	37,750,561	(2)	4,602,702	42,353,263	,	- ′
Fund balance, end of year	\$ 37,341,		\$ 29,514,622	\$ 21,305,387	\$	4,763,003	\$ 26,068,390	\$ (8,209,	235)

#### Explanation of differences:

- (1) Encumbrances for goods and services ordered but not received are reported in the year the orders are placed for budgetary purposes. For GAAP purposes, they are reported in the year goods and services are received.
- (2) The amount reported as "fund balance" on the budgetary basis of accounting derives from the basis of accounting used in preparing Anchorage's budget. This amount differs from the fund balance reported in the statement of revenues, expenditures, and changes in fund balances because of the cumulative effect of transactions such as those described above.
- (3) Effective July 1, 2008, Anchorage changed its policy regarding the recording of on-behalf payments for PERS. The on-behalf payments are not cash transactions and there is no impact or cost to the taxpayers associated with these transactions. Also, the on-behalf payment amounts have fluctuated significantly over the past few years. This has made the amounts difficult to estimate for budgetary purposes. Therefore, effective July 1, 2008, Anchorage has elected to exclude this item from its budget, and it is shown here as a reconciling item to GAAP basis.

Note: This schedule is for informational purposes only. The budget presented by function for the General Fund and Sub-Funds in this schedule is not the legal level of budget authority. This schedule provides a variance analysis of revenue, expenditures and other financing sources (uses) to budget in a format similar to the government-wide financial statement presentation.

See accompanying notes to required supplementary information.

Notes to Required Supplementary Information – Budgetary Data

December 31, 2008

In 2003, Anchorage implemented GASB Statement No. 41, *Budgetary Comparison Schedules – Perspective Differences*. This statement, an amendment to GASB Statement No. 34, clarifies the budgetary presentation requirements for governments with significant budgetary perspective differences that result in not being able to present budgetary comparison information for their general fund and major special revenue funds. The estimated appropriations in Anchorage's General Fund Budget do not correspond to the expenditures that are reported for the general fund on a GAAP basis. A reconciliation from GAAP to budgetary basis is provided to present the actual amounts on a budgetary basis for the budget to actual comparison.

In accordance with the Anchorage Home Rule Charter, the Mayor is required to submit a proposed budget for the next fiscal year to the Assembly at least 90 days before the end of the current fiscal year. The Assembly holds two public hearings on the proposed budget. The Assembly may increase or decrease any item, and may add or delete items; but must approve a budget and appropriate the necessary resources by ordinance at least 21 days prior to year end. Otherwise, the Mayor's proposal becomes the budget and appropriation.

The Assembly approved 2008 operating budgets and appropriations of direct costs at the department level, and indirect costs at the fund or sub-fund level. Some departmental appropriations span more than one fund. The Assembly approved 2008 capital budgets with anticipated appropriation of resources for the general government and appropriations for each utility. Upon certification by the Chief Fiscal Officer that actual resources have become available for specific general government capital projects; e.g., when a grant is accepted, a bond sale or interfund transfer is approved, or a special assessment district is created, a supplemental appropriation is submitted to the Assembly for final approval. Supplemental appropriations are also submitted for approval upon certification by the Chief Fiscal Officer that operating grant funds have become available. The legal level of a budgetary control is the fund or sub-fund level for revenues and expenditures and the department level for expenditures and other financing uses.

During the year, no obligation involving the expenditure of money may be made unless the Chief Fiscal Officer has certified that the money required for the expenditure has been appropriated for that purpose. When each obligation is incurred, the committed amount becomes encumbered; i.e., it is treated as a reduction of available budget so that the committed amount will be available to pay for the goods or services when they are received. When the commitment is fulfilled, the encumbrance is released and an expenditure is recorded. An encumbrance is also released when a commitment is canceled.

The Assembly may approve supplemental appropriations to increase or decrease the budget and appropriations, or transfer all or part of any unencumbered balance from one appropriation to another by resolution. The Assembly, by ordinance, may authorize a contract, lease or other obligation requiring financing from future appropriations, except that a lease purchase agreement committing funds in excess of \$1 million is not valid until approved by the voters. The Mayor may transfer all or part of any unencumbered balance between categories within an appropriation.

At the end of the year, an unencumbered operating appropriation lapses into the fund from which it was appropriated; except that supplemental appropriations of grant and capital project resources do not lapse until their purpose has been accomplished or abandoned.

Annual budgets are adopted for the General Fund, Heritage Land Bank (a Special Revenue Fund), the Convention Center Operating Reserve (a Special Revenue Fund), Debt Service Funds except CIVICVentures Bond Fund, and the administrative operating costs of the Pension Trust Fund. Appropriations for these funds lapse at year end to the extent they have not been expended or encumbered. The General Fund is the only major fund required to be included as required supplementary information.

Annual budgets are also adopted for proprietary fund types. However, since the measurement focus for proprietary fund types is upon determination of net income, financial position and cash flows, GAAP does not require the adoption of budgets, and budgetary comparisons are not included for these funds.

Notes to Required Supplementary Information – Budgetary Data

December 31, 2008

The Municipal Assembly is required to approve the School District budget (in total only) and appropriate by ordinance the necessary resources at least sixty days prior to the current School District year end. Any budget revisions during the year increasing the total appropriation require approval by the Assembly. Expenditures may not exceed the aggregate total amount of the budget.

Required Supplementary Information – Condition Rating of Anchorage's Road Network

December 31, 2008

## Percentage of Lane – Miles in Good or Better Condition

	2008	2005	2002
Anchorage Road District	75.51%	74.89%	76.61%
Chugiak/Eagle River Road District	95.87%	95.16%	95.25%
Girdwood Road District	76.15%	93.01%	73.75%
Other Road Districts	74.46%	87.62%	76.94%
Overall System	80.18%	80.01%	80.57%

### Percentage of Lane – Miles in Fair Condition

	2008	2005	2002
Anchorage Road District	24.49%	25.11%	23.39%
Chugiak/Eagle River Road District	4.13%	4.84%	4.75%
Girdwood Road District	23.85%	6.99%	26.25%
Other Road Districts	25.54%	12.38%	23.06%
Overall System	19.82%	19.99%	19.43%

### Comparison of Estimated-to-Actual Maintenance/Preservation (in Thousands)

	_	2008	2007	2006	 2005	 2004
Anchorage Road District:						
Needed	\$	4,260	25,390 \$	31,175	\$ 21,497	\$ 12,968
Actual		4,765	25,808	30,903	21,250	11,835
Chugiak/Eagle River Road District:						
Needed		1,767	5,571	4,636	1,585	1,819
Actual		1,278	5,082	4,692	1,480	1,460
Girdwood Road District:						
Needed		172	606	675	115	97
Actual		64	498	630	89	111
Other Road Districts:						
Needed		1,126	768	534	411	279
Actual		2,176	1,335	478	1,094	237
Overall System:						
Needed		7,325	32,335	37,020	23,608	15,163
Actual		8,283	32,723	36,703	23,913	13,643
Difference		958	388	(317)	305	(1,520)

**Note:** The condition of road pavement is measured based upon an assessment of the longitudinal profile (International Roughness Index) and rut depth provided by the Dynatest Road Surface Profiler. The measurement system is an algorithm that combines the international roughness index, rut depth, and road profile to determine a condition index from two for pavement in excellent condition to seven for pavement in fair condition. The condition index is used to classify paved roads in good or better condition (4 or less) and fair condition (5 or more). It is Anchorage's policy to maintain 60% or more of the total paved road miles in good or better condition. Condition assessments are updated every three years.

# **Supplementary Information**

### SUPPLEMENTARY INFORMATION

### **Additional Budgetary Comparison Schedules**

The **General Fund and Sub-Funds** budgetary comparison schedule and reconciliation to GAAP is presented for perspective purposes to demonstrate Anchorage's legal level of adopted budget for estimated revenues and appropriations at the fund and sub-fund level, which is different than the GAAP fund structure format presented in the Required Supplementary Information section.

The **Department** budgetary comparison schedule and reconciliation to GAAP **for the General Fund and Sub-Funds** is presented for perspective purposes to demonstrate Anchorage's legal level of adopted budget for estimated revenues and appropriations at the department level, which is different than the GAAP fund structure format presented in the Required Supplementary Information section.

Required Supplementary Information - Budgetary Comparison Schedule by General Fund and Sub-Funds

Year ended December 31, 2008

		iget		Actual	Budget to GAAP		Actual		Variance With	
	 Original		Final	Budgetary Basis		Difference	GAAP Basis		Final Budget	
Revenues & other financing sources:										
Areawide Service Area	\$ 125,634,296	\$	338,709,825	\$ 329,204,801	\$	-	\$ 329,204,80	\$	(9,505,024)	
Former City Service Area	· · · · -			2,747		-	2,74	,	2,747	
Chuqiak Fire Service Area	1,118,945		1,118,945	1,077,537		-	1,077,53	,	(41,408)	
Glen Alps Service Area	310.039		306,579	295,245		-	295,24	5	(11,334)	
Girdwood Valley Service Area	1,662,607		1,441,620	1,413,574		-	1,413,57	ļ.	(28,046)	
Former Borough Roads & Drainage	,,,		., ,							
Service Area	_		_	13		-	1	3	13	
Fire Service Area	53,432,770		54,918,228	54,112,708		-	54,112,70	3	(805,520)	
Roads & Drainage Service Area	67,831,112		68,319,235	66,426,130		-	66,426,13	)	(1,893,105)	
Limited Service Areas	9,405,764		8,872,134	8,631,684		-	8,631,68	ļ	(240,450)	
Anchorage Metropolitan	5, 155,151		-1	-,,						
Police Service Area	88,260,647		92.269.240	89,951,593			89,951,59	3	(2,317,647)	
Anchorage Parks &	00,200,011		02,200,200						* * * * *	
Recreation Service Area	20,385,829		21,270,154	20,177,169		-	20,177,16	9	(1,092,985)	
Eagle River - Chugiak Parks &	25,555,525		_ , , _ , , , , , ,	<del></del> 1			, ,		*	
Recreational Service Area	4,305,800		4,325,426	4,137,790		-	4,137,79	)	(187,636)	
Building Safety Service Area	9,181,288		8,941,435	5,483,165			5,483,16	5	(3,458,270)	
Public Finance & Investment	1,393,043		1,393,043	1,381,706		-	1,381,70		(11,337)	
Police/Fire Retiree Medical Defined	1,000,040		1,000,010	1,001,700			.,		. , ,	
Contribution Support	10,606		10,606	5,082		-	5.08	2	(5,524)	
SOA PERs On-Behalf Payments	10,000		10,000	0,002	(3)	11,878,387	11,878,38			
Total revenues & other finance sources	 382,932,746		601,896,470	582.300.944	101	11,878,387	594,179,33		(19,595,526)	
rotal revenues & other inflance sources	 302,332,740		001,030,470	302,300,344		11,010,001			(14)441444	
Expenditures & other financing uses:										
Areawide Service Area	125,933,676		342,473,308	334,349,094	(1)	(78,490)	334,270,60		8,124,214	
Former City Service Area	-		-	345		-	34	-	(345)	
Chugiak Fire Service Area	1,118,943		1,118,943	1,069,256	(1)	7,970	1,077,22		49,687	
Glen Alps Service Area	310,037		406,577	329,061		-	329,06		77,516	
Girdwood Valley Service Area	1,662,600		1,970,612	1,830,011		-	1,830,01	ı	140,601	
Former Borough Roads & Drainage										
Service Area	-		-	=		-				
Fire Service Area	53,432,750		54,782,703	54,057,042	(1)	(33,031)	54,024,01		725,661	
Roads & Drainage Service Area	67,831,071		70,121,520	69,666,942		-	69,666,94		454,578	
Limited Service Areas	9,516,166		10,561,536	9,407,421		-	9,310,29	l	1,154,115	
Anchorage Metropolitan										
Police Service Area	88,260,476		90,213,532	90,893,453		=	90,893,45	3	(679,921)	
Anchorage Parks &										
Recreation Service Area	20,385,778		20,755,736	20,365,051	(1)	(44,307)	20,320,74	ļ.	390,685	
Eagle River - Chugiak Parks &										
Recreational Service Area	4,305,787		5,325,413	5,184,530		-	5,184,53		140,883	
Building Safety Service Area	9,181,270		10,749,270	10,102,689	(1)	(12,443)	10,090,24		646,581	
Public Finance & Investment	1,393,032		1,643,032	1,583,353		-	1,583,35	3	59,679	
Police/Fire Retiree Medical Defined										
Contribution Support	10,227		10,227	5,000		-	5,00		5,227	
SOA PERs On-Behalf Payments					(3)	11,878,387	11,878,38			
Total expenditures & other financing uses	383,341,813		610,132,409	598,843,248		11,718,086	610,464,20	<u> </u>	11,289,161	
Deficiency of revenues & other financing										
sources over expenditures & other										
financing uses	 (409,067)	_	(8,235,939)	(16,542,304)		160,301	(16,284,87	3) _	(8,306,365)	
Fund balance, beginning of year	37,750,561		37,750,561	37,750,561	(2)	4,602,702	42,353,26	3	-	
Fund balance, end of year	\$ 37,341,494	\$	29,514,622	\$ 21,208,257	\$	4,763,003	\$ 26,068,39	<u> </u>	(8,306,365)	
, ,										

- Explanation of differences:
  (1) Encumbrances for goods and services ordered but not received are reported in the year the orders are *placed* for budgetary purposes. For GAAP purposes, they are reported in the year goods and services are *received*.
- The amount reported as "fund balance" on the budgetary basis of accounting derives from the basis of accounting used in preparing Anchorage's budget. This amount differs from (2) the fund balance reported in the statement of revenues, expenditures, and changes in fund balances because of the cumulative effect of transactions such as those described
- Effective July 1, 2008, Anchorage changed its policy regarding the recording of on-behalf payments for PERS. The on-behalf payments are not cash transactions and there is no impact or cost to the taxpayers associated with these transactions. Also, the on-behalf payment amounts have fluctuated significantly over the past few years. This has made the amounts difficult to estimate for budgetary purposes. Therefore, effective July 1, 2008, Anchorage has elected to exclude this item from its budget, and it is shown here as a recognition item to GAAP bacis. reconciling item to GAAP basis.

See accompanying notes to required supplementary information.

Required Supplementary Information - Budgetary Comparison Schedule by Department for the General Fund and Sub-Funds Year ended December 31, 2008

	Budget			Budget to Actual GAAP					Actual		Variance With	
	Original		Final		<b>Budgetary Basis</b>		Difference		GAAP Basis		Final Budget	
Expenditures & other financing uses:												
Assembly	\$ 2,	895,815	\$	2,895,815	\$	2,669,798	(1),(2)	76,174	\$	2,745,972	\$	226,017
Chief Fiscal Officer		847,844		974,029		642,420	(2)	23,557		665,977		331,609
Development Services	11,	676,208		13,244,208		12,024,990	(1),(2)	1,168,437		13,193,427		1,219,218
Economic & Community Development	22,	313,803		23,333,429		22,887,421	(1),(2)	264,568		23,151,989		446,008
Education		-		212,165,785		212,165,785		-		212,165,785		-
Employee Relations	2,	517,226		2,517,226		2,301,020	(2)	103,948		2,404,968		216,206
Office of Equal Opportunity		392,421		392,421		324,999	(2)	9,706		334,705		67,422
Equal Rights Commission		723,367		723,367		620,689	(2)	34,618		655,307		102,678
Finance	12,	712,233		13,137,233		12,189,325	(1),(2)	411,572		12,600,897		947,908
Fire	69,	543,322		72,392,045		71,509,841	(1),(2)	2,211,859		73,721,700		882,204
Health & Human Services	13	394,223		13,453,223		12,629,152	(1),(2)	550,193		13,179,345		824,071
Heritage Land Bank/Real Estate Services	6,	805,063		6,905,063		6,846,953	(2)	34,815		6,881,768		58,110
Information Technology	1	,430,519		1,430,519		1,399,926	(2)	444,627		1,844,553		30,593
Internal Audit		568,647		568,647		505,074	(2)	21,444		526,518		63,573
Maintenance & Operations	83	590,222		88,035,129		86,234,962	(1),(2)	526,746		86,761,708		1,800,167
Management & Budget	1,155,44			1,155,448		1,016,669	(2)	36,034		1,052,703		138,779
Mayor	1	627,247		1,627,247		1,474,018	(1),(2)	31,226		1,505,244		153,229
Municipal Attorney	7	,518,468		7,518,468		7,401,089	(2)	252,507		7,653,596		117,379
Municipal Manager	3	138,098		3,138,099		2,982,798	(2)	289,834		3,272,632		155,301
Non Departmental - TANS				1,358,105		799,023		-		799,023		559,082
Anchorage Parks & Recreation	17	446,414		17,995,680		17,452,735	(1),(2)	219,842		17,672,577		542,945
Planning	4	322,480		4,497,480		3,900,856	(1),(2)	60,341		3,961,197		596,624
Police	81	788,602		83,741,658		83,729,066	(1),(2)	2,761,234		86,490,300		12,592
Police/Fire Retiree Medical		151,285		151,285		126,557		-		126,557		24,728
Project Management & Engineering	9	160,571		9,160,571		8,416,660	(2)	828,032		9,244,692		743,911
Public Transportation	21	246,621		21,878,834		21,203,922	(1),(2)	587,098		21,791,020		674,912
Purchasing	1	578,241		1,611,241		1,521,054	(2)	65,789		1,586,843		90,187
Traffic	7	246,630		7,246,630		7,151,478	(2)	703,885		7,855,363		95,152
Total expenditures & other financing uses		791,018		613,248,885		602,128,280		11,718,086		613,846,366		11,120,605
Less: net intragovernmental costs & billings		449,205)		(3,116,476)		(3,382,162)		-		(3,382,162)		265,686
Total expenditures & other financing uses		,341,813	\$	610,132,409	\$	598,746,118	\$	11,718,086	\$	610,464,204	\$	11,386,291

#### Explanation of differences:

- Encumbrances for goods and services ordered but not received are reported in the year the orders are placed for budgetary purposes. For GAAP purposes, they are reported in the year goods and services are received.
- Effective July 1, 2008, Anchorage changed its policy regarding the recording of on-behalf payments for PERS. The on-behalf payments are not cash transactions and there is no impact or cost to the taxpayers associated with these transactions. Also, the on-behalf payment amounts have fluctuated significantly over the past few years. This has made the amounts difficult to estimate for budgetary purposes. Therefore, effective July 1, 2008, Anchorage has elected to exclude this item from its budget, and it is shown here as a reconciling item to GAAP basis.

Note: This schedule does not provide detail by departments for revenues and other financing sources. This is because the legal level of budgetary control is adopted only for expenditures and other financing uses at the department level. Intragovernmental Costs and Billings are not budgeted by the assembly. They are presented for comparison purposes for total expenditures only.

See accompanying notes to required supplementary information.

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# **Non-Major Governmental Funds**

#### NONMAJOR GOVERNMENTAL FUNDS

#### **Special Revenue Funds**

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

The Heritage Land Bank Fund accounts for Municipal-owned real estate.

The **Police Investigation Fund** accounts for the proceeds from sale of property seized by the Police Department, State and Federal agencies.

The Convention Center Operating Reserve Fund accounts for the dedicated bed tax collections and transfers associated with the construction of the new convention and civic center and related tourism activities.

The **State Grants Fund** accounts for financial resources which may be used only in accordance with State grant agreements.

The **Federal Grants Fund** accounts for financial resources which may be used only in accordance with Federal grant agreements.

The **Miscellaneous Operational Grants Fund** accounts for the use of miscellaneous restricted contributions and donations.

The **Other Restricted Resources Fund** accounts for the use of other specific revenues that are legally restricted for specified purposes.

#### **Debt Service Funds**

The **Special Assessment Bonds Fund** accounts for special assessments and interest used to retire special assessment bonds which were issued to finance improvements to the assessed properties, except for special assessment bonds accounted for in proprietary funds.

The **Retirement Certificates of Participation Fund** accounts for an annuity investment and related income; the earnings and proceeds of which are to be used for payment of debt service requirements on certain Certificates of Participation and pension obligations of Anchorage in 2006, which include a \$9,800,000 contribution to the Police/Fire Retiree Medical Liability Fund.

The **Police/Fire Retiree Medical Liability Fund** accounts for contributions and earnings which are used to fund the Police/Fire Retiree Medical Trust.

The **Jail Revenue Bond Fund** accounts for debt service on jail revenue bonds and the lease revenue from the jail used to fund the debt service.

The ACPA Surcharge Revenue Bond Fund accounts for the performing arts center surcharge revenue and debt service on the roof repair loan.

The **CIVICVentures Bond Fund** accounts for the accumulation of bed tax revenue transfers and investment earnings and debt service on the convention and civic revenue bonds.

#### **Capital Projects Funds**

Capital projects funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds.

The **Areawide Capital Projects Fund** accounts for general government construction projects not accounted for in other funds.

The **Public Safety Capital Projects Fund** accounts for capital improvement projects in support of police, fire and rescue operations.

The **Public Transportation Capital Projects Fund** accounts for capital improvement projects for transit facilities and equipment.

The **Miscellaneous Capital Projects Fund** accounts for capital improvement projects for out-of-service area roads and drainage, gas lines and pass-thru grants.

The **Parks and Recreation Capital Projects Fund** accounts for parks and recreation capital improvement projects in the taxing districts which receive parks and recreation services.

The **Historic Preservation Capital Projects Fund** accounts for the preservation of historic structures.

The **Heritage Land Bank Capital Projects Fund** accounts for capital improvement projects recommended by the Board of Heritage Land Bank and approved by the Assembly.

The CIVICVentures Capital Projects Fund accounts for capital construction activities associated with the new convention and civic center.

#### **Permanent Fund**

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the reporting government's programs.

The **Cemetery Perpetual Maintenance Permanent Fund** accounts for contributions, revenues and expenditures for perpetual maintenance of the Anchorage Memorial Park Cemetery.

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Combining Balance Sheet Nonmajor Governmental Funds

December 31, 2008

(With summarized financial information at December 31, 2007)

	Special Revenue Convention							Miscellaneous					
Assets		Heritage Land		Police		Center Operating		State		Federal		Miscellaneous Operational	
		Bank	Investigations		Reserve		Grants		Grants		Grants		
Cash	\$		\$	16,106	\$		\$		\$	_	\$	_	
Cash in central treasury		715,027		1,546,955		2,544,380		6,703,848		_		957,549	
Investments				_						435,778		_	
Due from other funds				_		_				_		_	
Due from component units				_				_		_		_	
Receivables (net of allowance for uncollectibles)		-		_		1,879,934		_		91,923		36,690	
Intergovernmental receivables		_		_		_		6,174,851		6,138,681		_	
Interest receivable						_				_		_	
Special assessments receivable		725		_								_	
Prepaid items and deposits		_				1,000,000		2,510		_		-	
Loans receivable		808,000				_				5,930,223		_	
Restricted assets:		_											
Investments		-		_		-				_		_	
Investments in TCH, LLC													
Total assets	\$	1,523,752	\$	1,563,061	\$	5,424,314	\$	12,881,209	\$	12,596,605	\$	994,239	
Liabilities and Fund Balances													
Liabilities:													
Accounts payable and retainages	\$	1,322	\$	66,524	\$	988,202	\$	679,418	\$	779,655	\$	86,717	
Accrued payroll liabilities				-		-		263,049		131,524			
Due to other funds						50,057				1,146,575			
Unearned revenue and deposits		808,725				_		420,807		6,307,970		36,690	
Advances from other funds													
Total liabilities		810,047	-	66,524		1,038,259		1,363,274		8,365,724		123,407	
Fund balances (deficits):													
Reserved:													
Encumbrances		_		37,092		_		2,189,439		3,202,483		112,161	
Prepaids and deposits						1,000,000		2,510		_		_	
Long-term loans				_		_				4,344,600			
Perpetual care								_		_		_	
Debt service						_		_		_		_	
Unreserved, reported in:													
Special revenue funds:													
Designated		713,705		1,459,445		3,386,055		9,325,986		(3,316,202)		6,513	
Undesignated		_				_		_				752,158	
Capital project funds:													
Designated				_		_							
Undesignated													
Total fund balances		713,705		1,496,537		4,386,055		11,517,935		4,230,881		870,832	
Total liabilities and fund													
balances	\$	1,523,752	\$	1,563,061	\$	5,424,314	\$	12,881,209	\$	12,596,605	\$	994,239	

See accompanying independent auditors' report.

Special Revenue

(Continued) **Debt Service** Other Total Special Retirement Police/Fire Jail Revenue ACPA Surcharge Total Restricted Special Assessment Certificates of Retiree Medical Revenue Bond CIVICVentures Revenue Bonds Participation Liability Bond Debt Service Resources \$ \$ 8,517 \$ 8,517 16,106 \$ \$ 7,668,794 12,467,759 897,592 6,539,204 231,998 23,947,342 23,947,388 435,778 46 47,309 47,309 83,668 83,668 2,008,547 12,313,532 4 49,402 50,127 72,631 72,631 1,002,609 99 6,738,223 14,361,856 14,361,856 \$ 970,269 6,539,204 49,501 35,032,681 23,947,342 8,521 315,666 14,409,165 46,190,167 \$ \$ 11,373 \$ 2,613,211 \$ \_ 394,573 63,922 1,260,554 27,045 7,574,192 27,045 75,295 11,842,530 27,045 27,045 5,541,175 1,002,510 4,344,600 943,224 6,539,204 23,947,342 315,666 14,409,165 46,163,122 8,521 (25,794)11,549,708 752,158 23,190,151 23,947,342 (25,794)943,224 6,539,204 8,521 315,666 14,409,165 46,163,122 970,269 8,521 49,501 35,032,681 6,539,204 23,947,342 315,666 14,409,165 46,190,167 \$

(Continued)

Combining Balance Sheet Nonmajor Governmental Funds

December 31, 2008

(With summarized financial information at December 31, 2007)

Capital Projects Public Parks and Historic Public Safety Transportation Miscellaneous Recreation Preservation Assets Areawide Cash \$ \$ \$ \$ 5,119,068 337,081 Cash in central treasury 8,157,683 5,149,753 Investments Due from other funds Due from component units \_\_ \_ Receivables (net of allowance for uncollectibles) Intergovernmental receivables 5,127,518 1,717,960 6,702,402 5,840,820 2,465,049 Interest receivable Special assessments receivable 198,943 Prepaid items and deposits 498,125 Loans receivable Restricted assets: Investments Investments in TCH, LLC 395,691 6,702,402 6,039,763 7,584,117 337,081 Total assets 14,179,017 6,867,713 Liabilities and Fund Balances Liabilities: Accounts payable and retainages 374.085 433,944 \$ 85,070 217,077 321,121 \$ Accrued payroll liabilities \_\_\_ 7,790,056 4.860.943 Due to other funds Unearned revenue and deposits 242,775 Advances from other funds 4,116,253 421,526 Total liabilities 5,320,795 321,121 4,490,338 855,470 7,875,126 Fund balances (deficits): Reserved: 6,097,179 949.978 Encumbrances 10,048,330 16,424,627 519,997 Prepaids and deposits 498,125 Long-term loans Perpetual care Debt service Unreserved, reported in: Special revenue funds Designated Undesignated Capital project funds: 5.892.648 Designated Undesignated (857,776) (10,412,384) (1,692,721) (5,378,211) 420,370 337,081 6,012,243 718,968 7,262,996 337,081 Total fund balances 9,688,679 (1,172,724)

6,867,713

See accompanying independent auditors' report.

Total liabilities and fund

14,179,017

balances

6,702,402

6,039,763

7,584,117 \$

337,081

Capital Projects													
(Continued)							nanent Fund	Total Nonmajor					
Heritage Land Bank		CIVICVentures			Total Capital Projects		Cemetery Perpetual Maintenance		Government December 31, 2008		December 31,		
	allu Dalik		//C veritures		riojecta		antenance			_			
\$		\$	_	\$	_	\$		\$	24,623	\$	31,603		
	1,880,733		-		20,644,318		352,673		41,133,544		69,580,846		
	_		_						24,383,166		36,237,423		
	_		_				_		47,309		11,700,430		
			_				_		83,668		81,702		
			_						2,008,547		2,740,380		
					21,853,749				34,167,281		27,520,628		
									4		4		
	_				198,943				321,701		515,932		
	_				498,125		_		1,500,734		1,237,574		
					_		_		6,738,223		5,761,914		
	_		2,054,633		2,054,633 395,691		=		16,416,489 395,691		51,393,479		
\$	1,880,733	\$	2,054,633	\$	45,645,459	\$	352,673	\$	127,220,980	\$	206,801,915		
\$	11,139	\$	156,546	\$	1,598,982	\$	_	\$	4,212,193	\$	14,043,460		
					_		_		394,573				
					12,650,999				13,911,553		2,644,220		
	_		_		242,775		_		7,844,012		6,676,775		
					4,537,779				4,537,779	_	3,923,402		
	11,139		156,546	_	19,030,535				30,900,110	_	27,287,857		
	29,187		_		34,069,298		-		39,610,473		49,372,427		
			_		498,125		_		1,500,635		1,237,475		
	_		_				_		4,344,600		5,307,195		
	_		_		_		352,673		352,673		346,486		
	_		_						46,163,122		57,375,154		
			_				_		11,549,708		10,849,911		
	_								752,158		837,000		
	1,314,980		1,898,087		9,105,715				9,105,715		51,719,855		
	525,427				(17,058,214)				(17,058,214)		2,468,555		
	1,869,594		1,898,087		26,614,924		352,673		96,320,870	_	179,514,058		
\$	1,880,733	\$	2,054,633	\$	45,645,459	<u>\$</u>	352,673	\$	127,220,980	\$	206,801,915		

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

Year ended December 31, 2008

(With summarized financial information for the year ended December 31, 2007)

	Special Revenue								
	Heritage Land Bank	Police Investigations	Convention Center Operating Reserve	State Grants	Federal Grants	Miscellaneous Operational Grants			
Revenues:									
Hotel and motel taxes	<b>\$</b> —	\$ —	\$ 12,855,890	\$ —	\$ —	\$			
Special assessments	-			_	_	_			
Intergovernmental	24,205			17,161,103	9,376,995	<del>-</del>			
Charges for services	_		_	_	<del></del>				
Fines and forfeitures		274,758							
Investment income (loss)	(5,762)	(11,832)	(135,686)	(11,054)	(130,060)	(7,848)			
Restricted contributions				_		367,921			
Other	326,691	4,006			(101,013)	501			
Total revenues	345,134	266,932	12,720,204	17,150,049	9,145,922	360,574			
Expenditures:									
Current:									
General government	1,026,189		_	(34,281)	-	15,884			
Fire services		_	_	105,875	1,220,150				
Police services	<del></del>	787,898		774,183	1,096,803	97,395			
Health and human services	-	-		7,508,193	3,960,427	83,647			
Economic and community development			4,945,703	3,136,264	4,579,278	184,217			
Public transportation			-	2,353,834	357,825	_			
Public works	_	_	_	1,907,152	224,991				
Education	_	_	_	100,952	-				
Debt service:									
Principal	_		_	_					
Interest				_	_				
Bond issuance costs		****	_	_	_	_			
Capital projects									
Total expenditures	1,026,189	787,898	4,945,703	15,852,172	11,439,474	381,143_			
Excess (deficiency) of revenues over expenditures	(681,055)_	(520,966)	7,774,501	1,297,877	(2,293,552)	(20,569)			
Other financing sources (uses):									
Transfers from other funds	_			582,688	527,846	1,500			
Transfers to other funds	(1,257,786)	_	(7,277,392)	-		_			
General obligation bonds issued	_				<del>-</del>	<del></del>			
Premium on bond sale				-					
Gain on disposition of capital assets	1,122,288		<del></del>						
Total other financing sources (uses)	(135,498)		(7,277,392)	582,688	527,846	1,500			
Excess (deficiency) of revenues and other sources over expenditures and other uses	(816,553)	(520,966)	497,109	1,880,565	(1,765,706)	(19,069)			
Fund balances, beginning of year,	1,530,258	2,017,503	3,888,946	9,637,370	5,996,587	889,901			
Fund balances, end of year	\$ 713,705	\$ 1,496,537	\$ 4,386,055	\$ 11,517,935	\$ 4,230,881	\$ 870,832			

See accompanying independent auditors' report.

Special Revenue

(Continued) **Debt Service** Retirement Certificates of Other Total Special Police/Fire Retiree Medical ACPA Surcharge **CIVICVentures** Restricted Special Jail Revenue Total Assessment Resources Revenue Bonds Participation Liability Bond Revenue Bond Revenue Bond Debt Service 12,855,890 \$ \$ \_ 747,569 66,994 \_ 66,994 747,569 \_\_ 26,562,303 \_\_ \_\_\_ 5,022,538 \_\_\_ 5,022,538 \_\_\_ 274,758 (10,440,823) (3,330)(305,572)(5,606)(53,755) (10,661,346) 441 (755)280,198 367,921 277,085 277,085 28,350 258,535 772,589 40,761,404 61,388 (53,755) (10,661,346) 5,022,979 276,330 280,198 (5,074,206) 797,450 1,805,242 122,611 122,611 1,326,025 1,133,667 1,133,667 1,219,315 1,219,315 2,756,279 \_ 11,552,267 12,845,462 2,711,659 2,132,143 100,952 2,690,000 100,000 305,000 3,430,000 335,000 \_ \_ 27,701 \_ 236,812 5,070,335 7,667,386 \_ 2,332,538 336,812 5,375,335 13,572,979 797,450 35,230,029 362,701 2,475,593 5,022,538 (301,313) (53,755) (60,482) (5,095,137) (18,647,185) (24,861) 5,531,375 (13,136,939) 441 15,119,655 16,988,655 1.112.034 1.869.000 \_ \_ \_\_ \_ (9,906,783) (9,906,783) (8,535,178)1,122,288 1,869,000 5,212,872 7,081,872 (6,300,856) (53,755)441 (60,482)117,735 (11,565,313) (24,861) (769,481) (301,313)(11,267,939) 6,592,959 8,080 376,148 57,728,435 (933) 23,959,632 1,244,537 35,215,281 14,291,430 943,224 6,539,204 23,947,342 \$ 8,521 315,666 14,409,165 46,163,122 (25,794) 23,190,151 \$

(Continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

Year ended December 31, 2008

(With summarized financial information for the year ended December 31, 2007)

Capital Projects Parks and Historic Public Public Transportation Areawide Safety Miscellaneous Recreation Preservation Revenues: Hotel and motel taxes 123,996 Special assessments 7,530,217 3,308,164 12,692,430 7,872,023 3,479,520 Intergovernmental Charges for services 405,580 Fines and forfeitures Investment income (loss) 1,843 2,913 5.271 767 Restricted contributions 2,462,000 528,330 Other 225,363 Total revenues 10,625,003 3,311,077 12,692,430 7,996,019 4,013,121 767 Expenditures: Current: General government Fire services Police services Health and human services Economic and community development Public transportation Public works Education Debt service: Principal \_\_ Interest 3 676 Bond issuance costs 21,602 17,278 15,258,449 5,037,808 13,910,558 7,929,867 8,370,678 Capital projects 15,280,051 5,055,086 13,910,558 7,929,867 8,374,354 Total expenditures Excess (deficiency) of revenues over 66,152 (4,361,233) 767 expenditures (4,655,048)(1,744,009) (1,218,128) Other financing sources (uses): 1,640,499 4,037,589 600,000 9.838 Transfers from other funds (3,768) (2.900)(2,440)Transfers to other funds (68,727)(687, 181)500 000 General obligation bonds issued 2,288,000 2,350,000 650,000 Premium on bond sale 34,865 30,901 3,768 6,575 Gain on disposition of capital assets Total other financing sources (uses) 6,291,727 2,293,720 659,838 2,144,174 (2,440)Excess (deficiency) of revenues and other 66,152 (2,217,059)(1,673) 1,636,679 549,711 (558.290) sources over expenditures and other uses 652,816 9,480,055 338,754 8,052,000 5,462,532 (614,434)Fund balances, beginning of year

6,012,243

(1,172,724)

718,968

7,262,996 \$

337,081

9,688,679

See accompanying independent auditors' report.

Fund balances, end of year

		Projects				
	(Cont	inued)		Permanent Fund		Nonmajor mental Funds
	ritage d Bank	CIVICVentures	Total Capital Projects	Capital Perpetual		2007
\$		s —	s —	\$ —	\$ 12,855,890	\$ 11,702,733
	_	_	123,996	_	938,559	929,578
		_	34,882,354		61,444,657	81,406,122
		_	405,580	9,150	5,437,268	5,304,243
	-	_		_	274,758	1,240,150
	713	778,548	790,055	(2,963)	(9,959,303)	
		_	2,462,000		2,829,921	1,851,989
			753,693		1,289,313	2,350,586
	713	778,548	39,417,678	6,187	75,111,063	113,941,575
		_	_	_	1,927,853	4,393,569
		_			2,459,692	2,821,250
	_		_	_	3,975,594	3,139,530
				_	11,552,267	11,712,389
	_	479,703	479,703	_	13,325,165	10,072,451
		·			2,711,659	2,134,131
			_	_	2,132,143	3,027,379
		_	_	_	100,952	1,047,904
	_	_	_		3,430,000	2,915,000
	_		_		7,667,386	7,835,125
			42,556		42,556	102,345
1	,025,584	23,258,716	74,791,660		74,791,660	151,545,463
1	,025,584	23,738,419	75,313,919		124,116,927	200,746,536
(1	,024,871)	(22,959,871)	(35,896,241)	6,187	(49,005,864)	(86,804,961)
1	,257,786	2,284,520	9,830,232	_	27,930,921	19,091,427
	_	(9,292,263)	(10,057,279)	_	(28,499,240)	(9,644,282)
		_	5,788,000	_	5,788,000	54,630,000
	_	_	76,109		76,109	1,437,390
					1,122,288	916,413
1	,257,786	(7,007,743)	5,637,062		6,418,078	66,430,948
	232,915	(29,967,614)	(30,259,179)	6,187	(42,587,786)	(20,374,013)
4	,636,679	31,865,701	56,874,103	346,486	138,908,656	199,888,071
	,869,594	\$ 1,898,087	\$ 26,614,924	\$ 352,673	\$ 96,320,870	\$ 179,514,058
<del></del>						

Budgetary Comparison Schedule Heritage Land Bank Special Revenue Fund Year ended December 31, 2008

	Budget					Variance With		
		Original	Final		Actual		Final Budget	
Revenues: Investment income (loss) Intergovernmental Other revenues	\$	115,590 45,615 90,000	\$	115,590 45,615 90,000	\$	(5,762) 24,205 326,691	\$	(121,352) (21,410) 236,691
Total revenues		251,205		251,205		345,134		93,929
Expenditures: General government		1,170,042		1,231,042		1,026,189		204,853
Total expenditures		1,170,042		1,231,042		1,026,189		204,853
Deficiency of revenues over expenditures		(918,837)		(979,837)		(681,055)		298,782
Other financing sources (uses): Transfers to other funds Gain on disposition of capital assets		— 918,840		(1,257,786) 979,840		(1,257,786) 1,122,288		<u> </u>
Total other financing sources (uses)		918,840		(277,946)	_	_(135,498)_		142,448
Excess (deficiency) of revenues and other finance	ing							
sources over expenditures and other financing uses		3		(1,257,783)		(816,553)		441,230
Fund balance, beginning of year		2,611,400		1,536,280		1,530,258		(6,022)
Fund balance, end of year	\$	2,611,403	\$	278,497	<u>\$</u>	713,705	\$	435,208

Budgetary Comparison Schedule Convention Center Operating Reserve Special Revenue Fund Year ended December 31, 2008

	Bud	dget		Variance With	
	Original	Final	Actual	Final Budget	
Revenues: Hotel and motel taxes Investment loss	\$ 12,926,630 —	\$ 13,203,890 —	\$ 12,855,890 (135,686)	\$ (348,000) (135,686)	
Total revenues	12,926,630	13,203,890	12,720,204	(483,686)	
Expenditures: Economic and community development	12,926,630	11,753,890	4,945,703	6,808,187	
Total expenditures	12,926,630	11,753,890	4,945,703	6,808,187	
Excess of revenues over expenditures		1,450,000	7,774,501	6,324,501	
Other financing uses: Transfers to other funds		(1,450,000)	(7,277,392)	(5,827,392)	
Total other financing uses		(1,450,000)	(7,277,392)	(5,827,392)	
Excess of revenues over expenditures and other financing uses	<del></del>		497,109	497,109	
Fund balance, beginning of year		_	3,888,946	3,888,946	
Fund balance, end of year	\$	\$	\$ 4,386,055	\$ 4,386,055	

Budgetary Comparison Schedule Special Assessment Bonds Debt Service Fund Year ended December 31, 2008

		Budget					Variance With	
		Original Final		Actual		Final Budget		
Revenues: Special assessments Investment loss	\$	424,626 —	\$	424,626 	\$	66,994 (5,606)	\$	(357,632) (5,606)
Total revenues		424,626		424,626		61,388		(363,238)
Expenditures: Debt service: Principal Interest		395,865 28,761		395,865 28,761		335,000 27,701		60,865 1,060
Total expenditures Deficiency of revenues over expenditures		424,626 —		424,626 —		362,701 (301,313)	<del></del>	61,925 (301,313)
Fund balance, beginning of year Fund balance, end of year		1,318,562 1,318,562		1,318,562 1,318,562	\$	1,244,537 943,224	\$	(74,025) (375,338)

Budgetary Comparison Schedule Retirement Certificates of Participation Debt Service Fund Year ended December 31, 2008

	Bu Original	dget Final	Actual	Variance With Final Budget	
Revenues: Investment loss	\$ —	<u> </u>	\$ (53,755)	\$ (53,755)	
Total revenues			(53,755)	(53,755)	
Expenditures: Debt service: Principal Interest			<u> </u>		
Total expenditures					
Deficiency of revenues over expenditures	_		(53,755)	(53,755)	
Fund balance, beginning of year	17,121,643	17,121,643	6,592,959	(10,528,684)	
Fund balance, end of year	\$ 17,121,643	\$ 17,121,643	\$ 6,539,204	\$ (10,582,439)	

Budgetary Comparison Schedule Police/Fire Retiree Medical Liability Debt Service Fund Year ended December 31, 2008

	Bud Original	dget Final	Actual	Variance With Final Budget	
Revenues: Investment loss	\$	\$	\$ (10,661,346)	\$ (10,661,346)	
Total revenues			(10,661,346)	(10,661,346)	
Expenditures: General government Fire services Police services	1,174,050 1,262,750	1,174,050 1,262,750	122,611 1,133,667 1,219,315	(122,611) 40,383 43,435	
Total expenditures	2,436,800	2,436,800	2,475,593	(38,793)	
Deficiency of revenues over expenditures Other financing sources: Transfers from other funds	(2,436,800) 1,869,000	(2,436,800) 1,869,000	(13,136,939) 1,869,000	(10,700,139)	
Total other financing sources	1,869,000	1,869,000	1,869,000		
Deficiency of revenues and other financing sources over expenditures	(567,800)	(567,800)	(11,267,939)	(10,700,139)	
Fund balance, beginning of year	21,829,445	31,549,445	35,215,281	3,665,836	
Fund balance, end of year	\$ 21,261,645	\$ 30,981,645	\$ 23,947,342	\$ (7,034,303)	

Budgetary Comparison Schedule Jail Revenue Bond Debt Service Fund Year ended December 31, 2008

	Budget				Actual		Variance With Final Budget	
	 Original		Final					
Revenues: Charges for services Investment income	\$ 5,022,538 —	\$	5,022,538 —	\$	5,022,538 441	\$	 441	
Total revenues	 5,022,538		5,022,538		5,022,979		441_	
Expenditures: Debt service: Principal Interest Bond issuance costs	 2,690,000 2,332,538 —		2,690,000 2,332,538 —		2,690,000 2,332,538 —		_ 	
Total expenditures	 5,022,538		5,022,538		5,022,538			
Excess of revenues over expenditures	_				441		441	
Fund balance, beginning of year	 6,212		6,212		8,080		1,868	
Fund balance, end of year	\$ 6,212	\$	6,212	\$	8,521	\$	2,309	

Budgetary Comparison Schedule ACPA Surcharge Revenue Bond Debt Service Fund Year ended December 31, 2008

	Buc	dget		Variance With		
	Original	Final	Actual	Final Budget		
Revenues: Investment loss Other	336,820	336,820	(755) 277,085	(755) (59,735)		
Total revenues	336,820	336,820	276,330	(60,490)		
Expenditures: Debt service: Principal Interest	100,000 236,820	100,000 236,820	100,000 236,812	8		
Total expenditures	336,820	336,820	336,812	8_		
Deficiency of revenues over expenditures	_	_	(60,482)	(60,482)		
Fund balance, beginning of year	503,710	503,710	376,148	(127,562)		
Fund balance, end of year	\$ 503,710	\$ 503,710	\$ 315,666	\$ (188,044)		

# **Non-Major Enterprise Funds**

# NONMAJOR ENTERPRISE FUNDS

Enterprise funds are used to account for activities for which a fee is charged to external users for goods or services received.

The Refuse Utility Fund accounts for the Municipal-owned refuse collection services.

The Solid Waste Fund accounts for the Municipal-owned landfill and transfer station operations.

The Municipal Airport Fund accounts for the operations of Merrill Field, a Municipal-owned airport.

The **Cooperative Services Authority** accounts for the component unit that provides cooperative purchasing services and managed vendor negotiations.

#### Combining Statement of Net Assets Nonmajor Enterprise Funds December 31, 2008

(With summarized financial information at December 31, 2007)

Assets _		Refuse Utility		Solid Waste		Municipal Airport	
Current assets:							
Cash	\$	300	\$	2,775	\$	200	
Cash in central treasury		2,685,410		4,975,768		_	
Receivables (net of allowance for uncollectibles)		545,836		1,758,585		12,264	
Interest receivable				1,644		379	
Current portion of lease receivable		_		*****			
Inventories				_		_	
Prepaid items and deposits		1,181		2,920		20,475	
Restricted assets:							
Receivables						336,748	
Bond and acquisition and construction accounts		2,195,268		13,893,894		1,102,861	
Landfill post closure cash reserve		_		1,383,415			
Revenue bond operations and maintenance accounts				412,337			
Total current assets		5,427,995		22,431,338		1,472,927	
Noncurrent assets:							
Restricted assets:							
Advances to other funds							
Loans receivable, net		_		_		13,185	
Deferred charges and other assets		*****		202			
Capital assets, net		3,125,282		57,251,471		49,110,911	
Total noncurrent assets		3,125,282		57,251,673		49,124,096	
Total assets	\$	8,553,277	_\$_	79,683,011	\$	50,597,023	

Coopera	tive	Total Nonmajor Enterprise Funds						
Servic	es	De	cember 31,	C	ecember 31,			
Author	ity		2008		2007			
\$		\$	3,275	\$	328,469			
	_		7,661,178		22,581,005			
	_		2,316,685		1,695,688			
	_		2,023		16,015			
	_		_		266,023			
	*****				329,915			
	_		24,576		136,917			
	_		336,748		455,536			
	_		17,192,023		34,539,320			
	_		1,383,415					
			412,337		2,811,172			
			29,332,260		63,160,060			
					17,039,618			
	_		13,185		14,102			
			202		238,832			
			109,487,664		173,339,217			
			109,501,051		190,631,769			
\$		\$	138,833,311	\$	253,791,829			

(Continued)

#### Combining Statement of Net Assets Nonmajor Enterprise Funds December 31, 2008

(With summarized financial information at December 31, 2007)

		Refuse		Solid	Municipal		
Liabilities and Net Assets		Utility		Waste		Airport	
Current liabilities: Accounts payable and retainages Compensated absences payable	\$	49,721 100,538	\$	340,953 426,725	\$	27,084 80,336	
Due to other funds Accrued payroll liabilities payable Accrued interest payable Long-term obligations maturing within one year Unearned revenue and deposits		2,733		131,524 189,528 1,806,870		111,181	
Current liabilities payable from restricted assets: Customer deposits payable Capital acquisition and construction accounts and retainage payable		— 12,352		 397,023		— 29,936	
Total current liabilities		165,344		3,292,623		248,537	
Noncurrent liabilities: Revenue bonds payable (net of unamortized discounts, premiums, deferred gain or loss on refunding) Alaska clean water loan payable Net pension obligation Net postemployment benefits obligation				(1,123) 17,570,898 — —			
Total noncurrent liabilities				17,569,775			
Deferred credits and other liabilities: Future landfill closure costs  Total liabilities		 165,344		18,091,854 38,954,252		248,537	
Net assets (deficit): Invested in capital assets, net of related debt Restricted for debt service Restricted for operations and maintenance Restricted for capital construction Unrestricted		3,125,282 		37,874,826 412,337 — 13,893,894 (11,452,298)		49,110,911 — — — 1,237,575	
Total net assets		8,387,933	_	40,728,759		50,348,486	
Total liabilities and net assets	\$	8,553,277	\$	79,683,011	\$	50,597,023	

Cooperative		Total Nonmajor Enterprise Funds						
Serv	ices	De	cember 31,	D	ecember 31,			
Auth	ority		2008		2007			
				-				
\$	_	\$	417,758	\$	945,600			
	_		607,599		683,681			
	_				845,738			
	_		131,524					
			189,528		144,784			
			1,806,870		1,786,870			
			113,914		100,399			
	_		_		_			
			439,311		850,920			
			3,706,504		5,357,992			
			(1,123)		353,348			
	_		17,570,898		19,017,767			
	•		_		536,601			
				_	69,237			
	*****		17,569,775		19,976,953			
	_		18,091,854		16,596,153			
			39,368,133		41,931,098			
			00 111 010		454 450 450			
			90,111,019		151,450,450			
			412,337		2,811,172			
			16,089,162		50,206,579			
			(7,147,340)		7,392,530			
			99,465,178		211,860,731			
\$		\$ ^	138,833,311	\$	253,791,829			

Combining Statement of Revenues, Expenses and Changes in Fund Net Assets Nonmajor Enterprise Funds

Year ended December 31, 2008

(With summarized financial information for the year ended December 31, 2007)

	Refuse Utility		 Solid Waste		Municipal Airport
Operating revenues: Charges for sales and services Other	\$	7,986,036 27,559	\$ 17,711,500 429,860	\$	1,244,727 —
Total operating revenues		8,013,595	 18,141,360		1,244,727
Operating expenses: Operations Amortization of future landfill closure costs		6,946,439	10,815,069 1,495,701		1,222,576
Depreciation and amortization		443,430	 2,979,683	-	2,015,427
Total operating expenses		7,389,869	 15,290,453	-	3,238,003
Operating income (loss)	<del></del>	623,726	 2,850,907		(1,993,276)
Nonoperating revenues (expenses): Investment income (loss) Other revenues Intergovernmental revenue Interest expense Gain (loss) on disposition of capital assets		20,337 — 86,480 — 208	(16,855) — 139,709 (323,031) 55,688		(14,074) 32,197 29,234 — 12,661
Other expenses  Net nonoperating revenues  (expenses)		107,025	 (144,489)		60,018
Income (loss) before capital contributions, transfers and special item		730,751	2,706,418		(1,933,258)
Capital contributions Transfers from other funds Transfers to other funds Special item - NPO/OPEB write-off		38,776 (407,519) 168,578	41,565 (1,660,103) 283,722		3,161,649 22,557 (34,503) 59,765
Change in net assets		530,586	1,371,602		1,276,210
Total net assets – beginning		7,857,347	 39,357,157		49,072,276
Total net assets – ending	\$	8,387,933	\$ 40,728,759	\$	50,348,486

	Cooperative	Total Nonmajor Enterprise Funds					
	Services Authority		2008		2007		
\$	579,505	\$	27,521,768 457,419	\$	29,326,811 5,135,369		
	579,505		27,979,187		34,462,180		
	984,970 — 307,390		19,969,054 1,495,701 5,745,830		23,479,411 3,684,778 9,744,524		
_	307,290 1,292,260		27,210,585		36,908,713		
_	(712,755)		768,602		(2,446,533)		
_	62,991 — (22,243) —		(10,592) 95,188 255,423 (345,274) 68,557		3,817,887 1,881,245 270,612 (332,224) (119,000) (1,619,796)		
	40,748		63,302		3,898,724		
	(672,007)		831,904		1,452,191		
	372,506 — —		3,161,649 475,404 (2,102,125) 512,065		5,666,752 862,599 (2,667,907)		
	(299,501)		2,878,897		5,313,635		
	299,501		96,586,281		206,547,096		
\$		\$	99,465,178	\$	211,860,731		

Combining Statement of Cash Flows
Nonmajor Enterprise Funds

Year ended December 31, 2008

(With summarized financial information for the year ended December 31, 2007)

	Refuse Utility	Solid Waste	Municipal Airport
Cash flows from operating activities: Receipts from customers and users Payments to employees Payments to vendors	\$ 7,567,588 (1,981,164) (4,968,056)	\$ 17,291,927 (6,980,811) (3,746,357)	\$ 1,304,829 (1,019,947) (231,677)
Net cash from operating activities	618,368	6,564,759	53,205
Cash flows from noncapital and related financing activities: Transfers to other funds Transfers from other funds Due to other funds Intergovernmental revenue	(407,519) 38,776 — 86,480	(1,660,103) 41,565 — 139,709	(34,503) 22,557 — 105,437
Net cash from noncapital and related financing activities	(282,263)	(1,478,829)	93,491
Cash flows from capital and related financing activities: Principal payments on long-term obligations Loan proceeds from long-term obligations Interest payments on long-term obligations Principal payments on interfund loans Interest payments on interfund loans	_ _ _	(1,786,870) — (272,346) —	_ _ _ _
Acquisition and construction of capital assets Landfill post closure cash reserve Proceeds (losses) from disposition of capital assets Intergovernmental revenue	(1,461,547) — 5,754	(1,596,668) (1,383,415) 104,524	(3,020,084) — 12,661 3,204,234
Net cash from capital and related financing activities	(1,455,793)	(4,934,775)	196,811
Cash flows from investing activities: Purchase of investments Proceeds from investment in direct financing leases Unrealized gains Investment income (loss)	  	   (22,256)	   (14,248)
Net cash from investing activities	20,337	(22,256)	(14,248)
Net increase (decrease) in cash	(1,099,351)	128,899	329,259
Cash, beginning of year	5,980,329	18,743,538	773,802
Cash, end of year	\$ 4,880,978	\$ 18,872,437	\$ 1,103,061
Cash Cash in central treasury Capital acquisition and construction accounts Cash, December 31	\$ 300 2,685,410 2,195,268 \$ 4,880,978	\$ 2,775 4,975,768 13,893,894 \$ 18,872,437	\$ 200 

С	ooperative	Total Nonmajor Enterprise Funds						
	Services Authority		2008	8 2007				
\$	642,495 (449,482) (447,374) (254,361)	\$ 	26,806,839 (10,431,404) (9,393,464) 6,981,971	\$	35,995,510 (11,884,361) (12,782,396) 11,328,753			
	372,506 — —		(2,102,125) 475,404 — 331,626	-	(2,667,907) 862,599 (382,721) 270,612			
	372,506		(1,295,095)		(1,917,417)			
	(845,738) (22,243) —		(1,786,870) ————————————————————————————————————		(1,807,693) 1,561,398 (313,300) — — (23,298,615)			
	423,492 ——		546,431 3,204,234		(237,924) 5,879,904			
	(444,489)		(6,638,246)		(18,216,230)			
	_ 		— — — (16,167)		(1,452,721) 304,265 41,358 3,750,518			
			(16,167)		2,643,420			
	(326,344)		(967,537)		(6,161,474)			
	326,344		25,824,013		63,610,268			
\$		\$	24,856,476	\$	57,448,794			
\$	_	\$	3,275 7,661,178 17,192,023	\$	328,469 22,581,005 34,539,320			
\$		\$	24,856,476	\$	57,448,794			

(Continued)

Combining Statement of Cash Flows

Nonmajor Enterprise Funds

Year ended December 31, 2008

(With summarized financial information for the year ended December 31, 2007)

	 Refuse Utility	 Solid Waste	 Municipal Airport
Reconciliation of change in net assets to net cash provided (used) by operating activities:			
Operating income (loss)  Adjustments to reconcile operating income to net	\$ 623,726	\$ 2,850,907	\$ (1,993,276)
cash provided or used by operating activities:	440,400	0.070.000	0.045.407
Depreciation and amortization  Amortization of landfill closure costs	443,430	2,979,683 1,495,701	2,015,427
Security contract		1,435,761	<del>_</del>
Security fees	_		
Right-of-way fees	<del></del>	_	
Other revenues			32,197
Special item - NPO/OPEB write-off	168,578	283,722	59,765
Changes in assets and liabilities which increase			
(decrease) cash:	(446.007)	(849,433)	13,518
Accounts receivable	(446,007) (16)	203	(18,740)
Prepaid items and deposits  Notes receivable	(10)	203	872
Accounts payable and retainages	(20,760)	(74,854)	(30,553)
Accrued payroll liabilities	(20,700)	131,524	<del>-</del>
Due to other funds		·	
Deferred credits			13,515
Compensated absences payable	17,995	31,028	20,245
Net pension obligation	(148,074)	(251,316)	(51,970)
Net postemployment benefits obligation	 (20,504)	(32,406)	 (7,795)
Total cash provided (used) by operating activities	\$ 618,368	\$ 6,564,759	\$ 53,205

ooperative	Total Nonmajor Enterprise Funds					
Services Authority		2008		2007		
\$ (712,755)	\$	768,602	\$	(2,446,533)		
307,290 — — — — — 62,991 —		5,745,830 1,495,701 ————————————————————————————————————		9,744,524 3,684,779 (1,619,796) 1,586,553 181,227 71,406		
96,745 — (8,632) — — — — —		(1,281,922) 78,192 872 (134,799) 131,524 — 13,515 69,268 (451,360) (60,705)		(287,927) (92,406) (17,139) 351,791 — (137,934) (790) 133,769 110,692 66,537		
\$ (254,361)	\$	6,981,971	\$	11,328,753		

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# **Internal Service Funds**

# INTERNAL SERVICE FUNDS

Internal service funds are used to account for the financing of goods or service provided by one department or agency to other departments or agencies of the government, on a cost reimbursement basis.

Three **Risk Management Funds** account for money received from other Municipal funds to pay for the costs of self-insurance claims in the following categories:

- General liability, automobile liability, workers' compensation
- Medical/Dental
- Unemployment compensation

The **Equipment Maintenance Fund** accounts for the management and maintenance of general government equipment and vehicles.

The Information Technology Fund accounts for management information services.

Combining Statement of Net Assets

Internal Service Funds

December 31, 2008

(With summarized financial information at December 31, 2007)

	Risk Management							
Assets	Co	General Liability/ Workers' ompensation	Liability/ Norkers' Medical/ Unemployment		Equipment Maintenance			
Current assets:								
Cash in central treasury Master lease agreement escrow	\$	11,049,965 —	\$	12,209,922	\$	1,041,012 —	\$	2,708,767 —
Advances to other funds Due from component units		1,626,255 —		_		_		<del>-</del>
Inventories Prepaid items and deposits Restricted assets: Capital acquisition and construction accounts		319,475 —		1,415 —				361,692 — 4,993,007
Total current assets		12,995,695		12,211,337		1,041,012		8,063,466
		12,990,090		12,211,001	-	1,041,012	•	0,000,100
Noncurrent assets: Advances to other funds Capital assets, net		3,382,176 —				-		20,992,197
Total noncurrent assets		3,382,176						20,992,197
Total assets	\$	16,377,871	\$	12,211,337	\$	1,041,012	\$	29,055,663
Liabilities and Net Assets								
Current liabilities: Accounts payable and retainages Accrued payroll liabilities	\$	265,746	\$	71,966 —	\$	52,174 —	\$	455,569 131,524
Claims payable		7,065,292		1,063,531		_		_
Due to other funds		9 120 021		4,196,869		_		_
Claims incurred but not reported Unearned revenue and deposits		8,130,931 —		4,190,009		_		<del></del>
Long term obligations maturing within one year Current liabilities payable from restricted assets: Capital acquisition and construction accounts		_		<del></del>				_
and retainage payable								701,020
Total current liabilities		15,461,969		5,332,366		52,174		1,288,113
Noncurrent liabilities: Advances from other funds Unearned revenue				_				_
Capital leases payable								 251 063
Compensated absences payable Net pension obligation		2,964 —		8,393 —		=		251,963 
Net postemployment benefits obligation								
Total noncurrent liabilities		2,964		8,393				251,963
Total liabilities		15,464,933		5,340,759		52,174		1,540,076
Net assets (deficit): Invested in capital assets, net of related debt Restricted for capital acquisitions Unrestricted		  912,938		— — 6,870,578		  988,838		20,992,197 4,993,007 1,530,383
Total net assets		912,938		6,870,578		988,838		27,515,587
Total liabilities and net assets	\$	16,377,871	\$	12,211,337	\$	1,041,012	\$	29,055,663

	Total Internal Service Funds							
	nformation Fechnology	De	ecember 31, 2008		ecember 31, 2007			
\$		\$	27,009,666	\$	23,922,519			
	1,110,262		1,110,262 1,626,255		908,016			
			1,020,255		707,804			
			361,692		393,565			
	288,499		609,389		440,535			
	857,227		5,850,234		4,376,851			
	2,255,988		36,567,498		30,749,290			
			3,382,176		4,523,966			
	9,064,212		30,056,409		28,540,654			
	9,064,212		33,438,585		33,064,620			
\$	11,320,200	\$	70,006,083	\$	63,813,910			
\$	426,347	\$	1,271,802	\$	856,442			
Ψ.	394,573	•	526,097	•	_			
	· —		8,128,823		6,469,858			
	1,626,255		1,626,255		1,792,920			
	40.400		12,327,800		12,363,657			
	43,468 731,940		43,468 731,940		43,468			
	731,940		751,940					
	173,645		874,665		707,870			
	3,396,228		25,530,850		22,234,215			
	3,382,176		3,382,176		4,523,966			
	561,878		561,878		740,441			
	2,411,792		2,411,792					
	843,916		1,107,236		945,475			
			_		894,280 158,366			
	7,199,762		7,463,082		7,262,528			
	10,595,990		32,993,932		29,496,743			
	10,000,000		52,000,002	-				
	912,049		21,904,246		23,108,672			
	857,227		5,850,234		4,376,851			
	(1,045,066)		9,257,671		6,831,644			
_	724,210	_	37,012,151		34,317,167			
<u>\$</u>	11,320,200	\$	70,006,083	<u>\$</u>	63,813,910			

Combining Statement of Revenues, Expenses and Changes in Fund Net Assets
Internal Service Funds

Year ended December 31, 2008

(With summarized financial information for the year ended December 31, 2007)

		Risk Management		
	General Liability/ Workers' Compensation	Medical/ Dental	Unemployment Compensation	Equipment Maintenance
Operating revenues: Charges for sales and services	\$ 9,455,755	\$ 47,087,695	\$ 440,263	\$ 11,758,559
Total operating revenues	9,455,755	47,087,695	440,263	11,758,559
Operating expenses: Operations Depreciation and amortization	9,243,810	44,880,502	225,235	7,145,081 3,619,424
Total operating expenses	9,243,810	44,880,502	225,235	10,764,505
Operating income	211,945	2,207,193	215,028	994,054
Nonoperating revenues (expenses): Investment income (loss) Other revenues	153,364	(91,240)	(8,612) —	1,227 74,605
Intergovernmental revenue Interest expense Gain (loss) on disposition of capital assets	4,870 — —	8,001 — —————————————————————————————————		170,509  612,335
Net nonoperating revenues (expenses)	158,234	(83,239)	(8,612)	858,676
Income before transfers and special iter	n 370,179	2,123,954	206,416	1,852,730
Transfers from other funds Transfers to other funds Special item - NPO/OPEB write-off	— — 10,486	(3,558,378) 17,167_		664,064 — 334,284
Change in net assets	380,665	(1,417,257)	206,416	2,851,078
Total net assets – beginning	532,273	8,287,835	782,422	24,664,509
Total net assets – ending	\$ 912,938	\$ 6,870,578	\$ 988,838	\$ 27,515,587

ı	nformation	<b>Total Internal Service Funds</b>					
_	Technology		2008		2007		
\$	19,731,413	\$	88,473,685	_\$_	84,528,709		
	19,731,413		88,473,685		84,528,709		
MACO CO	16,368,968 2,682,347		77,863,596 6,301,771		73,627,963 6,593,401		
	19,051,315		84,165,367		80,221,364		
	680,098		4,308,318		4,307,345		
	26,826		81,565		2,080,178		
	2,230		76,835		97,765		
	457,016		640,396		570,014		
	(399,329)		(399,329)		(599,768)		
	(410,962)		201,373		262,931		
	(324,219)		600,840		2,411,120		
	355,879		4,909,158		6,718,465		
	_		664,064		150,000		
	(372,506)		(3,930,884)				
_	690,709	_	1,052,646	_			
	674,082		2,694,984		6,868,465		
	50,128		34,317,167		27,448,702		
\$	724,210	\$	37,012,151	\$	34,317,167		

Combining Statement of Cash Flows Internal Service Funds

Year ended December 31, 2008

(With summarized financial information for the year ended December 31, 2007)

		Risk Management					
		General Liability/ Workers' ompensation		Medical/ Dental	employment mpensation		Equipment laintenance
Cash flows from operating activities: Receipts from customers and users Payments to employees Payments to vendors	\$	9,455,755 (99,581) (8,628,915)	\$	47,087,695 (200,067) (43,514,349)	\$ 440,263 — (234,514)	\$	11,758,559 (3,759,516) (3,051,505)
Net cash provided by operating activities		727,259		3,373,279	 205,749		4,947,538
Cash flows from noncapital and related financing activities: Transfers to other funds Transfers from other funds Loan proceeds from interfund loans Loan payments on interfund loans Interest payments on interfund loans		1,087,575 (664,024)		(3,171,413)			= = =
Due to other funds		4 970		8,001	_		=
Intergovernmental revenue  Net cash provided (used) by noncapital and		4,870		0,001	 		
related financing activities		428,421	_	(2,842,573)	 		
Cash flows from capital and related financing activities: Principal payments on long-term obligations		_			_		_
Interest payments on long-term obligations Acquisition and construction of capital assets		_			_		(4,054,844)
Principal payments on interfund loans		_		_	_		<del>-</del>
Interest payments on interfund loans Intergovernmental revenue		_			_		170,509
Proceeds from issuance of debt Proceeds (losses) from disposition of capital assets					 		693,226
Net cash used by capital and related financing activities					 		(3,191,109)
Cash flows from investing activities: Investment income (loss)		153,364		(91,240)	 (8,612)		1,227
Net cash provided (used) by investing activities		153,364		(91,240)	(8,612)		1,227
Net increase in cash		1,309,044		439,466	197,137		1,757,656
Cash, beginning of year		9,740,921		11,770,456	843,875		5,944,118
Cash, end of year	\$	11,049,965	\$	12,209,922	\$ 1,041,012	\$	7,701,774
Cash in central treasury	<u> </u>	11,049,965	\$	12,209,922	\$ 1,041,012	\$	2,708,767
Capital acquisition and construction accounts					 	_	4,993,007
Cash, December 31		11,049,965	<u>\$</u>	12,209,922	\$ 1,041,012	\$	7,701,774
Reconciliation of change in net assets to net cash provided by operating activities:  Operating income  Adjustments to reconcile operating income (loss) to	\$	211,945	\$	2,207,193	\$ 215,028	\$	994,054
net cash provided or used by operating activities:  Depreciation and amortization							3,619,424
Other revenues				47.407	-		· · · —
Special item - NPO/OPEB write-off Changes in assets and liabilities which increase (decrease) cash:		10,486		17,167	_		334,284
Accounts receivable		_					
Accrued payroll liabilities Prepaid items		1,714		(1,415)	_		131,524 —
Inventories  Deferred charges and other assets				——————————————————————————————————————	<del>-</del>		31,787
Accounts payable and retainages		24,797		29,180	(9,279)		100,786
Unearned revenue and deposits Claims payable		486,552		1,136,556			_
Compensated absences payable		2,251		1,765			69,963
Net pension obligation Net postemployment benefits obligation		(8,986) (1,500)		(14,339) (2,828)	_		(292,688) (41,596)
Total cash provided by operating activities	\$	727,259	\$	3,373,279	\$ 205,749	\$	4,947,538
Noncash investing, capital, and financing activities:							
Capital purchases on account			\$	<del></del>	\$ 	\$	

Total	Internal	Service	Eunde
Intal	Internai	Service	Funns

_	nformation Fechnology		2008		2007
		_			
_			00 470 004		04 504 500
\$	19,733,729	\$	88,476,001	\$	84,501,588
	(9,250,055)		(13,309,219)		(13,378,421)
	(6,714,398)		(62,143,681)		(59,067,956)
	3,769,276		13,023,101		12,055,211
	0,100,270	_	10,020,101	-	12,000,211
	(272 506)		/2 E42 010\		
	(372,506)		(3,543,919)		150,000
			1,087,575		908,016
	_		(343, 185)		(580,591)
	(162,782)		(162,782)		(000,007,
	(884,904)		(884,904)		(2,694,734)
_	457,016		469,887	_	422,089
	(963,176)		(3,377,328)		(1,795,220)
	(26,815)		(26,815)		(25,058)
	(10,943)		(10,943)		(599,768)
					'
	(2,939,405)		(6,994,249)		(6,681,000)
	(423,551)		(423,551)		
	(225,604)		(225,604)		
			170,509		147,925
	2,067,757		2,067,757		
	(409,666)		283,560	_	338,038
	(1,968,227)		(5,159,336)	_	(6,819,863)
			74.000		0.000.470
	19,354		74,093	_	2,080,178
_	19,354		74,093		2,080,178
	857,227		4,560,530		5,520,306
			28,299,370		22,779,064
\$	857,227	\$	32,859,900	\$	28,299,370
\$	_	\$	27,009,666	\$	23,922,519
Ψ	057 007	Ψ		•	
_	857,227	_	5,850,234	_	4,376,851
\$	857,227	\$	32,859,900	<u>\$</u>	28,299,370
\$	680,098	\$	4,308,318	\$	4,307,345
	0.600.047		6 204 774		C EDO 400
	2,682,347		6,301,771		6,593,400
	2,230		2,230		38,389
	690,709		1,052,646		_
	86		86		63
	394,573		526,097		_
	(178,563)		(178,264)		126,884
	,		31,787		(59,903)
	(160 153)		(169,153)		104,827
	(169,153)				50,114
	269,876		415,360		
	_		1 622 100		(211,348)
	07 700		1,623,108		702,217
	87,782		161,761		4,208
	(578,267)		(894,280)		240,649
	(112,442)	_	(158,366)	_	158,366
\$	3,769,276	\$	13,023,101	\$	12,055,211
\$	173,645	\$	173,645	\$	53,205

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# Fiduciary & Agency Funds

# FIDUCIARY AND AGENCY FUNDS

Fiduciary funds are used to report assets held in a trustee or agency capacity for others and therefore cannot be used to support the government's own programs.

The **Police/Fire Retirement Trust Funds** account for the contributions, revenues, expenses and distributions of the three Municipal Police and Fire Retirement Plans.

The **Police/Fire Retiree Medical Trust Fund** accounts for contributions and distributions on behalf of the Police and Fire retirees who are eligible for the plan covered by the Trust.

The Employee Benefits Agency Fund accounts for payroll-related liabilities.

Combining Statement of Fiduciary Net Assets
Fiduciary Funds
December 31, 2008

(With financial information at December 31, 2007)

	Police/Fire Retirement Trust Funds							
	Police/Fire		olice/Fire Police/Fire		Police/Fire			
	Retirement		Retirement		Retirement			
Assets		System Plan I		System Plan II		ystem Plan III	Total	
Cash in central treasury Cash, cash equivalents held	\$	14,555	\$	10,175	\$	31,578	\$	56,308
under securities lending program Investments, at fair value:		12,289,592		8,645,726		27,391,824		48,327,142
Investment in master group trust Other investments		70,585,012 —		49,648,925 —		157,351,134 —		277,585,071 —
Total investments		70,585,012		49,648,925		157,351,134		277,585,071
Capital assets, net		1,008		705		2,188		3,901
Total assets	\$	82,890,167	\$	58,305,531	_\$_	184,776,724	\$	325,972,422
<b>Liabilities</b> Accounts payable Payable under securities	\$	26,826	\$	18,751	\$	58,197	\$	103,774
lending program		12,289,592		8,645,726		27,391,824		48,327,142
Total liabilities	\$	12,316,418	\$	8,664,477	\$	27,450,021	\$	48,430,916
Net Assets								
Held in trust for Employees' pension benefits Employees' postemployment healthcare benefits	\$	70,573,749 —	\$	49,641,054 —	\$	157,326,703 —	\$	277,541,506 —
Total net assets	\$	70,573,749	\$	49,641,054	\$	157,326,703	\$	277,541,506

Police/Fire		Total Fiduciary Funds					
Retiree Medical Trust Fund			December 31, 2008	December 31, 2007			
\$	1,732	\$ 58,040		\$	124,316		
			48,327,142		50,071,815		
	9,504,565	_	277,585,071 9,504,565 287,089,636		413,804,396 9,688,143 423,492,539		
	9,504,565	_	207,009,030		423,492,339		
			3,901		4,789		
\$	9,506,297	\$	335,478,719	\$	473,693,459		
\$		\$	103,774	\$	133,133		
			48,327,142		50,071,815		
\$		\$	48,430,916	\$	50,204,948		
\$	_	\$	277,541,506	\$	413,798,622		
	9,506,297		9,506,297		9,689,889		
\$	9,506,297	\$	287,047,803	\$	423,488,511		

# Combining Statement of Changes in Fiduciary Net Assets Fiduciary Funds

Year ended December 31, 2008

(With summarized financial information for the year ended December 31, 2007)

	Police/Fire Retirement Pension Trust Funds						
	Police/Fire	Police/Fire	Police/Fire				
	Retirement	Retirement	Retirement				
	System Plan I	System Plan II	System Plan III	Total			
Additions:							
Contributions from other funds	\$ —	\$ —	\$	\$			
Interest	1,721,697	1,207,747	3,792,539	6,721,983			
Dividends	600,630	421,351	1,323,431	2,345,412			
Net increase (decrease) in fair							
value of investments	(29,590,556)	(20,773,606)	(65,304,041)	(115,668,203)			
Less investments expense	(456,214)	(318,910)	(989,729)	(1,764,853)			
Total additions	(27,724,443)	(19,463,418)	(61,177,800)	(108,365,661)			
Deductions:							
Regular benefit payments	8,468,540	5,486,804	13,014,742	26,970,086			
Administrative expenses	210,072	171,259	540,038	921,369			
Total deductions	8,678,612	5,658,063	13,554,780	27,891,455			
Change in net assets	(36,403,055)	(25,121,481)	(74,732,580)	(136,257,116)			
Net assets – beginning	106,976,804	74,762,535	232,059,283	413,798,622			
Net assets – ending	\$ 70,573,749	\$ 49,641,054	<b>\$</b> 157,326,703	\$ 277,541,506			

Police/Fire		Total Fiduciary Funds					
Retiree Medical Trust Fund		December 31, 2008			December 31, 2007		
\$	2,352,982 66,467 292,166	\$	2,352,982 6,788,450 2,637,578	\$	2,210,941 6,523,572 3,286,994		
	(1,337,844)		(117,006,047) (1,764,853)		13,496,151 (1,770,318)		
	1,373,771		(106,991,890)		23,747,340		
	1,507,857 49,506		28,477,943 970,875		27,560,584 933,808		
	1,557,363		29,448,818		28,494,392		
	(183,592)		(136,440,708)		(4,747,052)		
	9,689,889		423,488,511	428,235,5			
\$	9,506,297	\$	287,047,803	\$	423,488,511		

# Statement of Changes in Assets and Liabilities Agency Fund

For the Year Ended December 31, 2008

		Balance January 1 Addition				Deductions	Balance December 31		
Employee Benefits									
Assets: Equity in general cash pool Accounts receivable	\$	12,763,390	\$	287,800,513 3,127	\$	300,563,903 3,127	\$		
Total assets	\$	12,763,390	\$	287,803,640	\$	300,567,030	\$		
Liabilities: Accounts payable Due to employees Due to employees' retirement system Payroll liabilities	\$	98,952 7,595,529 3,380,267 1,688,642	\$	9,990,192 148,434,751 49,158,885 80,213,556	\$	10,089,144 156,030,280 52,539,152 81,902,198	\$		
Total liabilities	\$	12,763,390	\$	287,797,384	<u>\$</u>	300,560,774	\$		

See accompanying independent auditors' report.

# **Statistical Section**

# STATISTICAL SECTION

The **Financial Trend Data** presented in Tables 1-6 is provided to help understand and assess how our financial position has changed over the past five years.

The **Revenue Capacity Data** presented in Tables 7-12 is provided to help understand and assess our ability to generate own-source revenues, such as property taxes.

The **Debt Capacity Data** presented in Tables 13-17 is provided to help understand and assess our debt burden and ability to issue additional debt in the future.

The **Demographic and Economic Information** presented in Tables 18-19 is provided to help understand our demographic and economic environment and facilitate comparisons of financial statement information over time.

The **Operating Information** presented in Tables 20-21 is provided to help understand our operations and resources as well as provide a context for understanding and assessing our economic condition.

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Net Assets By Component Last Seven Fiscal Years (accrual basis of accounting)

				Fiscal Year			
		As Restated					
	<u>2008</u>	2007	<u>2006</u>	<u>2005</u>	<u>2004</u>	<u>2003</u>	<u>2002</u>
Governmental activities:							
Invested in capital assets, net of	* * * * * * * * * * * * * * * * * * * *		A 0 507 400 000	<b>*</b> • • • • • • • • • • • • • • • • • • •	# D 470 454 545	# 0 404 000 000	<b>#</b> 0 F04 004 440
related debt	\$ 2,593,651,856	\$ 2,549,539,076	\$ 2,537,136,632	\$ 2,485,270,733	\$ 2,472,454,545	\$ 2,491,806,336	\$ 2,524,921,113
Restricted	244,060,749	259,806,239	241,714,127	212,619,180	214,684,422	210,664,439	186,928,803
Unrestricted	(124,956,677)	(103,725,438)	(77,746,279)	(84,043,560)	(87,866,060)	(100,957,081)	(75,930,173)
Total governmental activities							*
net assets	\$ 2,712,755,928	\$ 2,705,619,877	\$ 2,701,104,480	\$ 2,613,846,353	\$ 2,599,272,907	\$ 2,601,513,694	\$ 2,635,919,743
Business-type activities:							
Invested in capital assets, net of							
related debt	\$ 416,812,027	\$ 397,162,624			\$ 257,844,237	\$ 277,360,904	\$ 234,298,478
Restricted	124,717,122	101,772,016	105,727,434	103,454,088	98,379,013	67,696,691	58,145,668
Unrestricted	64,631,997	54,823,246	50,592,777	88,048,950	101,389,544	74,793,074	103,192,210
Total business-type activities							
net assets	\$ 606,161,146	\$ 553,757,886	\$ 544,934,211	\$ 510,332,765	\$ 457,612,794	\$ 419,850,669	\$ 395,636,356
Total primary government:							
Invested in capital assets, net of							
related debt	\$3,010,463,883	\$ 2,946,701,700	\$ 2,925,750,632	\$ 2,804,100,460	\$ 2,730,298,782	\$ 2,769,167,240	\$ 2,759,219,591
Restricted	368,777,871	361,578,255	347,441,561	316,073,268	313,063,435	278,361,130	245,074,471
Unrestricted	(60,324,680)	(48,902,192)	(27,153,502)	4,005,390	13,523,484	(26,164,007)	27,262,037
Total primary government							
net assets	\$3,318,917,074	\$ 3,259,377,763	\$ 3,246,038,691	\$3,124,179,118	\$ 3,056,885,701	\$ 3,021,364,363	\$ 3,031,556,099

Notes: In 2007, Anchorage Community Development Authority (ACDA) and Alaska Center for the Performing Arts (ACPA) were reclassified from blended component units to discretely presented component units.

As a result, the ACDA and ACPA net assets will not be included as part of the totals for 2007 and subsequent years.

In 2007, the Cooperative Services Authority was reclassified from a discretely presented component unit to a blended component unit.

Net assets for 2007 Business-type activities have been restated for a prior period adjustment to the Port. Refer to Note 6.

This table is presented from 2002, when Anchorage implemented GASB Statement 34.

Change in Net Assets Last Seven Fiscal Years (accrual basis of accounting)

Expenses   Page					Fiscal Year			
Concentral activities:			As Restated					
General government		<u>2008</u>	2007	2006	2005	2004	2003	<u>2002</u>
Seneral government	Expenses:							
Price services								
Police services	General government					,		
Penelth and human services   26,488,471   25,972,527   25,045,197   31,155,990   24,312,243   30,287,357   36,168,795   Economic & community development   74,897,162   70,075,933   62,090,888   74,823,994   74,849,814   74,7027   72,743,616   74,7027	Fire services						, ,	
Concomic & community development	Police services							
Public transportation							30,287,357	36,166,795
Public works								
Caucation					, ,	, ,		• •
Maintenance and operations of roads and facilities of the facilities of								
of roads and facilities         35,404,978         20,325,886         29,723,303         26,768,7703         26,669,041         27,312,986         25,221,298           Interest on long-term debt         29,823,099         29,613,103         29,723,303         594,361,845         482,420,435         599,275,425         457,819,946           Business-type activities:         39,388,902         36,269,883         37,215,822         35,840,802         31,739,512         27,353,319         27,144,704           Water         39,388,902         31,803,895         28,457,829         28,187,989         26,702,698         24,452,663         21,222,484         20,128,800           Electric         90,760,462         78,901,165         99,850,096         29,673,76         8,165,915         7,394,998         6,939,378           Municipal airport         3,228,657         2,990,806         2,983,778         2,669,643         2,152,012         2,204,029         2,191,356           Solid waste         15,555,914         17,261,224         14,250,953         6,548,379         6,548,379         6,548,379         3,619,301         13,086,817         12,833,742         14,090,344           Alaska Center for the Performing Arts         1,314,503         1,255,318         6,533,183         5,046,643         473,13,66 <td></td> <td>212,266,737</td> <td>200,028,978</td> <td>184,566,884</td> <td>170,393,368</td> <td>154,278,770</td> <td>144,095,089</td> <td>142,419,697</td>		212,266,737	200,028,978	184,566,884	170,393,368	154,278,770	144,095,089	142,419,697
Interest on long-term debt Total governmental activities expenses Total primary government expenses Total governmental activities  Port Total primary government expenses Sologard Ref. 86, 78, 89, 80, 80, 80, 80, 80, 80, 80, 80, 80, 80								
Total governmental activities expenses   673,136,992   663,877,339   586,713,280   594,361,845   482,420,435   599,275,425   457,818,946	of roads and facilities							
Business-type activities:	Interest on long-term debt	29,822,096	29,613,108	29,723,363	21,568,745	19,944,303		
Water         39,388,902         36,289,883         37,215,822         35,840,802         31,735,512         27,353,319         27,144,704           Wastewater         31,803,895         28,457,829         28,457,999         26,702,688         24,452,663         21,222,444         20,128,260           Electric         90,760,462         78,901,165         99,850,090         101,351,360         93,047,721         83,461,874         77,971,266           Port         11,533,424         10,710,625         10,076,243         9,676,376         8,165,915         7,394,998         6,939,378           Solid waste         15,555,914         17,261,224         14,250,955         13,613,706         13,086,817         12,883,742         14,096,344           Refuse         7,307,979         6,548,379         6,504,451         5,938,896         5,902,024         5,669,170         5,710,857           Alexac Center for the Performing Arts         1,255,318         1,255,318         5,304,643         4,731,666         4,619,659         4,243,36           Total business-type expenses         200,954,736         182,385,229         207,389,432         202,930,301         185,206,564         166,438,724         160,130,640           Program revenues: (see also Table 3)         10         5,763,895	Total governmental activities expenses	673,136,992	663,877,339	586,713,280	594,361,845	482,420,435	599,275,425	457,818,946
Wastewater         31,803,895         28,457,829         28,167,996         26,702,698         24,452,663         21,222,484         20,128,260           Electric         99,760,462         78,901,165         99,850,000         101,351,360         93,047,721         83,461,874         77,971,266           Municipal airport         31,229,657         2,980,866         2,983,778         2,569,643         2,152,012         2,040,292         2,191,395           Solid wase         15,555,5194         17,261,224         14,250,955         13,613,706         13,086,817         12,883,742         14,093,344           Refuse         7,367,979         6,548,379         6,548,379         5,938,896         5,902,024         5,669,170         5,710,857           Cooperative Services Authority         1,314,503         1,255,318         -         202,210         -         2,669,917         5,710,857           Anchorage Community Development Authority         1,314,503         1,255,318         1,986,912         1,934,907         1,726,324         1,793,186         1,705,129           Anchorage Community Development Authority         4,814,917         \$8,462,62,68         874,102,712         \$797,294,87         \$667,63,99         7,71,725,34         1,705,129           Total pirmary government exercives </td <td>Business-type activities:</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>	Business-type activities:							
Electric   99,760,462   78,901,165   99,850,090   101,351,360   93,047,721   83,461,874   77,971,266   Port   11,533,424   10,710,625   10,076,243   9,676,376   8,165,915   7,334,998   6,939,378   Municipal airport   3,229,657   2,980,806   2,599,643   2,152,012   2,040,292   2,191,356   Solid waste   15,555,914   17,261,224   14,250,955   13,613,706   13,086,817   12,883,742   14,096,344   Refuse   7,367,979   6,548,379   6,304,451   5,938,896   5,902,024   5,669,170   5,710,857   Cooperative Services Authority   1,314,503   1,255,318   6,304,451   5,938,696   5,902,024   6,669,570   5,710,857   Cooperative Services Authority   1,314,503   1,255,318   5,304,643   4,731,366   4,619,659   4,243,346   4,741,366   4,619,659   4,243,346   4,741,366   4,619,659   4,243,346   4,741,366   4,619,659   4,243,346   4,741,366   4,619,659   4,243,346   4,741,366   4,619,659   4,243,346   4,741,366   4,619,659   4,243,346   4,741,346   4,7	Water	39,388,902	36,269,883	37,215,822	35,840,802	31,739,512	27,353,319	27,144,704
Port Municipal airport         11,533,424         10,710,625         10,076,243         9,676,376         8,165,915         7,304,998         6,939,378           Municipal airport         3,229,657         2,980,806         2,983,778         2,569,643         2,152,012         2,040,292         2,191,356           Solid waste         15,555,5914         17,261,224         14,250,955         13,013,706         13,086,817         12,883,742         14,096,344           Refuse         7,367,979         6,548,379         6,504,451         5,938,896         5,902,024         5,669,170         5,710,857           Cooperative Services Authority         1,314,503         1,255,318         -         202,210         202,210           Anchorage Community Development Authority         1,314,503         1,255,3183         5,304,643         4,731,366         4,619,659         4,243,346           Alaska Center for the Performing Arts         2         6,533,183         5,304,643         4,731,366         4,619,559         4,243,346           Total business-type expenses         200,954,736         182,385,229         207,389,432         202,330,31         185,206,564         166,438,724         160,130,60           Total povernmental activities:         65,763,895         73,976,441         70,933,148<	Wastewater	31,803,895	28,457,829	28,187,998	26,702,698	24,452,663	21,222,484	20,128,260
Municipal airport 3,229,657 2,980,806 2,983,778 2,569,643 2,152,012 2,040,292 2,191,356 Solid waste 15,555,914 17,261,224 14,250,955 13,613,706 13,086,817 12,883,742 14,096,344 Refuse 7,367,979 6,548,379 6,548,379 6,548,379 2002,210 2002	Electric		78,901,165	99,850,090	101,351,360	93,047,721	83,461,874	77,971,266
Municipal airport         3,229,657         2,980,866         2,883,778         2,569,643         2,152,012         2,040,292         2,113,658           Solid waste         15,555,914         17,261,222         14,250,955         13,613,706         13,086,817         12,883,742         14,096,344           Refuse         7,367,979         6,548,379         6,364,379         6,304,451         5,938,896         5,902,024         5,669,170         5,710,857           Cooperative Services Authority         1,314,503         1,255,318         -         -         202,210         -         4,243,346           Alaska Center for the Performing Arts         -         -         1,986,912         1,934,907         1,726,324         1,793,186         1,705,129           Total primary government expenses         200,954,736         182,385,229         207,389,432         202,933,031         185,206,564         166,438,724         160,130,640           Program revenues: (see also Table 3)           Covernmental activities           Charges for services         65,763,895         73,976,441         70,993,148         76,681,737         \$54,296,556         48,495,723         46,155,906           Operating grants and contributions         65,763,895         73,976,441	Port		10,710,625	10,076,243	9,676,376	8,165,915	7,394,998	6,939,378
Solid waste         15,555,914         17,261,224         14,250,955         13,613,706         13,086,817         12,883,742         14,096,344           Refuse         7,367,979         6,548,379         6,504,451         5,938,896         5,902,024         5,669,170         5,710,857           Cooperative Services Authority         1,314,503         1,255,318         5,504,643         4,731,366         4,619,659         4,243,346           Alaska Center for the Performing Arts         200,954,736         182,385,229         207,389,432         202,933,031         185,206,564         166,438,724         160,130,640           Total business-type expenses         200,954,736         182,385,229         207,389,432         202,933,031         185,206,564         166,438,724         160,130,640           Total primary governmente expenses         874,091,728         846,262,568         794,102,712         797,294,876         667,626,999         765,714,149         5617,949,586           Program revenues: (see also Table 3)           Covernmental activities:           Charges for services         65,763,895         73,976,441         70,933,148         76,681,737         54,296,556         48,495,723         46,155,906           Capital grants and contributions         68,209,477         61,848,68				2,983,778	2,569,643	2,152,012	2,040,292	2,191,356
Cooperative Services Authority Anchorage Community Development Authority Alaska Center for the Performing Arts  1,986,912 1,934,907 1,726,324 1,793,186 1,705,129  Total business-type expenses 200,954,736 182,385,229 207,389,432 202,933,031 185,206,564 166,438,724 160,130,640  Total primary government expenses 8 874,091,728 8 846,262,568 794,102,712 797,294,876 667,626,999 765,714,149 617,949,586  Program revenues: (see also Table 3)  Covernmental activities: Charges for services Operating grants and contributions 47,769,996 34,531,461 53,470,466 29,048,223 25,158,092 44,299,109 59,264,178  Capital grants and contributions 88,209,477 61,844,863 48,274,799 18,358,385 12,275,783 11,714,829 11,045,522  Total governmental activities program revenues 181,743,368 170,352,765 172,678,413 124,088,345 91,730,431 104,509,661 116,465,606  Business-type activities: Charges for services 39,135,924 5,666,752 7,555,178 4,137,718 2,303,643 104,509,661 116,465,606  Total business-type activities expenses Charges for services Charges for services 39,135,924 5,666,752 7,555,178 4,137,718 2,303,643 3,897,033 116,672,890  Total primary government program revenues \$450,249,173 393,478,096 \$412,271,532 \$354,005,084 \$300,827,651 \$288,093,464 \$294,295,184  Net (Expense)/Revenue Governmental activities 67,551,069 40,740,102 32,203,667 26,983,708 23,890,656 17,145,079 17,698,938				14,250,955	13,613,706	13,086,817	12,883,742	14,096,344
Cooperative Services Authority Anchorage Community Development Authority Anchorage Community Development Authority Alaska Center for the Performing Arts         1,255,318         5,304,631         5,304,643         4,731,366         4,619,659         4,243,346           Alaska Center for the Performing Arts         200,954,736         182,385,229         207,389,432         202,933,031         185,206,564         166,438,724         160,130,640           Total primary government expenses         874,091,728         846,262,568         794,102,712         797,294,876         667,626,999         765,714,149         561,794,958           Program revenues: (see also Table 3)           Governmental activities:           Charges for services         65,763,895         73,976,441         70,933,148         76,681,737         54,296,556         48,495,723         46,155,906           Operating grants and contributions         47,769,996         34,531,461         53,470,466         29,048,223         25,158,092         44,299,109         59,264,178           Capital grants and contributions         68,209,477         61,844,863         48,274,799         18,358,385         12,275,783         11,714,829         11,045,522           Total governmental activities program revenues         181,743,368         170,352,765         172,678,413         124,088,345 <td< td=""><td>Refuse</td><td>7,367,979</td><td>6,548,379</td><td>6,304,451</td><td>5,938,896</td><td>5,902,024</td><td>5,669,170</td><td>5,710,857</td></td<>	Refuse	7,367,979	6,548,379	6,304,451	5,938,896	5,902,024	5,669,170	5,710,857
Anchorage Community Development Authority Alaska Center for the Performing Arts	Cooperative Services Authority			-		202,210	-	-
Alaska Center for the Performing Arts Total business-type expenses 200,954,736 182,385,229 207,389,432 202,933,031 185,206,564 166,438,724 160,130,640 Total primary government expenses 874,091,728 8846,262,568 8794,102,712 8797,294,876 667,626,999 8765,714,149 617,949,586 617,949,586  Program revenues: (see also Table 3)  Governmental activities: Charges for services Operating grants and contributions 47,769,996 47,769,996 47,769,996 47,769,997 47,769,996 48,293,777 41,948,863 48,274,799 48		· · ·	· · ·	6,533,183	5,304,643	4,731,366	4,619,659	4,243,346
Program revenues: (see also Table 3)         846,262,568         794,102,712         797,294,876         667,626,999         765,714,149         617,949,586           Program revenues: (see also Table 3)           Governmental activities:           Charges for services         \$65,763,895         \$73,976,441         \$70,933,148         \$76,681,737         \$54,296,556         48,495,723         46,155,906           Operating grants and contributions         47,769,996         34,531,461         53,470,466         29,048,223         25,158,092         44,299,109         59,264,178           Capital grants and contributions         68,209,477         61,844,863         48,274,799         18,358,385         12,275,783         11,714,829         11,045,522           Total governmental activities program revenues         181,743,368         170,352,765         172,678,413         124,088,345         91,730,431         104,509,661         116,465,606           Business-type activities:         227,754,831         215,858,228         231,062,446         225,779,021         206,386,340         179,533,964         163,113,176           Capital grants and contributions         1,615,050         1,600,351         975,495         -         407,337         152,806         3,043,512           Capital grants and contributions </td <td></td> <td>-</td> <td>-</td> <td>1,986,912</td> <td>1,934,907</td> <td>1,726,324</td> <td>1,793,186</td> <td>1,705,129</td>		-	-	1,986,912	1,934,907	1,726,324	1,793,186	1,705,129
Program revenues:         (see also Table 3)         846,262,568         794,102,712         797,294,876         667,626,999         765,714,149         617,949,586           Program revenues:         (see also Table 3)           Governmental activities:           Charges for services         \$65,763,895         \$73,976,441         \$70,933,148         \$76,681,737         \$54,296,556         48,495,723         46,155,906           Operating grants and contributions         47,769,996         34,531,461         53,470,466         29,048,223         25,158,092         44,299,109         59,264,178           Capital grants and contributions         68,209,477         61,844,863         48,274,799         18,358,385         12,275,783         11,714,829         11,045,522           Total governmental activities program revenues         181,743,368         170,352,765         172,678,413         124,088,345         91,730,431         104,509,661         116,465,606           Business-type activities:         227,754,831         215,858,228         231,062,446         225,779,021         206,386,340         179,533,964         163,113,176           Capital grants and contributions         1,615,050         1,600,351         975,495         -         407,337         152,806         3,043,512	Total business-type expenses	200,954,736	182,385,229	207,389,432	202,933,031	185,206,564	166,438,724	160,130,640
Governmental activities: Charges for services	** *	\$ 874,091,728	\$ 846,262,568	\$ 794,102,712	\$ 797,294,876	\$ 667,626,999	\$ 765,714,149	\$ 617,949,586
Charges for services         65,763,895         73,976,441         70,933,148         76,681,737         \$54,296,556         48,495,723         46,155,906           Operating grants and contributions         47,769,996         34,531,461         53,470,466         29,048,223         25,158,092         44,299,109         59,264,178           Capital grants and contributions         68,209,477         61,844,863         48,274,799         18,358,385         12,275,783         11,714,829         11,045,522           Total governmental activities program revenues         181,743,368         170,352,765         172,678,413         124,088,345         91,730,431         104,509,661         116,465,606           Business-type activities:         227,754,831         215,858,228         231,062,446         225,779,021         206,386,340         179,533,964         163,113,176           Operating grants and contributions         1,615,050         1,600,351         975,495         -         407,337         152,806         3,043,512           Capital grants and contributions         39,135,924         5,666,752         7,555,178         4,137,718         2,303,543         3,897,033         11,672,890           Total business-type activities expenses         268,505,805         223,125,331         239,593,119         229,916,739         209,097,	Program revenues: (see also Table 3)							
Operating grants and contributions         47,769,996         34,531,461         53,470,466         29,048,223         25,158,092         44,299,109         59,264,178           Capital grants and contributions         68,209,477         61,844,863         48,274,799         18,358,385         12,275,783         11,714,829         11,045,522           Total governmental activities program revenues         181,743,368         170,352,765         172,678,413         124,088,345         91,730,431         104,509,661         116,465,606           Business-type activities:         227,754,831         215,858,228         231,062,446         225,779,021         206,386,340         179,533,964         163,113,176           Operating grants and contributions         1,615,050         1,600,351         975,495         - 407,337         152,806         3,043,512           Capital grants and contributions         39,135,924         5,666,752         7,555,178         4,137,718         2,303,543         3,897,033         11,672,890           Total business-type activities expenses         268,505,805         223,125,331         239,593,119         229,916,739         209,097,220         183,583,803         177,829,578           Total primary government program revenues         \$450,249,173         \$393,478,096         \$412,271,532         \$354,005,084	Governmental activities:							
Capital grants and contributions         68,209,477         61,844,863         48,274,799         18,358,385         12,275,783         11,714,829         11,045,522           Total governmental activities program revenues         181,743,368         170,352,765         172,678,413         124,088,345         91,730,431         104,509,661         116,465,606           Business-type activities:         227,754,831         215,858,228         231,062,446         225,779,021         206,386,340         179,533,964         163,113,176           Operating grants and contributions         1,615,050         1,600,351         975,495         -         407,337         152,806         3,043,512           Capital grants and contributions         39,135,924         5,666,752         7,555,178         4,137,718         2,303,543         3,897,033         11,672,890           Total business-type activities expenses         268,505,805         223,125,331         239,593,119         229,916,739         209,097,220         183,583,803         17,7829,578           Total primary government program revenues         \$450,249,173         \$393,478,096         \$412,271,532         \$354,005,084         \$300,827,651         \$288,093,464         \$294,295,184           Net (Expense)/Revenue           Governmental activities         \$(491,393,624)	Charges for services	\$ 65,763,895	\$ 73,976,441					
Total governmental activities program revenues	Operating grants and contributions	47,769,996	34,531,461		29,048,223	25,158,092	44,299,109	
Business-type activities:  Charges for services  Charges for services  Charges for services  Operating grants and contributions  Capital grants and contributions  Total business-type activities expenses  Total primary government program revenues  Services  227,754,831  215,858,228  231,062,446  225,779,021  975,495  7,555,178  4,137,718  2,303,543  3,897,033  11,672,890  11,672,890  229,916,739  209,097,220  183,583,803  177,829,578  201,271,532  201,062,446  225,779,021  206,386,340  209,097,032  11,672,890  11,672,890  11,782,9578  11,672,890  11,672,890  11,692	Capital grants and contributions	68,209,477	61,844,863	48,274,799	18,358,385	12,275,783	11,714,829	11,045,522
Charges for services         227,754,831         215,858,228         231,062,446         225,779,021         206,386,340         179,533,964         163,113,176           Operating grants and contributions         1,615,050         1,600,351         975,495         -         407,337         152,806         3,043,512           Capital grants and contributions         39,135,924         5,666,752         7,555,178         4,137,718         2,303,543         3,897,033         11,672,890           Total business-type activities expenses         268,505,805         223,125,331         239,593,119         229,916,739         209,097,220         183,583,803         177,829,578           Total primary government program revenues         \$450,249,173         \$393,478,096         \$412,271,532         \$354,005,084         \$300,827,651         \$288,093,464         \$294,295,184           Net (Expense)/Revenue         Governmental activities         \$(491,393,624)         \$(493,524,574)         \$(414,034,867)         \$(470,273,500)         \$(390,690,004)         (494,765,764)         (341,353,340)           Business-type activities         67,551,069         40,740,102         32,203,687         26,983,708         23,890,656         17,145,079         17,698,938	Total governmental activities program revenues	181,743,368	170,352,765	172,678,413	124,088,345	91,730,431	104,509,661	116,465,606
Operating grants and contributions         1,615,050 39,135,924         1,600,351 5,666,752 5,666,752         975,495 7,555,178 4,137,718         4,137,718 2,303,543 3,897,033 11,672,890         3,043,512 1,672,890           Total business-type activities expenses         268,505,805 223,125,331 239,593,119 229,916,739 209,097,220 183,583,803 177,829,578         177,829,578           Total primary government program revenues         \$ 450,249,173 393,478,096 4412,271,532 354,005,084 300,827,651 328,093,464 3294,295,184           Net (Expense)/Revenue	Business-type activities:							
Capital grants and contributions         39,135,924         5,666,752         7,555,178         4,137,718         2,303,543         3,897,033         11,672,890           Total business-type activities expenses         268,505,805         223,125,331         239,593,119         229,916,739         209,097,220         183,583,803         177,829,578           Total primary government program revenues         \$ 450,249,173         \$ 393,478,096         \$ 412,271,532         \$ 354,005,084         \$ 300,827,651         \$ 288,093,464         \$ 294,295,184           Net (Expense)/Revenue           Governmental activities         \$ (491,393,624)         \$ (493,524,574)         \$ (414,034,867)         \$ (470,273,500)         \$ (390,690,004)         (494,765,764)         (341,353,340)           Business-type activities         67,551,069         40,740,102         32,203,687         26,983,708         23,890,656         17,145,079         17,698,938	Charges for services	227,754,831	215,858,228	231,062,446	225,779,021	206,386,340	179,533,964	163,113,176
Total business-type activities expenses Total primary government program revenues  268,505,805 223,125,331 239,593,119 229,916,739 209,097,220 183,583,803 177,829,578 \$ 294,295,184  Net (Expense)/Revenue Governmental activities Governmental activities 8(491,393,624) 8(493,524,574) 8(414,034,867) 8(470,273,500) 8(390,690,004) 8(394,765,764) 8(341,353,340) 17,898,938	Operating grants and contributions	1,615,050	1,600,351	975,495	-	407,337	152,806	3,043,512
Total primary government program revenues         \$ 450,249,173         \$ 393,478,096         \$ 412,271,532         \$ 354,005,084         \$ 300,827,651         \$ 288,093,464         \$ 294,295,184           Net (Expense)/Revenue Governmental activities Governmental activities Business-type activities         \$ (491,393,624) (493,524,574) (493,524,574) (407,000)	Capital grants and contributions	39,135,924	5,666,752	7,555,178	4,137,718	2,303,543	3,897,033	11,672,890
Net (Expense)/Revenue         \$ (491,393,624)         \$ (493,524,574)         \$ (414,034,867)         \$ (470,273,500)         \$ (300,697,651)         \$ (294,765,764)         \$ (341,353,340)           Business-type activities         67,551,069         40,740,102         32,203,687         26,983,708         23,890,656         17,145,079         17,698,938	Total business-type activities expenses	268,505,805	223,125,331	239,593,119	229,916,739	209,097,220	183,583,803	177,829,578
Governmental activities \$(491,393,624) \$(493,524,574) \$(414,034,867) \$(470,273,500) \$(390,690,004) (494,765,764) (341,353,340) Business-type activities 67,551,669 40,740,102 32,203,687 26,983,708 23,890,656 17,145,079 17,698,938		\$ 450,249,173	\$ 393,478,096	\$ 412,271,532	\$ 354,005,084	\$ 300,827,651	\$ 288,093,464	\$ 294,295,184
Governmental activities \$(491,393,624) \$(493,524,574) \$(414,034,867) \$(470,273,500) \$(390,690,004) (494,765,764) (341,353,340) Business-type activities 67,551,069 40,740,102 32,203,687 26,983,708 23,890,656 17,145,079 17,698,938	Net (Expense)/Revenue							
Business-type activities 67,551,069 40,740,102 32,203,687 26,983,708 23,890,656 17,145,079 17,698,938		\$(491,393,624)	\$(493,524,574)	\$(414,034,867)	\$(470,273,500)	\$(390,690,004)	(494,765,764)	(341,353,340)
			,					
	Total primary government net expense	\$(423,842,555)	\$(452,784,472)	\$(381,831,180)	\$(443,289,792)	\$(366,799,348)	\$(477,620,685)	\$(323,654,402)

Change in Net Assets
Last Seven Fiscal Years
(accrual basis of accounting)

				Fiscal Year			
		As Restated					
	2008	2007	2006	<u>2005</u>	2004	<u>2003</u>	<u>2002</u>
General revenues and other							
changes in net assets:							
Governmental activities:							
Taxes:							
Property taxes	\$ 435,202,824	\$ 381,995,766	\$ 392,314,240	\$ 362,963,283	\$ 333,690,024	\$ 311,917,530	
Motor vehicle taxes	10,535,938	10,291,028	10,021,797	9,962,376	10,131,578	9,617,492	10,123,166
Lodging taxes	22,173,862	20,209,303	19,093,196	11,933,792	11,680,274	10,287,972	11,007,248
Tobacco taxes	16,658,407	16,560,416	17,676,774	14,060,448	8,631,780	4,734,327	5,349,091
Assessments in lieu of taxes	2,086,576	1,775,622	16,200,594	14,933,858	9,181,929	6,608,739	6,570,767
Grants and entitlements not restricted to							
specific programs	15,112,751	13,536,127	-	-	-	-	-
Investment earnings (loss)	(47,269,808)	33,098,513	39,161,900	15,590,837	18,162,086	30,409,566	(5,065,814)
Other	-	-	-	•	(3,494,292)	858,959	1,363,556
Transfers	21,042,141	20,573,196	6,824,493	598,704	465,838	1,603,773	(495,778)
Special item - NPO/OPEB write-off	22,986,984	-	-	-	-	-	-
Retroactive infrastructure capitalization	-		-	54,803,648	-	84,321,357	
Total governmental activities	498,529,675	498,039,971	501,292,994	484,846,946	388,449,217	460,359,715	321,248,405
Business-type activities:							
Investment earnings	1,796,671	12,399,226	9,222,252	6,505,202	2,276,444	1,934,832	3,843,173
Other	-	-	-	-	109,211	43,121	178,460
Regulatory adjustment	_	-	-	19,852,555	11,951,652	6,695,054	(5,968,283)
Special item - NPO/OPEB write-off	4,097,662	-	-	-	-	•	-
Transfers	(21,042,141)	(20,573,196)	(6,824,493)	(598,704)	(465,838)	(1,603,773)	495,778
Total business-type activities	(15,147,808)	(8,173,970)	2,397,759	25,759,053	13,871,469	7,069,234	(1,450,872)
Total primary government	\$ 483,381,867	\$ 489,866,001	\$ 503,690,753	\$ 510,605,999	\$ 402,320,686	\$ 467,428,949	\$ 319,797,533
Change in net assets:							
Governmental activities	\$ 7,136,051	\$ 4,515,397	\$ 87,258,127	\$ 14,573,446	\$ (2,240,787)	\$ (34,406,049)	\$ (20,104,935)
Business-type activities	52,403,261	32,566,132	34,601,446	52,742,761	37,762,125	24,214,313	16,248,066
Total primary government	\$ 59,539,312	\$ 37,081,529	\$ 121,859,573	\$ 67,316,207	\$ 35,521,338	\$ (10,191,736)	\$ (3,856,869)

Notes: In 2004, the Cooperative Services Authority (CSA) was established as a fund and function of Anchorage. In 2005 it was classified as a discreet component unit.

In 2004, the Cultural and Recreation Services Department was combined with the Economic and Community Development Department.

In 2007, Alaska Community Development Authority (ACDA) and Alaska Center for the Performing Arts (ACPA) were reclassified from blended component units to discretely presented component units.

As a result, the ACDA and ACPA expenses, revenues, and net assets will not be included as part of totals for 2007 and subsequent years.

In 2007, the Cooperative Services Authority was reclassified from a discretely presented component unit to a blended component unit.

This table is presented from 2002, when Anchorage implemented GASB Statement 34.

Amounts for 2007 have been restated to include a prior period adjustment to the Port. Refer to Note 6.

Charges for Services by Function/Program Last Seven Fiscal Years (accrual basis of accounting)

				Fiscal Year			
	2008	2007	2006	2005	2004	2003	2002
Program revenues - charges for services:							
Governmental activities:							
General government	\$ 16,169,865	\$ 13,310,411	\$ 12,030,314	\$ 11,525,168	\$ 14,016,015	\$ 11,628,477	\$ 7,004,896
Fire services	8,864,033	8,267,074	7,672,974	6,636,585	5,655,912	4,827,098	4,996,684
Police services	18,649,891	21,147,627	17,614,934	12,707,148	9,784,179	9,372,528	7,944,839
Health and human services	3,669,266	3,715,952	3,787,127	4,334,673	3,781,694	3,600,320	3,571,237
Economic & community development	5,406,449	7,666,960	7,555,914	6,278,744	5,817,018	3,252,157	3,021,068
Public transportation	4,545,387	3,987,108	3,941,306	3,250,901	3,002,525	2,494,514	2,427,133
Public works	8,256,833	15,136,381	16,911,964	30,394,761	10,332,321	11,430,058	14,899,123
Maintenance and operations							
of roads and facilities	202,171	744,928	1,418,615	1,553,757	1,906,892	1,890,571	2,290,926
Total governmental activities	65,763,895	73,976,441	70,933,148	76,681,737	54,296,556	48,495,723	46,155,906
Business-type activities:							
Water	43,613,176	43,870,404	39.545.747	38,473,142	33,397,222	28,773,495	26,673,203
Wastewater	35,151,553	35,157,366	31,269,830	28,746,892	26,590,207	24,489,897	24,271,600
Electric	108,272,636	100,606,033	115,656,934	117,032,992	107,656,289	90,100,903	77,644,481
Port	12,574,534	11,768,704	11,881,314	11,793,322	10,284,368	9,109,782	5,744,707
Municipal airport	1,289,585	1,235,026	1,196,622	1,111,842	1,055,742	927,573	1,007,230
Solid waste	18,197,048	15,493,404	15,185,485	15,593,309	15,722,106	15,502,159	17,285,331
Refuse	8,013,803	7,177,811	6,785,718	6,596,336	6,033,272	5,603,363	5,664,885
Cooperative Services Authority	642,496	549,480	-	-	-	-	-
Anchorage Community Development Authority	-	-	5,361,114	5,335,641	4,951,013	4,347,489	4,212,113
Alaska Center for the Performing Arts	-	_	1,244,739	1,095,545	696,121	679,303	609,626
Total business-type activities	227,754,831	215,858,228	228,127,503	225,779,021	206,386,340	179,533,964	163,113,176
Total primary government	\$ 293,518,726	\$ 289,834,669	\$ 299,060,651	\$ 302,460,758	\$ 260,682,896	\$ 228,029,687	\$ 209,269,082

Notes: In 2007, the Anchorage Community Development Authority and the Alaska Center for the Performing Arts were reclassified from blended component units to discretely presented component units.

In 2007, the Cooperative Services Authority was reclassified from a discretely presented component unit to a blended component unit.

This table is presented from 2002, when Anchorage implemented GASB Statement 34.

Amounts for 2007 have been restated to include a prior period adjustment to the Port. Refer to Note 6.

Fund Balances - Governmental Funds Last Seven Fiscal Years (modified accrual basis of accounting)

	Fiscal Year											
	2008	2007	2006	2006 2005		2003	2002					
General Fund												
Reserved	\$ 1,297,581	\$ 1,210,130	\$ 2,174,624	\$ 2,702,499	\$ 2,800,697							
Unreserved - designated	19,782,164	28,613,168	53,275,788	30,278,253	27,843,180	27,742,439	20,145,093					
Unreserved - undesignated	4,988,645	12,529,965	16,311,739	13,280,944	12,271,734	7,717,915	15,138,912					
Total general funds	26,068,390	42,353,263	71,762,151	46,261,696	42,915,611	41,295,481	42,512,609					
All other governmental funds												
Reserved	233,318,362	254,532,582	241,709,679	206,582,469	205,545,886	198,179,612	175,434,621					
Unreserved - designated	20,655,423	91,182,914	-	-	-	-	-					
Unreserved - undesignated, reported in:												
Special revenue funds	752,158	837,020	7,905,228	10,396,106	12,570,336	16,010,905	16,760,953					
Capital project funds	(25,965,198)	2,468,555	88,689,016	87,658,628	41,766,862	23,138,051	38,064,536					
Total all other governmental funds	228,760,745	349,021,071	338,303,923	259,883,084	237,328,568	237,328,568	230,260,110					
Total governmental funds												
Reserved	234,615,943	255,742,712	243,884,303	209,284,968	208,346,583	204,014,739	182,663,225					
Unreserved - designated	40,437,587	91,182,914	53,275,788	30,278,253	27,843,180	27,742,439	20,145,093					
Unreserved - undesignated, reported in:												
General fund	4,988,645	12,529,965	16,311,739	13,280,944	12,271,734	7,717,915	15,138,912					
Special revenue funds	752,158	837,020	7,905,228	10,396,106	12,570,336	16,010,905	16,760,953					
Capital project funds	(25,965,198)	2,468,555	88,689,016	87,658,628	41,766,862	23,138,051	38,064,536					
Total governmental funds fund balance	\$ 254,829,135	\$ 362,761,166	\$ 410,066,074	\$ 350,898,899	\$ 302,798,695	\$ 278,624,049	\$ 272,772,719					

Notes: In 2002, the Municipality adopted a fund balance designation policy to support the municipal bond rating. This designation is 8.25% of prior year revenues.

In 2003, the Municipality adopted a fund balance designation policy to mitigate the risk of funding shortfalls, stabilize tax rates, and to facilitate long-range planning. The "emergency operations designation" is within a range of 2% to 3% of prior year revenues and is calculated after the 8.25% bond rating designation.

This table is presented from 2002, when Anchorage implemented GASB Statement 34.

Changes in Fund Balance - Governmental Funds Last Seven Fiscal Years (modified accrual basis of accounting)

	Fiscal Year									
	2008	2007	2006	2005	2004	2003	2002			
Revenues:										
Taxes	\$ 486,293,914	\$ 429,372,924	\$ 455,172,329	\$ 398,135,665	\$ 372,606,202	\$344,146,857	\$ 324,217,752			
Special assessments	1,159,628	1,250,564	1,287,799	1,717,412	1,650,613	1,297,844	1,284,172			
Licenses and permits	10,950,551	12,288,396	13,840,537	13,012,040	12,624,998	11,568,910	10,743,088			
Intergovernmental	124,425,213	102,611,734	82,592,145	49,406,608	37,433,876	56,013,938	69,971,256			
Charges for services	34,112,140	31,845,148	35,348,493	41,918,152	24,776,906	22,283,909	21,797,570			
Fines and forfeitures	8,996,470	10,043,220	5,678,880	9,098,207	6,957,579	6,088,988	5,235,801			
Investment income	(47,288,530)	31,072,851	37,853,203	12,455,565	14,727,452	26,915,807	(8,256,977)			
Restricted contributions	3,326,186	1,855,989	1,203,042	485,249	1,294,335	52,450	260,530			
Other	4,802,460	5,004,863	5,440,632	3,457,580	3,261,388	3,690,183	3,912,262			
Total revenues	626,778,032	625,345,689	638,417,060	529,686,478	475,333,349	472,058,886	429,165,454			
Expenditures:										
General government	25,049,556	25,927,198	25,864,299	17,373,936	16,514,722	22,961,766	31,171,319			
Fires services	76,322,626	69,692,211	63,512,191	58,252,110	50,902,167	45,955,347	44,726,659			
Police services	101,537,582	90,424,063	82,191,066	74,316,323	66,316,356	60,157,670	57,980,046			
Health and human services	25,953,139	25,043,484	24,360,212	26,190,221	23,765,640	29,841,949	35,628,099			
Cultural and recreation services	-	-	=	-	-	23,836,321	23,692,791			
Economic and community development	61,635,730	54,158,211	53,881,037	44,120,594	37,949,866	-	-			
Public transportation	24,625,761	21,512,366	20,644,987	19,819,015	18,002,811	15,350,897	14,886,117			
Public works	26,436,195	23,556,542	20,456,482	16,774,304	14,987,397	29,832,140	19,887,224			
Education	212,266,737	200,028,978	185,077,206	170,393,368	154,278,770	144,095,089	142,419,697			
Maintenance and operations										
of roads and facilities	35,830,185	29,719,944	30,028,685	27,206,940	24,357,789	26,892,534	23,844,750			
Capital outlay	172,099,343	151,545,463	130,232,159	75,629,256	58,750,450	59,954,574	45,875,719			
Debt service										
Principal	30,371,078	29,432,234	34,949,110	30,128,791	27,501,762	25,791,483	24,505,708			
Interest	29,269,039	29,342,270	28,066,471	19,837,168	19,652,378	19,227,244	20,751,022			
Bond issuance costs	441,158	102,345	2,722,984	1,281,946	843,788	444,379	1,137,292			
Total expenditures	821,838,129	750,485,309	701,986,889	581,323,972	513,823,896	504,341,393	486,506,443			
Deficiencies of revenues over expenditures	(195,060,097)	(125,139,620)	(63,569,829)	(51,637,494)	(38,490,547)	(32,282,507)	(57,340,989)			
Other financing sources (uses):										
Transfers in	71,752,640	47,630,377	47,837,359	20,395,441	24,108,152	22,646,876	16,691,306			
Transfers out	(46,779,615)	(27,207,181)	(41,012,866)	(19,996,737)	(25,083,344)	(23,154,015)	(19,307,735)			
Contributions to component unit				(300,000)		-	-			
Bonds issued	60,000,000	54,630,000	110,920,000	198,895,000	73,840,000	35,000,000	127,100,000			
Other long-term debt issues			-	350,000	5,365,000	744.000	0.040.000			
Premium on bonds	788,975	1,681,507	33,142	8,504,209	4,226,536	714,292	6,042,090			
Payment to bond escrow agent	-	-	070 550	(109,094,800)	(23,087,336)	-	(75,227,604)			
Capital leases	476.000	-	673,553	-	1,146,807	-	-			
Loan Proceeds	175,000	- 20.240	44.045	111 200	-	-	-			
Insurance recoveries	38,720	22,316	41,915	114,300	2 140 270	2 026 694	1,363,556			
Sale of capital assets	1,152,346	1,071,446	4,243,901	870,285	2,149,378	2,926,684				
Net other financing sources (uses)	87,128,066	77,828,465	122,737,004	99,737,698	62,665,193	38,133,837	56,661,613			
Net change in fund balances	\$(107,932,031)	\$ (47,311,155)	\$ 59,167,175	\$ 48,100,204	\$ 24,174,646	\$ 5,851,330	\$ (679,376)			

Notes: In 2004, the Cultural and Recreation Services Department was combined with the Economic and Community Development Department.

This table is presented from 2002, when Anchorage implemented GASB Statement 34.

For years 2007 and later, Municipal Utility/Enterprise Service Assessments have been reclassified from tax revenue to transfers in accordance with GAAP.

Debt Service As a Percentage of Noncapital Expenditures Last Seven Fiscal Years (modified accrual basis of accounting)

				Fiscal Year			
	 2008	2007	<u>2006</u>	<u>2005</u>	2004	2003	2002
Expenditures:							
General government	\$ 25,049,556	\$ 25,927,198	\$ 25,864,299	\$ 17,373,936	\$ 16,514,722	\$ 22,961,766	\$ 31,171,319
Fires services	76,322,626	69,692,211	63,512,191	58,252,110	50,902,167	45,955,347	44,726,659
Police services	101,537,582	90,424,063	82,191,066	74,316,323	66,316,356	60,157,670	57,980,046
Health and human services	25,953,139	25,043,484	24,360,212	26,190,221	23,765,640	29,841,949	35,628,099
Cultural and recreation services		-	-	-	-	23,836,321	23,692,791
Economic and community development	61,635,730	54,158,211	53,881,037	44,120,594	37,949,866	-	-
Public transportation	24,625,761	21,512,366	20,644,987	19,819,015	18,002,811	15,350,897	14,886,117
Public works	26,436,195	23,556,542	20,456,482	16,774,304	14,987,397	29,832,140	19,887,224
Education	212,266,737	200,028,978	185,077,206	170,393,368	154,278,770	144,095,089	142,419,697
Maintenance and operations							
of roads and facilities	35,830,185	29,719,944	30,028,685	27,206,940	24,357,789	26,892,534	23,844,750
Capital outlay	172,099,343	151,545,463	126,763,050	75,629,256	58,750,450	59,954,574	45,875,719
Debt service							
Principal	30,371,078	29,432,234	34,949,110	30,128,791	27,501,762	25,791,483	24,505,708
Interest	29,268,039	29,342,270	28,066,471	19,837,168	19,652,378	19,227,244	20,751,022
Bond issuance costs	 441,158	102,345	2,722,984	1,281,946	843,788	444,379	1,137,292
Total expenditures	 821,837,129	750,485,309	698,517,780	581,323,972	513,823,896	504,341,393	486,506,443
Less:							
Debt Service	60.080,275	58.876.849	65,738,565	51,247,905	47,997,928	45,463,106	46,394,022
Amounts capitalized	155,946,242	104,733,796	78,490,668	87,813,000	48,282,000	43,361,000	41,930,000
Total non-capital expenditures	\$ 605,810,612	\$586,874,664	\$554,288,547	\$442,263,067	\$417,543,968	\$415,517,287	\$398,182,421
Debteration							
Debt service as a percentage of non-capital expenditures	9.92%	10.03%	11.86%	11.59%	11.50%	10.94%	11.65%
non-capital expenditures	J.JZ 70	10.03.70	11.0070	11.2370	11.5070	10,0470	11.00/0

Notes: This table is presented from 2002, when Anchorage implemented GASB Statement 34.

In 2004, Cultural and Recreation services were combined with various other activities into Economic and Community Development Department.

Tax Revenues by Source - Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)

Fiscal	Real	Personal	Motor	Motor Vehicle			PILT &		
<u>Year</u>	Property	Property	<u>Vehicle</u>	Rental	Lodging	<u>Tobacco</u>	MUSA	Other	<u>Total</u>
2008	393,226,611	37,984,281	5,183,112	5,339,159	22,081,280	16,524,753	-	3,868,142	484,207,338
2007	342,486,565	35,067,327	5,156,698	5,088,735	20,162,405	16,559,744	-	3,075,828	427,597,302
2006	351,930,570	36,852,875	5,283,655	4,756,868	19,021,469	17,662,355	-	3,463,943	438,971,735
2005	324,720,303	34,635,366	5,200,151	4,525,798	11,836,725	14,050,603	-	3,166,719	398,135,665
2004	295,913,480	34,009,541	5,351,524	4,503,742	11,627,259	8,627,333	9,642,123	2,931,200	372,606,202
2003	276,047,056	33,507,415	5,161,320	4,456,172	10,287,972	4,734,327	6,818,520	3,134,075	344,146,857
2002	253,109,459	34,844,763	5,237,900	4,682,406	11,007,248	5,349,091	6,972,333	3,014,552	324,217,752
2001	240,091,214	38,434,176	5,008,303	3,867,013	11,101,361	4,762,237	6,546,100	3,064,359	312,874,763
2000	222,377,444	35,188,498	5,071,956	447,191	10,995,951	5,393,623	6,319,647	2,633,150	288,427,460
1999	215,888,585	32,170,053	4,472,666	-	9,915,069	4,928,758	11,546,280	2,512,685	281,434,096

Notes: Beginning in 2005, local Payment in Lieu of Taxes (PILT) and Municipal Utility Service Assessment (MUSA) payments have been removed from the tax category. "Other" consists of aircraft, tax cost recoveries, and penalties and interest.

Use of Property Taxes Last Ten Fiscal Years (modified accrual basis of accounting)

Fiscal <u>Year</u>	Anchorage School District Property Taxes		School District		Anchorage School District Enrollment	S	perty Tax Support er Pupil	Municipality of Anchorage property Taxes	Municipality of Anchorage Population	Si	erty Tax upport Citizen	_ <u>P</u>	Total roperty Taxes
2008	\$	212,165,785	48,440	\$	4,380	\$ 219,045,107	284,994	\$	769	\$	431,210,892		
2007	\$	198,981,074	48,707	\$	4,085	\$ 178,572,818	283,823	\$	629	\$	377,553,892		
2006	\$	184,379,644	49,320	\$	3,738	\$ 204,403,801	282,813	\$	723	\$	388,783,445		
2005	\$	170,080,162	49,182	\$	3,458	\$ 189,275,507	278,241	\$	680	\$	359,355,669		
2004	\$	153,993,490	49,265	\$	3,126	\$ 175,929,531	277,498	\$	634	\$	329,923,021		
2003	\$	144,035,890	49,545	\$	2,907	\$ 165,518,581	274,003	\$	604	\$	309,554,471		
2002	\$	139,237,827	50,029	\$	2,783	\$ 148,716,395	269,070	\$	553	\$	287,954,222		
2001	\$	131,060,303	48,856	\$	2,683	\$ 147,465,087	264,937	\$	557	\$	278,525,390		
2000	\$	122,679,177	48,157	\$	2,547	\$ 134,886,765	260,283	\$	518	\$	257,565,942		
1999	\$	112,983,347	48,116	\$	2,348	\$ 133,331,877	259,390	\$	514	\$	246,315,224		

Source: Municipality of Anchorage, Finance Department; Anchorage School District, Annual Financial Report; and the U.S. Census Bureau.

Assessed Value and Estimated Actual Value of Taxable Property

Last Ten Fiscal Years

					Total	
		Real			Taxable	Areawide
Fiscal	Residential	Commercial	Total	Personal	Assessed	Tax
<u>Year</u>	<u>Property</u>	Property	Real	<u>Property</u>	<u>Value</u>	Rate (mils)
2008	\$ 19,467,058,556	\$ 8,706,338,583	\$ 28,173,397,139	\$ 2,407,424,007	\$ 30,580,821,146	7.31
2007	18,938,470,451	7,771,561,687	26,710,032,138	2,559,073,381	29,269,105,519	7.02
2006	17,043,312,074	6,622,078,149	23,665,390,223	2,178,724,534	25,844,114,757	7.59
2005	14,498,860,789	5,682,627,289	20,181,488,078	1,908,057,825	22,089,545,903	8.23
2004	13,802,206,345	5,082,013,558	18,884,219,903	1,843,145,621	20,727,365,524	8.36
2003	12,131,461,007	5,094,240,309	17,225,701,316	1,854,219,932	19,079,921,248	8.87
2002	10,683,301,968	4,539,449,991	15,222,751,959	1,876,558,473	17,099,310,432	9.37
2001	9,467,392,125	4,307,602,373	13,774,994,498	1,885,868,114	15,660,862,612	9.44
2000	8,933,041,016	3,889,445,018	12,822,486,034	1,802,500,841	14,624,986,875	9.72
1999	8,544,630,978	3,692,584,653	12,237,215,631	1,515,269,767	13,752,485,398	9.90

Notes: Anchorage assesses properties at 100% of estimated actual value.

Source: Municipality of Anchorage, assessor's report to the State of Alaska.

Property Tax Rates Last Ten Fiscal Years (rate per \$1,000 assessed value)

	2008	2007	2006	2005	2004	2003	<u>2002</u>	<u>2001</u>	<u>2000</u>	<u>1999</u>
Areawide:										
General Government	0.37	0.23	0.46	0.64	1.10	1.50	1.56	1.24	1.64	2.11
Schools	6.94	6.79	<u>7.13</u>	7.59	7.26	7.37	<u>7.81</u>	<u>8.20</u>	<u>8.08</u>	<u>7.79</u>
Total Areawide	7.31	<u>7.02</u>	<u>7.59</u>	8.23	<u>8.36</u>	<u>8.87</u>	<u>9.37</u>	<u>9.44</u>	<u>9.72</u>	<u>9.90</u>
Former City Service Area	0.00	0.02	0.02	0.01	0.02	0.00	0.02	0.03	0.02	0.02
Chugiak Service Area	0.99	1.00	0.91	1.00	0.89	0.88	0.99	1.00	1.00	1.00
Glen Alps Service Area	2.75	2.75	2.75	2.75	2.75	2.25	2.47	2.76	2.69	2.92
Girdwood Service Area	3.03	4.00	3.97	3.47	3.47	3.39	3.25	3.35	3.40	3.17
Former Borough Roads and										
Drainage Service Area	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Fire Service Area	1.77	1.73	1.76	1.97	1.87	1.64	1.68	1.82	1.61	1.59
Roads and Drainage Service Area	2.60	2.59	2.80	2.75	2.90	3.10	2.97	3.61	3.03	3.28
Limited Service Areas	1.30	1.28	1.21	1.31	1.26	0.99	1.29	1.29	1.29	1.29
Anchorage Metropolitan Police										
Service Area	2.56	2.60	2.57	2.71	2.37	2.25	2.39	2.40	2.63	2.56
Parks and Recreation Service Area	0.65	0.60	0.56	0.62	0.68	0.74	0.73	0.72	0.74	0.82
Building Safety Service Area	0.00	0.00	0.00	0.00	0.00	0.01	0.01	0.01	0.01	0.01
Eagle River/Chugiak Parks &										
Recreation Service Area	1.08	1.11	1.13	1.17	1.18	0.69	0.69	0.70	0.53	0.53

Source: Municipality of Anchorage, Assembly Ordinances.

Principal Property Tax Payers Current Year and Nine Years Ago

2008

	2000	
		Percentage
		of Total
	Assessed	Assessed
<u>Taxpayer</u>	<u>Value</u>	<u>Value</u>
ACS of Anchorage Inc.	\$ 260,924,339	0.85 %
Calais Company Inc.	139,585,485	0.46
Fred Meyer Stores Inc.	132,937,279	0.43
GCI Communication Corp.	129,315,068	0.42
Galen Hospital Alaska Inc.	123,585,487	0.40
Anchorage Fueling & Svc Co.	115,263,550	0.38
B.P. Exploration (Alaska) Inc.	111,930,658	0.37
Wec 2000A-Alaska LLC	100,637,469	0.33
Hickel Investment Company	98,010,070	0.32
Enstar Natural Gas Company	92,469,804	0.30
	\$ 1,304,659,209	4.27 %

1999

	1999	
		Percentage of Total
	A I	
	Assessed	Assessed
Taxpayer	<u>Value</u>	<u>Value</u>
Hickel Investment Company	\$ 92,481,606	0.64 %
Carr-Gottstein Associates	85,073,995	0.58
Galen Hospital Alaska Inc.	74,642,509	0.51
Calais Company Inc.	72,237,217	0.50
ARCO	64,214,853	0.44
Federal Express Corp.	59,219,243	0.41
Cook Inlet Region Inc.	56,853,239	0.39
Hilton Hotels Corp.	54,447,291	0.37
B. P. Exploration (Alaska) Inc.	54,411,134	0.37
Seibu Alaska Inc.	53,119,504	0.37
TOTALS	\$ 666,700,591	4.58 %

Notes: Assessed values include both real and personal property.

Source: Municipality of Anchorage, Property Appraisal Division.

Property Tax Levies and Collections Last Ten Fiscal Years

Collected within the

	Taxes Levied	Fiscal Year o	of the Levy	Collections	Total Collection	ns to Date	
Fiscal	for the		Percentage	in Subsequent		Percentage	Outstanding
<u>Year</u>	Fiscal Year	<u>Amount</u>	of Levy	<u>Years</u>	<u>Amount</u>	of Levy	<u>Balance</u>
2008	438,158,786	430,346,262	98.22%	-	430,346,262	98.22%	7,812,524
2007	386,615,505	378,829,566	97.99%	5,956,003	384,785,569	99.53%	1,829,936
2006	398,955,490	389,483,559	97.63%	9,179,437	398,662,996	99.93%	292,494
2005	357,895,662	353,993,904	98.91%	3,876,005	357,869,909	99.99%	25,753
2004	337,190,170	325,033,543	96.39%	12,140,890	337,174,433	100.00%	15,737
2003	315,403,940	311,915,068	98.89%	3,483,185	315,398,253	100.00%	5,687
2002	299,084,667	298,771,844	99.90%	307,628	299,079,472	100.00%	5,195
2001	279,861,463	277,508,664	99.16%	2,347,677	279,856,341	100.00%	5,122
2000	262,257,722	258,051,374	98.40%	4,200,331	262,251,705	100.00%	6,017
1999	258,141,619	253,456,190	98.18%	4,680,915	258,137,105	100.00%	4,514

Source: Municipality of Anchorage, Treasury Division.

Outstanding Debt by Type Last Ten Fiscal Years

			Governm	ental Activities			
	General		Special	Certificates	 Notes		Total
Fiscal	Obligation	Revenue	Assessment	of	and	Capital	Governmental
<u>Year</u>	Bonds	Bonds (1)	<u>Bonds</u>	<u>Participation</u>	<u>Loans</u>	<u>Lease</u>	<u>Activities</u>
2008	\$ 475,781,420	\$ 156,180,000	\$ -	\$ -	\$ 6,894,000	\$ 4,088,564	\$ 642,943,984
2007	441,657,000	159,175,000	335,000	-	7,060,000	1,558,751	609,785,751
2006	411,256,115	161,725,000	600,000	-	7,160,000	2,014,682	582,755,797
2005	440,262,898	53,620,000	630,000	3,360,000	9,255,000	1,565,243	508,693,141
2004	367,386,459	54,545,000	690,000	6,560,000	5,441,032	1,414,000	436,036,491
2003	334,678,100	56,610,000	895,000	9,615,000	811,270	-	402,609,370
2002	320,699,475	58,575,000	1,020,000	12,530,000	1,613,766	-	394,438,241
2001	281,505,000	60,440,000	1,255,000	16,486,000	630,000	290,013	360,606,013
2000	300,635,000	60,440,000	1,521,000	20,519,000	736,000	412,464	384,263,464
1999	223,580,000	5.185.000	1.932.000	24,478,000	334,000	623,775	256,132,775

								Ratio of		
								Total Debt		
		Business-typ	e A	ctivities		Total		to Assessed		Total
	General			Special	Notes	Business-	Total	Value of		ebt to
Fiscal	Obligation	Revenue	As	sessment	and	Туре	Primary	Property	Ро	pulation
Year	Bonds	<u>Bonds</u>		Bonds	<u>Loans</u>	<u>Activities</u>	Government	(Table 9)	<u>(Ta</u>	able 14)
2008	\$ 970,177	\$ 375,390,296	\$	-	\$ 114,647,859	\$ 491,008,332	\$ 1,133,952,316	3.71%	\$	3,979
2007	1,401,428	396,391,269		40,000	98,010,000	495,842,697	1,105,628,448	3.78%		3,895
2006	1,798,224	316,923,801		109,630	84,657,947	403,489,602	873,325,399	3.38%		3,088
2005	8,165,166	334,214,124		186,446	72,107,899	414,673,635	921,366,776	4.45%		3,311
2004	15,997,050	350,440,344		272,363	66,207,324	432,917,081	868,953,572	4.55%		3,131
2003	23,574,244	327,919,068		304,186	52,206,789	404,004,287	806,613,657	4.65%		2,944
2002	30,936,573	343,109,627		397,442	48,256,491	422,700,133	817,138,374	5.22%		3,037
2001	39,340,000	381,980,000		535,000	47,745,796	469,600,796	830,206,809	5.56%		3,134
2000	46,700,000	398,915,000		590,000	38,596,732	484,801,732	869,065,196	5.97%		3,339
1999	54.060,000	415,205,000		695,000	34,839,183	504,799,183	760,931,958	5.71%		2,934

Notes: Details regarding the Anchorage's outstanding debt can be found in the notes to the financial statements. Anchorage routinely issues debt on an annual basis to finance new construction and refund prior existing debt for lower cost.

This schedule excludes debt related to the Anchorage School District, Anchorage's largest component unit.

(1) Includes CIVICVentures revenue bonds as of 2006.

Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years

Fiscal <u>Year</u>	<u>Population</u>	Assessed <u>Value</u>	General Obligation Bonds	Less: Available Resources	Net General Obligation Bonds	Ratio of GO Debt to Assessed Value of <u>Property</u>	G	Net Debt Capita
2008	284.994	\$ 30,580,821,146	\$ 476,714,180	\$ 1,007,077	\$ 475,707,103	1.56%	\$	1,669
2007	283,823	29,269,105,519	443,058,428	1,139,219	441,919,209	1.51%		1,557
2006	282,813	25,844,114,757	413,054,339	1,230,134	411,824,205	1.59%		1,456
2005	278,241	22,089,545,903	448,428,064	1,855,430	446,572,634	2.02%		1,605
2004	277,498	20,727,365,524	383,383,509	2,001,815	381,381,694	1.84%		1,374
2003	274,003	19,079,921,248	358,252,344	1,251,452	357,000,892	1.87%		1,303
2002	269,070	17,099,310,432	351,636,048	1,697,550	349,938,498	2.05%		1,301
2001	264,937	15,660,862,612	320,845,000	2,160,030	318,684,970	2.03%		1,203
2000	260,283	14,624,986,875	347,335,000	2,224,969	345,110,031	2.36%		1,326
1999	259,390	13,752,485,398	277,640,000	2,593,672	275,046,328	2.00%		1,060

Notes: This schedule includes all general obligation bonds of Anchorage including both governmental activities and business-type activities.

This schedule excludes the general obligation debt of the Anchorage School District. That debt is reported in Table 15, direct and overlapping debt.

Source: Municipality of Anchorage, Treasury Division.

Direct & Overlapping Debt December 31, 2008

	Debt Outstanding	Percentage <u>Overlap</u>	Share of Direct and Overlapping <u>Debt</u>
Anchorage School District overlapping debt	789,375,000	100%	789,375,000
Anchorage's direct debt			642,943,984
Total direct and overlapping debt		\$	1,432,318,984

Notes: Anchorage School District overlapping debt includes general obligation school bonds. Anchorage's direct debt includes all debt reported for governmental activities

(see Table 13).

Percentage of overlap is based on assessed property values.

Source: Debt outstanding balance obtained from Anchorage School District 2008 CAFR.

Legal Debt Margin December 31, 2008

# Legal Debt Margin

Anchorage has no legal debt limit mandated by the Municipal Charter, Municipal Code or state law.

Pledged-Revenue Coverage Last Ten Fiscal Years

	Electric Utility											
Fiscal Year	Revenue (1)		Net Revenue Debt Service Requirement (accrual basis)  Operating Available for xpenses (2) Debt Service Principal Interest Total			- - Coverage (3)						
Icai	itevenue (1)	<u>_</u>	<u> </u>	<u></u>	CDT OCTVICE	<u>i micipai</u>	micresi	Total	Coverage (o)			
2008	\$ 108,120,323	\$	56,737,791	\$	51,382,532	\$ 17,295,000	\$ 9,775,653	\$ 27,070,653	1.90			
2007	103,846,120		42,968,092		60,878,028	17,725,000	10,714,687	28,439,687	2.14			
2006	119,383,031		58,198,097		61,184,934	21,225,000	11,675,721	32,900,721	1.86			
2005	119,283,380		71,146,481		48,136,899	13,310,000	12,650,207	25,960,207	1.85			
2004	108,480,057		63,518,720		44,961,337	12,830,000	12,981,045	25,811,045	1.74			
2003	90,828,692		52,565,630		38,263,062	11,815,000	13,423,715	25,238,715	1.52			
2002	83,289,164		45,615,595		37,673,569	11,295,000	13,923,278	25,218,278	1.49			
2001	87,430,201		45,059,976		42,370,225	11,290,000	15,052,657	26,342,657	1.61			
2000	84,568,627		40,698,048		43,870,579	10,330,000	15,789,540	26,119,540	1.68			
1999	82,155,446		38,287,619		43,867,827	9,828,000	16,584,048	26,412,048	1.66			

- (1) Excludes interest charged to construction and interest restricted for construction.
- (2) Includes Municipal Utility Service Assessment per Municipal Ordinance AO 83-58 and excludes depreciation.
- (3) Required minimum coverage 1.35.

					Solid V	Vast	3					
				N	et Revenue		Debt Service	Red	quirement (a	ccru	ıal basis)	<del>-</del> -
Fiscal			Operating	Α	vailable for							
<u>Year</u>	Revenue (1)	E	xpenses (2)	<u>D</u>	ebt Service	į	Principal		Interest		Total	Coverage (3)
2008	\$ 18,319,902	\$	12,310,770	\$	6,009,132	\$	340,000	\$	23,919	\$	363,919	16.51
2007	16,638,808		14,320,344		2,318,464		320,000		41,925		361,925	6.41
2006	16,004,058		11,723,024		4,281,034		305,000		58,923		363,923	11.76
2005	16,250,609		9,837,244		6,413,365		290,000		74,844		364,844	17.58
2004	16,205,018		8,230,463		7,974,555		270,000		89,026		359,026	22.21
2003	15,909,306		7,989,612		7,919,694		255,000		102,009		357,009	22.18
2002	17,993,884		9,048,235		8,945,649		245,000		114,068		359,068	24.91
2001	15,499,373		6,805,685		8,693,688		230,000		125,349		355,349	24.47
2000	15,349,338		6,873,598		8,475,740		220,000		135,731		355,731	23.83
1999	14,625,332		5,858,312		8,767,020		205,000		145,252		350,252	25.03

- (1) Excludes interest charged to construction.
- (2) Excludes depreciation and Municipal Utility Service Assessment.
- (3) Required minimum coverage 1.25.

Pledged-Revenue Coverage Last Ten Fiscal Years

	Port											
	Net Revenue Debt Service Requirement (accrual basis)											
Fiscal		Operating	Available for									
<u>Year</u>	Revenue (1)	Expenses (2)	Debt Service	Principal	Interest	<u>Total</u>	Coverage (3)					
2008	\$ 12,543,838	\$ 6,900,782	\$ 5,643,056	\$ -	\$ -	\$ -	-					
2007	12,981,129	6,212,308	6,768,821	-	-	-	-					
2006	12,599,691	4,270,976	8,328,715	1,330,000	39,900	1,369,900	6.08					
2005	12,888,242	3,788,630	9,099,612	1,250,000	117,300	1,367,300	6.66					
2004	10,470,461	4,608,950	5,861,511	1,180,000	190,200	1,370,200	4.28					
2003	9,332,885	3,690,890	5,641,995	1,190,000	258,900	1,448,900	3.89					
2002	10,601,900	2,986,761	7,615,139	1,054,242	321,075	1,375,317	5.54					
2001	10,028,331	2,896,854	7,131,477	990,000	354,900	1,344,900	5.30					
2000	9,244,449	3,078,259	6,166,190	935,000	413,441	1,348,441	4.57					
1999	8,725,934	3,254,049	5,471,885	890,000	462,146	1,352,146	4.05					

- (1) Excludes interest charged to construction.
- (2) Excludes depreciation and Municipal Utility Service Assessment.
- (3) Required minimum coverage 1.35.

				Water Utility				
Fiscal <u>Year</u>	Revenue (1)	Assessment Collections (2)	Operating Expenses (3)	Net Revenue Available for Debt Service	Debt Service	Requirement  Interest	(accrual basis)	Coverage (4)
2008	\$ 44,264,376	\$ 326,820	\$ 27,725,271	\$ 16,865,925	\$ 4,250,000	\$ 7,836,288	\$ 12,086,288	1.40
2007	44,755,119	292,321	26,714,777	18,332,663	3,960,000	5,549,972	9,509,972	1.93
2006	39,480,462	605,444	18,964,994	21,120,912	5,375,000	5,174,576	10,549,576	2.00
2005	39,214,137	475,004	18,733,157	20,955,984	5,185,000	5,394,050	10,579,050	1.98
2004	33,688,579	560,866	17,094,054	17,155,391	4,595,000	5,277,793	9,872,793	1.74
2003	30,602,246	452,608	15,449,834	15,605,020	4,400,000	5,165,863	9,565,863	1.63
2002	31,158,976	523,688	15,428,722	16,253,942	4,220,000	5,358,150	9,578,150	1.70
2001	30,724,971	627,537	13,785,272	17,567,236	4,060,000	5,540,110	9,600,110	1.83
2000	31,068,412	544,581	14,286,981	17,326,012	4,415,000	5,267,792	9,682,792	1.79
1999	30,381,736	763,343	14,511,524	16,633,555	2,490,000	1,991,279	4,481,279	3.71

- (1) Excludes interest restricted for construction, interest on advanced grants, amortization of premiums on investments, includes Antenna Revenue.
- (2) Assessment collections represent payments made by benefited property owners.
- (3) Excludes depreciation and PERS relief distributed to labor, includes Municipal Utility Service Assessment as per the 2007 bond covenants.
- (4) Required minimum coverage 1.35 for bonds issued prior to 1999, 1.15 times for bonds in subsequent years.

Pledged-Revenue Coverage Last Ten Fiscal Years

			V	Vastewater Utili	ty			
				Net Revenue	Debt Service	e Requirement (	accrual basis)	_
Fiscal		Assessment	Operating	Available for				
<u>Year</u>	Revenue (1)	Collections (2)	Expenses (3)	Debt Service	<u>Principal</u>	<u>Interest</u>	<u>Total</u>	Coverage (4)
2008	\$ 34,954,522	\$ 842,664	\$ 24,844,546	\$ 10,952,640	\$ 575,000	\$ 3,225,638	\$ 3,800,638	2.88
2007	35,566,755	481,651	23,627,253	12,421,153	520,000	1,672,649	2,192,649	5.66
2006	31,163,232	1,017,357	17,576,955	14,603,634	95,000	1,361,319	1,456,319	10.03
2005	29,168,118	919,373	16,401,620	13,685,871	90,000	1,365,706	1,455,706	9.40
2004	26,802,108	886,986	15,821,938	11,867,156	90,000	707,312	797,312	14.88
2003	25,318,049	725,096	14,717,225	11,325,920	85,000	284,573	369,573	30.65
2002	25,593,935	952,980	14,189,645	12,357,270	80,000	288,093	368,093	33.57
2001	24,848,166	1,102,733	13,650,933	12,299,966	75,000	291,318	366,318	33.58
2000	25,719,749	1,131,036	13,461,586	13,389,199	110,000	260,057	370,057	36.18

- (1) Excludes interest restricted for construction, interest on advanced grants, amortization of premiums on investments.
- (2) Assessment collections represent payments made by benefited property owners.
- (3) Excludes depreciation and PERS relief distributed to labor, includes Municipal Utility Service Assessment as per the 2007 bond covenants.
- (4) Required minimum coverage 1.15.

Note: The Wastewater Utility did not have any debt from 1998 through 1999.

	***************************************		Roads and D	Orainaç	ge Special	Ass	essments					
				Net	Revenue		Debt	Serv	ice Requir	eme	ent	
Fiscal	As	sessment	Operating	Ava	ilable for							
<u>Year</u>	<u>C</u>	Collected	Expenses	Deb	t Service	F	Principal	ļ	Interest		<u>Total</u>	<u>Coverage</u>
2008	\$	195,300	n/a	\$	195,300	\$	145,000	\$	11,056	\$	156,056	1.25
2007		172,235	n/a		172,235		35,000		13,725		48,725	3.53
2006		252,409	n/a		252,409		30,000		51,083		81,083	3.11
2005		349,442	n/a		349,442		60,000		55,658		115,658	3.02
2004		649,186	n/a		649,186		205,000		72,775		277,775	2.34
2003		534,422	n/a		534,422		125,000		83,031		208,031	2.57
2002		471,957	n/a		471,957		205,000		99,714		304,714	1.55
2001		777,225	n/a		777,225		-		115,561		115,561	6.73
2000		646,248	n/a		646,248		-		142,618		142,618	4.53
1999		514,586	n/a		514,586		-		142,618		142,618	3.61

	 		CIVICVentures	;				
			Net Revenue	-	Debt	Service Requir	ement	
Fiscal <u>Year</u>	Bed Tax Revenue	Operating Expenses	Available for Debt Service	Pri	ncipal	Interest	<u>Total</u>	Coverage
2008	\$ 5,827,392	n/a	\$ 5,827,392	\$ 3	305,000	\$ 5,070,335	\$ 5,375,335	1.08
2007	5,241,006	n/a	5,241,006		-	5,070,335	5,070,335	1.03
2006	5,053,453	n/a	5,053,453		-	2,943,611	2,943,611	1.72

Source: Municipality of Anchorage, Finance Department; Municipal Light & Power, Finance Department and Anchorage Water & Wastewater, Finance Department.

Demographic Statistics Last Ten Fiscal Years

			Unemploy-	
Fiscal		School	ment	Registered
<u>Year</u>	<u>Population</u>	Enrollment	<u>Rate</u>	<u>Voters</u>
2008	284,994	48,440	5.9	264,880
2007	283,823	48,707	6.0	244,452
2006	282,813	49,320	5.0	201,440
2005	278,241	49,182	5.4	201,007
2004	277,498	49,265	5.7	184,162
2003	274,003	49,545	5.7	191,458
2002	269,070	50,029	5.4	194,218
2001	264,937	48,856	4.3	205,733
2000	260,283	48,157	4.1	205,733
1999	259,390	48,116	3.9	195,149

Source: Alaska Department of Labor and Workforce Development, Research and Analysis Section; U.S. Census Bureau; and the Anchorage School District, Annual Financial Report.

# MUNICIPALITY OF ANCHORAGE, ALASKA Principal Employers Current Year and Nine Years Ago

2008	3		1999		
	Average	% of		Average	% of
	Monthly	Total		Monthly	Total
Public/Private Employers	Employment E	mployment	Public/Private Employers	Employment E	mployment
U.S.Uniformed Military	23,416	26.73%	U.S. Uniformed Military	18,684	24.31%
State of Alaska	17,500	19.98%	U.S. Government (civilian)	16,872	21.96%
Federal Civilians	16,800	19.18%	State of Alaska	15,889	20.68%
University of Alaska	7,105	8.11%	University of Alaska	5,883	7.66%
Anchorage School District	6,699	7.65%	Anchorage School District	5,538	7.21%
Providence Health & Services	4,000	4.57%	Safeway Stores/Carr Gottstein Foods	3,902	5.08%
Carrs/Safeway	3,249	3.71%	Municipality of Anchorage	3,160	4.11%
Municipality of Anchorage	3,072	3.51%	Providence Alaska Medical Center	3,027	3.94%
Fred Meyer	2,999	3.42%	Fred Meyer Fairbanks North Star Borough School	2,015	2.62%
Wai-Mart/Sam's Club	2,749	3.14%	District	1,872	2.44%
Total Monthly Employment	87,589			76,842	

Source: State of Alaska Department of Labor and Workforce Development

Full-Time Equivalent Employees Last Seven Fiscal Years

				Fiscal Year			
	2008	2007	2006	2005	2004	2003	<u>2002</u>
Function							
General Government							
Fire services	403	401	385	363	352	350	347
Police services	552	532	521	517	484	475	474_
Subtotal - public safety	955	933	906	880	836	825	821
General government	345	369	337	331	328	341	352
Health and human services	141	166	145	159	157	161	154
Economic and community development	202	259	215	192	194	225	209
Public transportation	159	158	156	153	141	140	135
Public works	405	430	408	386	380	390	396
Subtotal - other	1,252	1,382	1,261	1,221	1,200	1,257	1,246
Total - general government	2,207	2,315	2,167	2,101	2,036	2,082	2,067
Enterprise Funds							
Water	133	129	126	129	128	125	123
Wastewater	134	129	125	128	127	125	123
Electric	240	240	235	227	224	218	209
Port	21	25	21	20	21	19	19
Municipal airport	9	10	10	10	10	10	11
Solid Waste	72	76	68	60	64	61	57
Refuse	20_	20	21	20	19_	19_	20
Total - enterprise funds	629	629	606	594	593	577	562
Total	2,836	2,944	2,773	2,695	2,629	2,659	2,629

Notes:

This table is presented from 2002, when Anchorage implemented GASB Statement 34.

This table includes regular, seasonal and temporary full-time employees.

All election workers, Assembly members, and Board and Commission members were excluded.

Source:

Municipality of Anchorage, Employee Relations Department.

# MUNICIPALITY OF ANCHORAGE, ALASKA Miscellaneous Statistical Data by Function Last Ten Fiscal Years

1					Fiscal Year	/ear				
Function	2008	2007	2006	2005	2004	2003	2002	2001	2000	1999
Fire services Number of stations Fire suppression incidents Emergency medical service incidents	. 14 9,645 18,716	14 9,936 18,297	19 9,032 18,730	19 9,044 17,480	13 9,086 17,727	12 7,939 16,547	11 6,691 17,452	11 6,439 16,297	11, 13,087 15,582	11 13,810 14,042
Police services Number of stations	. 16	16	4	41	13	12	12	13	5	13
Health and human services Health clinic visits: Disease prevention and control Reproductive health clinic Maternal child health clinic Women, Infants and Children	14,005 7,003 0 59,647	14,519 6,704 0 49,575	17,423 9,370 1,011 51,695	18,750 10,467 3,167 16,054	18,919 10,784 2,828 56,281	23,398 11,724 1,924 58,916	24,300 12,300 3,200 59,543	22,890 12,009 2,733 73,409	22,890 12,009 2,733 73,409	21,157 19,535 3,337 71,550
Environmental service customers: Customer service counter Public facility inspections Noise, nuisance, housing Ari quality and vehicle IM Daycare assistance families Licensed child care centers	10,238 3,002 1,141 92,514 2,838	21,390 3,683 760 103,765 2,075	21,890 3,210 361 105,037 2,000	27,565 2,587 1,080 110,131 3,007	26,917 4,012 921 114,622 1,913	25,764 4,118 734 104,520 1,708	31,020 4,317 1,048 104,987 1,872 128	29,689 2,558 1,222 5,886 1,734	29,689 2,558 1,222 5,886 1,734	33,938 1,923 1,227 6,406 2,001
Licensed child care homes	207	215	210	225	236	267	153	na	па	E
Economic and community development Cultural and recreation services: Total park acres Parks Parks Swim pools, indoor Bike/ski trails (Miles) Ski trails (Km) Community recreation centers Historic sites Anchorage Museum at Rasmuson Center:	16,000 248 270 5 270 134 16	16,000 248 5 270 134 16	16,000 248 6 270 na 16	10,938 242 5 250 na 4	15,068 237 6 128 134 27	14,958 236 6 128 133 6	14,946 236 6 127 133 6	14,900 236 6 127 133 6	14,900 234 6 127 133 6	14,848 233 6 127 134 19
Number of visitors Value of museum collection Value of 1% for Art collection Anchorace Public, library.	119,854 9,732,176 11,104,208	132,309 9,623,771 10,331,978	142,843 9,442,409 9,875,328	164,311 9,211,480 8,033,818	183,956 8,916,030 7,852,168	209,113 8,782,030 7,069,136	139,529 5,994,107 6,175,076	182,679 7,968,966 5,823,788	182,679 7,968,966 5,823,788	228,746 7,681,901 5,618,657
Branches Herns Items Reference responses William Franc Division Contact	6 605,000 1,600,000 219,043	5 675,000 1,542,800 115,903	5 644,332 1,542,800 181,414	5 654,418 1,442,997 180,877	5 615,480 1,438,887 156,033	5 576,195 1,499,246 116,642	5 571,213 1,383,688 108,126	6 552,390 1,243,489 145,236	6 552,390 1,243,489 145,236	6 574,056 1,230,833 170,950
Viniant Egan Cylic and Collivering Centrer.  Events Attendance Alaska Center for the Performing Arts:	443 196,102	513 219,643	458 263,946	323 232,882	396 247,172	314 223,346	321 276,402	620 382,353	620 382,353	526 266,040
	597 251,258	542 230,436	483 221,744	598 238,300	588 244,017	463 239,113	695 227,917	678 244,599	678 244,599	442 238,929
Events  Attendance Anchorage Golf Course	163 347,993	169 385,738	172 380,043	171 384,952	156 356,088	134 302,190	138 298,392	169 443,168	169 443,168	101 462,213
Rounds played Department of Neighborhoods: Weatherization Clients Total dwellings upgraded	27,861	31,564	29,075	35,250	33,933	35,221	32,034	36,044	36,044	34,201
Number of people served	601	909	607	436	750	989	624	801	801	1,432

MUNICIPALITY OF ANCHORAGE, ALASKA
Miscellaneous Statistical Data by Function
Last Ten Fiscal Years

1,200,   1,000,   1	unction Public transportation Average daily ridership:	2008	2007	2006	2005	Fiscal Year	121	2002	2001	2000	1999
of patients of pati	ship e hours	14,297 6,864 3,670 4,220,677 2,578,229 132,120	13,564 6,632 3,486 3,989,137 2,318,543 130,184	13,401 6,529 3,518 3,948,228 2,433,270 130,324	13,498 6,619 3,499 3,975,074 2,417,503 131,037	11,921 5,904 3,034 3,536,059 2,318,308 124,724	11,395 5,411 2,517 3,339,451 2,144,670 114,604	10,675 4,930 2,151 3,120,567 2,031,615 110,176	11,480 5,452 2,223 3,356,982 1,963,534 104,507	11,480 5,452 2,223 3,356,982 1,963,534 104,507	11,363 5,247 2,215 3,316,060 2,010,217 107,414
triant politication (1998) (19	nd alleys: ad Service Area Service Area	12 600 298 44	12 596 298 44	12 595 297 53	12 594 297 53	12 591 297 53	18 617 296 53	45 590 295 40	97 498 289 40	97 498 289 40	97 498 289 40
Triangulation of the protection of the protectio	mers	54,697	54,525	54,316	53,906	52,742	53,847	52,628	50,920	50,920	50,257
trigations/day) 11,210,000 12,9400,0000 13,120,000 14,100 13,120,000 14,100 13,120,000 14,100 13,120,000 14,100	nt plant production capacity (gallons/day) duction (gallons/day) ains nts	21,930,000 75,000,000 1,400,000 828 5,817 1,204	22,850,000 75,000,000 2,540,000 5,786 1,344	22,095,359 59,000,000 3,941,915 882 5,775	22,958,708 59,000,000 4,164,856 864 5,724 1,115	21,189,127 59,000,000 5,321,938 808 5,645 1,100	24,141,578 59,000,000 3,564,366 838 5,546 1,014	22,597,170 59,000,000 4,764,033 732 5,367 868	19,680,000 59,000,000 6,225,000 732 5,304 841	19,680,000 59,000,000 6,225,000 732 5,304 841	19,193,731 59,000,000 6,911,652 732 5,304 841
Hersis Fig. 1	omers ent (gallons/day) egocity (gallons/day)	55,635 31,210,000 61,270,000	55,470 29,400,000 61,270,000	55,272 30,141,960 61,270,000	54,892 30,170,000 61,100,000	54,171 31,280,000 61,100,000	53,639 30,180,000 61,100,000	52,869 31,280,000 61,100,000	51,343 31,356,000 61,100,000	51,343 31,356,000 61,100,000	50,560 31,746,000 61,500,000
ners 30,352 30,244 30,091 30,100 29,876 29,771 29,696 29,690 29,643 fights addistribution lines 24,32 4,146 4,167 4,187 4,207 4,224 4,228 4,238 4,338 4,338 and distribution lines 24,3 237 236 232 228 224 222 2177 215 apacity hrenhert) - KW 366,100 366,100 333,200 333,200 333,200 353,70		45 82 616	45 82 596	45 82 594	45 82 590	45 82 585	45 167 594	45 176 492	42 176 483	42 176 483	42 176 483
apacity hrenheit) -KW 366,100 386,100 333,200 333,200 333,200 353,700 353,700 353,700 353,700 353,700 353,700 hrenheit) -KW 366,100 336,100 333,200 333,200 333,200 353,700 35	omers it lights overhead distribution lin ound distribution lines	30,352 4,132 136 243	30,244 4,146 136 237	30,091 4,167 135 236	30,100 4,187 137 232	29,876 4,207 138 228	29,771 4,224 136 224	29,696 4,238 137 222	29,690 4,259 137 217	29,643 4,338 137 215	29,621 4,467 138 213
e-offs         169,313         174,848         187,788         5,101,816         4,628,009         4,412,628         3,950,668         3,997,123         3,827,887         3,55           e-offs         169,313         174,848         187,788         190,816         191,516         202,278         184,670         190,508         190,508         2           sel customers         247,788         273,262         267,639         279,735         367,614         358,446         370,257         348,807         348,807         3           siled (tons)         338,499         356,165         356,387         368,182         277,038         270,155         265,389         232,160 <td>capacity ahrenheit) - KW</td> <td>366,100</td> <td>366,100</td> <td>333,200</td> <td>333,200</td> <td>333,200</td> <td>353,700</td> <td>353,700</td> <td>353,700</td> <td>353,700</td> <td>353,700</td>	capacity ahrenheit) - KW	366,100	366,100	333,200	333,200	333,200	353,700	353,700	353,700	353,700	353,700
Pedifs 169,313 174,848 187,798 190,816 191,516 202,278 184,670 190,508 190,508 2 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		4,370,276	4,316,391	4,347,289	5,101,816	4,628,009	4,412,628	3,950,668	3,997,123	3,827,887	3,530,831
sel customers         247,788         273,262         267,639         279,735         367,614         358,446         370,257         348,807         348,807         348,807         348,807         348,807         348,807         348,807         348,807         348,807         348,807         348,807         348,807         348,807         348,807         348,807         322,160         232,006         230,066         232,066         232,066         232,026         232,066         232,006         230,066	ke-offs	169,313	174,848	187,798	190,816	191,516	202,278	184,670	190,508	190,508	200,836
fail billed customers         9,879         10,102         9,978         9,946         9,975         10,022         9,948         9,948           collected         12,528         13,246         13,519         13,946         14,757         15,643         15,770         15,694         15,694           cal billed customers         1,884         1,895         1,895         1,824         1,835         1,835         1,815         1,911         1,911           collected         27,100         27,958         28,401         29,146         29,244         28,880         29,423         29,006         29,006	posal customers Ifilled (tons)	247,788 338,499	273,262 359,165	267,639 356,387	279,735 368,182	367,614 277,038	358,446 270,155	370,257 265,389	348,807 232,160	348,807 232,160	341,017 217,971
	n ntial billed customers s collected s collected s collected	9,879 12,528 1,884 27,100	10,102 13,246 1,895 27,958	9,929 13,519 1,895 28,401	9,978 13,946 1,824 29,146	9,946 14,757 1,835 29,244	9,975 15,643 1,837 28,880	10,022 15,770 1,815 29,423	9,948 15,694 1,911 29,006	9,948 15,694 1,911 29,006	10,055 15,097 1,834 29,156

Source: Municipality of Anchorage, Various Departments.

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